# CITY OF OCALA, FLORIDA

# Comprehensive Annual Financial Report

For September 30, 2015



# OCALA



Ocala is a great place to live, play, and prosper



## **CITY OF OCALA, FLORIDA**

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the fiscal year ended September 30, 2015

Prepared by:

**Finance Department** 

Mary Ann Davis, CGFM
Finance Director

Regina Frazier, CGFO, CPM

**Assistant Finance Director** 



### TABLE OF CONTENTS

	<u>Page</u>
INTRODUCTORY SECTION	
LETTER OF TRANSMITTAL	i
CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING	viii
LIST OF OFFICIALS	ix
CITY OF OCALA ORGANIZATION CHART	x
INDEPENDENT AUDITORS' REPORT	1
FINANCIAL SECTION	
MANAGEMENT'S DISCUSSION AND ANALYSIS	5
BASIC FINANCIAL STATEMENTS:	
Statement of Net Position	21
Statement of Activities	22
Balance Sheet – All Governmental Funds	24
Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position	25
Statement of Revenues, Expenditures and Changes in Fund Balances - All Governmental Funds	26
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities	27
Statement of Net Position – Proprietary Funds	28
Statement of Revenues, Expenses and Changes in Net Assets – Proprietary Funds	32
Statement of Cash Flows - Proprietary Funds	34
Statement of Fiduciary Net Position	38
Statement of Changes in Fiduciary Net Position	39
Notes to Financial Statements	41

### TABLE OF CONTENTS (CONTINUED)

### FINANCIAL SECTION - CONTINUED

### REQUIRED SUPPLEMENTARY INFORMATION:

	Schedule of Revenues, Expenditures and Changes in Fund	
	Balance – Budget and Actual – General Fund	105
	Schedule of Revenues, Expenditures and Changes in Fund	400
	Balance – Budget and Actual – CRA Fund	106
	Historical Trend Information for Other Postemployment Benefits (OPEB)	107
	Schedule of Changes in Net Pension Liability and Related Ratios-General Employees' Retirement	
	System	108
	Schedule of Contributions-General Employees' Retirement System	
	Schedule of Investment Returns-General Employees' Retirement System	110
	Schedule of Changes in Net Pension Liability and Related Ratios-Police Officers' Retirement	
	System	111
	Schedule of Contributions-Police Officers' Retirement System	
	Schedule of Investment Returns-Police Officers' Retirement System	
	Schedule of Changes in Net Pension Liability and Related Ratios-Firefighters' Retirement Plan	
	Schedule of Contributions-Firefighters' Retirement System	
	Schedule of Investment Returns-Firefighters' Retirement System	116
	Notes to the Required Supplementary Information	117
SL	JPPLEMENTAL INFORMATION:	
	List of Nonmajor Governmental Funds	123
	Combining Balance Sheet – Nonmajor Governmental Funds	
	Combining Bulance cheek Monnagor Covernmentar Lundo	120
	Combining Statement of Revenues, Expenses and Changes in	
	Fund Balances – Nonmajor Governmental Funds	127
	Nonmajor Governmental Funds - Special Revenue Funds:	
	Combining Balance Sheet	128
	Combining Statement of Revenues, Expenditures and Changes in Fund Balance	
	Schedules of Revenues and Expenditures - Budget and Actual:	130
	Downtown Development Fund	132
	Local Gasoline Tax Fund	
	Stormwater Utility Fund	
	SHIP Local Housing Assistance Fund	

### TABLE OF CONTENTS (CONTINUED)

### FINANCIAL SECTION - CONTINUED

### SUPPLEMENTAL INFORMATION - CONTINUED

Nonmajor Governmental Funds - Debt Service Funds:	400
Combining Balance Sheet	
Schedules of Revenues and Expenditures - Budget and Actual:	
2007A/2015 Improvement Certificates Fund	138
2007B Improvement Certificates Fund	139
2012 Improvement Certificates Fund	
·	
Nonmajor Governmental Funds - Capital Project Funds:  Combining Balance Sheet	1.10
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	
Combining Statement of Novembers, Experiations and Changes in Fand Balance	
Schedule of Revenues and Expenditures - Budget and Actual:	
2002 Capital Improvement Fund	144 1 <i>4</i> 5
Internal Service Funds: List of Internal Service Funds	146
Combining Balance Sheet	
Combining Statement of Revenues, Expenses and Changes in Net Position	148
Combining Statement of Cash Flows	149
STATISTICAL SECTION	
Description of Schedules	151
Net Position by Component - Last Ten Fiscal Years	152
Changes in Net Position by Component - Last Ten Fiscal Years	154
Fund Balances of Governmental Funds - Last Ten Fiscal Years	158
Changes in Fund Balances of Governmental Funds- Last Ten Fiscal Years	160
Assessed Value and Estimated Actual Value of Taxable Property - Last Ten Fiscal Years	162
Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years	164
Principal Property Taxpayers - Current and Nine Years Ago	165
Property Tax Levies and Collections - Last Ten Fiscal Years	166
Ratios of Outstanding Debt by Type - Last Ten Fiscal Years	167

### TABLE OF CONTENTS (CONTINUED)

### STATISTICAL SECTION - CONTINUED

Ratios of General Bonded Debt Outstanding - Last Ten Fiscal Years	168
Direct and Overlapping Governmental Activities Debt	169
Legal Debt Margin Information	170
Pledged Revenue Coverage - Last Ten Fiscal Years	172
Demographic and Economic Statistics - Last Ten Fiscal Years	174
Principal Employers - Current and Nine Years Ago	175
Full-Time Equivalent City Government Employees by Function – Last Ten Fiscal Years	176
Schedule of Airport Subsidy Cash Flow Analysis	178
Operating Indicators by Function – Last Ten Fiscal Years	181
Capital Assets and Other Statistics by Function – Last Ten Fiscal Years	182
OTHER REPORTS  Additional Elements of Report Prepared in Accordance With Government Auditing  Standards, Issued by the Comptroller General of the United States; the Provisions of  Office of Management and Budget (OMB) Circular A-133; and the Chapter 10.550, Rules of the	
Auditor General of the State of Florida	
Schedule of Expenditures of Federal Awards and State Projects	186
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	189
Independent Auditors' Report on Compliance with Requirements that could have a direct and Material Effect on Each Major Federal Program and State Project and on Internal Control over Compliance in Accordance with OMB Circular A-133 and Chapter 10.550, Rules of the	
Auditor General	
Schedule of Findings and Questioned Costs – Federal Award Programs and State Projects	
Independent Accountant's Report	
Management Letter	. 197
Management Letter Comments	. 199
Management's Posponses to Auditor's Pospommendations	202



# OFFICE OF BUSINESS AND FINANCIAL SERVICES 110 SE WATULA AVENUE 0CALA, FLORIDA 34471

May 6, 2016

To the Honorable Mayor, Members of the City Council and Citizens of the City of Ocala, Florida,

It is our pleasure to submit this *Comprehensive Annual Financial Report* for the City of Ocala, Florida for the fiscal year ended September 30, 2015. The report fulfills the requirements set forth in the *Florida Statutes*, Chapter 166.241 and the *Rules of the Florida Auditor General*, Chapter 10.550. The organization, form and content of this report together with accompanying financial statements and statistical tables are formulated in accordance with the principals prescribed by the Governmental Accounting Standards Board, the American Institute of Certified Public Accountants, the State of Florida and the Government Finance Officers Association.

This report consists of management's representations concerning the finances of the City of Ocala. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with generally accepted accounting principles (GAAP). Since the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls have been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Purvis, Gray and Company, a firm of licensed certified public accountants, has audited the City of Ocala's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements for the year ended September 30, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor

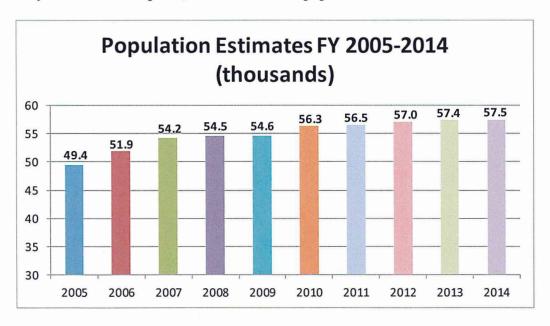
concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion on the City's financial statements for the fiscal year ended September 30, 2015, as fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

### Profile of the City

The City of Ocala is the most populous city in and serves as the county seat of Marion County. Ocala is located in north central Florida approximately 67 miles northwest of Orlando and approximately 40 miles east of the Gulf of Mexico near the site of Ocale, a major Timucua village and chiefdom during the 16<sup>th</sup> century. The City takes its name from the historical village, the name of which is believed to mean "Big Hammock" in the Timucua language. There are approximately 44 square miles of land included within the corporate boundaries of the City. The City's population has been trending upwards for the last ten years and as of April 1, 2014, the official population estimate was 57,494.



In 1846, the City of Ocala was established to operate under a Council-Manager form of government. The City Council consists of six elected officials (the Mayor and five Council members) who are responsible for enacting the ordinances and resolutions which govern the City. The Council appoints the City Manager, City Auditor, City Attorney, and the City Clerk. The City Charter states the City Manager shall be the Chief Administrative Officer of the City and shall be responsible to the Council for the administration of all City affairs placed in his charge by or under the Charter.

The City of Ocala provides its constituents with a wide variety of public services as listed below:

- ✓ Airport
- ✓ Building Inspections
- ✓ Code Enforcement
- ✓ Community and Economic Development
- ✓ Electric Power
- ✓ Golf Course
- ✓ Mass Transit
- ✓ Parks, Recreation, and Cultural Affairs
- ✓ Police and Fire Protection
- ✓ Refuse Collection
- ✓ Stormwater Management
- ✓ Street Maintenance, Traffic Engineering and Parking
- ✓ Telecommunications
- ✓ Water and Wastewater

### Internal support services include the following:

- ✓ Accounting and Financial Reporting
- ✓ Accounts Payable and Accounts Receivable
- ✓ Asset Management and Property Control
- ✓ Budget and Budget Monitoring
- ✓ Cash and Investment Management
- ✓ Citywide Management
- ✓ Debt Management
- ✓ Fleet Maintenance
- √ Facilities Maintenance
- ✓ Human Resources, Labor Relations, and Risk Management
- ✓ Internal Audit
- ✓ Information and Computer Systems
- ✓ Procurement Services
- ✓ Public Relations

Operating funds required to support the above-stated services are reflected in this report. This report includes all funds that are controlled by or are dependent on the City Council.

In addition to the above activities, the City exercises oversight responsibility for the Community Redevelopment Agency. Accordingly, these activities are included in the reporting entity and reflected in this report. Note 1 in the *Notes to the Financial Statements* lists specific criteria used for establishing oversight responsibility.

The City also maintains budgetary controls. The objective is to ensure compliance with legal provisions contained in the annual budget approved by the City Council. Annual budgets are legally adopted for all funds including the *general funds*, *special revenue funds*, *enterprise funds*, *internal service funds*, *fiduciary funds*, *debt service fund*, *and capital projects funds*. Budgets are controlled at the department level and total expenditures may not legally exceed appropriations for each budgeted fund without Council approval. Encumbrance accounting is utilized in order to reserve the encumbered portion of the appropriation. Appropriations lapse at year end and outstanding encumbrances are reappropriated as part of the subsequent year's budget.

### Factors Affecting the City's Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

The General Fund's main revenue sources include Property Tax, State Revenue Sharing, Half Cent Sales Tax and the transfer from the Electric Fund. Due to the uncertainty in the economic climate, the General Fund endured consecutive annual multimillion dollar deficits. Although Ocala's economy continues to show signs of strengthening, with a 7.9% increase in real property valuations, heightened building permit activity, a declining unemployment rate, and drops in the area's foreclosure rates, the post-recession recovery remains elusively slow. The City's long range fiscal forecast projects the General Fund deficits to persist over the next three fiscal years. Compounding matters are growth pressures in annual pension contribution costs and inflationary pressures associated with day-to-day operations and capital expenses.

**Local Economy**. The Ocala area is home to a \$2.6 billion equine industry. The tourist industry also has a significant impact on the economy, with the Silver Springs and Rainbow Springs attractions, and the Ocala National Forest nearby. In addition, Ocala has become a center for manufacturing, logistics, and distribution companies, and continues to market the Ocala International Airport Business Park.

The City has aggressively, but strategically, continued sowing the seeds for tomorrow's economic recovery. The City's strategic investments in economic development, made over the past three to four years, are beginning to yield meaningful results. Last year, FedEx Ground Package Systems, Inc., a fortune 100 company, broke ground on 150 acres to construct a \$123 million regional hub located in the recently completed Ocala/Marion County Commerce Park. This construction is now near completion.

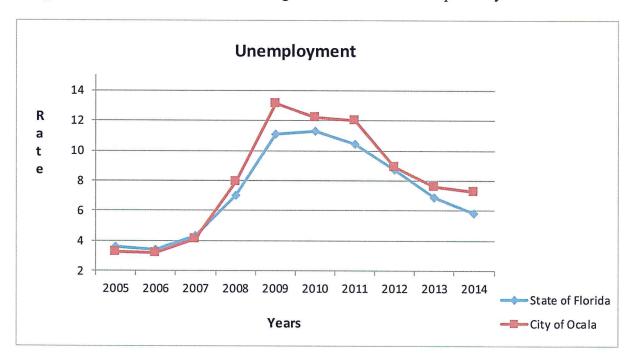
The City's Enterprise Zone, which covers a 10-square mile area, has been well received. This State supported incentive program will sunset effective December 31, 2015. The 2014-15 results were:

- 40 New Businesses
- 371 New Jobs
- \$69,000 in Local Public Funds
- \$53,924 in Leveraged Resources

The City has also invested in a number of smaller scale economic development projects that focus on assisting existing businesses with expansion. The Façade Grant program has been very successful in improving the exterior view of buildings for the following businesses: Infinite Ale Works, La Cuisine, Madison Commons, Osceola Ave Complex, Murphy Block, and Shannon Roth. The total public investment of \$55,400 matched with a total private investment of more than \$110,800, assisted these businesses in giving their exterior a "face lift," elevating the surrounding areas, and spurring additional economic investment. The façade grant program will be expanded for FY 2015-16.

The City is actively engaged in the community by building strategic alliances with the private sector, site selectors, developers, business owners, other governmental agencies, and realtors to provide a business friendly environment that creates opportunity for expansion. It is expected that the City's economic investments will continue to spur economic growth and fiscal sustainability.

The City's unemployment rate decreased from 7.6% at this time last year to 7.3%, which is higher than the state and national averages of 5.8% and 5.9% respectively.



**Long-term Financial Planning.** Both General Government and the City-owned Utility Funds develop multi-year financial forecasts, including capital improvement plan. Some of the key projects in these capital improvement plans are:

- City parking garage
- Terminal Parking at Airport
- Recurring annual funding for the following areas:
  - o Annual City-wide resurfacing and sidewalk program
  - o Facilities maintenance
  - o Fleet management
  - Information technology upgrades

- Historic District Improvements and upgrades
- Overhead/Underground/Lighting work orders
- Substation upgrades
- Drainage Retention Area upgrades
- Water and sanitary sewer main improvements and extensions
- Multiple Community Park improvements

**Key Management Practices.** The City has adopted and complied with the following key management practices:

- General Fund Reserve Policy The General Fund will maintain an operating reserve of not less than 20 percent of planned budget expenditures.
- **Debt Management Policy** Outlines allowable debt issuance purposes, debt structure, limitations on debt levels, allowable types of debt, promotes sound financial management and enhances the City's credit ratings.
- Capital Improvement Plan Requires the City to develop and implement a five-year capital improvement plan to anticipate long-term capital needs.
- Electric Rate Stabilization Reserve (ERSR) The City will maintain a minimum targeted funding level of 15% of projected annual fuel costs, with a maximum level at 25%. If the existing reserves plus the amount of an over recovery brings the ERSR funding level above the targeted maximum, the utility retains the option of issuing a credit to customers or reducing the power cost adjustment (PCA) rate.
- Utility Fund Transfer A transfer to the general fund is set to be consistent with a franchise fee as imposed by local government on investor owned utilities for the utilization of a local government's rights-of-way. The amount is set at 6% of operating revenues, which is consistent with competitive markets and is applied to all enterprise funds.
- Three-year Budget Model The City will develop and maintain a comprehensive three-year budget model to assist in making financial decisions regarding long-term revenue and expenditure requirements.

### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Ocala for its comprehensive annual financial report (CAFR) for the fiscal year ended September 30, 2014. This was the thirty-first year the City has received this prestigious award. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such a CAFR must satisfy both generally accepted

accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year. We believe our current report continues to conform to the Certificate of Achievement program requirements and are submitting it to GFOA.

The GFOA also presented an Award for Distinguished Budget Presentation for the City's Annual Budget for the fiscal year beginning October 1, 2014, making the twenty-fifth year the City has received the award. It is based on a governmental unit's publishing a budget document that meets program criteria as a policy document, operations guide, financial plan, and communications medium.

A Comprehensive Annual Financial Report could not have been prepared without the efficient and dedicated services of many individuals responsible for its completion. The utmost appreciation is extended to employees throughout the organization who maintained financial records upon which this report is based. The year-end closing procedures required prior to the audit and the document preparation could not have been accomplished without the professional efforts of Regina Frazier, Assistant Finance Director and Raymond Bachik, Accounting Manager. Special recognition is given to the employees of the Office of Business and Financial Services who worked diligently to ensure the timeliness and accuracy of the report.

The Mayor, Council President, and Council members' continued support in planning and conducting the City's financial operations in a responsible manner are sincerely appreciated. This has proven to be an invaluable asset in the preparation of this report which is geared toward reflecting the financial health of the community while complying with the City's fiduciary responsibility. Their leadership demonstrates the interest to maintain a fiscally sound government.

Respectfully submitted,

John Zobler City Manager

Mary Ann Davis, CGFM Director of Finance



### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Ocala Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**September 30, 2014** 

Executive Director/CEO

### CITY COUNCIL - Elected Officials

R. Kent Guinn, Mayor Jay A. Musleh, President James Hilty, Sr., President Pro-Tem Brent Malever John M. McLeod Mary Sue Rich

### **APPOINTED OFFICIALS**

City ManagerJohn ZoblerCity AttorneyPatrick G. GilliganCity ClerkAngel JacobsInternal AuditorVacant

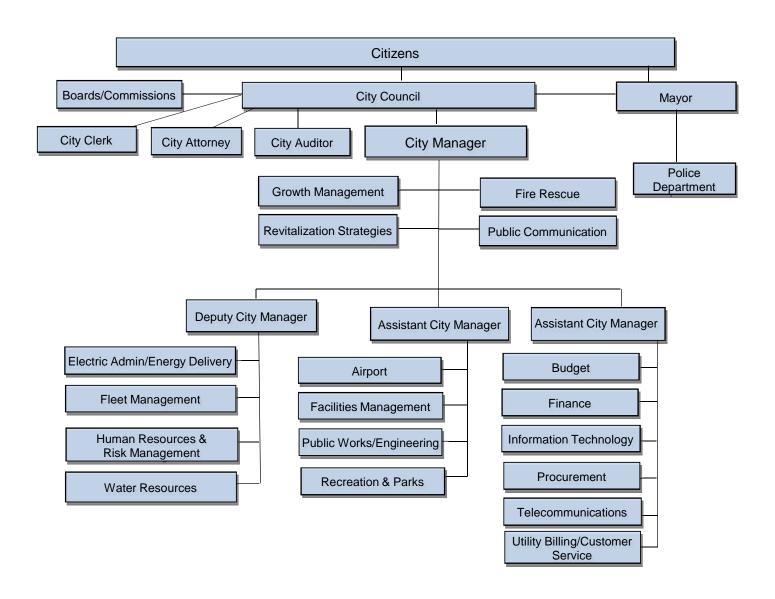
### **EXECUTIVE STAFF**

Deputy City Manager Sandra R. Wilson Assistant City Manager Ken Whitehead Assistant City Manager William Kauffman

### Finance Staff

Finance Director Mary Ann Davis Assistant Finance Director Regina Frazier **Accounting Manager** Raymond Bachik Senior Treasury Analyst Maribel Lozada Accountant II Anthony Webber Accountant II Johnna Agin Accountant I Jackie Cooper Accounts Payable Linda Wright Accounts Receivable Debbie Crews Payroll Manager Lisa Mauldin Payroll Specialist Renee Winter Pension Benefits Coordinator Alicia Gaither

# **CITY OF OCALA, FL Organizational Chart**









### INDEPENDENT AUDITORS' REPORT

The Honorable Members of the City Council City of Ocala Ocala, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ocala, Florida (the City) as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of September 30, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505

Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542

443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762

5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309

MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

The Honorable Members of the City Council City of Ocala Ocala, Florida

# INDEPENDENT AUDITORS' REPORT (Continued)

### **Adoption of New Accounting Standards**

As discussed in the notes to the financial statements, for the year ended September 30, 2015, the City adopted new accounting guidance as follows:

■ Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions an Amendment of GASB Statement No. 27. The effect of this implementation is to add the Net Pension Liability associated with each of the City's three defined benefit pension plans to the City's Statements of Net Position. See Notes 9 and 13 for further information.

Our opinion is not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (MD&A), the major fund budgetary comparison schedules, and certain pension and Other Postemployment Benefits trend information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the MD&A, and certain pension and Other Postemployment Benefits trend information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the MD&A, and certain pension and Other Postemployment Benefits trend information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The major fund budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information, has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the major fund budgetary comparison schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The introductory section, combining and individual nonmajor fund financial statements, budgetary comparison schedules, and statistical section, are presented for purposes of additional analysis, and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards and state projects is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; Chapter 69I-5, *Rules of the Florida Department of Financial Services*; and Chapter 10.550, *Rules of the Auditor General*, and is also not a required part of the basic financial statements.

The Honorable Members of the City Council City of Ocala Ocala, Florida

# INDEPENDENT AUDITORS' REPORT (Concluded)

### Other Matters (Concluded)

Other Information (Concluded)

The combining and individual nonmajor fund financial statements, budgetary comparison schedules, and the schedule of expenditures of federal awards and state projects are the responsibility of management, and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

Purvis, Gray and Company, LLP

In accordance with *Government Auditing Standards*, we have also issued a report dated May 6, 2016, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

May 6, 2016 Ocala, Florida







# MANAGEMENT'S DISCUSSION AND ANALYSIS



As management of the City of Ocala (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year (FY) ended September 30, 2015. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished on our letter of transmittal, which can be found on pages i-vii of this report.

### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities at the close of the most recent fiscal year by \$440,077,203 (net position).
- Unrestricted net position totals \$50,170,699 and may be used to meet the government's ongoing obligations to citizens and creditors.
- Government general revenue and transfers-in totaled \$82,625,873 compared to \$85,906,186 in 2014, or a 3.8% decrease from the prior year. Expenses totaled \$81,943,939 compared to \$85,648,995 in 2014 or a 4.3% decrease from the prior year.
- At the close of the fiscal year, the City's governmental activities reported combined ending net position
  of \$144,507,599 as compared to \$143,825,665 (restated), an increase of \$681,934 in comparison with
  the prior year. Of the fiscal year ended net position, (\$6,091,460) was unrestricted. This negative
  unrestricted net position is due to the implementation of the new Governmental Accounting Standards
  Board (GASB) Statement 68, which changed the reporting requirements for pensions and increased the
  City's long term liabilities.
- The business-type activities revenue totaled \$197,800,791 as compared to \$197,384,765 for a 0.2% increase over the prior year and expenses and transfers-out totaled \$189,214,912 as compared to \$200,452,843 in 2014, for a 5.6% decrease from the prior year. The result produced an increase in business-type net assets of \$8,585,879 as compared to a decrease of \$3,068,078 in the prior year.
- The City issued three bond refundings during fiscal year 2015. Two Utility System Bond Refundings resulting in future value savings of \$9,673,630, and one Capital Improvement Bond Refunding resulting in future value savings of \$964,655. Additional information can be found in Note 10 beginning on page 90.
- The City is committed to providing the Citizens of Ocala with the highest quality services while maintaining efficiency and cost effectiveness.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of four parts—management's discussion and analysis (this section), the basic financial statements, required supplementary information, and an optional section that presents combining statements for nonmajor governmental funds and internal service funds.

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. This report also contains other supplementary information in addition to the basic financial statements that provide details about the City's internal service fund presented in a separate column in the basic financial statements.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The government-wide financial statements can be found on pages 21-23 of this report.

The statement of net position presents financial information on all of the City's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, culture and recreation, economic environment, physical environment and transportation. The business-type activities of the City include operation of an electric utility, solid waste disposal system, water and sewer utilities, golf course, airport and public transportation.

The Community Redevelopment Agency (CRA) is a blended component unit that for all practical purposes is treated as part of the primary government. The data from this component unit is presented separately in the financial statements.

**Fund financial statements.** A *fund* is a group of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with financial-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The basic governmental fund financial statements can be found on pages 24-27 of this report.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains twelve individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund and the CRA fund, which are considered to be major funds. Data from the other ten governmental funds are combined into a single, aggregated presentation.

Individual fund data for each of these non-major governmental funds is provided in the *combining statements* in the other supplemental information section of this report.

The City adopts an annual appropriated budget for its various funds. A budgetary comparison statement has been provided to demonstrate compliance with the budget.

**Proprietary funds.** The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City maintains seven enterprise funds to account for the following operations: electric, water and sewer, sanitation, golf course, airport, communications and transit. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for the capital purchases of its fleet, facilities, and information technology as well as self-insurance programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for all of the City's proprietary funds. Conversely, both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds are provided in the other supplemental information section of this report. The basic proprietary fund financial statements can be found on pages 28-37 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because their resources are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 38-39 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 41-103 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension and other postemployment benefits to its employees. Required supplementary information can be found on pages 105-116 of this report.

The combining statements and budgetary comparison schedules regarding non-major governmental funds and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements can be found on pages 128-152 of this report.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Statement of Net Position.** Recall that the Statement of Net Position looks at the City as a whole. The following provides a summary of the City's net assets for 2015 as compared to 2014.

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$440,077,203 at the close of the most recent fiscal year.

The City's net position for the past two fiscal years is summarized, as follows:

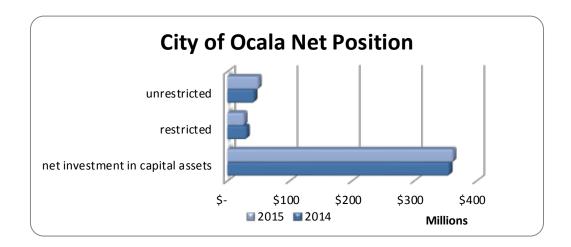
# Statement of Net Position As of September 30

	Governmental Activities			Business -type Activities		Total Primary Government	
	2015		2014*	2015	2014*	2015	2014*
Current and other assets	\$	98,778,175	\$104,019,830	\$185,848,120	\$ 181,864,295	\$284,626,295	\$285,884,125
Capital assets (net)		168,345,420	172,956,682	352,933,801	350,880,138	521,279,221	523,836,820
Total Assets		267,123,595	276,976,512	538,781,921	532,744,433	805,905,516	809,720,945
Total deferred outflows							
of resources		14,861,415	11,564,575	12,927,104	7,931,237	27,788,519	19,495,812
Long-term liabilities							
outstanding		125,840,484	135,001,217	202,371,455	206,959,735	328,211,939	341,960,952
Other liabilities		8,459,266	9,438,469	30,447,534	24,930,639	38,906,800	34,369,108
Total Liabilities		134,299,750	144,439,686	232,818,989	231,890,374	367,118,739	376,330,060
Total deferred inflows							
of resources		3,177,661	275,736	23,320,432	21,801,571	26,498,093	22,077,307
Net Position:							
Net investment in							
capital assets		136,345,185	138,868,835	226,332,226	217,624,156	362,677,411	356,492,991
Restricted		14,253,874	16,443,002	12,975,219	14,661,259	27,229,093	31,104,261
Unrestricted		(6,091,460)	(11,486,172)	56,262,159	54,698,310	50,170,699	43,212,138
Total Net Position	\$	144,507,599	\$ 143,825,665	\$295,569,604	\$286,983,725	\$440,077,203	\$430,809,390

<sup>\*</sup> Restated

By far, the largest portion of the City's net position 83% reflects its investment in capital assets (e.g. land, building, improvements, utility improvements and extensions, machinery and equipment, infrastructure and construction in progress), less any related outstanding debt that was used to acquire those assets. The City uses these capital assets to provide a variety of services to citizens. Accordingly, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position equal to 6% represents resources that are subject to external restrictions on how they may be used. The remaining 11% of net position is unrestricted and may be used to meet the City's ongoing obligations to its citizens and creditors.



**Governmental Activities.** During the current fiscal year, net position for governmental activities increased \$681,934 from the prior fiscal year for an ending balance of \$144,507,599. The majority of the increase in the overall net position is the result of a decrease in long term debt due to a bond refunding.

**Business-type Activities.** For the City's business-type activities, the results for the current fiscal year were negative in that overall net position decreased to an ending balance of \$295,569,604. The total net position for the business-type activities increased by \$8,585,879 as compared to a decrease of \$3,068,078 in the prior year. The increase is attributed to a decrease in transfers to other funds from \$14,789,361 in 2014 to \$10,815,588 in 2015. Transfers included cost allocations, which were revised in the 2015 fiscal year budget to record as operating expenses. Electric expenses also decreased by \$8,371,568. Capital assets for all enterprises are aging resulting in a decreasing net position.

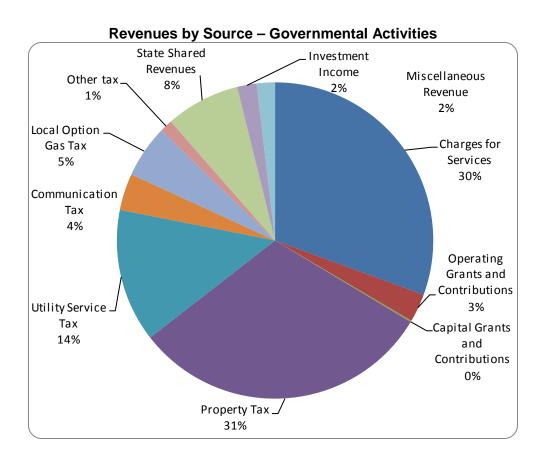
**Statement of Activities.** The City's net position for governmental activities increased by \$681,934 during the current fiscal year and business-type activity net position increased by \$8,585,879. The city's operations for the past two fiscal years are summarized as follows:

Changes in Net Position
For the Year Ended September 30

	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
Program revenues:		_				
Charges for services	\$ 21,958,965	\$ 22,484,753	\$ 185,777,783	\$ 190,675,311	\$207,736,748	\$213,160,064
Operating grants						
and contributions	2,080,103	1,730,087	2,495,443	2,096,501	4,575,546	3,826,588
Capital grants						
and contributions	101,321	2,055,142	7,548,606	3,105,852	7,649,927	5,160,994
General revenues:						
Property taxes	22,160,053	21,894,229	=	=	22,160,053	21,894,229
Other taxes	17,281,356	16,353,252	-	-	17,281,356	16,353,252
State shared revenues	5,465,229	5,163,266	=	=	5,465,229	5,163,266
Other	2,763,258	1,436,096	1,978,959	1,507,101	4,742,217	2,943,197
Total Revenues	71,810,285	71,116,825	197,800,791	197,384,765	269,611,076	268,501,590
Program expenses:						
General government	12,098,361	19,534,066	_	_	12,098,361	19,534,066
Public safety	39,867,780	40,478,307	_	_	39,867,780	40,478,307
Physical environment	4,827,696	3,237,167	_	_	4,827,696	3,237,167
Transportation	16,251,420	13,795,747	-	-	16,251,420	13,795,747
Economic Environment	2,145,278	1,161,368	-	-	2,145,278	1,161,368
Human services	2,825	16,097	=	=	2,825	16,097
Culture and recreation	5,982,171	6,344,312	=	=	5,982,171	6,344,312
Interest on long term debt	768,408	1,081,931	-	-	768,408	1,081,931
Electric	-	-	131,540,076	139,883,927	131,540,076	139,883,927
Water and sew er	-	-	29,444,099	29,073,065	29,444,099	29,073,065
Sanitation	-	-	8,218,564	8,500,528	8,218,564	8,500,528
Municpal golf courses	-	-	1,791,935	1,713,929	1,791,935	1,713,929
International airport	-	-	1,718,391	1,559,991	1,718,391	1,559,991
Communications	-	-	2,472,288	1,867,882	2,472,288	1,867,882
Suntran	-	-	3,213,971	3,064,160	3,213,971	3,064,160
Total Expenses	81,943,939	85,648,995	178,399,324	185,663,482	260,343,263	271,312,477
Change in net position						
before transfers	(10,133,654)	(14,532,170)	19,401,467	11,721,283	9,267,813	(2,810,887)
Transfers	10,815,588	14,789,361	(10,815,588)	(14,789,361)	<u>-</u>	<u>-</u>
Increase (Decrease) in net position	\$ 681,934	\$ 257,191	\$ 8,585,879	\$ (3,068,078)	\$ 9,267,813	\$ (2,810,887)

At the end of the current fiscal year, the City is able to report positive balances in all reported categories of net position, both for governmental as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The City's overall net position increased \$9,267,813 from the prior fiscal year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

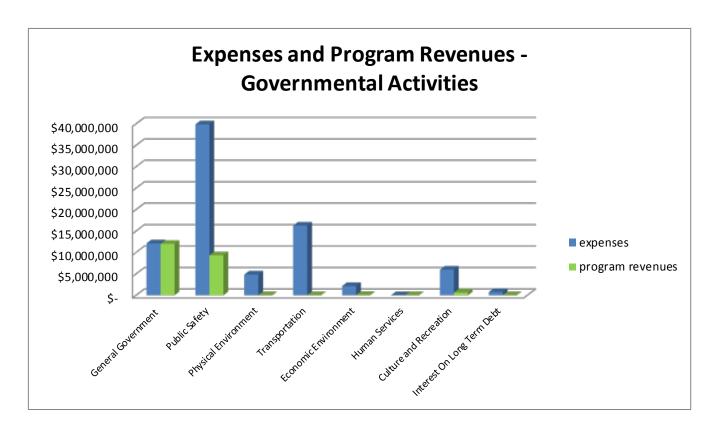


### **Key Elements of Revenues of Governmental Activities:**

- Property taxes, which provided 31% of governmental revenues, increased by \$265,824. In FY 2015, the City's millage rate was 6.1638 per \$1,000 of taxable property. This rate was the rolled-back rate.
- Charges for services provided 30% of governmental revenues. Charge for services decreased \$525,788, a decrease of 2.4%.
- Utility services taxes provided 14% of governmental revenues. Utility services taxes totaled \$9,786,858 for FY 2015. Utility service taxes increased \$1,122,858, an increase of 12.7%.
- Operating and capital grants and contributions accounts for 3% of governmental revenues.

### **Key Element of Expenses of Governmental Activities**

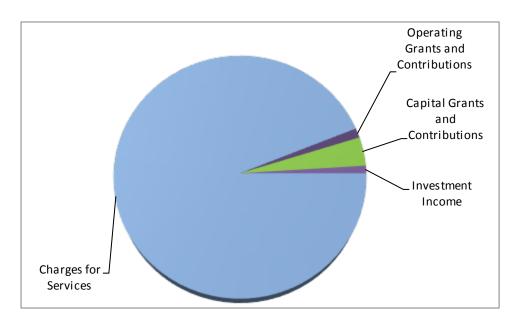
In FY 2015, expenses for Governmental Activities decreased 4.3% to \$81,943,939. General Government decreased \$7,435,705, mostly due to reclassification of expenses to transportation, economic environment and physical environment. Culture and Recreation decreased 5.7% due to changes in grant funding, while the expenses for interest on long term debt decreased due to a bond refunding. As seen in the graph, the majority of governmental activities are not supported by program revenues.



**Business-type Activities.** Please note that all expenses include depreciation expense, which contributes to the net position. Management, in concert with City Council, continuously monitors the progress of policies aimed at achieving a net revenue position for funds.

The Charges for Services category accounts for 94% of the revenue generated in the enterprise funds as seen below. Rates should be established to ensure operating expenses are covered.

#### Revenues by Source – Business-type Activities



Program revenue derived from user fees and charges is designed to recoup the cost of providing the service. The change in net position in the enterprise funds increased from a negative amount of \$3,068,078 in FY 2014 to a positive amount of \$8,585,879 in FY 2015 for an increase of change in net position for the year of \$11,653,957.

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. All proprietary funds are reported as major funds.

Summarized operating results for the Proprietary Funds are below. These numbers do not include any transfers or non-operating revenues or expenditures.

	Electric		Water ar	Sanitation				
	2015	2014	2015	2014		2015		2014
Operating Revenues	\$ 143,366,578	\$149,081,307	\$26,665,395	\$26,343,265	\$	10,212,366	\$	10,226,021
Operating Expenses	129,537,066	137,604,903	25,593,673	24,872,431		8,218,564		8,500,528
Operating Income(Loss)	\$ 13,829,512	\$ 11,476,404	\$ 1,071,722	\$ 1,470,834	\$	1,993,802	\$	1,725,493
•								

	Municipal Golf Course			Ocala International Airport				Communications			
		2015	2014	2015 2014		2015			2014		
Operating Revenues	\$	1,014,454	\$ 1,162,307	\$	988,125	\$	771,685	\$	3,100,306	\$	2,709,641
Operating Expenses		1,791,935	1,713,929		1,718,391		1,559,991		2,472,288		1,867,882
Operating Income(Loss)	\$	(777,481)	\$ (551,622)	\$	(730,266)	\$	(788,306)	\$	628,018	\$	841,759

	SunTran			1	ТОТ	ALS		
		2015		2014	2015 20			
Operating Revenues	\$	430,559	\$	381,085	\$ 185,777,783	\$190,675,311		
Operating Expenses		3,213,971		3,064,160	172,545,888	179,183,824		
Operating Income(Loss)	\$	(2,783,412)	\$	(2,683,075)	\$ 13,231,895	\$ 11,491,487		
Operating income(Loss)	Φ	(2,763,412)	Φ	(2,003,075)	<del>\$ 13,231,695</del>	<b>Б 11,491,40</b>		

Key elements of the City's business-type activities for FY 2015 are as follows:

Business-type activities had an operating income of \$13,231,895, a 15% increase from the prior year.

The City's Electric Utility Fund accounted for the majority of the increase. Operating revenues decreased \$5,714,729 primarily due to the lack of funding transferred from rate stabilization. Operating expenses for the fund decreased \$8,067,837 due mainly to lower costs for the purchase of electricity.

The Water and Sewer Fund had a decrease in operating income of \$399,112. Operating revenues increased 1% while operating expenses increased 3% due to higher sewer collection costs and increased depreciation expense of capital assets.

The Sanitation Fund had an increase in operating income of \$268,309 in FY 2015. This was primarily due an increase in revenue collections and interest income.

Since the City outsourced management operations of the Municipal Golf Course in FY 2013, the highest priority of the Municipal Golf Course Fund continues to be self-sufficiency. In FY 2015, operating income decreased \$777,481 as compared to prior years' decrease of \$551,622 this is primarily due to greens renovations during the year.

The Ocala International Airport had a decrease in operating loss of only \$58,040 as compared to \$781,418 in FY 2014. The majority of the decrease was due to increased revenues through charges for services.

The Communication Fund's had a decrease in operating income of \$213,741. This is primarily due to an increase in maintenance and administration costs as new customers are added to the system.

The City's public mass transit system, SunTran had an operating loss of \$2,783,412. This number, however, does not reflect non-operating revenue of \$2,159,079. The majority of revenues received in this fund is non-operating in nature and include Federal, State, and Local grants. Grant revenue is recorded as operating expenses are incurred.

The unrestricted portion of net position for each fund is as follows:

Fund	Unrestricted Net Position
Electric	\$ 26,114,797
Water and Sewer	24,520,123
Sanitation	1,916,236
Municipal Golf Course	(407,729)
Ocala International Airport	728,215
Communications	3,579,771
SunTran	(189,254)
Total	\$ 56,262,159

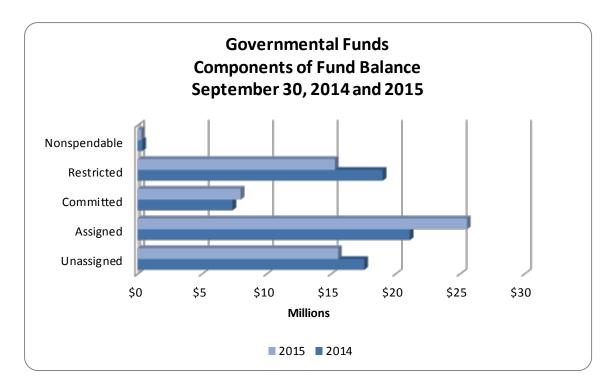
Other factors concerning the finances of these funds have been addressed in the discussion of the City's business-type activities.

#### FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance- related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of the fund balance which has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City's Council.

At September 30, 2015, the City's governmental funds reported combined fund balances of \$64,604,963, a decrease of \$752,215 in comparison with the prior year. Approximately 24% of this amount (\$15,535,866) constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of the fund balance is either nonspendable, restricted, committed or assigned to indicate that it is 1) not in spendable form (\$269,708), 2) restricted for particular purposes (\$15,288,917), 3) committed for particular purposes (\$7,980,337), or 4) assigned for particular purposes (\$25,530,135).



The General Fund is the chief operating fund of the City. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to general fund expenditures. Unassigned fund balance represents approximately 23% of total general fund expenditures, while total fund balance represents approximately 68% of that same amount. The fund balance of the City's general fund increased by \$2,362,870 during the current fiscal year.

The operating information for other major governmental funds is as follows:

	Community Redevelopment Agency				
	2015	2014			
Revenues and other sources	\$576,592	\$526,941			
Expenses and other uses	379,403	326,914			
Increase (decrease) in Net Position	\$197,189	\$200,027			

The increase in net position in FY 2015 is due to slightly higher property tax and investment income revenues.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The original General Fund budget totaled 78,965,046. Various budget amendments were approved by City Council. During the year, appropriations increased \$17,083,635 from the original to the final budget in the General Fund. Actual expenditures were \$25,390,446 lower than the final budget. Following are the main components of the increase:

- Appropriation of over \$3.5 million in reserves for the new downtown parking garage
- Carryforward of prior year assigned funding of nearly \$7.4 million

- Grant carryforwards of nearly \$1.1 million
- New cooperative grant agreement with the Federal Railroad Administration for nearly \$2.3 million.
- Appropriation of \$459,000 to purchase 4 properties for a possible road improvement project
- Nearly \$400,000 for an Enterprise Microsoft Office Upgrade Project
- \$125,000 Donation and \$250,000 City Sponsorship for LPGA Event
- Donation of \$216,500 for Phase I of the Tuscawilla Art Park
- \$125,000 for the purchase of property for the new Fire Administration Building
- Nearly \$75,000 for a Business Systems Analyst and Contracted Services for the Building Division
- \$70,000 for new Image Trend Software for the Fire Department
- Nearly \$70,000 received from FDOT for DUI Suppression Patrols and a vehicle.
- \$54,382 in grant funds from the State for a Victim/Witness Advocate to continue the City's Victim Advocacy Program
- Over \$37,000 for Firefighter Medical Evaluations and Uniform Allowances
- Additional revenue received to enhance youth development at the Police and Children Connecting (PACC) Camp totaling just over \$17,000.

Additional budget to actual information on the City's General Fund can be found on page 105.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

**Capital Assets.** The City's investment in capital assets for its governmental and business-type activities as of September 30, 2015 totaled \$521,279,221 (net of accumulated depreciation). This investment in capital assets includes land, buildings, and improvements other than buildings, intangibles, equipment, infrastructure, and construction in progress. The City's investment in capital assets decreased \$2,557,599. This represents a 0.5% decrease from FY 2014.

### CAPITAL ASSETS (NET OF DEPRECIATION)

	Governmental Activities		Business-Ty	pe Activities	Total		
	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	
Land	\$ 22,293,664	\$ 22,166,945	\$ 22,586,939	\$ 22,572,440	\$ 44,880,603	\$ 44,739,385	
Intangible (Easement, ROW)	1,922,534	1,847,339	1,147,002	1,123,142	3,069,536	2,970,481	
Buildings	12,327,928	12,162,855	11,401,153	11,911,012	23,729,081	24,073,867	
Impv Other Than Bldgs	15,248,523	14,013,615	291,733,395	298,590,019	306,981,918	312,603,634	
Equipment	17,221,457	16,060,731	4,512,270	3,934,463	21,733,727	19,995,194	
Intangible (Software)	1,858,163	1,907,758	2,307,273	2,643,838	4,165,436	4,551,596	
Infrastructure	94,924,166	98,346,466	-	-	94,924,166	98,346,466	
Construction in Progress	2,548,985	6,450,973	19,245,769	10,105,224	21,794,754	16,556,197	
Total	\$168,345,420	\$172,956,682	\$352,933,801	\$350,880,138	\$521,279,221	\$ 523,836,820	

Major capital asset events during the current fiscal year include the following:

#### **Governmental Activities:**

- Drainage Retention Area and fencing located at NE 40th Avenue / SR 40 (Aztecha) was completed at a cost of \$608,917.
- Ft. King Tennis lighting for the entire facility was completed at a cost of \$250,740.
- Ft. King Tennis expansion, parking lot resurfacing and clay court project was completed at a cost of \$405,400.
- Tuscawilla Park Pavilion project was completed at a cost \$148,407.
- Tuscawilla Park Bollard lighting system was completed at a cost of \$70,541.
- Ocala Police Department in conjunction with Marion County Sheriff Office completed an interface project for overflow calls at a cost \$199,338.
- Ocala Regional Sportsplex installed a maintenance shed at a cost of \$110,636.
- NW 23rd Street was converted from an unimproved dirt road to a local roadway including storm drainage and traffic signal at a cost of \$ 205,830.

#### **Business-type Activities:**

- Various Lift station upgrades were completed at a cost of \$642,588.
- Perry Reuse Relocation SE 92nd Loop road was completed at a cost \$2,228,241.
- Primary injection cable project was completed at a cost of \$1,103,183.
- Substation communication relay upgrade was completed at a cost \$370,141.
- Shady road substation upgrade was completed at a cost of \$183,949.
- Magna Segment B located at NW 35th Street was completed at a cost of \$270,440.

Additional information on the City's capital assets can be found in the Notes to Financial Statements on pages 67-68.

**Long-term debt.** At the end of the current fiscal year, the City had total debt outstanding of \$181,260,226. That was a decrease of \$770,970 or 0.4% from outstanding long-term debt of \$182,031,196 at the end of FY 2014. Electric and Water & Sewer debt is paid with operating revenues. The capital improvements debt is serviced by the pledge of non-ad valorem revenues such as gas taxes, sales tax revenues and State revenue sharing.

#### **Outstanding Debt**

	Governmental activities		Business-ty	pe activities	Total		
	2015	2014	2015	2014	2015	2014	
Capital Improvement bonds	\$34,540,000	\$34,940,000	\$ -	\$ -	\$ 34,540,000	\$ 34,940,000	
Utility system bonds	-	-	146,545,000	145,795,000	146,545,000	145,795,000	
Capital leases	175,226	1,296,196			175,226	1,296,196	
Total	\$34,715,226	\$36,236,196	\$146,545,000	\$145,795,000	\$181,260,226	\$182,031,196	

During FY 2015, the City issued three debt refundings as summarized below:

- 1. \$24,165,000 Utility Systems Refunding Bonds, Series 2014A. Proceeds were used to refund \$23,845,000 (callable portion) of the 2005A Utility System Bonds.
- 2. \$65,635,000 Utility System Refunding Bonds, Series 2015. Proceeds were used to refund \$59,925,000 (callable portion) of the 2007A Utility System Bonds.
- 3. \$21,440,000 Capital Improvement Refunding Bonds, Series 2015. Proceeds were used to refund \$19,550,000 (callable portion) of Series 2007A and 2007B Capital Improvement Bonds.

The City had no outstanding general obligation debt at the close of FY 2015. The City maintains excellent bond ratings from the major ratings agencies.

Additional information on the City's long-term debt can be found in the Notes to Financial Statements on pages 90-96 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

The following were some of the significant factors considered in preparing the City's FY 2016 budget:

- The FY 2015 budget was prepared as the City continues to carefully plan using conservative fiscal oversight. This disciplined approach resulted in high quality municipal services, investment in public facilities, and maintaining appropriate reserves to provide resiliency during uncertain economic times which are proving to be the norm in the current economic environment.
- The City's leadership, the City Council and Mayor, recognizes its critical role in establishing the
  appropriate tenor and investment required for economic transformation of the local economy. The City's
  strategic plan has four goals: economic hub, fiscal sustainability, operational excellence, and quality of
  place. These goals serve as drivers for directing the City's limited resources.
- Ocala's economy showed signs of strengthening, with a 7.9% increase in real property valuations, which is the first increase in five years. The City has aggressively, but strategically, continued sowing the seeds for tomorrow's economic recovery. The City's investments in economic development made over the past three to four years are beginning to yield meaningful results. FedEx, a Fortune 100 company, broke ground on a \$135 million regional hub located in the recently completed Ocala/Marion County Commerce Park. The FY 2015 budget continues strategic funding for economic development projects while preserving flexibility for pursuing additional economic opportunities.
- Through strong financial policies, as adopted by the City Council, the City presented stakeholders a balanced budget that addresses priority needs, and maintains or enhances service levels.
- The balanced budget was possible due to an increase in property taxes and some slight fee increases to cover the cost of service delivery. The General Fund Budget for FY 2016 totals \$111,291,951.
- The Citywide Comprehensive FY 2016 Budget totals \$745,344,858.
- The FY 2015 Budget was prepared by utilizing available resources in the most efficient manner to
  ensure that the City can provide services that have been established as priorities for the current fiscal
  year. The City continues to monitor growth pressures in annual pension contribution costs and
  inflationary pressures associated with day-to-day operations and capital expenses.

- Each department reviewed its operations and recommended strategies to reduce expenditures without significantly impacting services. These efficiencies to date include: reorganization of some department and/or divisions, consolidation of service functions, re-assignment of staff to critical tasks, and better utilization of technology. Each department will continue to focus on all areas of their operation to reduce costs while maintaining operational efficiency.
- Rate studies for the electric and water resources departments are underway and expected to be implemented sometime in FY 2017. Electric rates did not increase but water rates increased another 1.5% in FY 2016. This is the second year in a five year plan to increase rates a total of 15%.
- Funding was provided in the budget to advance the City's way-finding sign program, façade grant program, improvements to the City's parks, and maintenance of the City's existing infrastructure.

During the current fiscal year, the unassigned fund balance in the general fund was \$15,535,866. The City has appropriated \$11,699,040 of this amount for spending in the 2015-2016 fiscal year budgets. This action was taken as an additional measure to mitigate the impact of the slow economic recovery on the 2015-2016 fiscal year budgets.

#### REQUESTS FOR INFORMATION

This financial report is designed to present users with a general overview of the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, Office of Business and Financial Services, 201 SE 3rd Street, Ocala, Florida 34471, or telephone (352) 629-8375.





#### CITY OF OCALA, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2015

Assets	Governmental Activities	Business Type Activities	Total
Cash and investments	\$ 2,335	\$ 11,042,640	\$ 11,044,975
Equity In pooled cash and investment fund	90,395,241	144,121,691	234,516,932
Receivables-net of allowance for uncollectibles	3,058,243	22,835,255	25,893,498
Accrued interest receivable	206,072	275,206	481,278
Internal balances	1,023,548	(1,023,548)	- , -
Due from other governments	3,788,623	2,325,706	6,114,329
Prepaids	215,004	385,946	600,950
Inventories	89,109	5,885,224	5,974,333
Capital assets not being depreciated:	,	, ,	, ,
Land	24,216,198	23,733,941	47,950,139
Construction in progress	2,548,985	19,245,769	21,794,754
Capital assets, net of accumulated depreciation:			
Buildings	12,327,928	11,401,153	23,729,081
Improvements other than buildings	15,248,523	291,733,395	306,981,918
Machinery and equipment	17,221,457	4,512,270	21,733,727
Intangibles	1,858,163	2,307,273	4,165,436
Infrastructure	94,924,166		94,924,166
Total assets	267,123,595	538,781,921	805,905,516
Deferred outflows of resources			
Deferred outflows pension related	12,734,898	6,712,942	19,447,840
Deferred outflows from debt refunding	2,126,517	6,214,162	8,340,679
Total deferred outflows of resources	14,861,415	12,927,104	27,788,519
Liabilities			
Accounts payable and accrued liabilities	6,285,023	18,698,408	24,983,431
Contract retainage	21,554	905,103	926,657
Accrued interest payable	239,767	1,476,689	1,716,456
Unearned revenue	536,490	1,138,834	1,675,324
Escrow and deposits	1,376,432	-	1,376,432
Other liabilities	-	8,228,500	8,228,500
Noncurrent liabilities:		0,220,000	0,220,000
Net pension liability	75,557,801	41,239,857	116,797,658
Due within one year	6,576,723	7,271,689	13,848,412
Due in more than one year	43,705,960	153,859,909	197,565,869
Total liabilities	134,299,750	232,818,989	367,118,739
Deferred inflows of resources			
Deferred inflows from debt refunding	206,802	343,463	550,265
•	2,970,859	1,175,398	4,146,257
Deferred inflows pension related	2,970,039		
Regulatory liability-rate stabilization  Total deferred inflows of resources		21,801,571	21,801,571
Total deletted filliows of resources	3,177,661	23,320,432	26,498,093
Net Position			
Net invested in capital assets	136,345,185	226,332,226	362,677,411
Restricted for:			
Transportation	5,046,610	-	5,046,610
Capital projects	-	7,772,196	7,772,196
Debt service	2,341,145	5,203,023	7,544,168
Development district improvements	4,434,146	-	4,434,146
Public safety	2,137,407	-	2,137,407
Grants	294,566	-	294,566
Unrestricted	(6,091,460)	56,262,159	50,170,699
Total net position	\$ 144,507,599	\$ 295,569,604	\$ 440,077,203

#### CITY OF OCALA, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2015

		Program Revenues						
Functions/Programs	Expenses	Charges For Services	Operating Grants and Contributions	Capital Grants and Contributions				
Governmental activities:								
General government	\$ 12,098,36	11,976,789	\$ 438,953	\$ -				
Public safety	39,867,78	9,316,289	331,269	-				
Physical environment	4,827,69	6 6,621	-	-				
Transportation	16,251,42	- 0	893,869	63,576				
Economic environment	2,145,27	8 33,269	373,670	-				
Human services	2,82	5 -	37,633	-				
Culture and recreation	5,982,17	1 625,997	4,709	37,745				
Interest on long term debt	768,40	8		<u> </u>				
Total governmental activities	81,943,93	9 21,958,965	2,080,103	101,321				
Business-type activities:								
Electric	131,540,07	6 143,366,578	336,364	479,192				
Water and sewer	29,444,09	9 26,665,395	-	6,475,109				
Sanitation	8,218,56	10,212,366	-	1,054				
Municipal golf courses	1,791,93	5 1,014,454	-	-				
International airport	1,718,39	988,125	-	593,251				
Communications	2,472,28	3,100,306	-	-				
Suntran	3,213,97	1 430,559	2,159,079					
Total business-type activities	\$ 178,399,32	4 \$ 185,777,783	\$ 2,495,443	\$ 7,548,606				

#### **General Revenues:**

Property tax

Utility service tax

Communciation tax

Local option gas tax

Other tax

State shared revenues

Investment income

Miscellaneous

#### **Transfers**

Transfers

Total general revenues and transfers

Change In net position

Net position - October 1, restated

Net position - September 30

Net (Expense) Revenue and Change In Net Position								
Primary Government								
Governmental Activities								
Activities	Activities	Total						
\$ 317,381	\$ -	\$ 317,381						
(30,220,222)	-	(30,220,222)						
(4,821,075)	-	(4,821,075)						
(15,293,975)	-	(15,293,975)						
(1,738,339)	-	(1,738,339)						
34,808	-	34,808						
(5,313,720)	-	(5,313,720)						
(768,408)	-	(768,408)						
(57,803,550)	-	(57,803,550)						
-	12,642,058	12,642,058						
-	3,696,405	3,696,405						
-	1,994,856	1,994,856						
-	(777,481)	(777,481)						
-	(137,015)	(137,015)						
-	628,018	628,018						
	(624,333)	(624,333)						
	17,422,508	17,422,508						
22,160,053	-	22,160,053						
9,786,858	-	9,786,858						
2,695,896	-	2,695,896						
3,866,844	-	3,866,844						
931,758	-	931,758						
5,465,229	-	5,465,229						
1,424,026	1,978,959	3,402,985						
1,339,232	-	1,339,232						
10,815,588	(10,815,588)							
58,485,484	(8,836,629)	49,648,855						
681,934	8,585,879	9,267,813						
143,825,665	286,983,725	430,809,390						
\$ 144,507,599	\$ 295,569,604	\$ 440,077,203						

#### CITY OF OCALA, FLORIDA BALANCE SHEET ALL GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

	General Fund	Re	Community edevelopment gency (CRA) Fund		Other Governmental Funds		Total Governmental Funds
Assets						_	
Cash and investments Equity In pooled cash and investment fund Receivables-net of	\$ 2,335 45,147,765	\$	- 4,261,477	\$	- 14,408,685	\$	2,335 63,817,927
allowance for uncollectibles	1,119,412		_		958,817		2,078,229
Accrued interest receivable	101,351		9,642		29,489		140,482
Due from other funds	1,023,548		-		-		1,023,548
Due from other governments	2,686,712		_		1,101,911		3,788,623
Prepaids	180,599		_		-		180,599
Inventories	89,109		_		_		89,109
Other assets	3,210		_		_		3,210
Accrued unbilled revenues	939,582			_			939,582
Total assets	 51,293,623		4,271,119	_	16,498,902	_	72,063,644
Liabilities:							
Accounts payable and accrued liabilities	4,525,155		19,423		791,142		5,335,720
Unearned revenue	536,490		-		-		536,490
Retainage on contracts	19,488		-		2,066		21,554
Escrow and deposits	368,367		-		1,008,065		1,376,432
Total liabilities	5,449,500		19,423		1,801,273		7,270,196
Deferred Inflows of Resources							
Deferred inflows from notes receivable	110,602		-		-		110,602
Deferred inflows from future revenues	-		-		77,883		77,883
Total deferred inflows of resources	 110,602		-		77,883		188,485
Fund Balances:							
Nonspendable	269,708		-		-		269,708
Restricted	2,247,645		4,251,696		8,789,576		15,288,917
Committed	2,150,167		-		5,830,170		7,980,337
Assigned	25,530,135		-		-		25,530,135
Unassigned	15,535,866		-		-		15,535,866
Total fund balances	45,733,521		4,251,696		14,619,746		64,604,963
Total liabilities, deferred inflows							
of resources and fund balances	\$ 51,293,623	\$	4,271,119	\$	16,498,902	\$	72,063,644

## CITY OF OCALA, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION AS OF SEPTEMBER 30, 2015

Total fund balances of governmental funds	\$ 64,604,963
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$399,823,377 and the accumulated depreciation is \$245,539,441.	154,283,936
The pension liability is a liability for the government-wide statement of net position. A pension liability is not considered to represent a financial liability and, therefore, is not reported in the governmental funds.  Net pension liability-General Employees plan net Pension liability-Police plan  Net pension liability-Fire plan  Deferred outflows of resources related to pensions	(43,772,345) (19,205,232) (12,580,224) 12,734,898
Deferred inflows of resources related to pensions  The internal service funds are used by management to charge the costs of fleet,facilities, information technology and risk management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	(2,970,859)
Other long-term assets are not available to pay for current period expenditures and therefore, are reported as deferred inflows of unavailable revenue and receivable in the funds.	188,485
Long term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long term are reported in the Statement of Net Position. Long term liabilities at year end consist of:	
Bonds payable Unamortized (gain)loss on refunding (to be amortized as interest expense). Accrued interest payable Compensated absences OPEB liability payable	(34,540,000) 1,919,715 (239,767) (4,909,536) (2,116,538)
Net position of governmental activities	\$ 144,507,599

## CITY OF OCALA, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

Revenues		General Fund		CRA Fund		Other Governmental Funds	,	Total Governmental Funds
Property tax	\$	21,900,691	\$	195,942	\$	63,420	\$	22,160,053
Utility service tax	*	9,786,858	*	-	*	-	*	9,786,858
Communication service tax		2,695,896		_		_		2,695,896
Local option gas tax		· · ·		-		3,866,844		3,866,844
Other tax		931,758		_		-		931,758
State shared revenues		5,465,229		_		_		5,465,229
Other intergovernmental revenues		2,300,404		-		185,378		2,485,782
Permits and fees		2,263,047		_		· <u>-</u>		2,263,047
Fines and forfeitures		795,029		_		_		795,029
Charges for services		13,657,692		_		4,805,175		18,462,867
Investment income		630,241		66,132		242,627		939,000
Gifts		72,643		-		,		72,643
Miscellaneous		642,963		_		661,504		1,304,467
Total revenues		61,142,451		262,074		9,824,948		71,229,473
				<u> </u>				
Expenditures								
Current:								
General government		12,174,246		377,153		-		12,551,399
Public safety		41,668,300		-		-		41,668,300
Physical environment		178,338		-		4,003,262		4,181,600
Transportation		2,935,527		-		5,717,416		8,652,943
Economic environment		1,954,778		-		194,495		2,149,273
Culture and recreation		5,724,954		-		19,160		5,744,114
Capital outlay		2,151,986		2,250		2,436,678		4,590,914
Debt service:								
Principal payments		-		-		2,300,000		2,300,000
Issuance costs		-		-		143,920		143,920
Interest and fees		-		-		1,051,611		1,051,611
Total expenditures		66,788,129		379,403		15,866,542		83,034,074
Excess (deficiency) of revenues over								
expenditures		(5,645,678)		(117,329)		(6,041,594)		(11,804,601)
Other financing sources (uses)								
Transfers in		11,849,028		314,518		3,368,978		15,532,524
Transfers out		(3,840,480)		-		(754,565)		(4,595,045)
Issuance of refunding debt		-		-		21,440,000		21,440,000
Payment to refunded bond escrow agent				-		(21,325,093)		(21,325,093)
Total other financing sources (uses)		8,008,548		314,518		2,729,320		11,052,386
Net change In fund balances		2,362,870		197,189		(3,312,274)		(752,215)
Fund balances - October 1		43,370,651		4,054,507		17,932,020		65,357,178
Fund balances - September 30	\$	45,733,521	\$	4,251,696	\$	14,619,746	\$	64,604,963

# CITY OF OCALA, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2015

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ (752,215)
Governmental funds report capital purchases as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This reconciling item is the amount by which depreciation expense of \$10,198,056 exceeded capital purchases	
of \$4,590,914 (net of disposals \$39,393).	(5,567,749)
The issuance of bonds and similar long term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premium, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The amounts of the items that make up these differences in treatment of long term debt and related items are:	
Debt issued or incurred Issuance of bonds	(21,440,000)
Principal repayments	
Bonds and Certificates	2,300,000
Refunding bonds retired	21,325,093
Amortization of bond discount, premium, and deferred amounts on refundings	32,944
Expense annual cost for prepaid bond insurance	(84,859)
Some expenses reported in the statement of activities such as compensated absences, accrued interest and OPEB liability payable, do not require the use of current financial	
resources and are not reported as expenditures in governmental funds:	
Compensated absences	(168,539)
Accrued interest on long term debt	266,000
OPEB liability payable	(100,353)
Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee	
contributions is reported as a pension expense.	5,338,122
Revenues in the statement of activities that do not provide current financial resources are	
not reported as revenues in the funds.	94,461
The internal service funds are used by management to charge the costs of fleet, facilities, information technology and risk management to individual funds. The net	
income(expense) of the internal services funds is reported with governmental activities.	 (560,971)
Change in net position of governmental activities	\$ 681,934

#### CITY OF OCALA, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2015

					В	USINESS-TYF	PE A	CTIVITIES -
	_	Electric						Municipal
		System		Water			Golf Course	
		Revenue		and Sewer	;	Sanitation		
Assets								
Current Assets:								
Cash and investments	\$	2,828	\$	250	\$	-	\$	43,621
Equity in pooled cash and								
investment fund		52,386,551		28,540,535		7,379,151		33
Restricted assets available for								
current liabilities		1,239,061		5,930,020		-		-
Receivables (net, where applicable, of								
allowances for uncollectibles):								
Accounts and notes		11,522,565		1,480,082		565,126		296,024
Accrued interest		139,999		92,912		17,625		134
Unbilled revenues		7,037,868		1,197,113		461,700		-
Prepaids		312,616		46,875		-		20,118
Inventories		4,648,742		1,057,075		-		64,819
Due from other governments		-		1,353,200		-		· -
Total current assets		77,290,230		39,698,062		8,423,602		424,749
Noncurrent Assets:								
Restricted Assets:								
Cash and investments:								
Crystal river decommissioning trust		10,995,941		-		-		-
Equity in pooled cash and								
investment fund:								
Construction accounts		3,224,816		10,732,531		-		-
Debt service accounts		1,102,180		5,577,532		-		-
Impact fee accounts		-		4,092,314		-		-
Rate stabilization		21,801,571		-		-		-
Renewal and replacement		2,289,751		1,376,800		-		-
Accrued interest receivable:								
Impact fee accounts		-		13,331		-		-
Less: Portion classified as current		(1,239,061)		(5,930,020)		-		-
Total restricted assets		38,175,198		15,862,488		-		-
Capital assets, net:								
Land		6,479,166		11,137,031		-		357,343
Buildings		3,594,575		1,726,584		499,979		428,225
Improvements other than buildings		106,068,064		168,070,674		-		1,632,789
Machinery and equipment		1,396,879		420,068		454,093		29,493
Intangible assets		2,023,096		259,432		-		-
Construction in process		1,388,623		17,208,258		-		-
Total capital assets (net)		120,950,403		198,822,047		954,072		2,447,850
Total noncurrent assets		159,125,601		214,684,535		954,072		2,447,850
Total assets	\$	236,415,831	\$	254,382,597	\$	9,377,674	\$	2,872,599
Deferred outflows of resources:								
Deferred amount on debt refunding		2,305,508		3,908,654		_		_
Deferred amount pension related						026 760		-
Total deferred outflows of resources	\$	4,470,997 6,776,505	\$	1,092,753 5,001,407	\$	926,769 926,769	\$	<u>-</u>
rotal deterred outflows of resources	Φ	0,770,505	Ф	5,001,407	φ	920,709	Ф	

E	NTERPRISE	FUN	DS					GO	/ERNMENTAL
	Ocala							<u> </u>	ACTIVITIES
lr	nternational	(	Communi-						Internal
	Airport		cations		SunTran		Total	Se	rvice Funds
\$	-	\$	-	\$	-	\$	46,699	\$	-
	910,072		4,682,160		-		93,898,502		26,577,314
	-		-		-		7,169,081		-
	58,012		137,784		-		14,059,593		40,432
	1,537		9,668		-		261,875		65,590
	-		78,981		-		8,775,662		-
	787		5,550		-		385,946		31,195
	-		114,588		-		5,885,224		-
	124,315				848,191		2,325,706		-
	1,094,723		5,028,731		848,191		132,808,288		26,714,531
	-		-		-		10,995,941		-
	25,694		-		-		13,983,041		-
	-		-		-		6,679,712		-
	-		-		-		4,092,314		-
	-		-		-		21,801,571		-
	-		-		-		3,666,551		-
	-		-		-		13,331		-
	-		-		-		(7,169,081)		-
_	25,694				-		54,063,380		-
	5,760,401		-		-		23,733,941		-
	4,078,166		-		1,073,624		11,401,153		116,413
	11,575,952		4,385,916		-		291,733,395		236,509
	128,068		329,888		1,753,781		4,512,270		12,804,133
	-		24,745		-		2,307,273		372,839
	638,639		10,249		-		19,245,769		531,590
	22,181,226	_	4,750,798	_	2,827,405	_	352,933,801		14,061,484
	22,206,920	_	4,750,798	_	2,827,405		406,997,181	-	14,061,484
\$	23,301,643	\$	9,779,529	\$	3,675,596	\$	539,805,469	\$	40,776,015
	-		-		-		6,214,162		-
	13,461		208,962		<u>-</u>		6,712,942		
\$	13,461	\$	208,962	\$	-	\$	12,927,104	\$	-

(Continued)

### CITY OF OCALA, FLORIDA STATEMENT OF NET POSITION (Continued) PROPRIETARY FUNDS SEPTEMBER 30, 2015

			BUSINESS-TYF	PE ACTIVITIES -
	Electric			Municipal
	System	Water		Golf
	Revenue	and Sewer	Sanitation	Course
Liabilities				
Current Liabilities:				
Payable from unrestricted assets:				
Accounts payable and accrued liabilities	\$ 16,127,048	\$ 734,323	\$ 451,719	\$ 445,697
Contract retainage	6,988	898,115	-	-
Claims payable	-	-	-	-
Compensated absences payable	1,197,180	314,972	182,973	-
Due to other funds	-	-	-	365,515
Customer deposits	8,113,638	-	-	(2,891)
Capital lease payable	-	-	-	-
Unearned revenue	985,796	128,881		24,157
Total current liabilities payable				
from unrestricted assets	26,430,650	2,076,291	634,692	832,478
Develop for an acceptant and acceptant				
Payable from restricted assets:	00.740	470.070		
Accounts payable and accrued liabilities	33,719	173,673	-	-
Accrued interest payable	490,342	986,347	-	-
Revenue bonds payable within	715.000	4 770 000		
one year	715,000	4,770,000		
Total current liabilities payable	4 000 004	<b>5</b> 000 000		
from restricted assets	1,239,061	5,930,020	-	
Total current liabilities	27,669,711	8,006,311	634,692	832,478
Noncurrent Liabilities:				
Nuclear decommissioning costs	10,995,941	_	_	_
Claims payable	. 0,000,0			
Compensated absences payable	317,370	273,971	258,937	_
Capital lease payable	-		,	_
OPEB obligation payable	511,941	244,629	223,024	_
Net pension liability	26,362,323	7,362,272	6,142,414	_
Unamortized (Discount) Premium		(89,685)	-	_
Revenue bonds and notes payable		(00,000)		
after one year	56,800,400	84,259,600	_	_
Total noncurrent liabilities	94,987,975	92,050,787	6,624,375	
Deferred Inflows of Resources:				
Deferred amount on debt refunding	-	343,463	-	-
Deferred inflows pension related	751,366	209,836	175,068	-
Regulatory liability-rate stabilization	21,801,571	-	-	-
Total deferred inflows of resources	22,552,937	553,299	175,068	
Net Position				
Net investment in capital assets	68,965,327	124,179,854	954,072	2,447,850
Restricted for debt service	611,838	4,591,185	-	-
Restricted for capital projects	2,289,751	5,482,445	-	-
Unrestricted (accumulated deficit)	26,114,797	24,520,123	1,916,236	(407,729)
Total net position	\$ 97,981,713	\$ 158,773,607	\$ 2,870,308	\$ 2,040,121

	ENTERPRISE I	FUND	s						RNMENTAL
	Ocala	_							TIVITIES
"	nternational		ommuni-		O		T-4-1		nternal
_	Airport		cations		SunTran		Total	Serv	ice Funds
\$	156,700	\$	196,117	\$	379,412	\$	18,491,016	\$	949,303
	-		-		-		905,103		-
	<u>-</u>				-				1,595,067
	33,575		57,989		-		1,786,689		-
	-		-		658,033		1,023,548		-
	117,753		-		-		8,228,500		-
	-		-		-		-		54,278
_			-	_			1,138,834		-
	308,028		254,106		1,037,445		31,573,690		2,598,648
					, ,				, ,
	_		_		_		207,392		_
	-		-		-		1,476,689		-
							5 405 000		
_				_		_	5,485,000		
			-		-		7,169,081		-
	308,028		254,106		1,037,445		38,742,771		2,598,648
							10 005 044		
	-		-		-		10,995,941		-
	0.005		15 710				-		6,946,316
	9,995		15,713		-		875,986		120.049
	- 16,986		21,087		-		1,017,667		120,948
	43,714		1,329,134		_		41,239,857		_
	-		-		_		(89,685)		_
							(,,		
	-		-		-		141,060,000		-
	70,695		1,365,934		-		195,099,766		7,067,264
	-		-		-		343,463		-
	1,246		37,882		-		1,175,398		-
			-				21,801,571		
	1,246		37,882		-		23,320,432		-
	22,206,920		4,750,798		2,827,405		226,332,226		13,886,258
	-		-		-		5,203,023		-
	-		-		-		7,772,196		-
Φ.	728,215	_	3,579,771	_	(189,254)	<u>^</u>	56,262,159	•	17,223,845
\$	22,935,135	\$	8,330,569	\$	2,638,151	\$	295,569,604	\$	31,110,103

### CITY OF OCALA, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

				BUSINESS-T	YPE	ACTIVITIES -
	Electric System Revenue		Water and Sewer	Sanitation		Municipal Golf Course
Operating Revenues:						
Charges for services	\$ 141,701,509	\$	26,595,544	\$ 10,202,439	\$	1,014,454
Other	1,665,069		69,851	 9,927		-
Total operating revenues	143,366,578		26,665,395	 10,212,366		1,014,454
Operating Expenses:						
Purchase of electricity	99,166,751		-	-		-
Distribution	10,879,759		2,210,189	-		-
Operation and maintenance	27,228		453,123	4,686,367		87,295
Water and sewer treatment	-		5,960,111	-		-
Sewer collection	-		2,731,168	-		-
Internal service	-		-	-		-
Administration	9,217,421		4,028,519	3,440,817		1,259,599
Depreciation	8,108,117		10,210,563	91,380		445,041
Other	2,137,790		-	-		-
Total operating expenses	129,537,066		25,593,673	8,218,564		1,791,935
Operating income (loss)	13,829,512		1,071,722	1,993,802		(777,481)
Non-Operating Revenues (Expenses):						
Investment income	974,647		811,716	115,814		1,053
Interest expense	(2,070,143)		(3,929,085)	-		· -
Amortization of bond						
discounts/premiums	67,133		78,659	-		-
Other non-operating revenue	336,364		-	-		-
Total non-operating revenues (expenses)	(691,999)		(3,038,710)	115,814		1,053
Income (loss) before capital						
contributions and transfers	13,137,513		(1,966,988)	2,109,616		(776,428)
Capital Contributions	479,192		6,475,109	1,054		-
Transfers:						
Transfers in	-		-	-		118,076
Transfers out	(7,484,267)		(2,010,399)	(1,461,027)		(173,000)
Total transfers	(7,484,267)		(2,010,399)	(1,461,027)		(54,924)
Change in net position	6,132,438		2,497,722	649,643		(831,352)
Net position - October 1, restated	91,849,275	<u> </u>	156,275,885	 2,220,665		2,871,473
Net position - September 30	\$ 97,981,713	\$	158,773,607	\$ 2,870,308	\$	2,040,121

E	NTERPRISE FU	NDS						GC	VERNMENTAL
ı	Ocala nternational Airport	Communi- cations SunTran		SunTran		Total		ACTIVITIES Internal Service Funds	
\$	985,503	\$	3,072,760	\$	395,517	\$	183,967,726	\$	13,495,785
_	2,622 988,125	_	27,546 3,100,306		35,042 430,559		1,810,057 185,777,783	_	1,482,605 14,978,390
							00 100 751		
	-		-		-		99,166,751		-
	- 424,175		- 1,447,027		2,933,397		13,089,948 10,058,612		-
	424,173		1,447,027		2,933,391		5,960,111		_
	_		_		_		2,731,168		_
	_		_		_		2,701,100		13,715,843
	402,759		539,972		-		18,889,087		-
	891,457		485,289		280,574		20,512,421		2,172,237
	-		-		-		2,137,790		-
	1,718,391		2,472,288		3,213,971		172,545,888		15,888,080
	(730,266)		628,018		(2,783,412)	_	13,231,895		(909,690)
	44 407		64 202				4 070 050		405.000
	11,437 -		64,292 -		-		1,978,959 (5,999,228)		485,026 (15,741)
							145,792		
	-		-		2,159,079		2,495,443		1,325
	11,437		64,292		2,159,079		(1,379,034)		470,610
	(718,829)		692,310		(624,333)	_	11,852,861		(439,080)
	593,251						7,548,606		
					347,660		46E 726		2 572 972
	-		(152,631)		347,000		465,736 (11,281,324)		2,572,873 (2,694,764)
		_	(152,631)		347,660	_	(10,815,588)		(121,891)
	(125,578)		539,679		(276,673)		8,585,879		(560,971)
	23,060,713		7,790,890		2,914,824		286,983,725		31,671,074
\$		\$		\$		\$		\$	
Ψ	22,935,135	φ	8,330,569	ψ	2,638,151	φ	295,569,604	φ	31,110,103

### CITY OF OCALA, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

**BUSINESS-TYPE ACTIVITIES -Electric** Municipal System Golf Water Revenue and Sewer Sanitation Course **Cash Flows from Operating Activities:** Cash received from customers \$ 148,705,163 26,597,074 10,183,631 \$ 713,284 Cash paid to suppliers for goods and services (110,162,010)(9,399,934)(4,920,192)(719,894)Cash paid to employees for services (14,033,879)(6,526,093)(3,674,991)Net cash provided by (used in) operating activities 24,509,274 10,671,047 1,588,448 (6,610)Cash Flows from Non-Capital Financing Activities: Transfers in 118,076 Transfers out (7,484,267)(2,010,399)(1,461,027)(173,000)Cash receipts from other funds Cash paid to other funds Operating grants 2,130,227 Net cash provided by (used in) non-capital financing activities 119,828 (1,461,027)(7,484,267)(54,924)Cash Flows from Capital and Related **Financing Activities:** Principal paid on bonds and notes (690,000)(4,585,000)38,724,650 51,075,350 Proceeds from refunding debt Payment to refunding bond agent (35,415,000) (48,360,000)Interest paid on bonds and notes (5,612,253)(6,861,166)Bond issuance costs (96,797)(177,763)Proceeds of loans from other funds Proceeds from sale of capital assets 9,300 Acquisition and construction of capital assets (4,630,377)(213,403)(15,986)(16,617,169)Contributions received from other governments and developers 479,192 3,598,004 1,054 Net cash provided by (used in) capital and related financing activities (7,240,585)(21,918,444)(212,349)(15,986)**Cash Flows from Investing Activities:** Investment income 951,128 801,414 113,452 1,053 Net cash provided by investing activities 951,128 801,414 113,452 1,053 Net increase (decrease) in cash and cash equivalents 10,735,550 (10,326,155)28,524 (76,467)Cash and cash equivalents, beginning 70,072,147 60,646,117 7,350,627 120,121 50,319,962 7,379,151 Cash and cash equivalents, ending 80,807,697 \$ 43,654

EN	TERPRISE F	UNDS	3					GC	VERNMENTAL
Int	Ocala ernational Airport		Communi- cations		SunTran	Total			ACTIVITIES Internal Service Funds
\$	983,098	\$	3,154,458	\$	441,820	\$	190,778,528	\$	13,495,785
	(298,389) (310,643)		(1,212,945) (782,204)		(2,959,830) (154,392)		(129,673,194) (25,482,202)		(14,617,166) (4,606)
	374,066		1,159,309	_	(2,672,402)	_	35,623,132	_	(1,125,987)
	- - -		- (152,631) -		347,660 - 165,663		465,736 (11,281,324) 165,663		2,572,873 (2,694,764)
	-		-		- 2,155,179		- 4,285,406		-
	<u>-</u>		(152,631)		2,668,502		(6,364,519)		(121,891)
	-		-		-		(5,275,000) 89,800,000		-
	-		- -		-		(83,775,000)		-
	-		-		-		(12,473,419)		-
	-		-		-		(274,560)		-
	-		-		-		9,300		(15,741) 4,425
	(681,453)		(407,874)		-		(22,566,262)		(3,128,724)
	480,385				<u>-</u>		4,558,635		-
	(201,068)		(407,874)	_			(29,996,306)		(4,261,010)
	11,146		62,800		3,900		1,944,893		476,588
	11,146		62,800		3,900		1,944,893		476,588
	184,144		661,604		-		1,207,200		(5,032,300)
\$	751,622	\$	4,020,556	\$			142,961,190		31,609,614
\$	935,766	\$	4,682,160	\$		\$	144,168,390	\$	26,577,314

(Continued)

### CITY OF OCALA, FLORIDA STATEMENT OF CASH FLOWS (Continued) PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

						BUSINESS-	ΓΥΡΕ	ACTIVITIES -
		Electric System Revenue	Water and Sewer			Sanitation	Municipal Golf Course	
Reconciliation of Cash and Cash Equivalents to Balance Sheet:								
Total current cash and investments per the balance sheet Total noncurrent cash and investments	\$	52,389,379	\$	28,540,785	\$	7,379,151	\$	43,654
per the balance sheet		39,414,259		21,779,177		_		-
Total cash and investments  Less: Investments not meeting the		91,803,638		50,319,962		7,379,151		43,654
definition of cash equivalents		(10,995,941)		-				
Cash and cash equivalents, end of year		80,807,697		50,319,962		7,379,151		43,654
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:	)							
Operating income (loss)  Adjustments to reconcile operating income (loss) to cash provided by operating activities:		13,829,512		1,071,722		1,993,802		(777,481)
Depreciation & amortization		8,108,117		10,210,563		91,380		445,041
Loss(gain) on capital asset disposal Other (income) expense (Increase) decrease in assets and deferred outflow of resources:		177 433,161		(9,300) 344,074		-		-
Accounts and notes receivable		(2,276,978)		(149,548)		(83,449)		(301,171)
Accrued unbilled revenue		285,408		90,527		54,714		-
Inventories  Due from other governments		133,433 -		(69,588)		- -		(4,344) -
Other current assets Deferred outflow of resources Increase (decrease) in liabilities and		(76,300) (1,354,120)		(222,295)		(200,538)		(6,614) -
deferred inflow of resources: Accounts payable Compensated absences payable		(497,360) 232,939		(342,722) 104,717		501 50,091		637,959
OPEB obligation payable		24,138		13,392		8,101		-
Due to other governments		(0.070.044)		(500,004)		(17,046)		-
Net pension liability Deferred inflow of resources		(2,078,011)		(580,331)		(484,176) 175,068		-
Customer deposits		6,740,155 1,005,003		209,836 -		-		-
Net cash provided by (used in) operating activities	\$	24,509,274	\$	10,671,047	\$	1,588,448	\$	(6,610)

Ocala International Communi- Airport cations SunTran Total	ACTIVITIES Internal Service Funds
	0.00577.044
	<b>6</b> 00 577 044
\$ 910,072 \$ 4,682,160 \$ - \$ 93,945,201	\$ 26,577,314
25,694 61,219,130	-
935,766 4,682,160 - 155,164,331	26,577,314
(10,995,941)	-
935,766 4,682,160 - 144,168,390	26,577,314
(730,266) 628,018 (2,783,412) 13,231,895	(909,690)
891,457 485,289 280,574 20,512,421	2,172,237
- (9,123) 777,235	<del>-</del> -
(5,027) 62,274 - (2,753,899)	(40,432)
- (8,122) - 422,527 - (5,865) - 53,636	-
11,260 11,260	- -
(517) 864 - (82,567)	343,794
(8,292) (51,815) - (1,837,060)	-
217,334 79,847 (182,003) (86,444)	(2,691,896)
11,872 33,887 1,179 434,685	=
992 1,819 - 48,442	-
(1,287) - (18,333)	-
(3,446) (104,769) - (3,250,733)	-
1,246 37,882 - 7,164,187 1,005,003	<del>-</del> -
\$ 374,066 \$ 1,159,309 \$ (2,672,402) \$ 35,623,132	\$ (1,125,987)

#### CITY OF OCALA, FLORIDA STATEMENT OF NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2015

	PENSION TRUST FUNDS
Assets Cash and cash equivalents	\$ 5,276,085
Receivables: Interest and dividends receivable Accounts receivable Due from other governments Prepaid expense Total receivables	170,229 12,610 7,600 2,545 192,984
Investments, at fair value: Fixed income Mutual funds: bonds Mutual funds: equities Mutual funds: real estate Common stock International equities Government obligations Emerging markets Hedge fund (mutual fund) Total investments	53,728,493 11,275,410 22,599,532 21,477,249 56,259,974 25,313,467 4,698,725 9,908,345 7,997,210 213,258,405
Total assets	218,727,474
Liabilities Accounts payable Total liabilities	310,442 310,442
Net Position Net position held in trust for pension benefits	\$ 218,417,032

#### CITY OF OCALA, FLORIDA STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

		PENSION TRUST FUNDS
Additions		
Contributions:	Φ.	40.054.400
Employer	\$	18,351,192
State		939,358
Employee Total contributions		1,853,446 21,143,996
Total contributions		21,143,990
Investment income:		
Investment gain		(2,418,606)
Less: Investment management fees		(999,220)
Net investment gain		(3,417,826)
Total additions		17,726,170
Deductions		
Pension payments		20,848,977
Refunds to employees		170,341
Administration Tatal Italian		322,644
Total deductions		21,341,962
Change in net position		(3,615,792)
Net position held in trust for pension benefits - beginning		222,032,824
Net position held in trust for pension benefits - ending	\$	218,417,032



### NOTES TO FINANCIAL STATEMENTS



#### CITY OF OCALA, FLORIDA NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30. 2015

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City Of Ocala (the "City") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the standard setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with the subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of these policies are described below.

#### A. Reporting Entity

The City of Ocala, Florida (the "City") operates under a council-manager form of government, including a six-member City Council comprised of a Mayor (elected at large) and five district Councilmen and provides the following services as authorized by its charter: public safety, public works, public utilities, culture, recreation and community development. The City of Ocala, Florida was created pursuant to the Laws of Florida, Chapter 67-1782.

In evaluating the City as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the City may or may not be financially accountable and, as such, be includable within the City's financial statements. The City (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Management determined that the Community Redevelopment Agency is the only organization that should be included in the City's financial statements as a component unit.

#### **Blended Component Unit**

The Community Redevelopment Agency (CRA) was created pursuant to Chapter 163.356, Florida Statutes, City Ordinance 2009 and City Resolutions 88-37, 88-52 and 89-44. The City Council serves as the CRA Board and the City has operational responsibility for the CRA. Although legally separate, the CRA is appropriately blended as a governmental fund type component unit into the primary government. The CRA is presented as a major governmental fund.

The Ocala Downtown Development District (DDD) was created under the laws of Florida, Chapter 67-1782, and Ordinance No. 266 of the City of Ocala. The Governing Board is appointed by the Ocala City Council and, therefore, the City exercises significant influence over its operations and fiscal management. The DDD is considered a component unit for financial reporting purposes and is included as a blended special revenue fund.

The City includes advisory boards and commission within the City in its financial statements in circumstances where the City selects the governing authority, designates management, has the ability to influence operations, and has accountability for fiscal matters of the advisory boards and commissions.

#### Related Organizations

The following entity is not included in the accompanying financial statements:

Ocala Housing Authority (OHA) – Although the City is responsible for appointing the OHA's board, the City does not exercise the other prerequisites for inclusion as a component unit. The City's accountability for this organization does not extend beyond making these appointments. The OHA was established in 1973 and is funded primarily by the United States Department of Housing and Urban Development. The OHA service area is Marion County. The OHA currently provides financial assistance through its Housing Choice Voucher (HCV) Program (Section 8) for low-income families, seniors and person with disabilities. The HCV program provides rental subsidies for eligible families, via direct monthly payments for private landlords who rent units throughout Marion County. A significant number of these units are located in the unincorporated areas of the county.

#### CITY OF OCALA, FLORIDA NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2015

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the Statement of Net Positions and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Interfund services provided and used are not eliminated in the process of consolidation. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Fiduciary funds are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

<u>Governmental Funds</u> are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related liabilities (except those accounted for in proprietary or fiduciary funds) are accounted for through governmental funds. The following are the City's governmental fund types:

- General Fund
- Special Revenue Funds
- Debt Service Funds
- Capital Projects Funds

<u>Proprietary Funds</u> are used to account for the City's ongoing activities which are similar to those often found in the private business sector. The following are the City's proprietary fund types:

- Enterprise Funds
- Internal Service Fund

<u>Fiduciary Funds</u> are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The City's fiduciary fund type includes:

• Pension Trust Funds

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and pension trust funds within the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### CITY OF OCALA, FLORIDA NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2015

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resource measurement focus and the modified accrual basis of accounting. Revenues are recognized in the accounting period in which they become measureable and available to finance expenditures of the period. Measurable refers to the ability to quantify in monetary terms the amount of the revenue and receivable. Available means collectible in the current period or soon enough thereafter to be used to pay liabilities at the balance sheet date. For this purpose, the City considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as substantially all eligibility requirements imposed by the provider have been met. Transfers are recognized in the accounting period in which the related fund liability is incurred, if measurable, except for unmatured principal and interest on long term-debt. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Material revenues are considered susceptible to accrual because they are both measurable and available to finance expenditures of the current period. Interest and investment income earnings are recognized when earned and allocated monthly based on each fund's equity in the pool. Some governmental fund revenues are not considered susceptible to accrual because they are not both measurable and available to finance expenditures of the current period.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses.

Accounting standards set forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The non-major governmental funds are combined in a single column in the fund financial statements and detailed in the combining statements section.

The City reports two major governmental funds:

**The General Fund** is the City's primary operating fund. It accounts for all financial resources traditionally associated with general governments except those required to be accounted for in another fund.

**The CRA Fund** is the Community Redevelopment Agency Trust Fund. It is used to account for receipts and transfers of the tax increment fees collected for improving and redeveloping the downtown area.

The City reports seven major proprietary funds:

The Electric System Fund accounts for the construction, operation and maintenance of the City-owned electric system as well as sales of electricity and other services to the general public. Electricity rates charged to customers are set by the City Council within the rate structure established (guidelines are approved) by the Florida Public Service Commission.

The Water and Sewer System Fund accounts for the costs and recovery of costs in the form of user charges related to the production, treatment and distribution of potable water, along with the collection, treatment and disposal of sewage waste with the City. The maintenance and improvement of the utility plant required to provide these goods and services are financed primarily from user charges.

The Sanitation Fund accounts for the operations and maintenance of the City's refuse collection system.

**The Municipal Golf Course Fund** accounts for the construction, operations and maintenance of the City's golf course.

#### CITY OF OCALA, FLORIDA NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2015

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

**The Ocala International Airport Fund** accounts for the construction, operations and maintenance of the City's airport and the Foreign Trade Zone #217.

**The Communications Fund** accounts for the construction, operations and maintenance of the City's broadband communications (fiber optics) network.

**The SunTran Fund** accounts for the operations and maintenance of the regional mass transit system that began operations during 1999.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City's internal service funds related to general insurance and fleet, facilities and information technology management record operating revenue from the charges to other funds for services. For the internal service fund related to health insurance, the principal operating revenues are employer and employee contributions. Operating expense for enterprise funds and internal service funds include the cost of sales and service, administrative expenses, depreciation on capital assets, and benefits paid. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

Additionally, the City reports the following fund types:

**Special Revenue Funds** account for the proceeds of specific revenue sources that are legally restricted for specified purposes.

**Debt Service Funds** account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**Capital Projects Funds** account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

**Internal Service Funds** account for the activities of the City's risk management and fleet, facilities and information technology management. The City's risk management program includes amounts collected and the claims paid for workers' compensation, property, general liability, health, dental and prescription medicine self-insurance. The fleet and facilities management fund is charged with acquiring and maintaining approximately 1.027 units of fuel-driven vehicles and equipment, as well as approximately 100 facilities. Information technology management covers the entire City operations and maintenance.

**Pension Trust Funds** account for the activities of the City's General Employees', Firefighters' and Police Officers' Retirement Systems, which accumulate resources for pension benefit payments to qualified retiring employees. They are excluded from the government-wide financial statements because they are fiduciary in nature and do not represent resources available to the government for operations.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance

### 1. Cash & Cash Equivalents

The City has defined Cash and Cash Equivalents to include cash on hand, demand deposits and cash with fiscal agents. Investments with original maturities of three months or less are considered to be cash equivalents.

### 2. Equity in Pooled Cash and Investments

The City maintains a pooled cash investment fund which allows the various funds of the City to pool monies for investment purposes. The City maintains records to identify the equity of each fund investing in the pool as well as amounts borrowed from the pool. Investment earnings of the pool are recorded as earned and are allocated to the participating funds based on the respective fund's equity in the pool at the end of each month.

All investments are stated at fair value based on quoted market prices at the end of the fiscal year. Income from other investments owned by the individual funds is recorded in the respective funds as earned.

#### 3. Accounts Receivable

Accounts receivable are recorded in the Governmental, Business-type, and Fiduciary funds. Where appropriate, an associated allowance for doubtful accounts has been established in the related fund. Utility receivables are shown net of the allowance for uncollectible accounts. For the most part, receivables and the related revenues are recognized when determined and billed – either for services rendered, grant entitlements, or reimbursements due, or otherwise measurable and available. Utility service receivables are recorded at year end for services rendered but unbilled.

	 Governmental Activities		ısiness-type Activities	Total
Customers:				
Billed	\$ 1,241,434	\$	13,931,036	\$ 15,172,470
Unbilled	1,170,479		8,775,662	9,946,141
Miscellaneous	 751,113		1,164,633	1,915,746
Gross receivables	3,163,026		23,871,331	27,034,357
Less: allowance for uncollectibles	(104,783)		(1,036,076)	(1,140,859)
Net total receivables	\$ 3,058,243	\$	22,835,255	\$ 25,893,498

### 4. Due From/Due to Other Fund

Amounts receivable from, or payable to, other funds are reflected in the accounts of the fund until liquidated, usually within one year. Any residual balances outstanding between government activities and business-type activities are reported in the government-wide statements as "internal balances".

#### 5. Prepaid Items and Inventory

Certain payments to vendors for services that will benefit periods beyond September 30, 2015 are recorded as prepaid items and are recorded as prepaid items in both the government-wide and fund financial statements.

All City inventories, excluding golf, are maintained on a consumption basis of accounting where items are purchased for inventory and charged to the budgetary accounts as the items are consumed. Golf inventory is expensed as purchased and after year-end inventory is adjusted on balance sheet. Inventories held by the General Fund consist of maintenance supplies and fuel which are expensed as consumed. Inventories included in the Enterprise Funds consist of chemicals, fuels, food concessions, golf retail merchandise, and equipment and supplies held for maintenance use or for capital improvements and are stated at the lower of average cost or market. Obsolete and unusable items have been reduced to estimated salvage values.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

Allowances for obsolete or unusable items have been set at 7.5% of inventory values and are as follows:

	In	ventory	Allowance for Obsolete											
Governmental:														
Fleet-bulk fuel	\$	96,334	\$	(7,225)	\$	89,109								
Total Governmental	\$	96,334	\$	(7,225)	\$	89,109								
Business-type:														
Electric	5	,025,667	(	(376,925)	4	648,742								
Water & Sewer	1,142,784		1,142,784			(85,709)		,057,075						
Golf	70,075		70,075		70,075		70,075		70,075		(5,256)		64,819	
Communications	123,879		123,879		123,879			(9,291)		114,588				
Total Business-type	\$6	,362,405	\$ (	(477,181)	\$5	,885,224								

#### 6. Restricted Assets

Certain proceeds of the City's revenue bonds (enterprise funds), as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants or other legal agreements. The revenue bond debt service funds are used to segregate resources accumulated for debt service payments over the next twelve months. The renewal and replacement funds are used to report resources set aside to meet unexpected contingencies or to fund asset renewals and replacements. The City would typically use restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use thereof to a future project of replacement equipment acquisition.

#### 7. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Property, plant, and equipment with initial, individual costs that equal or exceed \$5,000 and estimated useful lives of over one year are recorded as capital assets. Roads, bridges, and sidewalks are capitalized when their initial costs equal or exceed \$25,000 and possess estimated useful lives of more than one year.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Contributed capital assets are recorded at estimated fair market value at the date of donation. For intangible assets, the capital outlay must be greater than \$5,000. For software costs, the capital outlay must be greater than \$5,000 per user license. Other costs incurred for repairs and maintenance are expensed as incurred. Amortization of intangible assets including software costs is included with depreciation expense in the financial statements.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

Property, plant, and equipment are depreciated using the straight line method over the following estimated useful lives:

	# of Years
Buildings	15-40
Improvements Other than Buildings	20-30
Machinery and Equipment	5-15
Infrastructure	15-40

The City is recording all easements and rights of way that are determined to have limited useful lives at estimated fair market value on the date received.

### Capitalization of Interest

The Electric and Water and Sewer System enterprise funds capitalize net interest costs on funds borrowed to finance the construction of capital assets. See Note 10 -Long term debt for additional information.

### Capital Leases and Installment Purchase Contracts

The acquisition or construction of general capital assets under a capital lease agreement or installment purchase contract is recognized as an expenditure and other financing source and principal and interest expenditures in the governmental funds. Property and equipment and the liabilities associated with capital leases and installment purchase contracts of proprietary funds are accounted for and reported in the financial statements of the respective proprietary fund.

### 8. Self-Insurance Claims

Liabilities for reported claims and incurred, but not reported claims are estimated based on an actuarial review of claims pending and historical experience.

#### 9. Compensated Absences

In governmental fund financial statements, the amount of compensated absences associated with employee terminations prior to year-end, if any, is recorded as expenditures and represents the amounts that would normally be liquidated with available spendable resources. In the government-wide financial statements, all governmental fund compensated absences are recorded and split between the current and noncurrent portions. The compensated absences payable and other postemployment benefits from the governmental funds are typically liquidated from the General Fund.

In proprietary funds, the amount of compensated absences associated with employee vacations that are recorded as expenses represent the amounts accrued during the year and the amount of compensated absences associated with employee sick leave is based on the historical annual trend of adjusted sick leave payments made at retirement. The entire liability for compensated absences of these funds is reflected in the respective financial statements split between the current and noncurrent portions.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

#### 10. Interfund Activity

During the course of normal operations, the City has numerous transactions between funds. Interfund transactions are reflected as loans or transfers. Loans are reported as receivables and payable as appropriate and are subject to elimination upon consolidation. Interfund payables and receivables are non-interest bearing. Interfund advances are liquidated in accordance with the City Council's resolution and may bear interest. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide presentation.

### 11. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

### 12. Deferred Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Items that qualify for reporting in this category include deferred outflows on pension liabilities and the deferred charge on refunding reported in the government-wide statement of net position and the statement of net position-proprietary funds. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

### 13. Deferred Inflows of Resources

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applied to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Items in this category include unavailable revenue and deferred pension income. The City has several types of items which arise under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from several sources: liens, forfeitures and rental income. These amounts are deferred and recognized as an inflow of sources in the period that the amounts become available.

#### 14. Accrued Revenue

Revenues of enterprise funds are accrued based on estimated unbilled services provided to customers at the end of the fiscal year.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

#### 15. Rate Stabilization/Regulatory Operations

A Rate Stabilization account was created by the City which allows current income to be deferred to a future time in order to stabilize electric rates. Accounting standards allow for the deferral of revenues and expenses to future periods in which the revenues are earned or the expenses are recovered through the rate-making process, which is a resolution approved by City Council. Unearned revenues are recorded as a Deferred Inflow titled Regulatory liability-Rate Stabilization and as a Restricted Asset-Rate Stabilization. The funds are used to "stabilize" the customers' utility bills and will be recognized as revenue when used. The targeted maximum funding level is 25% or projected annual fuel costs, while the minimum funding level is 15%. At the end of the fiscal year the rate stabilization fund balance was \$21,801,571, which is at 22% funding level at year end.

### 16. Power Cost Adjustment (PCA)

The Power Cost Adjustment (PCA) represents the City's utility rate mechanism to ensure: 1) that all power costs are recovered through utility billings revenue or through Council approved usage of Rate Stabilization funds or 2) that any excess utility billings revenues for powers costs not incurred are returned to customers or used for other lawful purposed in accordance with the City's rate tariff on file with the Public Service Commission. The balance in this account could be an asset (for "under"-collection of power costs) or a liability (for "over"-collection of power costs). As of September 30, 2015, the balance of \$5,988,789, which represents an over collection of power costs, was rolled forward to the following fiscal year.

#### 17. On-Behalf Payments for Fringe Benefits

The City receives on-behalf payments from the State of Florida to be used for Police and Fire Pension Plan enhancements. On-behalf payments to the City totaled \$931,758 for FY 2015. Such payments are recorded as other tax revenue and public safety expenditures in the GAAP basis government-wide and General Fund financial statements. Funds received are recorded as revenue in the General Fund and immediately transferred to the Police and Fire Pension Plan as an expense to the General Fund.

### 18. Cost Allocations

Certain expenses are incurred by the City's Electric System Revenue Fund on behalf of the Water and Sewer and Sanitation funds. The Electric System Revenue Fund charges for these services based on the receiving fund's original budgeted appropriations. The reimbursement for these services is recorded as an operating expense of the Water and Sewer and Sanitation funds and as a contra expense of the Electric Revenue Fund.

The City's General Fund also incurs certain expenditures on behalf of the other funds for Fleet, Facilities, Information Technology, Customer Service, Communications, Risk Management, Health Insurance, and Workers Compensation. The General Fund is reimbursed for these expenditures based on actual cost allocations. The amounts reimbursed are recorded as reductions in expenditures of the General Fund. The related reimbursements are recorded as either an operating expense of the proprietary funds or as an expenditure of the governmental funds.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

#### 19. Fund Balance

In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Those classifications are as follows:

### **Nonspendable**

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not spendable form" criterion includes items that are not expected to be converted to cash such as inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as property acquired for resale unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

#### Restricted

This fund balance has spending constraints that are either (a) externally imposed by creditors, grantors, contributors or laws and regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

#### Unrestricted

Committed – This fund balance represent amounts that have internally imposed restrictions mandated by formal action of the government's highest level of decision-making authority. The specific purposes are determined by a formal action (resolution) of the City Council, the City's highest level of decision making authority. These amounts cannot be used for other purposes unless the same type of formal action is taken by the highest level of decision-making authority to reverse or modify the previously imposed restriction.

Assigned – This fund balance reports amounts that are constrained by the government's intent that they will be used for specific purposes. This includes spendable fund balance amounts established by management of the City that are intended to be used for specific purposes that are neither considered restricted or committed. City Council adopted a Resolution that authorizes management of the City to assign fund balances.

Unassigned – This fund balance is the residual fund balance for the General Fund. It reflects the resources that are available for further appropriation and expenditure for general governmental purposes. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund is the only fund that can report a positive unassigned fund balance. If there is a negative fund balance in the Special Revenue, Capital Project or Debt Service due to expenditures incurred exceeding the amounts restricted, committed or assigned for specific purposes in these funds, then it is possible that those funds would report a negative unassigned fund balance.

#### Spending Order of Fund Balances

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

	Gl	ENERAL FUND		CRA FUND	_	R GOVTL JNDS
NONSPENDABLE:						
Inventory	\$	89,109	\$	-	\$	-
Prepaids		180,599				-
Total Nonspendable		269,708		-		-
RESTRICTED:						
Transportation						
Gas Tax Revenues from State		-			\$ 5,	046,610
Capital Projects						
Capital Improvement Bonds 2002		-		-		198,861
Capital Improvement Bonds 2007A		-				596,415
D 110		-		-		795,276
Debt Service						4.40.040
Capital Improvement Bonds 2007A Capital Improvement Bonds 2002/2012		-		-		146,648
Capital Improvement Bonds 2002/2012 Capital Improvement Bonds 2003/2013		-		-		864,301 559,128
Capital Improvement Bonds 2003/2013		-		-	1 ,	10,835
Capital improvement Bonds 2007 B		<del></del> _		<del>-</del> -	2	580,912
Public Safety		-		-	۷,۰	300,912
Fire Impact Fees		781,645		_		_
Police Automation		449,644		_		_
Police Education & Training		130,213		_		_
Local Confiscations		136,131		_		_
Federal Confiscations		427,798		_		_
Other Public Safety Programs		211,976		_		_
	- 2	2,137,407				-
Development District Improvements						
Downtown Development Board		-		-		182,450
Community Redevelopment Trust		-	4,2	251,696		-
		-	4,2	251,696		182,450
Grants						
State Housing Impv Project (SHIP)		-		-		184,328
Tree Mitigation		134,668		-		-
Transportation Planning Organization (TPO)		4,337		-		-
Community Devel Block Grant (CDBG)		(28,767)				-
Total Participal		110,238		-		184,328
Total Restricted		2,247,645	4,2	251,696	8,	789,576

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

UNRESTRICTED:	GENERAL FUND	CRA FUND	OTHER GOVTL FUNDS
Committed			
Stormwater Utility	-	-	5,830,170
Payroll	22,047	-	-
Economic Improvement Program	2,128,120		
Total Committed	2,150,167	-	5,830,170
Assigned			
Subsequent year budget	11,699,040	-	-
Public safety-reserve for special investigations	47,531	-	-
Fire/Streets/Sidewalks	13,783,564		
Total Assigned	25,530,135	-	-
Unassigned	15,535,866		
Total Unrestricted	43,216,168		5,830,170
Total Fund Balances	\$45,733,521	\$4,251,696	\$14,619,746

### E. Revenues, Expenditures, and Expenses

Substantially all governmental funds revenues (including sales taxes, franchise fees, and licenses) are accrued. Property taxes are generally billed and collected within the same period in which the taxes are levied. In addition, revenue from the Federal and State reimbursement type grants for which eligibility requirements have been met have been accrued and recognized as revenues of the period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Operating revenues for proprietary operations generally result from providing services in connection with a proprietary fund's principal on-going operation (e.g., electric, water, sewer, sanitation). The principal operating revenue of the proprietary funds is receipts from customers. Operating expenses are costs to provide the service, including salaries, contractual services, depreciation, and administrative expense. All other revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

Expenditures are recognized when the related fund liability is incurred except for the following:

- General obligation long-term debt principal and interest and compensated absences are reported, if any, only when due.
- Inventory costs, excluding the Golf Fund, are reported in the period when inventory items are consumed, rather than in the period purchased.

#### 1. Property Taxes

The City is permitted under its charter to levy taxes up to \$10 per \$1,000 of assessed valuation for general government services other than the payment of principal and interest on general long-term debt and in unlimited amounts for the payment of principal and interest on long-term debt. Additional taxes assessed for the payment of general long-term debt issues of the City must be approved by the public. The tax rate assessed by the City for the year ended September 30, 2015 was \$6.1638 per \$1.000 of assessed property value. Current tax collections (inclusive of legally available early payment discounts) for the City were approximately 96.4% of the total tax levy. The property tax calendar provides for the tax revenue to be billed and collected within the applicable fiscal year.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### E. Revenues, Expenditures, and Expenses (Continued)

Under Florida law, the assessment of all properties and the collection of all county, municipal, special district, and school board property taxes are provided by the County's Property Appraiser and Tax Collector, who are elected County officials. State Statutes provide for tax discounts for installment payments or full payments before certain dates. Installment prepayment dates and discounts of each installment (one-fourth of estimated taxes) are: June 30 - 6%, September 30 - 4.5%, December 31 - 3%, and March 31 - 0%, Full payment dates and discounts are: November 30 - 4%, December 31 - 3%, January 31 - 2%, February 28 - 1% and March 31 - 0%.

The property tax calendar for revenues billed and received for fiscal year ended September 30, 2015 is shown as follows:

Lien Date January 1, 2014

Certification of Taxable Value July 1, 2014

Final public hearing to adopt proposed millage rate

September 16, 2014

Certification of final Taxable Value October 14, 2014

Beginning of fiscal year for tax assessment October 1, 2014

Tax bills rendered November 1, 2014

Property Tax Payable:

Maximum Discount by November 30, 2014

Due Date March 31, 2015

Delinquent on April 1, 2015

Tax Certificates issued for delinquent taxes by May 31, 2015

### 2. Operating Subsidies, Grants, and Impact Fees

Program and capital grants received by governmental funds are recorded in the applicable governmental fund as receivables and revenues at the time reimbursable costs are incurred and all significant grant restrictions are satisfied. Grant revenues received in advance of meeting all major grant restrictions are deferred.

Capital grants received by proprietary funds are also recorded as revenues and receivables when reimbursable project costs are incurred or as deferred credits if the grant money is received in advance of project expenditures. Subsidies and grants to proprietary funds, which finance either capital or current operations, are recorded as non-operating revenue when earned.

Water and Sewer impact fees are restricted. These fees represent a capacity charge for the proportionate share of the cost of expanding, over-sizing, separating or constructing new additions to the Water or Sewer systems. The City is obligated to expend these funds only to provide expanded capacity to the systems.

Deposits received which reserve capacity in the City's future water or sewer systems are recorded as a liability upon receipt.

#### 3. Excess of Expenditures Over Appropriations in Individual Funds

The City has no excess of expenditures over appropriations in the General Fund or major special revenue funds. The non-major governmental funds may reflect immaterial excesses of expenditures over appropriations (less than \$15,000). There was none at the end of this fiscal year.

#### NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENT

### A. Explanation of certain differences between the governmental fund balance sheet and the governmentwide statement of net position

Following the governmental fund balance sheet is a reconciliation between fund balances of total governmental funds and net position of governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

# B. Explanation of certain differences between the governmental statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

Following the governmental fund statement of revenues expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances, total governmental funds and changes in net position of governmental activities as reported in the government—wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

#### NOTE 3 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budgetary Data

An annual budget is prepared for all governmental and proprietary funds. The City Council annually adopts the budget through a Budget Resolution. Budgetary control is legally maintained at the fund level. The budget amounts presented in the accompanying financial statements for the governmental funds are as originally adopted, or as legally amended, by the City Council during the year ended September 30, 2015.

The City's Budget Resolution provides transfer authority to the City Manager to transfer budgeted amounts between departments within any fund; however, any budget amendments that alter the total expenditures of any fund must be approved by the City Council. During 2015, the City Council approved various supplemental budget appropriations to provide for unanticipated requirements of the period. Budget appropriations may not be legally exceeded on a fund basis. Appropriations lapse at the end of each fiscal year. The budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The budgetary comparisons reflect only those activities for which legally adopted budgets are prepared. For the year ended September 30, 2015, no expenditures exceeded the budget at the fund level.

### **B.** Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve a portion of the applicable budget appropriation, is utilized by the governmental funds of the City. Appropriations lapse at year end and outstanding encumbrances are reappropriated as part of the subsequent year's budget. See Liabilities Note 11, Commitments and Contingent Liabilities, for a breakdown of significant encumbrances in total by each major fund and nonmajor fund.

#### NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS

# A. Pooling of Cash and Investments

The City maintains a cash and investment pool that is available for use by all funds, except the pension trust funds and certain other funds required to have separate bank accounts. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in pooled cash and investment fund". The investment policy specifies limits by instrument and issue (within instrument) and establishes a diversified investment strategy, minimum credit quality, and authorized institutions available. In addition, investments are held separately by several of the City's funds. The deposits and investments of the pension trust funds are held separately from those of other City funds.

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### A. Pooling of Cash and Investments (Continued)

At September 30, 2015, the carrying amount of the City's deposits was \$40,466,318. These deposits, consisting of interest bearing and non-interest bearing demand accounts, were entirely insured by federal deposit insurance or by collateral held by the City's agent pursuant to the Public Depository Security Act of the State of Florida. This Act requires that the City maintain deposits only in "qualified public depositories". All qualified public depositories must deposit with the State Treasurer eligible collateral in such amounts as required by the Act. In addition, qualified public depositories are required under the Act to assume mutual responsibility against loss caused by the default or insolvency of other qualified public depositories of the same type. Should a default or insolvency occur, the State Treasurer would implement procedures for payment of losses according to the validated claims of the City.

The City maintains a liquid pooled cash fund in order to meet its obligation needs. Funds not prohibited by bond covenants have pooled their cash balances in order to maximize investment earnings. The City's banking arrangement provides that the City's balances will be used to offset any monthly direct service charge with excess balances earning interest. During 2015, an interest rate floor was in place due to a low interest rate environment. As of September 20, 2015, the interest rate floor was .05%.

#### Cash equivalents consist of:

- 1) Amounts placed with the State Board of Administration (SBA) for participation in the Local Government Surplus Funds Trust Fund investment pool created by Section 218.405, Florida Statutes. The City's investment in the amount of \$11,481,625 is reported at amortized cost. The Florida PRIME investment pool had weighted average days to maturity of 29 days as of September 20, 2015. The fund had been divided into two separate funds; namely Florida PRIME and Fund B. Fund B was closed out as of September 30, 2014.
- 2) Amounts placed with the Florida Surplus Asset Fund Trust (FL SAFE) a local government investment pool organized pursuant to Florida Statute 163.01. Investments in the amount of \$2,006,309 had weighted average days to maturity of 54 days as of September 30, 2015.
- Amounts placed with the Florida Local Government Investment Trust (FLGIT) an intergovernmental investment pool created by interlocal agreement under Florida Statute 163.01. Investments in this pool totaled \$2,006,308 as of September 30, 2015.

The investment pools operate under investment guidelines established by Section 215.47 of the Florida Statutes and are authorized investments under Chapter 218.415. The City's investment in Florida PRIME, FL SAFE and FLGIT meets the requirement of a Securities and Exchange Commission Rule "2a7-like" external investment pool. The Florida PRIME and FL SAFE funds are rated AAAm by Standard & Poor's and FLGIT is rated AAA.

#### **B.** Restricted Assets

The balances in the restricted assets for the enterprise funds as of September 30, 2015 were \$54,063,380. Details of these balances can be found on the City's Statement of Net Position on page 28.

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### C. Investments

The City's investment guidelines, except for pension fund and deferred compensation are defined by City Ordinance and a written investment policy that is approved by the City Council. The investment policy specifies limits by instrument and issuer (within instrument) and establishes a diversified investment strategy, minimum credit quality, and authorized institutions available as counterparties. Implementation and direction of investment strategies, within policy limits, are established by an internal Investment Committee and managed by external money managers.

The fair values of the City's fixed-maturity investments fluctuate in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in fair values of those instruments. Fair values of interest rate-sensitive instruments may also be affected by the credit worthiness of the issuer, prepayment options, relative values of alternative investments, the liquidity of the instrument, duration of the instrument and other general market conditions.

#### **Derivatives**

The City has no derivative investments in its portfolio at September 30, 2015. As noted below, the City has established investment policy guidelines for each investment portfolio. Pursuant to these guidelines, derivative investment instruments are authorized, but limited in use only if the Chief Financial Officer has sufficient understanding or expertise.

#### General Investment Guidelines

On December 8, 1992, as amended September 5, 1995 and further amended on September 17, 2013, the City of Ocala adopted a comprehensive investment policy pursuant to Section 218.415, Florida Statutes that established permitted investments, asset allocation limits, issue limits, credit ratings requirements, and maturity limits to protect the City's cash and investment assets. The City maintains a common cash and investment pool for the use of all funds.

The City's investment policy allows for the following investments: Local Government Investment Pools, United States government securities, United States government agency securities, federal instrumentalities, interest bearing time certificates of deposit or saving accounts, repurchase agreements, commercial paper, bankers' acceptances, stat and/or local government taxable and/or tax exempt debt, money market mutual funds, intergovernmental investment pools, corporate obligations or corporate notes, collateralized mortgage obligations (CMOs), mortgage-backed securities (MBS), asset-backed securities (ABS), Yankee securities, Eurodollar securities money market mutual funds, bond funds and any investment security authorized by Florida Statutes 218.415.

The City's investment policy also requires that investments be rated as follows: Corporate notes, State and local government debt, General obligation or revenue bonds rated BBB by Standard & Poor's (S&P) or Moody's Rating Services; Commercial paper rated at least Prime-2 by Moody's or A-3 by S&P; Mortgage and ABS rated AAA or equivalent by Moody's or S & P; Money market mutual funds comprised of only those investment instruments authorized in the policy. The City's policy does not require a minimum rating for U.S. Government securities, agencies or federal instrumentalities.

#### Third Party Portfolio Managers

Under the City's investment policy, third party managers were set up in a well-diversified pool of three tiers.

Pool I (short-term investments) duration of 1 to 3 years,

Pool II (short intermediate investments) durations of 1 to 5 years,

Pool III (intermediate investments) durations of 1 to 10 years.

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### C. Investments (Continued)

The City uses an independent advisor that provides performance measurement service, which (a) compares individual manager performances to their respective index monthly, (b) compares manager performance to their respective industry peer group quarterly, and (c) reviews portfolio compliance. Each manager has a goal of exceeding their respective benchmark, net of fees, over a market cycle. Each manager has an individual policy limitation that, when combined, does not exceed 10% for each sector. The effective duration of the portfolio shall not exceed 120%, nor be less than 50% of the target benchmark.

The benchmarks for each portfolio were chosen to better reflect the investments held in the account. Pool I is measured against Bank of America Merrill Lynch 1-3 Year Unsubordinated U.S. Treasury/Agencies index, Pool II is benchmarked against Bank of America Merrill Lynch 1-5 Year Government/Corporate index, and Pool III is compared to the Bank of America Merrill Lynch 1-10 Year Domestic Master index.

#### **Total Funds Recap:**

			Effective
			Duration
Security Type	Average Rating	 Fair Value	(In Years)
Carrying Value of Cash	n/a	\$ 40,509,940	n/a
Treasury Investment Portfolio	AA+	178,562,244	2.57
SBA Florida PRIME	AAAm	11,481,625	29 Days
Florida Local Government	AAA	2,005,848	1.42
Florida SAFE	AAAm	2,006,309	54 Days
CR-3 Decommissioning Trust	AAA	10,995,941	0.46
Total		\$ 245,561,907	1.90

The City utilizes "effective duration" as a measurement of interest rate risk and as of September 30, 2015 the Treasury investment portfolio had an overall effective duration of 2.57 years. The Treasury investment portfolio had the following investment types and effect duration presented in terms of years at September 30, 2015.

Total Treasury Portfolio (Pools I, II, III)	Average		Weighted Average Maturity
Security Type	Rating	Fair Value	Years
U.S. Treasury Bond / Note	AA+	\$ 58,204,828	2.08
Federal Agency Bond / Note	AA	17,095,797	0.62
Mortgage Backed Pass-through Security	AA+	21,057,694	6.98
Corporate Notes	A+	63,944,799	2.24
Commercial Paper	A-1	2,945,900	0.36
ABS / CMBS	AAA	9,110,175	3.42
Sovereigns	AA-	479,518	2.99
Municipal Bond / Note	AA+	3,471,936	0.77
Money Market Mutual Fund	A-1	 2,251,597	0.00
Total Treasury Portfolio-Pools I, II, and	i III	\$ 178,562,244	2.57

### Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value.

# NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### C. Investments (Continued)

The City's investment policy sets limits for investment maturities to match known cash needs and anticipated cash flow requirements. Investments of bond reserves, construction funds, and other non-operating funds, "core funds", shall have a term appropriate to the need for the funds and in accordance with debt covenants, but in no event shall exceed seven years. No more than 50% of the city's total investment portfolio shall be placed in securities maturing more than three years.

POOL I - Short-Term Investments:				Weighted
				Average
	Average			Maturity
Security Type	Rating		Fair Value	Years
U.S. Treasury Bond / Note	AA	\$	15,249,616	1.95
Federal Agency Bond / Note	AA		3,287,532	1.30
Mortgage Backed Pass-through Security	AA		5,461,690	11.96
Corporate Notes	AAA		17,790,449	1.72
Commercial Paper	A-1		2,945,900	0.36
Municipal Bond / Note	AAA		2,406,584	0.58
Asset Backed Securities	AAA		3,218,476	1.87
Money Market Mutual Fund	AAAm		342,843	0.00
Sub-total Pool I		\$	50,703,090	2.73
POOL II - Short Intermediate Investments	<u>S:</u>			Weighted
	<b>A</b>			Average
о и т	Average		<b>-</b> :	Maturity
Security Type	Rating		Fair Value	Years 7
U.S. Treasury Bond / Note	AA	\$	24,419,164	0.70
Federal Agency Bond / Note	AA		12,651,525	0.11
Mortgage Backed Pass-through Security	AAA		294,055	0.01
Corporate Notes	A		36,067,361	1.44
Money Market Mutual Fund	AAA	_	111,970	0.00
Sub-total Pool II		\$	73,544,075	0.96
POOL III - Intermediate Investments				Weighted
				Average
	Average			Maturity
Security Type	Rating		Fair Value	Years
U.S. Treasury Bond / Note	AA+	\$	18,536,048	4.02
Federal Agency Bond / Note	AA+		1,156,740	4.21
Mortgage Backed Securities	AA+		15,301,949	5.33
Corporate Notes	Α		10,086,989	6.03
ABS / CMBS	AAA		5,891,699	5.29
Sovereigns	A+		479,518	2.99
Municipal Bond / Note	AA+		1,065,352	1.19
Money Market Mutual Fund	A-1		1,796,784	0.00
Sub-total Pool III			54,315,079	4.71
Total of Pools I, II, and III		\$	178,562,244	2.24

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### C. Investments (Continued)

In addition to the investment portfolio, the City has a Crystal River #3 Decommissioning Trust Fund. The balance as of September 30, 2015 was as follows:

CR #3 Decommissioning Trust:			Effective
			Duration
Security Type	Average Rating	Fair Value	(In Years)
Money Market Mutual Fund	AAAm	\$ 5,691,438	n/a
U.S. Government Agencies	A1/P1	 5,304,503	0.96
Total		\$ 10,995,941	0.46

### Credit Risk

Credit risk is the risk that an issuer of a debt security will not fulfill its obligation to the holder of the investment. This risk is measured by the assignment of a rating to each debt security by a nationally recognized credit rating agency. The City's investment policy limits investments to those described above.

#### Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The City's investment policy, pursuant to Section 218.415(18), Florida Statutes, requires securities, with the exception of certificates of deposits, shall be held with a third party custodian; and all securities purchased by, and all collateral obtained by the City should be properly designated as an asset of the City. The securities must be held in an account separate and apart from the assets of the financial institution. A third party custodian is defined as any bank depository chartered by the Federal Government, the State of Florida, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in the State of Florida. Certificates of deposits will be placed in the provider's safekeeping department for the term of the deposit.

As of September 30, 2015 the City's investment portfolio was held with a third-party custodian as required by the City's investment policy.

#### Concentration of Credit Risk

It is the policy of the City of Ocala to diversify its investment portfolio. Assets held are diversified to control the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer, a specific instrument, a class of instruments, or a dealer through whom these instruments are bought and sold.

The City's investment policy has established asset allocation and issuer limits on the following investments, which are designed to reduce concentration of credit risk of the City's investment portfolio and must be observed by investment managers.

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

# C. Investments (Continued)

	Sector A	<u>llocations</u>	Individual Issue/
	<u>Minimum</u>	<u>Maximum</u>	Fund Limit
U.S. Treasury & Federal Agencies	35%	None	None
Corporate Debt Obligations	None	50%	5%
Mortgage/Asset Backed Securities	None	30%	5%
Municipal Securities	None	20%	5%
Certificates of Deposit	None	20%	5%
Repurchase Agreements	None	25%	15%
Local Government Investment Pools	None	25%	25%
Participation in collateral or otherwise			
collateralized debt instruments (Issuer Level)	None	20%	5%
Participation in collateral or otherwise collateralized debt instruments (Security Level)	None	None	5%
Money Market Mutual/Trust	None	30%	15%
Yankee and Euro Dollars Securities	None	15%	3%

As of September 30, 2015, the City's investment portfolio was in compliance with all diversification requirements of the City's investment policy.

Foreign Currency Risk – The City is not exposed to this type of risk.

#### D. Pension Trust Funds - Cash and Investments

The City maintains single-employer, Defined Benefit (DB) pension plans which cover its full-time certified law enforcement officers (the Police Officers' Retirement System); its full-time certified firefighters (the Firefighters' Retirement Plan); and some of the City's full-time employees (the General Employees' Retirement System).

The provisions of each of the Plans are established by City Ordinance. Effective October 1, 2013, the City's pension plan for General Employees was restructured. The City moved to a 401a Defined Contribution plan for non-vested and new employees, and 226 out of the 561 employees chose this option as their retirement plan.

The Florida Constitution requires local governments to make the actuarially determined contributions to their DB plans. The Florida Division of Retirement reviews and approves each local government's actuarial report to ensure its appropriateness for funding purposes. Additionally, the State collects two locally authorized insurance premium surcharges (one for the Police Pension Plan on casualty insurance policies and one for the Firefighter Pension Plan on certain real and personal property insurance policies within the corporate limits) which can only be distributed after the State has ascertained that the local government has met their actuarial funding requirements for the most recently complete fiscal year. These on-behalf payments received from the State are recognized as revenue and expense in the General Fund and are used to reduce the City's contribution to the Police and Fire Pensions. On-behalf payments to the City totaled \$931,758 for the fiscal year ended September 30, 2015.

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### D. Pension Trust Funds - Cash and Investments (Continued)

Pension plan contributions include provision for normal cost plus an amount sufficient to amortize the past service liability over a twenty-five year period. These plans do not participate in the City's equity in pooled cash and investment fund. The deposits and investments of each plan are held separately from those of other City funds.

### Cash and Deposits

At September 30, 2015, the cash carrying amounts of the City's pension plans' deposits were as follows:

General Employees' Retirement System	\$ 408,030
Police Officers' Retirement System	168,679
Firefighters' Retirement Plan	296,609
Total Pension Trust Funds	\$ 873,318

These deposits, consisting of non-interest bearing demand accounts, were entirely insured by federal depository insurance or by collateral held by the City's agent pursuant to the Public Depository Security Act of the State of Florida. This Act requires that the City maintain deposits only in "qualified public depositories". All qualified public depositories must deposit with the State Treasurer eligible collateral in such amounts as required by the Act. In addition, qualified public depositories are required under the Act to assume mutual responsibility against loss caused by the default or insolvency of other qualified public depositories of the same type. Should a default occur, the State Treasurer would implement procedures for payment of losses according to the validated claims of the City.

#### **Investment Guidelines**

Each of the three City pension plans are governed by an independent board of directors who have adopted a comprehensive investment policy pursuant to Section 112.661, Florida Statutes that establish permitted investments, asset allocation limits, issuer limits, credit rating requirements, and maturity limits to protect their pension plan's cash and investment assets. Each of the plans employs multiple investment managers to manage the various security types used by the plan. These managers along with the plan's investment advisor attempt to attain the plan's stated investment objective, which is to match a benchmark developed from appropriate published security indexes in the same proportions as those asset types occur in the portfolio, as well as to achieve, over the long run, the assumed interest rated used for the plan's actuarial calculations.

Section 215.47, Florida Statutes, limits the types of investments a government pension plan can invest in unless specifically authorized in an investment policy. The investment policies for the three pension plans generally allow for cash and fixed-income instruments similar to those permitted for the City's investment pool, i.e., Local Government Investment Pools, United States government securities, Untied States government agency securities federal instrumentalities, non-negotiable interest bearing time certificates of deposit or saving accounts, repurchase agreements, commercial paper, bankers' acceptances, state and/or local government taxable and/or tax-exempt debt, money market mutual funds, intergovernmental investment pools, corporate obligations or corporate notes, mortgage-backed securities (MBS), asset-backed securities (ABS), and bond funds. The General Employees' plan, Police Officers' plan and the Firefighters' plan are permitted to invest corporate bonds and asset or mortgage-back securities rated at investment grade, BBB or better.

In addition, the investment policies of all three pension plans permit, within plan guidelines, investment in domestic and international equities. All three plans, either by policy requirement or prudent practice, diversify their domestic equity holdings between large and small capitalizations and between growth and value equity securities. The plans are also permitted to invest in pooled real estate vehicles, limited partnerships or other types of real estate investments as determined by the board in consultation with their investment adviser.

### NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### D. Pension Trust Funds – Cash and Investments (Continued)

As of September 30, 2015, the cash and investments of the City's pension plans are as follows:

Investment Type			% of Portfolio	Credit Rating	Duration (In Years)
General Employees' Retirement System:					
Cash Checking	\$	408,030	n/a	n/a	n/a
Cash and Cash Equivalents	•	1,780,698	1.55%	n/a	n/a
Fixed Income		37,983,429	33.12%	A+	4.73
Mutual Funds: Equities		6,846,818	5.97%	n/a	n/a
Mutual Funds: Real Estate		13,016,928	11.35%	n/a	n/a
Common Stock		24,191,574	21.09%	n/a	n/a
International Equities		12,955,101	11.30%	n/a	n/a
Emerging Markets		9,908,345	8.64%	n/a	n/a
Hedge Fund (mutual fund)		7,997,210	6.97%	n/a	n/a
Fund total	\$	115,088,133	100.00%		
Police Officers' Retirement System:					
Cash Checking	\$	168,679	n/a	n/a	n/a
Cash and Cash Equivalents		1,081,532	1.87%	n/a	n/a
Governement Obligations		4,698,725	8.14%	n/a	n/a
Fixed Income		15,745,064	27.27%	AA-	4.50
Common Stock		26,536,937	45.96%	n/a	n/a
International Equities		6,866,014	11.89%	n/a	n/a
Mutual Funds: Real Estate		2,809,542	4.87%	n/a	n/a
Fund total	\$	57,906,493	100.00%		
Firefighters' Retirement Plan:					
Cash Checking	\$	296,609	n/a	n/a	n/a
Cash and Cash Equivalents	Ψ	1,540,537	3.41%	n/a	n/a
Mutual Funds: Bonds		11,275,410	24.92%	n/a	n/a
Mutual Funds: Equities		15,752,714	34.82%	n/a	n/a
Mutual Funds: Real Estate		5,650,779	12.49%	n/a	n/a
Common Stock		5,531,463	12.49%	n/a	n/a
International Equities		5,331,403	12.23%	n/a	n/a
Fund total	\$	45,539,864	100.00%	II/a	II/a
i unu totai	Φ_	45,555,664	100.00%		
Total pension plan cash and investments	\$	218,534,490			

#### Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. Generally, the longer the maturity of an investment, the greater is the sensitivity of its fair market value to changes in market interest rates. The pension plan investment policies provide specific limits for investment maturities. One method of measuring interest rate risk is "effective duration". As of September 30, 2015, the securities in the City's pension plans had the effective durations presented above and were in compliance with their respective investment policies.

#### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### D. Pension Trust Funds – Cash and Investments (Continued)

#### Credit Risk

Credit risk is the risk that an issuer of a debt security will not fulfill its obligation to the holder of the investment. This risk is measured by the assignment of a rating to each debt security by a nationally recognized credit rating agency. Each of the plans provides guidelines for the credit ratings of specific types of investments. All of the investment policies permit investment only in fully marketable securities rated at institutional investment grade quality or higher by Standard & Poor's or Moody's, with higher quality rating required for specific asset classes. As of September 30, 2015, the three pension plans had the credit exposures listed above as a percentage of total investments. All investments were in compliance with their respective investment policies.

### Custodial Credit Risk

Investment securities are exposed to custodial credit risk if they are uninsured and are not registered in the name of the government and are held by either the counterpart or the counterparty's trust department or agent, but not in the government's name. The pension plans' investment policies, pursuant to Section 112.661(10), Florida Statutes, require that the plan's securities shall be held with a third party custodian; and that all securities purchased by, and all collateral obtained by the plan should be properly designated as an asset of the plan. The securities must be held in an account separate and apart from the assets of the financial institution. A third party custodian is defined as any bank depository chartered by the Federal Government, the State of Florida, or any other state or territory of the United States which has a branch or principal place of business in the State of Florida, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in the State of Florida. As of September 30, 2015, all identifiable investment securities of the pension plan portfolios are registered in the respective plan's name and are held by a third-party custodian as required.

#### Concentration of Credit Risk

It is the policy of the three City pension plans to diversify their investment portfolios. Assets held are diversified to control the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer, a specific instrument, a class of instruments, or a dealer through whom these instruments are bought and sold. The plan's investment policies have established asset allocation and issuer limits, which are designed to reduce concentration of credit risk and must be observed by Investment Managers. In general, all three investment policies require that investment in the securities of a single issuer cannot exceed 5% of the market value of the portfolio. Compliance with the provisions of the investment policies which are designed to maintain appropriate diversification are monitored on an ongoing basis by the Investment Advisors employed by each plan.

### Foreign Currency Risk

Foreign currency risk occurs when securities held in a portfolio are denominated in one or more foreign currencies with the attendant potential risk of loss arising from changes in the exchange rate. While all three of the City's pension plans invest a small portion of their portfolios in international equities, these securities are not denominated in foreign currencies, and thus the plans are not exposed to this risk. The General Employees' Retirement System had an actual allocation to international equity of 20% as of September 30, 2015. According to F.S. 215.47, General Employee pension plans may have up to 25% of assets allocated to international equities. The Firefighters' Retirement Plan had an allocation of 12% to international equities as of September 30, 2015. According to F.S. 175.071, firefighter pension plans may have up to 25% of assets allocated to international equities. The Police Officers' Retirement System had an allocation of 12% to international equities as of September 30, 2015. According to F.S. 185.06, police pension plans may have up to 25% of assets allocated to international equities.

### **NOTE 5 - RECEIVABLES AND INTERFUND ACTIVITY**

### A. Due from Other Governments

The following amounts were due from other governments as of September 30, 2015:

	General	Business-	
	Government	Туре	Totals
Federal Government	\$ 430,067	\$ 444,173	\$ 874,240
State of Florida	2,476,776	1,754,708	4,231,484
Marion County, Florida	881,780	126,825	1,008,605
Total	\$ 3,788,623	\$ 2,325,706	\$ 6,114,329

### **B.** Interfund Transactions

Interfund transfers for the year ended September 30, 2015 consisted of the following:

Transfers to General Fund from:	
Electric System Revenue Fund	\$ 6,718,647
Water and Sewer Fund	1,659,692
Sanitation Fund	535,265
Communications Fund	152,631
Internal Service Fund	2,500,000
Non-major Funds	282,793
Total transfers to General Fund	11,849,028
Transfers to nonmajor governmental funds from:	
Electric System Revenue Fund	362,820
Water and Sewer Fund	206,007
Sanitation Fund	150,923
Municipal Golf Course Fund	173,000
General Fund	2,476,228
Total transfers to nonmajor governmental funds	3,368,978
Transfers to CRA Fund from:	
General Fund	211 510
General Fund	314,518
Transfers to SunTran Fund from:	
Non-major Funds	347,660
Transfers to Municipal Golf Course Fund from:	
General Fund	52,076
Water and Sewer Fund	66,000
Total transfers to Municipal Golf Course Fund	118,076
·	
Transfers to Internal Service Fund from:	
General Fund	997,657
Electric System Revenue Fund	402,800
Water and Sewer Fund	78,700
Sanitation Fund	774,839
Non-major Funds	124,113
Self Insurance Fund	194,764
Total transfers to Internal Service Fund	2,572,873
Total transfers at the fund level	\$ 18,571,133
	7 . 5,51 1,100

### NOTE 5 - RECEIVABLES AND INTERFUND ACTIVITY (Continued)

### **B.** Interfund Transactions (Continued)

Interfund receivables and payables are the result of the allocation of unbilled receivables between utility funds and the elimination of negative equity in pooled cash accounts in funds where grant drawdowns have not yet been received as of the end of the fiscal year. All of these balances are expected to be liquidated within one year.

Interfund advances, which are approved by City Council and usually bear interest, are for the funding of various projects which are too small for bond issuance and for the City's grant matches on some grants.

The composition of interfund balances as of September 30, 2015 is as follows:

	Interfund Receivables/ Payables
Due to General Fund from:	
Municipal Golf Course Fund	\$ 365,515
SunTran Fund	658,033_
Total due to General Fund from other funds	1,023,548
Totals at the fund level	\$ 1,023,548

Interfund transfers are normally recurring and are approved by City Council during the budget process or by separate resolutions. The transfers from the Enterprise Funds to the General Fund are in support of general government operations. Other transfers are for debt service requirements, for City grant matches, and for capital projects for enterprise funds.

The differences in the interfund transfers represent capital assets, compensated absences and OPEB transferred from enterprise funds to the governmental funds. These items are not recorded in governmental funds but are reported in the government-wide reports.

#### Reconciliation of Transfers-In & Transfers-Out - Government-Wide Level

		In		Out	
	Gov	<u>vernmental</u>	<u>Bu</u>	siness-Type	
General Fund	\$	6,718,647	\$	(6,718,647)	Electric Fund
General Fund		1,659,692		(1,659,692)	Water & Sewer Fund
General Fund		535,265		(535, 265)	Sanitation Fund
General Fund		152,631		(152,631)	Communications Fund
General Fund		(52,076)		52,076	Golf Fund.
Non-major Funds		362,820		(362,820)	Electric Fund
Non-major Funds		206,007		(206,007)	Water & Sewer Fund
Non-major Funds		150,923		(150,923)	Sanitation Fund
Non-major Funds		173,000		(173,000)	Golf Fund.
Non-major Funds		(347,660)		347,660	SunTran Fund
Internal Service Funds		402,800		(402,800)	Electric Fund
Internal Service Funds		78,700		(78,700)	Water & Sewer Fund
Internal Service Funds		774,839		(774,839)	Sanitation Fund
TOTAL TRANSFERS	\$	10,815,588	\$	(10,815,588)	

# NOTE 5 - RECEIVABLES AND INTERFUND ACTIVITY (Continued)

### C. Receivables

Receivables as of year-end for the City's individual major funds and nonmajor funds including the applicable allowances for uncollectible accounts are as follows:

	 ernmental Activities	ısiness-type Activities	Total
Customers:			
Billed	\$ 1,241,434	\$ 13,931,036	\$ 15,172,470
Unbilled	1,170,479	8,775,662	9,946,141
Miscellaneous	 751,113	1,164,633	1,915,746
Gross receivables	3,163,026	23,871,331	27,034,357
Less: allowance for uncollectibles	(104,783)	 (1,036,076)	(1,140,859)
Net total receivables	\$ 3,058,243	\$ 22,835,255	\$ 25,893,498

# **NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2015 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Governmental Activities:					
Capital assets not being depreciated:					
Land and improvements	\$ 22,166,945	131,025	(4,306)	-	\$ 22,293,664
Intangible (easement, rights of way)	1,847,339	1,300	-	73,895	1,922,534
Construction In progress	6,450,973	4,271,517	(1,557,409)	(6,616,096)	2,548,985
Total capital assets not being depreciated	30,465,257	4,403,842	(1,561,715)	(6,542,201)	26,765,183
Capital assets being depreciated:					
Buildings and improvements	38,810,638	767,848	-	2,352,084	41,930,570
Equipment	47,642,918	3,880,562	(226,469)	148,258	51,445,269
Intangible (softw are)	3,268,195	111,275	-	176,099	3,555,569
Infrastructure (roads and streets)	307,770,994	163,119	<u> </u>	3,865,760	311,799,873
Total capital assets being depreciated	397,492,745	4,922,804	(226,469)	6,542,201	408,731,281
Less accumulated depreciation:					
Buildings and improvements	(12,634,168)	(1,719,951)	-	-	(14,354,119)
Equipment .	(31,582,187)	(2,862,194)	220,569	-	(34,223,812)
Intangible (Softw are)	(1,360,437)	(336,969)	-	-	(1,697,406)
Infrastructure (roads and streets)	(209,424,528)	(7,451,179)	-	-	(216,875,707)
Total accumulated depreciation	(255,001,320)	(12,370,293)	220,569	-	(267,151,044)
Total capital assets being depreciated-net	142,491,425	(7,447,489)	(5,900)	6,542,201	141,580,237
Governmental activities capital assets-net	\$172,956,682	\$ (3,043,647)	\$ (1,567,615)	\$ -	\$ 168,345,420
Business Type Activities:					
Capital assets not being depreciated:					
Land and improvements	\$ 22,572,440	14,499	-	-	\$ 22,586,939
Intangible (easement, rights of way)	1,123,142	23,860	-	-	1,147,002
Construction in progress	10,105,224	18,837,647	(702,599)	(8,994,503)	19,245,769
Total capital assets not being depreciated	33,800,806	18,876,006	(702,599)	(8,994,503)	42,979,710
Capital assets being depreciated:					
Buildings	28,069,821	-	-	182,995	28,252,816
Improvements other than buildings	538,908,649	3,706,616	(295,306)	8,153,256	550,473,215
Equipment	11,048,350	669,753	(46,504)	658,252	12,329,851
Intangible (softw are)	5,203,800	22,500			5,226,300
Total capital assets being depreciated	583,230,620	4,398,869	(341,810)	8,994,503	596,282,182
Less accumulated depreciation:					
Buildings	(16,158,809)	(693,332)	478	-	(16,851,663)
Improvements other than buildings	(240,318,630)	(18,734,498)	313,308	-	(258,739,820)
Equipment	(7,113,887)	(750,198)	46,504	-	(7,817,581)
Intangible (softw are)	(2,559,962)	(359,065)	-	-	(2,919,027)
Total accumulated depreciation	(266,151,288)	(20,537,093)	360,290	-	(286,328,091)
Total capital assets being depreciated-net	317,079,332	(16,138,224)	18,480	8,994,503	309,954,091
Business-type activities capital assets-net	\$350,880,138	\$ 2,737,782	\$ (684,119)	\$ -	\$ 352,933,801

### **NOTE 6 – CAPITAL ASSETS (Continued)**

Depreciation expense was charged to functions/programs of the government as follows:

	Depreciation Expense
Governmental activities:	
General government	\$ 561,093
Public safety	628,507
Physical environment	451,055
Transportation	593,698
Human services	-
Economic environment	12,930
Infrastructure	7,451,179
Culture and recreation	499,594
Capital assets held by the City's internal service funds	
are charged to the various functions based on their	
usage of the assets	2,172,237
Total depreciation expense - governmental activities	\$12,370,293
Business-type activities:	
Electric	\$ 8,108,117
Water and sewer	10,235,235
Sanitation	91,380
Golf Course	445,041
Airport	891,457
Communications	485,289
SunTran	280,574
Total depreciation expense - business-type activities	\$20,537,093

#### **NOTE 7 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. Risk Management attempts to identify, define, and evaluate the areas of potential loss to the City so as to reduce their occurrences. Acknowledging that some loss is inevitable, routine or predictable losses are self-insured, while other more unpredictable or catastrophic losses are transferred to insurance companies.

The City has established a self-insurance fund (an internal service fund) to account for the City's self-insured programs. This fund is used to account for the City's workers' compensation, general liability, automobile liability, and disability income replacement, medical and dental programs. The City uses a combination of self-insurance and private insurance to protect itself against risks which cannot be eliminated.

The City has general liability insurance with a \$200,000 retention per claimant and \$300,000 retention per occurrence with a \$1,000,000 per occurrence limit. The City has workers' compensation insurance with \$500,000 retention per occurrence with statutory limits per F.S 440. The disability income replacement and auto liability programs are fully self-insured. The City's employee health insurance program was fully self-insured through February 1994, after which it is fully insured except for the prescription program which was fully self-insured through December 1997. Beginning October 1, 2010, the City's employee health insurance program was partially self-insured, with a pooling limit of \$150,000. The City had no significant reductions in insurance coverage during the fiscal year ended September 30, 2015.

#### NOTE 7 - RISK MANAGEMENT (Continued)

All departments of the City participate in the program. Payments are made by various funds to the Self Insurance Fund based on past experience of the amounts needed to pay current year claims. For the year ended September 30, 2015 the City obtained actuarially determined estimates of the total claims loss reserves for all self-insurance risks. The claims liability of \$8,541,383 reported in the Fund at September 30, 2015 is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued when insured events occur. In addition, there have been no settlements which exceeded the City's insurance coverage in any of the past three fiscal years. Changes in the Fund's claim liability amounts during the past three fiscal years are as follows:

			Current Year		
			Claims and		Balance
	Begir	nning-of-	Changes in	Claim	at Fiscal
	Fiscal-Y	ear-Liability	Estimates	Payments	Year End
20	12-2013	\$8,602,000	\$1,364,538	\$2,624,128	\$7,342,410
20	13-2014	7,342,410	4,324,834	1,941,156	9,726,088
20	14-2015	9,726,088	1,576,648	2,761,353	8,541,383

#### **NOTE 8 – LEASES**

Operating – The City has no operating leases as of September 30, 2015.

Capital - The City has one capital lease. See Note 10 for additional information.

#### **NOTE 9 - PENSION PLANS**

### A. General Employees Retirement System

#### Plan Descriptions

The City maintains a single-employer defined benefit (2-tiers) pension plan. The original plan (tier 1) was adopted in 1944. A variable hybrid defined benefit (DBVH) pension plan (tier 2) was added for years of service after September 30, 2013. The original plan was amended through local ordinance on August 6, 2013, with an effective date of October 1, 2013, resulting in a benefit freeze on September 30, 2013. The City also added a 401a Defined Contribution Plan. The sole and exclusive administration of and responsibility for the proper operation of the System and for making effective provisions of this ordinance is hereby vested in a Board of Trustees. The Plan is maintained as a Pension Trust Fund and included as part of the City's reporting entity, hence separate financial statements are not issued. The provisions of each of the Plans are established by City Ordinance. Administrative costs are financed through investment earnings. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. This plan is closed to any new participants.

The plan is administered by a five member pension Board of Trustees which consist of three members appointed by the City Council, and two members of the Plan, who are elected by a majority of General Employees who are members of the Plan. The City is obligated to fund all Plan costs based upon actuarial valuations. The City is also authorized to establish benefit levels and the Plan's Board of Trustees approves the actuarial assumptions used in the determination of the contribution levels. There are three actuarial assumptions that are defined by Ordinance 2013-48: Mortality Rate, Interest Rate and Amortization Method.

At September 30, 2013, there were 59 employees grandfathered into the defined benefit plan (tier 1) in existence prior to any changes by the ordinance. There were 226 employees that moved to the defined contribution plan and the remaining 276 employees moved into the DBVH plan (tier 2).

### **NOTE 9 – PENSION PLANS (Continued)**

# A. General Employees Retirement System (Continued)

At September 30, 2015 the Plan's participant's consisted of:

	Gene	eral
	<u>2015</u>	<u>2014</u>
Retirees and beneficiaries (Inactive members):		
Currently receiving benefits	661	616
DROP retirees	9	20
Disability Retirees	3	2
Terminated employees entitled to benefits, but		
not yet receiving them	366	351
	1,039	989
Current employees (Active members):		
Vested	253	307
Nonvested	30_	40
Total	283	347

#### Pension Benefits:

The Plan provides retirement, termination, disability and death benefits. Benefits were frozen as of September 30, 2013, and Members began a new "DBVH and Contribution Program" on October 1, 2013. Any Member within 5 years of their Normal Retirement Date was grandfathered into the benefit provisions in effect as of September 30, 2013.

#### Normal Retirement:

Date: First of the month following the earlier of: 1) age 65 and the completion of 5 years of Credited Service, or 2) 30 years of Credited Service, regardless of age.

Benefit: Credited Service on and after October 1, 2013 for Grandfathered Members (tier 1): 2.55% of Average Final Compensation (AFC) times Credited Service plus \$100 supplement.

Benefit for Credited Service on October 1, 2013 and after (tier 2):

 Minimum
 1.00%

 Maximum
 2.55%

 Current
 1.30% as of 4/1/2015

### **Early Retirement:**

*Date:* Earlier of: 1) age 55 and the completion of 5 years of Credited Service, or 2) the completion of 25 years of Credited Service, regardless of age.

Benefit: Same as for Normal Retirement but reduced by 3% for each year that Early Retirement precedes Normal Retirement.

### **NOTE 9 – PENSION PLANS (Continued)**

# A. General Employees Retirement System (Continued)

#### Vesting:

Less than 5 years: Refund of Member Contributions without interest

*5 years or more:* Vested accrued benefit (determined as for Normal Retirement) paid beginning at the otherwise Normal Retirement Date, or a refund of Member Contributions without interest.

### **Disability Retirement:**

Eligibility: After completion of 5 years of Credited Service, or from date of hire if service incurred.

Benefit: \$50, plus 1% of AFC times Credited Service. Minimum benefit is \$100 per month.

#### Death Benefits:

Vested or Eligible to Retire: Accrued benefit payable to beneficiary for 10 years.

Non-Vested: Refund of Member Contributions without interest.

#### Cost of Living Adjustment (COLA) (tier 1) (if employed prior to October 1, 2013):

All Retirees, including Normal, Early, Disability, DROP, and Vested Terminated participants, and their joint pensioners and beneficiaries (but excluding pre-retirement death beneficiaries) shall receive a 3% automatic lifetime COLA, beginning the first October 1 after one year of benefit payments.

#### Supplemental Benefit (tier 1) (if employed prior to October 1, 2013):

\$100.00 per month, payable for life, to all retirees (including disability retirees).

### Contributions:

Remaining amount required to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes. The member contribution rate for those grandfathered into the original plan is 8.18% and those in the DBVH plan is set at 3%.

### Investment Policy:

The following was the Board's adopted asset allocation policy as of September 30, 2015:

	Target Allocation		
Asset Class	2015	2014	
Equity Securities	42.00%	42.00%	
Fixed Income Securities	32.00%	32.00%	
Hedge Fund of Funds	13.50%	13.50%	
Real Estate	12.50%	12.50%	
Total	100.00%	100.00%	

#### Concentrations:

The Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

### **NOTE 9 – PENSION PLANS (Continued)**

# A. General Employees Retirement System (Continued)

### Rate of Return:

For the year ended September 30, 2015 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was (2.14%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### <u>Deferred Retirement Option Program (DROP) – (terminated February 11, 2013):</u>

*Eligibility:* Satisfaction of Normal Retirement requirements (earlier of (1) Age 65 and 5 years of Credited Service, or (2) 30 years of Credited Service, regardless of age).

*Participation:* Not to exceed 96 months (60 months for members entering DROP from January 31, 2011 through February 11, 2013).

Rate of Return: 6.5% or actual net rate of investment return (total return net of brokerage commissions and transaction costs) credited each fiscal quarter.

The DROP balance as of September 30, 2015 is \$2,314,353.

### **Annual Pension Cost**

The contribution requirement for the General Employees' Retirement System for the 2015 fiscal year, established through and actuarial valuation performed as of October 1, 2013, was \$13,044,778 (59.37% of current covered payroll). Actual employee contributions to the General Employees Retirement System totaled \$585,112 (3.95% of current covered payroll); actual employer contributions to the General Employees' Retirement System amounted to \$13,053,609 (59.41% of current covered payroll).

#### **Net Pension Liability**

The City has used the alternate measurement date of September 30, 2014 to record the net pension liability, deferred inflows and outflows of resources, and pension expense in its September 30, 2015 financial statements.

	9/30/15	9/30/14
Total Pension Liability	\$ 206,223,229	\$ 202,942,770
Plan Fiduciary Net Position	(115,010,138)	(117,930,568)
Sponsor's Net Pension Liability	\$ 91,213,091	\$ 85,012,202
Plan Fiduciary Net Position as a percentage of		
Total Pension Liability	55.77%	58.11%

### **Actuarial Assumptions:**

The total pension liability was determined by an actuarial valuation as of October 1, 2014 updated to September 30, 2015 using the following actuarial assumptions.

	2015	2014
Inflation	3.00%	3.00%
Salary Increases	5.00% - 6.00%	5.00% - 6.00%
Investment Rate of Return	7.00%	7.00%

### **NOTE 9 – PENSION PLANS (Continued)**

### A. General Employees Retirement System (Continued)

RP-2000 Combined Healthy with generational projection by scale AA-Sec Distinct. This assumption is mandated by Ordinance 2013-48. Disabled lives: RP2000 Combined Healthy projected to 2012 set forward five years.

The actuarial assumptions used in the October 1, 2014 valuation were based on the results of an actuarial experience study for the period 1997-2010.

### Pension expense, Deferred Outflows and Deferred Inflows of Resources

For the year ended September 30, 2015, the City recognized pension expense of \$5,785,326 as the result of implementing GASB No. 68. At September 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions based on a measurement date of September 30, 2014 from the following sources:

<u>Deferred outflows</u>	
Contributions subsequent to the	
measurement date	\$ 13,054,955
Total deferred outflows	\$ 13,054,955
<u>Deferred inflows</u>	
Difference between expected and	
actual earnings on investments	\$ 2,428,119
Total deferred inflows	\$ 2,428,119

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized as pension expense (income) as follows:

2016	\$ (607,030)
2017	(607,030)
2018	(607,030)
2019	(607,029)
2020	-
	\$ (2,428,119)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2015 are summarized in the following table:

	Long-Term Expected Real Rate of Return		
Asset Class	2015	2014	
Equity Securities	6.55%	6.95%	
Fixed Income Securities	1.56%	2.05%	
Hedge Fund of Funds	3.52%	4.55%	
Real Estate	4.40%	4.25%	

# **NOTE 9 – PENSION PLANS (Continued)**

### A. General Employees Retirement System (Continued)

#### Discount Rate:

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

	Current Discount					
	1	% Decrease		Rate	1	% Increase
		6.00%		7.00%		8.00%
Sponsor's Net Pension Liability 09/30/15	\$	117,079,390	\$	91,213,091	\$	69,768,205
Sponsor's Net Pension Liability 09/30/14	\$	110,008,228	\$	85,012,202	\$	65,186,126

#### **Net Pension Liability**

The following table shows the changes in net pension liability along with the breakdown detailing the changes since September 30, 2013.

# **NOTE 9 – PENSION PLANS (Continued)**

### A. General Employees Retirement System (Continued)

		Total Pension Liability	Pla	n Fiduciary Net Position		Net Pension Liability
Beginning balances 9/30/13	\$	199,822,119	\$	107,914,119	\$	91,908,000
Service Cost		2,122,184		-		2,122,184
Interest		13,643,262		-		13,643,262
Contributions Buy Back		114,387		-		114,387
Changes in Benefit Terms		(1,321,935)		-		(1,321,935)
Benefit Payments		(11,437,247)		-		(11,437,247)
Contributions - Employer		-		10,253,005		10,253,005
Contributions - Buy Back		-		114,387		114,387
Contributions - Employee		-		675,791		675,791
Assumed Investment Income Differences between Expected		-		7,534,622		7,534,622
and Actual Experience		-		3,035,149		3,035,149
Benefit Payments		-		(11,437,247)		(11,437,247)
Administriative Expenses		-		(159,258)		(159,258)
Net Changes		3,120,651		10,016,449		(6,895,798)
Ending balance 9/30/14	\$	202,942,770	\$	117,930,568	\$	85,012,202
Paginging balances 0/20/44	¢.	202.042.770	¢	117 020 560	¢.	0F 042 202
Beginning balances 9/30/14	\$	202,942,770	\$	117,930,568	\$	85,012,202
Service Cost		1,955,680		-		1,955,680
Interest Differences between Expected		13,857,718		-		13,857,718
and Actual Experience		1,329,173		-		1,329,173
Contributions - Employer		-		13,053,609		(13,053,609)
Contributions - State		-		-		-
Contributions - Employee		-		584,624		(584,624)
Contributions - Buy Back		-		-		-
Net Investment Income		(40,000,440)		(2,523,690)		2,523,690
Benefit Payments		(13,862,112)		(13,862,112)		470.004
Administriative Expenses		<del>-</del>		(172,861)		172,861
Net Changes		3,280,459		(2,920,430)		6,200,889
Ending balance 09/30/15	\$	206,223,229	\$	115,010,138	\$	91,213,091

### B. General Employees' 401(a) Defined Contribution Plan

On October 1, 2013, the City implemented a 401 (a) Defined Contribution Plan. Members are 100% vested after their six-month probationary period. The members have a mandatory contribution of 3% of their salary, while the City contributes 8%. Investments are made by the members. The City does not report the balances in this plan on its statements.

#### **NOTE 9 – PENSION PLANS (Continued)**

#### C. Police Officers' Retirement System

#### Plan Descriptions

The City maintains a single-employer, defined benefit pension plan for the police officers known as the *Police Officers' Retirement System*. This is a contributory defined benefit pension plan covering any person employed full-time in the Ocala Police Department who is certified as a law enforcement officer in compliance with the provisions of Chapter 943.14 of the Florida Statutes. Florida Statutes Chapter 185 allows contributions to the Plan by the State of Florida. The provisions of this plan are established by City Ordinance. All benefit provisions, including changes in contribution requirements can be amended by City Ordinance. Administrative costs are financed through investment earnings.

The plan is administered be a five member Board of Trustees comprised of: two City residents appointed by the City Council, two Police Officers elected by the majority of covered members, and a fifth member elected by the other four and appointed by City Council (as a ministerial duty).

At September 30, 2015 the Plan's participant's consisted of:

	<u>2015</u>	<u>2014</u>
Retirees and beneficiaries (Inactive members):		
Currently receiving benefits	88	84
DROP retirees	18	19
Disability Retirees	5	5
Terminated employees entitled to benefits, but		
not yet receiving them	13	12
	124	120
Current employees (Active members):		
Vested	76	75
Nonvested	69	62
Total	145	137

### Pension Benefits:

The Plan provides retirement, termination, disability and death benefits.

#### Normal Retirement:

Date: Earlier of 1) Age 52 and 10 years of Credited Service, or 2) 25 years of Credited Service regardless of age.

Benefit: 3.33% of Average Final Compensation times Credited Service.

#### Early Retirement:

Date: Age 50 and the completion of 10 years of Credited Service.

Benefit: Accrued benefit reduced 3% for each year that Early Retirement precedes Normal Retirement.

### Vesting (Termination):

Less than 10 years of service: Refund of Member Contributions without interest

10 years or more: Accrued benefit payable at otherwise Normal Retirement Date, or a refund of Member Contributions without interest.

### **NOTE 9 – PENSION PLANS (Continued)**

### C. Police Officers' Retirement System (Continued)

#### **Disability Retirement:**

Eligibility:

Service Incurred - Covered from Date of Employment

Non-Service Incurred – 10 years of Credited Service.

Benefit: Benefit accrued to date of disability, but not less than 42% of Average Final Compensation (Service Incurred), or 24% of Average Final Compensation (Non-Service Incurred).

#### Death Benefits:

Vested: Accrued benefit payable at Member's otherwise Early or Normal Retirement Date to beneficiary for 10 years.

Non-Vested: Refund of Member Contributions without interest to designated beneficiary.

### Supplemental Benefit:

*Eligibility:* Normal and Early Retirees and their joint pensioners or beneficiaries, excluding vested terminated persons.

Benefit: \$10.00 per month, for each full year of Credited Service.

#### Contributions:

Remaining amount required in order to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes. The City is required to contribute 39.17% and the members contribute 8.0% of their salaries or wages to the Police Officers' Retirement System.

### Investment Policy:

The following was the Board's adopted asset allocation policy as of September 30, 2015:

		Target Allocation			
Asset Class		2015	2014		
Domestic Equity		37.50%	37.50%		
International Equity		15.00%	15.00%		
Bonds		27.50%	27.50%		
Convertibles		10.00%	10.00%		
Private Real Estate		5.00%	5.00%		
Master Limited Partnerships		5.00%	5.00%		
	Total	100.00%	100.00%		

### Concentrations:

The Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

#### **NOTE 9 – PENSION PLANS (Continued)**

# C. Police Officers' Retirement System (Continued)

#### Rate of Return:

For the year ended September 30, 2015 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was (1.76)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### <u>Deferred Retirement Option Program (DROP):</u>

Eligibility: Satisfaction of Normal Retirement requirements.

Participation: Not to exceed 60 months.

Rate of Return: At member's election (may change method once during DROP participation either: a) 6.5% annual rate, or b) Net Investment Return (total return less brokerage commission, transaction costs and management fees) credited each fiscal guarter.

The DROP balance as of September 30, 2015 is \$4,384,921.

### **Annual Pension Cost**

The contribution requirement for the Police Officers' Retirement System for the 2015 fiscal year, established through an actuarial valuation performed as of October 1, 2013, was \$4,135,386 (52.78% of current covered payroll). Actual employee contributions to the Police Officers' Retirement System totaled \$629,554 (8.00% of current covered payroll), actual City contributions were \$3,111,881 (39.17% of current covered payroll) plus state contributions deposited directly to the plan amounted to \$471,520 (5.61% of current covered payroll). Accumulated excess contributions in the Funding Standard (Contribution Surplus) Account were available to assist in funding the City's contribution requirement for the year.

#### **Net Pension Liability**

The City has used the alternate measurement date of September 30, 2014 to record the net pension liability, deferred inflows and outflows of resources, and pension expense in its September 30, 2015 financial statements.

	9/30/15	9/30/14
Total Pension Liability	\$ 80,880,942	\$ 77,984,509
Plan Fiduciary Net Position	(57,894,276)	(58,779,277)
Sponsor's Net Pension Liability	\$ 22,986,666	\$ 19,205,232
Plan Fiduciary Net Position as a percentage of		
Total Pension Liability	71.58%	75.37%

#### Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of October 1, 2014 updated to September 30, 2015 using the following actuarial assumptions applied to all measurement periods.

	2015	2014
Inflation	3.00%	3.00%
Salary Increases	4.50% - 6.00%	4.00% - 6.00%
Investment Rate of Return	8.00%	8.00%

### **NOTE 9 – PENSION PLANS (Continued)**

### C. Police Officers' Retirement System (Continued)

RP-2000 Table with no projection – Based on a study of over 650 public safety funds, this table reflects a 10% margin for future mortality improvements. (Disabled lives set forward 5 years).

The actuarial assumptions used in the October 1, 2014 valuation were based on the results of an actuarial experience study for the period 1997-2010.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2015 are summarized in the following table:

	Long-Term Expected Real Rate of Return			
Asset Class	2015	2014		
Domestic Equity	8.00%	7.80%		
International Equity	3.00%	2.20%		
Bonds	4.40%	3.70%		
Convertibles	6.40%	5.30%		
Private Real Estate	4.60%	4.90%		
Master Limited Partnerships	10.40%	12.70%		

#### Pension expense, Deferred Outflows and Deferred Inflows of Resources

For the year ended September 30, 2015, the City recognized pension expense of \$2,565,191 as the result of implementing GASB No. 68. At September 30, 2015, based on a measurement date of September 30, 2014, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Deferred outflows</u>	
Difference between expected and	
actual experience	\$ -
Contributions subsequent to the	
measurement date	 3,611,304
Total deferred outflows	\$ 3,611,304
<u>Deferred inflows</u>	
Difference between expected and	
actual earnings on investments	\$ 1,173,648
Total deferred inflows	\$ 1,173,648

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized as pension expense (income) as follows:

2016	\$ (293,412)
2017	(293,412)
2018	(293,412)
2019	(293,412)
2020	 -
	\$ (1,173,648)

### **NOTE 9 – PENSION PLANS (Continued)**

### C. Police Officers' Retirement System (Continued)

#### Discount Rate:

The discount rate used to measure the total pension liability was 8.00 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

	Current Discount					
	1% Decrease 7.00%		Rate 8.00%		1% Increase 9.00%	
Sponsor's Net Pension Liability 09/30/15	\$	31,966,272	\$	22,986,666	\$	16,219,961
Sponsor's Net Pension Liability 09/30/14	\$	27,597,184	\$	19,205,232	\$	12,123,694

#### **Net Pension Liability**

The following table shows the changes in net pension liability along with the breakdown detailing the changes since September 30, 2013.

# **NOTE 9 – PENSION PLANS (Continued)**

# C. Police Officers' Retirement System (Continued)

	То	tal Pension Liability	lan Fiduciary Net Position	Net Pension Liability
Beginning balances 9/30/13	\$	74,831,378	\$ 53,616,098	\$ 21,215,280
Service Cost		1,688,742	-	1,688,742
Interest		5,940,330	-	5,940,330
Change in Funding Standard Account		56,039		56,039
Contributions - Employer		-	2,961,297	(2,961,297)
Contributions- State		-	440,294	(440,294)
Contributions - Employee		-	632,728	(632,728)
Net Investment Income		- (4.504.000)	5,733,534	(5,733,534)
Benefit Payments		(4,531,980)	(4,531,980)	70.004
Administriative Expenses		-	(72,694)	72,694
Net Changes		3,153,131	5,163,179	(2,010,048)
Ending balance 9/30/14	\$	77,984,509	\$ 58,779,277	\$ 19,205,232
Beginning balances 9/30/14	\$	77,984,509	\$ 58,779,277	\$ 19,205,232
Service Cost		1,639,535	-	1,639,535
Interest Differences between Expected		6,207,407	-	6,207,407
and Actual Experience		(971,456)	_	(971,456)
Contributions - Employer		-	3,111,881	(3,111,881)
Contributions - State		-	471,520	(471,520)
Contributions - Employee		-	629,554	(629,554)
Contributions - Buy Back		83,865	83,865	-
Net Investment Income		-	(1,046,879)	1,046,879
Benefit Payments		(4,062,918)	(4,062,918)	-
Administriative Expenses		-	(72,024)	72,024
Net Changes		2,896,433	(885,001)	3,781,434
Ending balance 09/30/15	\$	80,880,942	\$ 57,894,276	\$ 22,986,666

#### **NOTE 9 – PENSION PLANS (Continued)**

## D. Firefighters' Retirement Plan

#### Plan Descriptions

The City maintains single-employer, defined benefit pension plan for the firefighters known as the *Firefighters' Retirement Plan*. This is a contributory defined benefit pension plan covering any person employed full-time in the Ocala Fire Department who is certified as a firefighter as a condition of employment in accordance with the provisions of Section 633.35 of the Florida Statutes. Florida Statutes Chapter 175 allows contributions to the Plan by the State of Florida. The provisions of this plan are established by City Ordinance. All benefit provisions, including changes in contribution requirements can be amended by City Ordinance. Administrative costs are financed through investment earnings.

The plan is administered be a five member Board of Trustees comprised of: two City residents appointed by the City Council, two Firefighters elected by the majority of covered members, and a fifth member elected by the other 4 and appointed by City Council (as a ministerial duty).

At September 30, 2015 the Plan's participant's consisted of:	<u>2015</u>	<u>2014</u>
Retirees and beneficiaries (Inactive members):		
Currently receiving benefits	88	84
DROP retirees	18	19
Disability Retirees	5	5
Terminated employees entitled to benefits, but		
not yet receiving them	13_	12
	124	120
Current employees (Active members):		
Vested	76	75
Nonvested	69_	62
Total	145	137

### Pension Benefits:

The Plan provides retirement, termination, disability and death benefits.

#### Normal Retirement:

Date: Earlier of 1) Age 55 and 10 years of Credited Service, or 2) Rule of 70, or 25 years of Credited Service regardless of age.

Benefit: 3.00% of Average Monthly Earnings (AME) times Credited Service, maximum of 93% of AME.

#### **Early Retirement:**

Date: Age 50 and the completion of 10 years of Credited Service.

Benefit: Accrued benefit reduced 2% for each year that Early Retirement precedes Normal Retirement.

# **NOTE 9 – PENSION PLANS (Continued)**

## D. Firefighters' Retirement Plan (Continued)

### Vesting (Termination):

Less than 10 years of service: Refund of Member Contributions without interest

10 years or more: Accrued benefit payable at otherwise Normal Retirement Date, or a refund of Member Contributions with interest.

#### Disability Retirement:

# Eligibility:

Service Incurred - Covered from Date of Employment

Non-Service Incurred – 10 years of Credited Service.

#### Benefit:

Service Incurred – Benefit accrued to date of disability, but not less than 42% of AME.

Non-Service Incurred – If vested, accrued benefit, but not less than 30% of AME.

#### Death Benefits:

#### Vested:

Service Incurred – Choice of: 1) accrued benefit payable for 120 months; or 2) 50% of AME to spouse until death.

Non-Service Incurred – If not eligible for either early or normal retirement, same as for Service Incurred Death Benefits. If eligible for either early or normal retirement, choice of , 1) accrued benefit for 120 months; or 2) 50% of accrued benefit to spouse until death.

Non-Vested: Refund of Member Contributions without interest to designated beneficiary.

#### COLA:

Benefit payment schedule to be designed by Board. Funding is from 0.50% of member contributions, market return and 50% of State Premium Tax Revenues in excess of \$240,401 (percentage increased to 100% once the Plan becomes 90% funded). A portion of excess returns on COLA assets will be transferred to the plan until the plan becomes 90% funded.

#### Contributions:

Remaining amount required in order to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes. The City is required to contribute 27.29% and the members contribute 7.67% to Regular Retirement Plan and 0.50% to COLA Fund (8.17% total).

Pursuant to Florida Statutes Section 175.101, an excise tax amounting to 1.85% of the gross amount of receipts of premiums from policyholders on all premiums collected on casualty insurance policies covering property within the corporate limits of the City is collected by the Insurance Commissioner. Such amounts collected by the Insurance Commissioner, less expenses, are contributed annually to the plan. For the 2015 fiscal year the amount of these contributions totaled \$460,238; however, the amount available to the plan for the provision of benefits is frozen, in accordance with Chapter 175. Florida Statutes at \$240,401.

#### **NOTE 9 – PENSION PLANS (Continued)**

## D. Firefighters' Retirement Plan (Continued)

#### Investment Policy:

The following was the Board's adopted asset allocation policy as of September 30, 2015:

		Target Allo	cation
Asset Class		2015	2014
Fixed Income		25.00%	25.00%
Domestic Equity		50.00%	50.00%
International Equity		15.00%	15.00%
Real Estate		10.00%	10.00%
٦	Fotal	100.00%	100.00%

#### Concentrations:

The Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

### Rate of Return:

For the year ended September 30, 2015 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was 0.06%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Deferred Retirement Option Program (DROP):

*Eligibility:* Satisfaction of Normal Retirement requirements.

Participation: Not to exceed 60 months.

*Rate of Return:* A member shall earn 100 basis points less than the plan's assumed investment rate of return, which would currently be 6.75%.

The DROP balance as of September 30, 2015 is \$1,331,583.

#### **Annual Pension Cost**

The contribution requirement for the Firefighters' Retirement Plan for the 2015 fiscal year, established through an actuarial valuation performed as of October 1, 2013, was \$2,236,606 (27.29% of current covered payroll). Actual employee contributions to the Firefighters' Retirement Plan totaled \$467,838 (8.17% of current covered payroll), actual City contributions were \$2,180,098 (32.20% of current covered payroll) plus state contributions deposited directly to the plan amounted to \$460,238. Accumulated excess contributions in the Accrued (Prepaid) Position Account were available to assist in funding the City's contribution requirement for the year.

# **NOTE 9 – PENSION PLANS (Continued)**

# D. Firefighters' Retirement Plan (Continued)

### **Net Pension Liability**

The City has used the alternate measurement date of September 30, 2014 to record the net pension liability, deferred inflows and outflows of resources, and pension expense in its September 30, 2015 financial statements.

	9/30/15	9/30/14
Total Pension Liability	\$ 59,986,161	\$ 58,123,645
Plan Fiduciary Net Position	(45,589,356)	(45,543,421)
Sponsor's Net Pension Liability	\$ 14,396,805	\$ 12,580,224
Plan Fiduciary Net Position as a percentage of		
Total Pension Liability	76.00%	78.36%

#### Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of October 1, 2014 updated to September 30, 2015 using the following actuarial assumptions.

	2015	2014
Inflation	3.25%	3.25%
Salary Increases	0.0- 4.00%	0.0- 4.00%
Investment Rate of Return	7.75%	7.75%

RP-2000 Table with no projection – Based on a study of over 650 public safety funds, this table reflects a 10% margin for future mortality improvements. (Disabled lives set forward 5 years). The actuarial assumptions used in the October 1, 2015 valuation were based on the results of an actuarial experience study for the period 1997-2010.

### Pension expense, Deferred Outflows and Deferred Inflows of Resources

For the year ended September 30, 2015, the City recognized pension expense of \$1,722,440 as the result of implementing GASB No. 68. At September 30, 2015, based on a measurement date of September 30, 2014, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Deferred outflows</u>	
Difference between expected and	
actual experience	\$ 124,366
Contributions subsequent to the	
measurement date	 2,657,215
Total deferred outflows	\$ 2,781,581
<u>Deferred inflows</u>	
Difference between expected and	
actual experience	\$ -
Difference between expected and	
actual earnings on investments	\$ 544,490
Total deferred inflows	\$ 544,490

# **NOTE 9 – PENSION PLANS (Continued)**

## D. Firefighters' Retirement Plan (Continued)

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized as pension expense (income) as follows:

2016	\$ (118,356)
2017	(118,356)
2018	(118,356)
2019	(118,354)
2020	 53,298
	\$ (420, 124)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2015 are summarized in the following table:

	Long-Term Expected Real Rate of Return					
Asset Class	2015	2014				
Fixed Income	1.00%	1.00%				
Domestic Equity	5.80%	5.80%				
International Equity	6.50%	6.50%				
Real Estate	4.70%	4.70%				

#### Discount Rate:

The discount rate used to measure the total pension liability was 7.75 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

	Current Discount						
	1% Decrease Rate					1% Increase	
		6.75%		7.75%	8.75%		
Sponsor's Net Pension Liability 09/30/15	\$	21,048,377	\$	14,131,020	\$	8,353,544	
Sponsor's Net Pension Liability 09/30/14	\$	19,335,587	\$	12,590,862	\$	6,961,932	

### **Net Pension Liability**

The following table shows the changes in net pension liability along with the breakdown detailing the changes since September 30, 2013.

# **NOTE 9 – PENSION PLANS (Continued)**

# D. Firefighters' Retirement Plan (Continued)

	T	Total Pension Plan Fiduciar Liability Position			Net Pension Liability
Beginning balances 9/30/13	\$	55,444,731	\$	41,598,903	\$ 13,845,828
Service Cost Interest Differences between Expected		1,163,818 4,274,720		-	1,163,818 4,274,720
and Actual Experience Contributions - Employer Contributions- State		142,133 -		- 2,117,780	142,133 (2,117,780)
Contributions - State  Contributions - Employee  Net Investment Income		- - -		450,140 553,787 3,792,085	(450,140) (553,787) (3,792,085)
Benefit Payments Administriative Expenses		(2,901,757)		(2,901,757) (67,517)	- 67,517
Net Changes		2,678,914		3,944,518	(1,265,604)
Ending balance 9/30/14	\$	58,123,645	\$	45,543,421	\$ 12,580,224
Beginning balances 9/30/14	\$	58,123,645	\$	45,543,421	\$ 12,580,224
Service Cost Interest Differences between Expected		1,121,980 4,471,685		-	1,121,980 4,471,685
and Actual Experience Contributions - Employer		(904,013)		- 2,180,098	(904,013) (2,180,098)
Contributions - State Contributions - Employee		-		467,838 554,915	(467,838) (554,915)
Net Investment Income Benefit Payments Administriative Expenses		(3,092,921)		13,508 (3,092,921) (77,503)	(13,508) - 77,503
Net Changes		1,596,731		45,935	1,550,796
Ending balance 09/30/15	\$	59,720,376	\$	45,589,356	\$ 14,131,020

# **NOTE 9 – PENSION PLANS (Continued)**

# E. Other Pension Plan Information

# Summary of Pension Plan Information

Below is a summary of deferred inflows, outflows, and net pension liability for all three employee pension plans:

	General Employees	Police Plan	Firefighters' Plan	Total
Deferred outflows of resources	\$ 13,054,955	\$ 3,611,304	\$ 2,781,581	\$ 19,447,840
Deferred inflows of resources	2,428,119	1,173,648	544,490	4,146,257
Net pension liability	85,012,202	19,205,232	12,580,224	116,797,658
Pension expense	5,785,326	2,565,191	1,722,440	10,072,957

# **NOTE 9 – PENSION PLANS (Continued)**

# E. Other Pension Plan Information (Continued)

The following is the net position for each pension trust fund at September 30, 2015:

	General Police Employees' Officers' Retirement Retirement		Firefighters' Retirement			
	 System	System		Plan		 Total
Assets						
Cash and cash equivalents	\$ 2,188,728	\$	1,250,210	\$	1,837,147	\$ 5,276,085
Receivables:						
Accrued interest receivable	-		82,435		87,794	170,229
Accounts receivable	12,610		-		-	12,610
Due from other governments	-		-		7,600	7,600
Prepaid expense	 1,909		-		636	 2,545
Total receivables	 14,519		82,435		96,030	 192,984
Investments, at fair value						
Mutual Funds: Bonds	-		-		11,275,410	11,275,410
Fixed income	37,983,428		15,745,065		-	53,728,493
Mutual funds: equities	6,846,818		-		15,752,714	22,599,532
Mutual funds: real estate	13,016,928		2,809,542		5,650,779	21,477,249
Common stock	24,191,575		26,536,937		5,531,462	56,259,974
Government obligations	-		4,698,725		-	4,698,725
International equities	12,955,101		6,866,014		5,492,352	25,313,467
Emerging markets	9,908,345		-		-	9,908,345
Hedge fund (mutual fund)	7,997,210		-		-	7,997,210
Total investments	112,899,405		56,656,283		43,702,717	213,258,405
Total Assets	 115,102,652		57,988,928		45,635,894	218,727,474
Liabilities						
Accounts payable	163,522		100,382		46,538	310,442
Total liabilities	163,522		100,382		46,538	310,442
Net Position						
Net position reserved for employees'						
pension benefits	\$ 114,939,130	\$	57,888,546	\$	45,589,356	\$ 218,417,032

# **NOTE 9 – PENSION PLANS (Continued)**

# E. Other Pension Plan Information (Continued)

The following is the statement of changes in net position for each pension trust fund for the fiscal year ended September 30, 2015:

	General Employees' Retirement		Police Officers' Retirement		Firefighters' Retirement			
		System		System	Plan			Total
Additions:								
Contributions:								
Employer	\$	13,059,213	\$	3,111,881	\$	2,180,098	\$	18,351,192
State		-		471,520		467,838		939,358
Employee		585,112		713,419		554,915		1,853,446
Total contributions		13,644,325		4,296,820		3,202,851		21,143,996
Investment income:								
Investment income (loss)		(1,862,909)		(716,402)		160,705		(2,418,606)
Less: Investment management fees		(541,818)		(310,205)		(147,197)		(999,220)
Net investment income (loss)		(2,404,727)		(1,026,607)		13,508		(3,417,826)
Total additions (reductions)		11,239,598		3,270,213		3,216,359		17,726,170
Deductions:								
Pension payments		13,840,197		3,974,691		3,034,089		20,848,977
Refunds to employees		26,175		85,335		58,832		170,342
Administration		172,867		72,273		77,503		322,643
Total deductions	_	14,039,239		4,132,299	_	3,170,424	_	21,341,962
Net Increase (Decrease)		(2,799,641)		(862,086)		45,935		(3,615,792)
Net Assets Reserved for Employees' Pension Benefits:								
Beginning of year		117,738,771		58,750,632		45,543,421		222,032,824
		_						
End of year	\$	114,939,130	\$	57,888,546	\$	45,589,356	\$	218,417,032

### **NOTE 10 – LONG-TERM OBLIGATIONS**

Revenue bonds and other long-term liabilities directly related to and intended to be paid from Proprietary Funds (of the Primary Government) are included in the accounts of such funds. All other long-term indebtedness of the Primary Government is accounted for in the governmental activities column of the government-wide statement of net position. The City's outstanding long-term debt includes bonds payable, notes payable, claims payable and compensated absences payable.

# **NOTE 10 – LONG-TERM OBLIGATIONS (Continued)**

Long-term liability activity for the year ended September 30, 2015 was as follows:

	Beginning Balance		Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities:						
Revenue Bonds and Certificates						
2007A Capital Improvement Certificates	\$ 15,870,000	)	\$ -	\$ (15,870,000)	\$ -	\$ -
2007B Capital Improvement Certificates	3,720,000	)	-	(3,680,000)	40,000	10,000
2012 Refdg Capital Improvement Certif	7,650,000	)	-	(795,000)	6,855,000	805,000
2013 Capital Improvement Certificates	7,700,000	)	-	(1,495,000)	6,205,000	1,525,000
2015 Capital Improvement Certificates	-		21,440,000	-	21,440,000	-
Subtotal	34,940,000	)	21,440,000	(21,840,000)	34,540,000	2,340,000
Unamortized (Discount) Premium	(261,094	<b>!</b> )	-	261,094	-	-
Total Revenue Bonds and Certificates	34,678,906	5	21,440,000	(21,578,906)	34,540,000	2,340,000
Other liabilities:						
Capital Lease Contract Payable	1,296,196	6	-	(1,120,970)	175,226	54,278
Net Pension Liability	83,091,207	,	-	(7,533,406)	75,557,801	-
Compensated Absences	4,740,997	,	4,268,238	(4,099,699)	4,909,536	2,587,378
OPEB Liability	2,016,185	;	100,353	-	2,116,538	-
Claims and Judgments	9,726,088	3	1,576,648	(2,761,353)	8,541,383	1,595,067
Total other liabilities	100,870,673	3	5,945,239	(15,515,428)	91,300,484	4,236,723
Total Governmental Activities	\$ 135,549,579	)	\$ 27,385,239	\$ (37,094,334)	\$ 125,840,484	\$ 6,576,723
Business-type Activities:						
Revenue Bonds						
2005A Utility Systems Bonds	\$ 23,930,000	)	\$ -	\$ (23,845,000)	\$ 85,000	\$ 85,000
2005B Utility Systems Bonds	1,405,000		-	(690,000)	715,000	715,000
2007A Utility Systems Bonds	64,025,000		-	(59,925,000)	4,100,000	-
2007B Utility Systems Bonds	20,910,000		-	(1,085,000)	19,825,000	1,130,000
2011 Utility Systems Bonds	7,060,000		-	(3,505,000)	3,555,000	3,555,000
2014A Utilty Systems Bonds	-		24,165,000	-	24,165,000	-
2014B Utility Systems Bonds	28,465,000	)	-	-	28,465,000	-
2015 Utiilty Systems Bonds	-		65,635,000	-	65,635,000	-
Subtotal	145,795,000		89,800,000	(89,050,000)	146,545,000	5,485,000
Unamortized (Discount) Premium	2,621,991		, , -	(2,711,676)	(89,685)	-
Total Revenue Bonds and Certificates	148,416,991		89,800,000	(91,761,676)	146,455,315	5,485,000
Other liabilities:						
Net Pension Liability	44,861,834	Ļ	-	(3,621,977)	41,239,857	-
CR#3 decommissioning costs payable	10,657,432		338,509	-	10,995,941	-
Compensated Absences	2,425,497	,	2,369,729	(2,132,551)	2,662,675	1,786,689
OPEB Liability	969,225		48,442	-	1,017,667	-
Total other liabilities	58,913,988		2,756,680	(5,754,528)	55,916,140	1,786,689
Total Business-type Activities	\$ 207,330,979		\$ 92,556,680	\$ (97,516,204)	\$ 202,371,455	\$ 7,271,689
••						

<sup>\*</sup>Beginning balance have been restated - see Note 13-A

The compensated absences and OPEB payable from the governmental funds are typically liquidated in the General Fund.

# NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

#### Capital Leases:

The City has one capital lease agreement with Republic First National Corporation for a cleaning truck. This lease qualifies as a capital lease in Governmental activities for accounting purposes, and therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. As of year-end, equipment leased under capital assets consisted of machinery and equipment in the governmental activities of \$334,930 with accumulated depreciation of \$59,543.

Below is the City's obligation for future lease payments:

	Government Activities	
Fiscal Year Ending September 30		,
2016	\$	59,398
2017		59,398
2018		66,986
Total Minimum Lease Payments		185,782
Less Amount Representing Interest		(10,556)
Present Value of Minimum Lease Payments	\$	175,226

#### Bonds Payable Collateral:

The City has gas tax revenue bonds, capital improvement certificates, water and sewer revenue bonds and utility systems revenue bonds outstanding at year-end. Gas tax revenue bonds are collateralized by a pledge of the City's sixth cent optional gas tax; the capital improvement certificates are collateralized by a pledge of certain non-ad valorem revenues of the City; and the enterprise revenue bonds are collateralized by a pledge of the net revenues generated by the issuing fund or by a pledge of the net revenues of the combined utility systems.

#### Pledged Revenue:

The City has pledged certain revenues, to repay certain bonds and notes outstanding as of September 30, 2015. Information related to the revenues, sometimes net of related operating expenses, pledged for each debt issue, the amounts of such revenues received in the current year, the current year principal and interest paid on the debt, the approximate percentage of each revenue which is pledged to meet the debt obligation, the date through which the revenue is pledged under the debt agreement, and the total pledged future revenues for each debt, which is the amount of the remaining principal and interest on the bonds and notes at September 30, 2015 has been incorporated into the schedules which show the debt service requirements to maturity for the City's bonded indebtedness for the City's governmental activities and for the City's business-type activities.

# **NOTE 10 – LONG-TERM OBLIGATIONS (Continued)**

The following is a schedule of bonds outstanding at September 30, 2015:

	Purpose Amount			Amount	Interest	
Description Of Bonds	Of Issue		Issued		utstanding	Rates
Governmental Activities:						
2007B Capital Improvement Certificates	Capital Projects	\$	40,000	\$	40,000	4.00%
2012 Refdg Capital Improvement Certif	Refunding		8,405,000		6,855,000	1.72%
2013 Refdg Capital Improvement Certif	Refunding		7,700,000		6,205,000	1.08%
2015 Capital Improvement Certificate	Refunding		21,440,000		21,440,000	3.00%
Total Governmental Activities				\$	34,540,000	
Business-Type Activities:						
2005A Utility Systems Bonds	Refunding	\$	24,625,000	\$	85,000	3.625%
2005B Utility Systems Bonds	Capital Projects		33,355,000		715,000	3.625%
2007A Utility System Bonds	Capital Projects		64,025,000		4,100,000	5.00%
2007B Utility Systems Bonds	Refunding		23,925,000		19,825,000	4.00%-4.50%
2011 Utility Systems Bonds	Refunding		13,875,000		3,555,000	1.51%
2014A Utility Systems Bonds	Refunding		24,165,000		24,165,000	3.18%
2014B Utility Systems Bonds	Refunding		28,465,000		28,465,000	2.66%
2015 Utility Systems Bonds	Refunding		65,635,000		65,635,000	3.18%
Total Business-Type Activities				\$	146,545,000	

For the year ended September 30, 2015, principal and interest payments were as follows:

	Governmental Activities		Bu	isiness-Type Activities
Interest Paid Principal Paid	\$	1,088,305 2,300,000	\$	6,146,150 5,360,000
	\$	3,388,305	\$	11,506,150

For the year ended September 30, 2015, capitalization of net interest costs was as follows:

	Electric System	Water and Sewer System		Total
Interest expense Interest income	\$ 119,718 -	\$	5,143 (5,843)	\$ 124,861 (5,843)
Increase in construction in progress	\$ 119,718	\$	(700)	\$ 119,018

# **NOTE 10 – LONG-TERM OBLIGATIONS (Continued)**

The following schedules show debt service requirements maturity for the City's bonded indebtedness for the City's governmental activities and for the City's business-type activities as well as pledged revenue information:

	Governmental Activities				
	Capital Improvement				
Fiscal	Certificates				
Year		Principal	Interest		
2016	\$	2,340,000	\$	332,227	
2017		2,380,000		798,404	
2018		2,405,000		768,214	
2019		2,625,000		735,858	
2020-2024		9,395,000		3,016,968	
2025-2029		8,045,000		1,840,800	
2030-2033		7,350,000		559,200	
Total	\$	34,540,000	\$	8,051,671	
Pledged revenue description	Local	government half-	cent s	ales tax, franchis	
				ines and forfeitu	
		ınications servic		-	
		nent portion of s	tate re	venue sharing,	
	mobile	home licenses.			
Fiscal year 2015 pledged revenues			\$	8,333,770	
Fiscal year 2015 principal and interest paid			\$	3,388,305	
Outstanding principal and interest			\$	42,591,671	
Pledged through fiscal year				2033	
Estimated percentage pledged				26.90%	
±stimated percentage pledged		Business-Ty		ctivities	
		Utility S	ysten	ctivities ns	
Fiscal		Utility S Revenu	ysten	ctivities ns ds	
Fiscal Year		Utility S Revenu Principal	ysten e Bon	ctivities ns ds Interest	
Fiscal Year 2016	\$	Utility S Revenu Principal 5,485,000	ysten	ctivities ns ds Interest 3,090,784	
Fiscal	\$	Utility S Revenu  Principal 5,485,000 6,265,000	ysten e Bon	ctivities ns ds Interest 3,090,784 4,620,915	
Fiscal Year 2016	\$	Utility S Revenu Principal 5,485,000	ysten e Bon	ctivities ns ds Interest 3,090,784	
Fiscal	\$	Utility S Revenu  Principal 5,485,000 6,265,000	ysten e Bon	ctivities ns ds Interest 3,090,784 4,620,915	
Fiscal Year 2016 2017	\$	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000	ysten e Bon	ctivities ns ds Interest 3,090,784 4,620,915 4,393,211	
Fiscal Year 2016 2017 2018 2019	\$	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000	ysten e Bon	ctivities ns ds Interest 3,090,784 4,620,915 4,393,211 4,156,566	
Fiscal Year  2016 2017 2018 2019 2020-2024	\$	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000	ysten e Bon	ctivities ns ds Interest 3,090,784 4,620,915 4,393,211 4,156,566 17,523,104	
Fis cal Year  2016 2017 2018 2019 2020-2024 2025-2029	\$	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000 43,520,000	ysten e Bon	ctivities  ns ds  Interest  3,090,784  4,620,915  4,393,211  4,156,566  17,523,104  10,910,677	
Fis cal Year  2016 2017 2018 2019 2020-2024 2025-2029 2030-2033	\$ Net rev	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000 43,520,000 41,140,000 146,545,000 venues of the co	\$ smbined	ctivities  ds  Interest  3,090,784  4,620,915  4,393,211  4,156,566  17,523,104  10,910,677  3,330,521  48,025,778  d Electric	
Fis cal Year  2016 2017 2018 2019 2020-2024 2025-2029 2030-2033 Total	\$ Net rev	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000 43,520,000 41,140,000 146,545,000 Venues of the coue System and the service of the coue System and the service of the coue System and the service of the service of the coue System and the service of	\$ smbined	Interest 3,090,784 4,620,915 4,393,211 4,156,566 17,523,104 10,910,677 3,330,521 48,025,778 d Electric ter and Sew er	
Fis cal Year  2016 2017 2018 2019 2020-2024 2025-2029 2030-2033 Total	\$ Net rev	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000 43,520,000 41,140,000 146,545,000 venues of the co	\$ smbined	Interest 3,090,784 4,620,915 4,393,211 4,156,566 17,523,104 10,910,677 3,330,521 48,025,778 d Electric ter and Sew er	
Fis cal Year  2016 2017 2018 2019 2020-2024 2025-2029 2030-2033 Total	\$ Net rev	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000 43,520,000 41,140,000 146,545,000 Venues of the coue System and the service of the coue System and the service of the coue System and the service of the service of the coue System and the service of	\$ smbined	Interest 3,090,784 4,620,915 4,393,211 4,156,566 17,523,104 10,910,677 3,330,521 48,025,778 d Electric ter and Sew er	
Fiscal Year  2016 2017 2018 2019 2020-2024 2025-2029 2030-2033 Total  Pledged revenue description	\$ Net rev	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000 43,520,000 41,140,000 146,545,000 Venues of the coue System and the service of the coue System and the service of the coue System and the service of the service of the coue System and the service of	\$ smbinee	Activities  Ins  ds  Interest  3,090,784  4,620,915  4,393,211  4,156,566  17,523,104  10,910,677  3,330,521  48,025,778  d Electric ter and Sew er esolutions)	
Fis cal Year  2016 2017 2018 2019 2020-2024 2025-2029 2030-2033 Total  Pledged revenue description  Fiscal year 2015 pledged revenues	\$ Net rev	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000 43,520,000 41,140,000 146,545,000 Venues of the coue System and the service of the coue System and the service of the coue System and the service of the service of the coue System and the service of	\$ smbined he War spond ro	Interest 3,090,784 4,620,915 4,393,211 4,156,566 17,523,104 10,910,677 3,330,521 48,025,778 d Electric ter and Sew er esolutions) 33,904,444	
Fis cal Year  2016 2017 2018 2019 2020-2024 2025-2029 2030-2033 Total  Pledged revenue description  Fiscal year 2015 pledged revenues Fiscal year 2015 principal and interest paid	\$ Net rev	Utility S Revenu Principal 5,485,000 6,265,000 6,495,000 6,730,000 36,910,000 43,520,000 41,140,000 146,545,000 Venues of the coue System and the service of the coue System and the service of the coue System and the service of the service of the coue System and the service of	\$ smbined he Wa boond re	Interest 3,090,784 4,620,915 4,393,211 4,156,566 17,523,104 10,910,677 3,330,521 48,025,778 Id Electric ter and Sew er esolutions) 33,904,444 11,506,150	

#### **NOTE 10 – LONG-TERM OBLIGATIONS (Continued)**

#### **Bond Arbitrage**

The Federal Tax Reform Act of 1986 requires issuers of tax-exempt debt to make payments to the U.S. Treasury of investment income received at yields that exceed the issuer's tax-exempt borrowing rates or pay a calculated penalty. Rebates are paid to the Internal Revenue Service every fifth year after the year of issuance. Within the five-year period, any positive arbitrage (liability) can be offset by any negative arbitrage (non-liability). At September 30, 2015, the City had no arbitrage rebate liability.

#### Refundings Issued by the City

The City had multiple debt refundings in Fiscal Year 2015 as summarized below:

On July 9, 2015, the City issued \$24,165,000 Utility Systems Refunding Bonds, Series 2014A. Proceeds were used to refund \$23,765,000 (callable portion) of the 2005A Utility Systems Bonds.

On July 30, 2015, the City issued \$65,635,000 Utility Systems Refunding Bonds, Series 2015. Proceeds were used to refund \$59,925,000 (callable portion) of the 2007A Utility System Bonds.

On July 9, 2015, the City issued \$21,440,000 Capital Improvement Refunding Bonds, Series 2015. Proceeds were used to refund \$19,540,000 (callable portion) of Series 2007A and 2007B Capital Improvement Bonds.

Bond Series	True Interest Cost	Average Coupon Rate	Maturity Net Date Proceeds		Cost of Issuance		
2014A Utility Systems Bond	3.1800%	3.18%	10/1/2032	\$	24,165,000	\$	109,292
2015 Utility Systems Bond	3.1800%	3.18%	10/1/2032	\$	65,635,000	\$	176,574
2015A Capital Improvement Rev Cert	3.0050%	3.00%	10/1/2033	\$	21,440,000	\$	98,601

# **Economic Reasoning for Refunding Bonds**

Refunding provides for an irrevocable deposit with an escrow agent (a third party banking institution) of sufficient funds to pay the principal and interest when due, on the refunded bonds on the earliest call date.

On the earliest call date, all bonds outstanding are redeemed, and interest subsequent to the refunding date will cease. Bonds are typically refunded for either economic gain to the governmental unit or enterprise or to eliminate restrictive and antiquated covenants.

#### **NOTE 10 – LONG-TERM OBLIGATIONS (Continued)**

The economic rationale to initiate the current year current refunding is shown in the following schedule:

# 2014-2015 Bond Refunding Economic Reasoning

	• •		Re	tility Systems efunding Bonds, Series 2007A	Capital Improvement Refunding Bonds 2007A&B		
Bond Size							
Old Bonds (Outstanding)	\$	23,765,000	\$	59,925,000	\$	19,540,000	
New Bonds (Series 2014B)	\$	24,165,000	\$	65,635,000	\$	21,440,000	
Average Annual Savings	\$	200,652	\$	304,220	\$	61,584	
Net Present Value Savings	\$	3,009,779	\$	4,563,307	\$	923,759	
% Savings of refunding bonds		12.450%		6.953%		4.308%	
Future Value Savings	\$	3,857,476	\$	5,816,154	\$	964,655	

#### Current Refunded Bonds

The following schedule reflects the current refunded bonds as of September 30, 2015:

			Final		
		Date	Payment/	Outstanding as	Outstanding as
 Туре	Series	Refunded	Call Date	of Refunding	of 9/30/2015
Utility Systems Bond	2005A	7/9/2015	10/1/2015	\$ 23,765,000	\$ 85,000
Utility Systems Bond	2007A	7/30/2015	10/1/2017	\$ 59,925,000	\$ 4,100,000
Capital Improvement Bond	2007A&B	7/30/2015	10/1/2015	\$ 19,540,000	\$ 40,000

#### Prior Year Defeasance of Debt

The City had defeased certain bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the City's financial statement. At September 30, 2015, there was \$111,861,532 in escrow for bonds and interest outstanding that were considered defeased. These bonds will be paid on call date of October 1, 2015.

# Disclosure of Legal Debt Margin

The City has no legal debt margin requirements set forth by State Statute however; the City's charger limits the aggregate amount of general obligation bonds outstanding to 20% of the assessed valuation of the taxable real and personal property in the City. At September 30, 2015, there was no general obligation debt outstanding.

#### Synopsis of Revenue Bond Covenants, Revenue Bonds Debt Service and Transfer Requirements

Provisions of revenue bonds require monthly sinking fund contributions for debt service of one-twelfth and one-sixth of the next maturing principal and interest payment, respectively.

#### **Fund Deficits**

At September 30, 2015 there were no funds with deficits in total net positions.

### **NOTE 11 – COMMITMENTS AND CONTINGENT LIABILITIES**

## **Litigation**

Various suites and claims arising in the ordinary course of City operations are pending against the City of Ocala. While the ultimate effect of such litigation cannot be ascertained at this time, the City does not expect any of these routine items to have a material impact on the financial condition of the City.

Fire Service Fee – The biggest threat at the present time is the lawsuit related to the Fire Services Fee. In January 2014, Discount Sleep of Ocala LLC d/b/a Mattress Barn and Dale W. Birch filed a lawsuit alleging that the City is illegally charging fire user fees in violation of the State Constitution (Case No: 2014-0426-CA-G). The suit seeks to invalidate a fire user fee established in Section 30, Ocala Code of Ordinances that charges property owners to subsidize fire services. The City receives approximately \$7.5 million annually, and the plaintiffs are seeking \$49 million plus interest, an amount representing the amount charged since the fee's inception on January 1, 2007. This threat has been significantly diminished. On February 13, 2015, the circuit court dismissed in its entirety this lawsuit against the City. The plaintiff has since filed an appeal of this order of dismissal. The City Attorney is cautiously optimistic that the dismissal will be upheld upon appeal. If the appeal confirms the dismissal, this would end the litigation against the City.

#### Other Commitments

The City has outstanding commitments on various contracts for construction and other projects. These commitments, as of September 30, 2015, in the respective funds are as follows:

General Fund	\$ 2,945,426
Internal Service Funds	977,237
Electric	428,387
Water and Sewer	3,253,474
Golf	5,933
Suntran	14,289
Communications Fund	65,962
Sanitation Fund	482,830
Airport Fund	39,010
Total	\$ 8,212,548

## FMPA All Requirements Project (ARP)

The City purchases power exclusively from the Florida Municipal Power Agency (FMPA) through FMPA's All Requirements Power Supply Project (ARP). The City and FMPA have entered into and ARP Power Supply Contract (effective March 22, 1985, as amended on May 24, 1991, and January 22, 1999) which requires: 1) FMPA to sell and deliver to the City, and 2) the City to purchase from FMPA, all electric power that the City requires. The initial term of the ARP contract is October 1, 2030, however, on each October 1st, after the effective date, the contract automatically extends for an additional one-year period unless either party, at least one year prior to such automatic extension date, notifies the other party in writing of its decision not to extend the contract.

The City pays for electric power under the contract at the rates set forth in the rate schedules to the ARP contract, which FMPA may revise from time to time in accordance with the contract. The contract provides the option for the City to withdraw from the All-requirements Project after notice and making the payment, provided for in Section 29 of the contract (which, generally, is equal to the City's portion of the ARP and other costs incurred, or expected to be incurred, by the ARP as a result of the City's withdrawal).

#### NOTE 11 - COMMITMENTS AND CONTINGENT LIABILITIES (Continued)

#### Power Supply Entitlements

Crystal River Unit No 3 (CR3): The City entered into a Participation Agreement in 1977 with Florida Power Corporation (FPC), which became Progress Energy Florida and is now Duke Energy Florida, to purchase 1.333% undivided ownership interest, approximately 12 MW in Duke Energy's 860-MW nuclear powered electric generating plant. During July 2012, Progress Energy merged with and became a wholly owned subsidiary of Duke Energy. The City does not exercise significant influence or control over the operating or financial policies of Duke Energy. After Duke's failed effort to replace the steam generator, a delamination was discovered in the CR3 containment wall, and on February 5, 2013, Duke Energy made the decision to retire CR3. The City designated FMPA as its agent to negotiate with Duke Energy to settle the City's, as well as other municipal CR3 joint owner's potential claims against Duke Energy resulting from the CR3 delamination and early retirement.

On July 1, 2014, the City Council approved the Settlement, Release and Acquisition Agreement with Duke Energy of Florida, which became effective September 26, 2014.

On October 30, 2015, final settlement closing took place, during which the City received a cash settlement payment of \$12,692,136.24. In return, Duke Energy took all of the City ownership and liability of CR3 including all related CR3 expenses retroactive to October 1, 2013 (\$11,172,683). The Nuclear Regulatory Commission approved the City's transfer of its nuclear operating license to Duke Energy on May 20, 2015. Receipt of the settlement proceeds and transfer of the decommissioning account will be recorded in fiscal year 2016.

- The City's capital asset costs were written off during 2013 when Duke provided the City with insurance proceeds of \$2,698,599 from Duke's settlement with its insurance provider. The City determined that these insurance proceeds were settlement for damages related to the plant. As a result of the settlement, the City wrote off its investment in the plant of \$2,080,466 during 2013, with the gain of \$618,133 classified as restricted rate stabilization funds.
- Decommissioning Liability and Trust Fund: The NRC requires all nuclear powered electric generating plant owners to provide financial assurance that funds would be sufficient and available when needed to pay for future decommissioning costs. In accordance with the NRC requirements, the City established a decommissioning trust fund, which had a balance of \$10,995,941, including interest earnings at September 30, 2015.

### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Postemployment benefits extended to retirees include the continued coverage for the retiree and depend in the City's health insurance plan, dental plan, vision plan and life insurance plan. A portion of the health insurance benefits for family coverage is currently being subsidized by the City, but the subsidy is being phased out over a period of time. No other form of direct subsidy is offered to retirees accepting medical coverage. There are currently 242 retirees participating in the plan. Premiums for insurances other than health insurance are fully paid by the retiree.

### Plan Description

The Other Postemployment Benefit Plan is a single-employer benefit plan administered by the City. Retirees are charged whatever the insurance company charges for the type of coverage elected. However, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. Since the older retirees actually have higher costs which means that the city is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of that premium on behalf of the active employees. Accounting standards calls this the "implicit rate subsidy". This subsidy is only available until the retiree becomes Medicare eligible.

#### NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Retirees and their dependents are permitted to remain covered under the City's respective medical and insurance plans as long as they pay a full premium applicable to coverage elected, subject to direct subsidies discussed above. The postemployment benefits are extended to retirees and continued at the discretion of the City, which reserves the right (subject to State Statute and any collective bargaining agreements) to change or terminate benefits, and to change contributions required from retirees in the future as circumstances change. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Postemployment Benefit Plan does not issue a stand-alone report.

#### **Funding Policy**

The contribution requirements of the plan members and the City are established and may be amended by the City Council. Because "funding" the OPEB obligations would involve using an irrevocable trust fund, the City did not "fund" the net OPEB obligation. Contributions are being made based on a pay-as-you-go financing requirement. Each fund was assessed its share of OPEB costs based on the number of employees in the fund divided by the total number of City employees.

#### Annual OPEB Cost and Net OPEB Obligation

The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer Annual Required Contribution (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize an unfunded actuarial liabilities (or fund excess) over a period not to exceed thirty years. The Unfunded Actuarial Accrued Liability represents an actuarial measurement of the obligation that has accrued so far based on the promise that has been made to current retirees and to current employees. Since the City's OPEB is currently unfunded, the offset to that expense comes from actual subsidies paid on behalf of the current retirees and their dependents for the current year. This offset is called the Employer Contribution and equals the total age-adjusted costs paid by the City for coverage for the retirees and their dependents for the year (net of the retiree's own payments for the year).

The following table shows the components of the City's net OPEB obligation to the Other Postemployment Benefit Plan:

Annual required contribution (ARC)	\$ 872,337
Interest on net OPEB obligation	118,048
Adjustment to ARC	(130,854)
Annual OPEB cost (expense)	859,531
Contributions made	(678,872)
Increase in net OPEB obligation	148,795
Net OPEB obligation - beginning of year	2,985,410
Net OPEB obligation - end of year	\$ 3,134,205

#### NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

## Schedule of Funding Progress

Actuarial Valuation Date	_	Val	uarial ue of sets	Actuarial Accrued Liability (AAL)	Unfunded AAL (1) (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
10/1/2014	(1)	\$	-	\$12,395,195	\$12,395,195	0.00%	\$38,129,491	32.51%

<sup>(1)</sup> Valuation reflects Voluntary Separation Incentive Program (VSIP) provisions.

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability.

### Trend Information

	Anr	nual OPEB	Actu	al Employer	Percent	١	Net OPEB
Year Ended		Cost Contributions		Contributed	(	Obligation	
9/30/2013	\$	913,538	\$	728,285	79.72%	\$	2,898,526
9/30/2014		953,497		727,809	76.33%		2,985,410
9/30/2015		859,531		678,872	78.98%		3,134,205

#### **Actuarial Methods and Assumptions**

Calculations of benefits for financial reporting purposes are based on the substantive plan (the plan understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The amortization periods are open. The actuarial methods and assumptions used are designed to reduce short term volatility in actuarial value of assets, consistent with the long term perspective of the calculations.

Actuarial valuations involve estimates of the values of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

# NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

The actuarial methods are:

Actuarial Valuation Date October 1, 2014

Actuarial Cost Method Entry Age Normal Cost

Amortization Method Level Percentage of Payroll

Amortization Period 25 years – Closed

Asset Valuation Method Unfunded

Investment Rate of Return 4.0%

Projected Annual Salaries Increase 6.0%

Inflation Rate 4.0%

Mortality RP-2000 and Projection Scale AA on a

Generational basis for males and females

Healthcare Cost Trend 9% initial trend rate dropping to 5%

Decreasing 0.5% annually

#### **NOTE 13 – CHANGES IN ACCOUNTING STANDARDS**

### A. Adoption of New Accounting Standards

During Fiscal Year 2015, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions. This pronouncement required the restatement of the September 30, 2014 net position in governmental activities and business-type activities. This change is in accordance with generally accepted accounting principles. The following shows the breakdown of adjustments by fund:

	Go	overnmental Activities	
	Governmental	Business-Type	
	Activities	Activities	Total
Beginning Net Position			
as Previously Reported	\$ 220,222,273	\$ 320,812,136	\$ 541,034,409
Restatement Amount	(76,396,608)	(39,614,708)	(116,011,316)
Beginning Net Position as Restated	\$ 143,825,665	\$ 281,197,428	\$ 425,023,093
		ısiness-type Activities	
	Electric System	Water and	
	Revenue	Sewer	Sanitation
Beginning Net Position			
as Previously Reported	\$ 117,172,732	\$ 163,348,030	\$ 8,121,024
Restatement Amount	(25,323,457)	(7,072,145)	(5,900,359)
Beginning Net Position as Restated	\$ 91,849,275	\$ 156,275,885	\$ 2,220,665
	Ocala		
	International		
	Airport	Communications	
Beginning Net Position	<u> </u>		
as Previously Reported	\$ 23,102,704	\$ 9,067,646	
Restatement Amount	(41,991)	(1,276,756)	
Beginning Net Position as Restated	\$ 23,060,713	\$ 7,790,890	

GASB Statement No. 68, Accounting and Financial Reporting for Pension Plans – an Amendment of GASB Statement No. 27 is effective for the City's 2015 fiscal year ending September 30, 2015. In addition to improving the disclosures regarding pension plans in the notes to the financial statements, GASB 68 required the City to retroactively record the Unfunded Actuarial Liability (UAL) as a Net Pension Liability on its Statement of Net Position, which has the effect of decreasing the City's Net Position. As described in Note 9, sections B, C, and D in the notes to the financial statements, the Unfunded Actuarial Accrued Liability is \$85,012,202 for General Employee's, \$19,205,232 for Police and \$12,580,224 for Firefighters as of September 30, 2015. The liability is recorded in the general fund, and approximately \$43 million is in the appropriate proprietary funds.

#### NOTE 13 - CHANGES IN ACCOUNTING STANDARDS (Continued)

### **B. Future Adoption of New Accounting Standards**

The City anticipates adopting the following new accounting standards in future years:

GASB Statement No. 72, Fair Value Measurement and Application, was issued February 2015. The Statement addresses accounting and financial reporting issues related to fair value measurements. The provisions of this Statement will be effective for the City beginning with its year ending September 30, 2016.

GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68. The objective of this statement establishes requirements for those pension plans that are not administered through a trust meeting specified criteria. The provisions of this statement will be effective for the City beginning with its year ending September 30, 2016.

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. The objective of the statement is to address the financial reports of defined benefit OPEB plans that are administered through trusts that meet specified criteria. The provisions of this statement will be effective for the City beginning with its year ending September 30, 2017.

GASB Statement No.75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. The objective of the statement is to replace the requirements of GASB Statement No.45. In addition, the statement requires governments to report a liability on the face of the financial statements for the OPEB provided and requires governments to present more extensive note disclosures and required supplementary information about their OPEB liabilities. The provisions of this statement will be effective for the City beginning with its year ending September 30, 2017.

GASB Statement No. 76, The Hierarchy of Generally Accepted Principles for State and Local Governments. The objective of this statement is to reduce the GAAP hierarchy to two categories of authoritative GAAP for the four categories under GASB Statement No. 55. The provisions of this statement will be effective for the City beginning with its year ending September 30, 2016.

GASB Statement No. 77, Tax Abatement Disclosures. The statement requires state and local governments to disclose information about tax abatement agreements. The provisions of this statement will be effective for the City beginning with its year ending September 30, 2017.

GASB Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans. The statement amends the scope and applicability of GASB Statement No. 68 to exclude certain types of cost-sharing multiple-employer plans. The provisions of this statement will be effective for the City beginning with its year ending September 30, 2017.



# REQUIRED SUPPLEMENTARY INFORMATION



# CITY OF OCALA, FLORIDA GENERAL FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2015

			dgeted Amounts (GAAP Basis) al Final		Actual Amounts		Variance with Final Budget Positive (Negative)	
Revenues		Original		1 IIIai		Amounts		(Negative)
Property tax	\$	21,643,226	\$	21,643,226	\$	21,900,691	\$	257,465
Utility service tax	•	7,700,000	•	7,700,000	•	9,786,858	•	2,086,858
Communication service tax		3,014,468		3,014,468		2,695,896		(318,572)
Other tax		780,000		780,000		931,758		151,758
State shared revenues		5,267,392		5,267,392		5,465,229		197,837
Other intergovernmental revenues		946,956		7,016,156		2,300,404		(4,715,752)
Permits and fees		1,942,565		1,942,565		2,263,047		320,482
Fines and forfeitures		442,238		442,238		795,029		352,791
Charges for services		12,782,838		12,800,823		13,657,692		856,869
Investment income		690,732		690,732		630,241		(60,491)
Gifts		220,150		444,136		72,643		(371,493)
Miscellaneous		207,321		217,975		642,963		424,988
Total revenues		55,637,886		61,959,711		61,142,451		(817,260)
Expenditures Current: General government		21,240,753		22,457,149		12,174,246		10,282,903
•								
Public safety Physical Environment		42,266,675 12,000		43,101,777 21,253		41,668,300 178,338		1,433,477 (157,085)
Transportation		2,360,330		13,939,844		2,935,527		11,004,317
Economic environment		2,411,330		4,195,300		1,954,778		2,240,522
Culture and recreation		5,969,386		6,514,878		5,724,954		789,924
Capital outlay		706,721		1,948,374		2,151,986		(203,612)
Total expenditures		74,967,195		92,178,575	_	66,788,129		25,390,446
Total experiultures		74,907,193		92,170,373		00,700,129		23,330,440
Excess (deficiency) of revenues over expenditures		(19,329,309)		(30,218,864)	_	(5,645,678)		24,573,186
Other Financing Sources (Uses)								
Transfers in		11,597,105		11,605,386		11,849,028		243,642
Transfers out		(3,997,851)		(3,870,106)		(3,840,480)		29,626
Total other financing sources (uses)		7,599,254		7,735,280		8,008,548		273,268
Net change in fund balance		(11,730,055)		(22,483,584)		2,362,870		24,846,454
Fund balance - beginning		36,067,243		43,370,651		43,370,651		
Fund balance - ending	\$	24,337,188	\$	20,887,067	\$	45,733,521	\$	24,846,454

# CITY OF OCALA, FLORIDA CRA FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2015

	(GAAF	d Amounts P Basis) Final	Actual Amounts	Variance with Final Budget Positive
Revenues	Original	Finai	Amounts	(Negative)
Property taxes Investment income	\$ 226,724 70,800	\$ 195,942 70,800	\$ 195,942 66,132	\$ - (4,668)
Total revenues	297,524	266,742	262,074	(4,668)
Expenditures Current:				
Economic Environment Capital outlay	325,648	1,818,451 2,035,746	377,153 2,250	1,441,298 2,033,496
Total expenditures	325,648	3,854,197	379,403	3,474,794
Excess (deficiency) of revenues over expenditures	(28,124)	(3,587,455)	(117,329)	3,470,126
Other Financing Sources (Uses)				
Transfers in	314,748	314,518	314,518	
Total other financing sources (uses)	314,748	314,518	314,518	
Net change in fund balance	286,624	(3,272,937)	197,189	3,470,126
Fund balance - beginning	3,391,747	4,054,507	4,054,507	
Fund balance - ending	\$ 3,678,371	\$ 781,570	\$ 4,251,696	\$ 3,470,126

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION HISTORICAL TREND INFORMATION FOR OPEB SEPTEMBER 30, 2015

# **Other Postemployment Benefits**

### **SCHEDULE OF FUNDING PROGRESS**

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (1) (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
10/1/2014 (1)	) \$ -	\$12,395,195	\$12,395,195	0.00%	\$ 38,129,491	32.51%
10/1/2012 <sup>(1)</sup>	_	14,046,180	14,046,180	0.00%	37,381,463	37.58%
10/1/2010 (2	-	18,164,196	18,164,196	0.00%	41,400,677	43.87%

<sup>(1)</sup> Valuation reflects Voluntary Separation Incentive Program (VSIP) provisions.

# SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Fiscal Year			mployer ntribution	Percentage Contributed		Net OPEB Obligation	
2015	\$	859,531	\$ 678,872	78.98%		\$	3,134,205
2014		950,015	727,809	76.61%			2,985,410
2013		913,538	728,285	79.72%			2,898,526
2012		1,371,899	763,534	55.66%			2,540,261

<sup>(2)</sup> Updated valuation to reflect the Voluntary Separation Incentive Program (VSIP).

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS GENERAL EMPLOYEES' RETIREMENT SYSTEM

	9/30/2015		9/30/2014
Total pension liability			
Service cost	\$	1,955,680	\$ 2,122,184
Interest		13,857,718	13,643,262
Changes of benefit terms		-	(1,321,935)
Differences between expected and actual			
experience		1,329,173	
Contributions - buy back		-	114,387
Benefit payments, including refunds of			
employee contributions		(13,862,112)	 (11,437,247)
Net change in total pension liability		3,280,459	3,120,651
Total pension liability - beginning		202,942,770	 199,822,119
Total pension liability- ending	\$	206,223,229	\$ 202,942,770
Plan fiduciary net position			
Contributions - employer		13,053,609	10,253,005
Contributions - employee		584,624	675,791
Contributions - buy back		-	114,387
Net investment income		(2,523,690)	10,569,771
Benefit payments, including refunds of			
employee contributions		(13,862,112)	(11,437,247)
Administrative expense		(172,861)	(159,258)
Net change in plan fiduciary net position		(2,920,430)	10,016,449
Plan fiduciary net position - beginning		117,930,568	 107,914,119
Plan fiduciary net position - ending		115,010,138	117,930,568
Net pension liablity - ending	\$	91,213,091	\$ 85,012,202
Plan fiduciary net position as a percentage of			
the total pension liability		55.77%	58.11%
Covered employee payroll	\$	21,970,446	\$ 15,593,924
Net pension liability as a percentage of covered employee payroll		415.16%	545.16%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS GENERAL EMPLOYEES' RETIREMENT SYSTEM

	9/30/2015	9/30/2014
Actuarially determined contribution	\$ 13,053,609	\$10,253,005
Contributions in relation to the		
Actuarially determined contribution	13,053,609	10,253,005
Contribution Deficiency (Excess)	\$ -	\$ -
Covered employee payroll	\$ 21,970,446	\$ 15,593,924
Contributions as a percentage of		
Covered employee payroll	59.41%	65.75%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS GENERAL EMPLOYEES' RETIREMENT SYSTEM

	9/30/2015	9/30/2014
Annual Money - Weighted Rate of Return Net of Investment Expense	(2.14%)	9.86%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS POLICE OFFICERS' RETIREMENT SYSTEM

	9/30/2015		9/30/2014
Total pension liability			
Service cost	\$	1,639,535	\$ 1,688,742
Interest		6,207,407	5,940,330
Change in Funding Standard Account		-	56,039
Differences between expected and actual			
experience		(971,456)	-
Contributions - buy back		83,865	-
Benefit payments, including refunds of			
employee contributions		(4,062,918)	(4,531,980)
Net change in total pension liability		2,896,433	3,153,131
Total pension liability - beginning		77,984,509	74,831,378
Total pension liability- ending	\$	80,880,942	\$77,984,509
Plan fiduciary net position		0.444.004	0.004.007
Contributions - employer Contributions - State		3,111,881	2,961,297
		471,520	440,294
Contributions - employee Contributions - buy back		629,554 83,865	632,728
Net investment income		•	- 5 722 524
Benefit payments, including refunds of		(1,046,879)	5,733,534
employee contributions		(4,062,918)	(4,531,980)
Administrative expense		(72,024)	(72,694)
Net change in plan fiduciary net position		(885,001)	5,163,179
Net change in plan illuctary het position		(865,001)	5,105,179
Plan fiduciary net position - beginning		58,779,277	53,616,098
Plan fiduciary net position - ending		57,894,276	58,779,277
Not pencion liability, anding	¢	22.096.666	Ф 40 20E 222
Net pension liablity - ending	\$	22,986,666	\$19,205,232
Plan fiduciary net position as a percentage of			
the total pension liability		71.58%	75.37%
	_		•
Covered employee payroll	\$	9,288,611	\$ 7,909,106
Net pension liability as a percentage of			
covered employee payroll		247.47%	242.82%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS POLICE OFFICERS' RETIREMENT SYSTEM

	9/30/2015		 9/30/2014	
Actuarially determined contribution	\$	3,505,831	\$ 3,345,551	
Contributions in relation to the				
Actuarially determined contribution		3,583,401	3,345,551	
Contribution Deficiency (Excess)	\$	(77,570)	\$ -	
Covered employee payroll	\$	9,288,611	\$ 7,909,106	
Contributions as a percentage of				
Covered employee payroll		38.58%	42.30%	

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS POLICE OFFICERS' RETIREMENT SYSTEM

	9/30/2015	
Annual Money - Weighted Rate of Return Net of Investment Expense	(1.76%)	10.63%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS FIREFIGHTERS' RETIREMENT PLAN

	9/30/2015		9/30/2014
Total pension liability	 		
Service cost	\$ 1,121,980	\$	1,163,818
Interest	4,471,685		4,274,720
Differences between expected and actual			
experience	(904,013)		142,133
Benefit payments, including refunds of			
employee contributions	(3,092,921)		(2,901,757)
Net change in total pension liability	1,596,731		2,678,914
Total pension liability - beginning	 58,123,645		55,444,731
Total pension liability- ending	\$ 59,720,376	\$	58,123,645
Plan fiduciary net position			
Contributions - employer	2,180,098		2,117,780
Contributions - State	467,838		553,787
Contributions - employee	554,915		450,140
Net investment income	13,508		3,792,085
Benefit payments, including refunds of			
employee contributions	(3,092,921)		(2,901,757)
Administrative expense	(77,503)		(67,517)
Other	 -		
Net change in plan fiduciary net position	45,935		3,944,518
Plan fiduciary net position - beginning	45,543,421		41,598,903
Plan fiduciary net position - ending	45,589,356	'	45,543,421
Net pension liablity - ending	\$ 14,131,020	\$	12,580,224
Plan fiduciary net position as a percentage of			
the total pension liability	76.34%		78.36%
Covered employee payroll	\$ 6,311,053	\$	6,392,458
Net pension liability as a percentage of covered employee payroll	223.91%		196.80%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS FIREFIGHTERS' RETIREMENT PLAN

### Last 10 Fiscal Years (Dollar amounts in thousands)

	9/30/2015		 9/30/2014
Actuarially determined contribution  Contributions in relation to the	\$	2,355,312	\$ 2,482,131
Actuarially determined contribution		2,420,499	2,358,181
Contribution Deficiency (Excess)	\$	(65,187)	\$ 123,950
Covered employee payroll Contributions as a percentage of	\$	6,507,660	\$ 6,311,053
Covered employee payroll		37.19%	37.37%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS FIREFIGHTERS' RETIREMENT PLAN

### Last 10 Fiscal Years \* (Dollar amounts in thousands)

	9/30/2015	9/30/2014
Annual Money - Weighted Rate of Return Net of Investment Expense	0.06%	9.31%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

#### **NOTE 1 - BUDGETARY INFORMATION**

#### A. Budgeting Policy

An annual budget is prepared for all governmental and proprietary funds. The City Council annually adopts the budget through a Budget Resolution. Budgetary control is legally maintained at the fund level. The budget amounts presented in the accompanying financial statements for the governmental funds are as originally adopted, or as legally amended, by the City Council during the year ended September 30, 2015.

The City's Budget Resolution provides transfer authority to the City Manager to transfer budgeted amounts between departments within any fund; however, any budget amendments that alter the total expenditures of any fund must be approved by the City Council. During 2015, the City Council approved various supplemental budget appropriations to provide for unanticipated requirements of the period. Budget appropriations may not be legally exceeded on a fund basis. Appropriations lapse at the end of each fiscal year. The budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The budgetary comparisons reflect only those activities for which legally adopted budgets are prepared. For the year ended September 30, 2015, no expenditures exceeded the budget at the fund level.

#### **B.** Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve a portion of the applicable budget appropriation, is utilized by the governmental funds of the City. Appropriations lapse at year end and outstanding encumbrances are re-appropriated as part of the subsequent year's budget. See Liabilities Note 11, Other Commitments, for a breakdown of significant encumbrances in total by each major fund and nonmajor fund.

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

#### **GENERAL EMPLOYEES' RETIREMENT SYSTEM:**

Valuation Date: October 1, 2012

The actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method (level percentage of pay).

Amortization Method: Level percentage of pay, closed.

Remaining Amortization Period: 25 Years (as of 10/01/2012).

Actuarial Asset Method:

The Actuarial Value of Assets is based upon a 5-year straight line recognition of the difference between expected earnings on the net market value of assets and actual earnings on the net market value of assets. The net market value of assets shall be the total fiduciary net position as defined by GASB 67/68, excluding any reserves held which are not designated for currently adopted plan benefits valued as part of the plan liabilities. The resulting value shall be adjusted if it does not fall between 120% and 80% of the market value of assets. This change shall be made assuming that this 5-year recognition method applies to differences between the expected and actual investment returns for the years ending September 30, 2009 and later. This method is mandated by the proposed ordinance.

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### GENERAL EMPLOYEES' RETIREMENT SYSTEM (Continued)

Prior Method: The Actuarial Value of Assets was brought forward using the historical five-

year geometric average of Market Value Returns (net-of-fees). Over time, this may result in an insignificant bias that is above or below the Market

Value.

Inflation: 3.0% per year.

Salary Increases: 6% per year for the first 10 years of Credited Service, and 5% for all

years of Credited Service greater than 10.

Payroll Increase: None (0.6% per year prior to Plan closure).

Interest Rate: 7% per year, compounded annually, net of investment related expenses. The

interest rate is mandated by the proposed ordinance. Previously 8%.

Cost of Living Increases: 3% automatic lifetime COLA, beginning one year after retirement for all

categories except pre-retirement death. Applies to future retirees on and after October 1, 2008 to the frozen accrued benefit as of September 30, 2013 only. The grandfathered Members maintain this provision on their entire benefit. No COLA on the variable benefit earned for Credited Service

on and after October 1, 2013.

Normal Retirement: Number of Years after First

Eligibility for Normal Retirement	Probability of Retirement
0	40%
1	40%
2	100%

Members with at least 30 years of Credited Service are assumed to retire immediately.

Early Retirement: Commencing upon eligibility for Early Retirement, Members are assumed to

retire with an immediate benefit at the rate of 2% peryear.

Termination Rates: See Table Below.

Disability Rates: See Table Below. 75% of disablements are assumed to be service incurred.

Mortality: RP-2000 Combined Healthy with generational projection by AA- - Sex

Distinct. This assumption is mandated by the proposed ordinance. Disabled lives are valued using the RP-2000 Combined Healthy projected to 2012 with

Schedule AA – Sex Distinct set forward 5 years.

Other Information: Termination and Disability Rate Table.

	% Terminating	% Becoming Disabled During
<u>Age</u>	<b>During the Year</b>	the Year
20	20.0%	0.051%
30	12.0%	0.058%
40	8.0%	0.121%
50	6.0%	0.429%
60	5.0%	1.611%

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### POLICE OFFICERS' RETIREMENTSYSTEM

Valuation Date: October 1, 2012

The actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method. Amortization Method: Level percentage of pay, closed.

Remaining Amortization Period: 25 Years (as of 10/01/2012).

Actuarial Asset Method: Each year, the prior Actuarial Value of Assets is brought forward utilizing

the historical geometric 5-year average Market Value return and is then diminished by the Funding Standard Account Credit Balance and further adjusted for the Administrative Expense Account. It is possible that over time this technique will produce an insignificant bias that is above or below

the Market Value.

Inflation: 3.0% per year.

Salary Increases: <u>Years of Credited Service</u> <u>Salary Scale</u>

<10	6.0%
10-15	5.5%
15-20	5.0%
20-25	4.5%
>25	4.0%

Partial Lump Sums: For valuation purposes, no future retirees are assumed to opt for a partial

lump sum.

Payroll Increase: 2.0% (previously 2.5%).

Interest Rate: 8% per year, compounded annually, net of investment related expenses.

Retirement Age: Earlier of 1) Age 52 and 10 years of service or 2) 25 years of service,

regardless of age. Also, any member who has reached Normal Retirement

is assumed to continue employment for one additional year.

Early Retirement: Commencing with the earliest Retirement Age, Members are assumed to

retire with an immediate benefit at the rate of 5% per year.

Termination Rates: See Table Below.

Disability Rates: See Table Below. 75% of disablements are assumed to be service related.

Mortality: RP-2000 Table with no projection – Based on a study of over 650 public

safety funds, this table reflects a 10% margin for future mortality

improvements. (Disabled lives set forward 5 years).

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### POLICE OFFICERS' RETIREMENT SYSTEM (Continued)

Other Information: Termination and Disability Rate Table.

	% Terminating	% Becoming Disabled During
<u>Age</u>	<b>During the Year</b>	the Year
20	8.0%	0.14%
30	5.5%	0.18%
40	3.3%	0.30%
50	1.4%	1.00%

#### **FIREFIGHTERS' RETIREMENT PLAN:**

Valuation Date: October 1, 2012

The actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution

rates: Funding Method: Entry Age Method

Amortization Method: Level percentage of pay, closed.

Remaining Amortization Period: 25 Years (as of 10/01/2012).

Actuarial Asset Method: Each year, the prior Actuarial Value of Assets is brought forward

utilizing the historical geometric 5-year average Market Value return and is then diminished by the Funding Standard Account Credit Balance and further adjusted for the Administrative Expense Account. It is possible that over time this technique will produce an insignificant bias

that is above or below the Market Value.

Inflation: 3.25% per year plus the below salary increases.

Salary Increases: <u>Years of Credited Service</u> <u>Salary Scale</u>

<10	6.0%
10-15	5.5%
15-20	5.0%
20-25	4.5%
>25	4.0%

Partial Lump Sums: For valuation purposes, no future retirees are assumed to opt for a

partial lump sum.

Payroll Increase: 2.0% (previously 2.5%).

Interest Rate: 7.75% per year, net of investment expenses.

Retirement Age: Age 55 and 10 years of service, Rule of 70, or 25 years of service.

Early Retirement: Age 50 and 10 years of credited service. Benefits are reduced by 2%

for each year prior to normal retirement date.

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### **FIREFIGHTERS' RETIREMENT PLAN (Continued)**

Termination Rates: See Table Below.

Disability Rates: See Table Below. 75% of disablements are assumed to be service related.

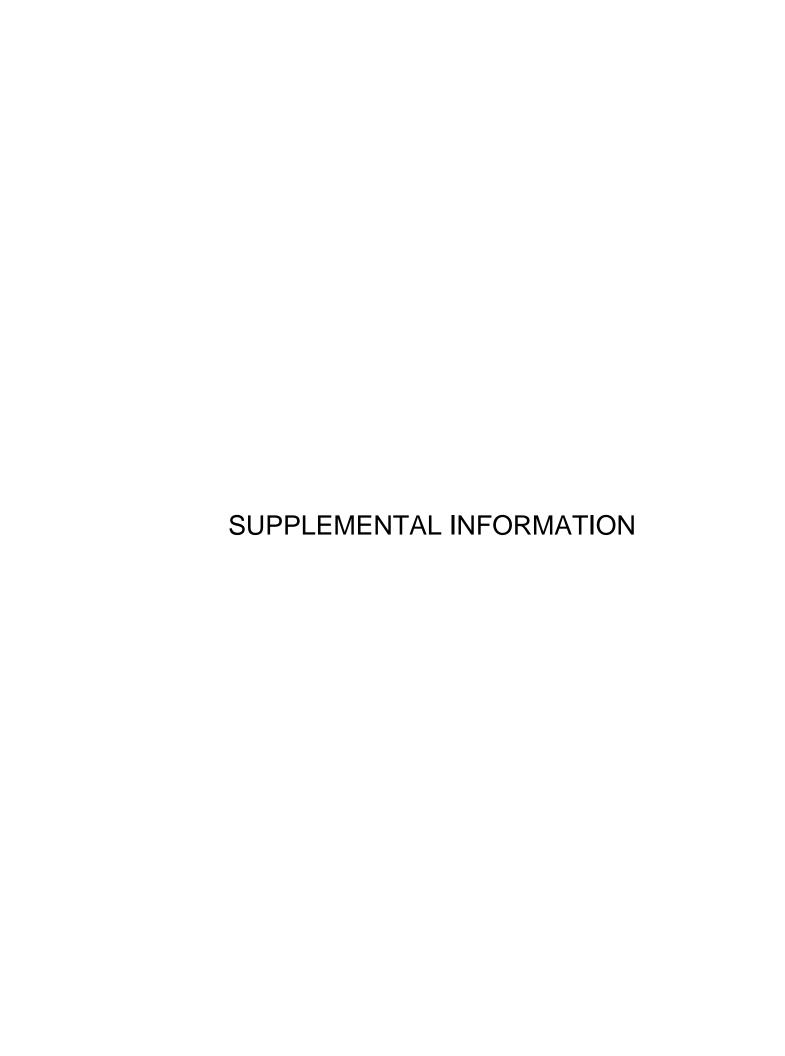
Mortality: Healthy - RP-2000 Mortality Table, projected to 2020.

Disabled: RP-2000 Mortality Table for Disabled Lives, projected to 2020.

Other Information: Termination and Disability Rate Table.

	% Terminating	% Becoming Disabled During
<u>Age</u>	During the Year	the Year
20	6.68%	0.10%
30	4.18%	0.14%
40	2.28%	0.29%
50	0.98%	0.92%







#### CITY OF OCALA, FLORIDA NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

#### **SPECIAL REVENUE FUNDS:**

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditure for specific purposes. Special revenue funds used by the City are:

<u>Downtown Development Fund</u> - This fund accounts for property taxes levied against downtown property owners.

<u>Local Gasoline Tax Fund</u> - This fund accounts for street related maintenance and improvement projects financed by the City's share of local gasoline taxes. These taxes are required by law to be used to maintain streets.

<u>Stormwater Utility Fund</u> - This fund accounts for resources collected that are to be used for additions to, improvements to and maintenance of the storm drainage system.

<u>SHIP Local Housing Assistance Fund</u> - This fund accounts for the receipt and uses of funds received from the Florida "local housing assistance trust fund" for the State Housing Initiative Partnership (low income housing).

#### **DEBT SERVICE FUNDS:**

Debt service funds are used to account for the accumulation of resources for the payment of principal, interest and related costs of the City's general long-term debt. Debt service funds used by the City are:

**2007A/2015 Improvement Certificates Fund** - This fund is used for the payment of principal, interest and related costs of the Capital Improvement Revenue Certificates, Series 2015, which refunded the Capital Improvement Revenue Certificates, Series 2007A.

**2007B Improvement Certificates Fund** - This fund is used for the payment of principal, interest and related costs of the Capital Improvement Refunding Revenue Certificates, Series 2007B.

**<u>2012 Improvement Certificates Fund</u>** - This fund is used for payment of principal, interest and related costs of the Capital Improvement Refunding Revenue Certificates, Series 2012.

**<u>2013 Improvement Certificates Fund</u>** - This fund is used for payment of principal, interest and related costs of the Capital Improvement Refunding Revenue Certificates, Series 2013.



#### **CAPITAL PROJECTS FUNDS:**

The Capital Projects Funds are used to account for resources earmarked for the acquisition and construction of major capital facilities and other project oriented activities other than those financed by proprietary funds. Capital project funds used by the City are:

**2002 Capital Improvement Fund** - This fund is used to account for the resources earmarked for the acquisition and construction of certain capital improvements funded by the Capital Improvement Revenue Certificates, Series 2002.

**2007A Capital Improvement Fund** - This fund is used to account for the resources earmarked for the acquisition and construction of certain capital improvements funded by the Capital Improvement Revenue Certificates, Series 2007A.

#### CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

	Special Revenue Funds		Debt Service Funds	Р	Capital Projects Funds	Total Nonmajor Governmental Funds
Assets	Ф 40 074 400	Φ.	0.500.040	Φ	050.005	Ф. 44.400.00 <i>г</i>
Equity in pooled cash fund Accounts and notes receivables	\$ 10,871,108 958,817	\$	2,580,912	\$	956,665	\$ 14,408,685 958,817
Accrued interest receivable	29,489		-		-	29,489
Due from other governments	1,101,911		-		-	1,101,911
Total assets	12,961,325		2,580,912		956,665	16,498,902
Liabilities and fund balances						
Liabilities:						
Accounts payable and accrued liabilities	629,851		-		161,291	791,142
Retainage on contracts	1,968		-		98	2,066
Escrow/Deposits	1,008,065		-		-	1,008,065
Total liabilities	1,639,884		-		161,389	1,801,273
Deferred inflows of resources						
Deferred inflows from future revenues	77,883		-		-	77,883
Total deferred inflows of resources	77,883		-			77,883
Fund Balances:						
Restricted	5,413,388		2,580,912		795,276	8,789,576
Committed	5,830,170				-	5,830,170
Total fund balances	11,243,558		2,580,912		795,276	14,619,746
Total liabilities and fund balances	\$ 12,961,325	\$	2,580,912	\$	956,665	\$ 16,498,902

# CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues				
Property tax	\$ 63,420	\$ -	\$ -	\$ 63,420
Local option gas tax	3,866,844	-	-	3,866,844
Intergovernmental revenues	185,378	-	-	185,378
Charges for services	4,805,175	-	-	4,805,175
Investment income	210,338	32,289	-	242,627
Miscellaneous	661,504	<u> </u>		661,504
Total revenues	9,792,659	32,289		9,824,948
Expenditures				
Current:				
Physical environment	4,003,262	-	-	4,003,262
Transportation	5,363,130	-	354,286	5,717,416
Economic environment	194,495	-	-	194,495
Culture and recreation		-	19,160	19,160
Capital outlay	1,596,023	-	840,655	2,436,678
Debt service:				
Principal payments	-	2,300,000	-	2,300,000
Issuance costs	-	143,920	-	143,920
Interest and fees	-	1,051,611	-	1,051,611
Total expenditures	11,156,910	3,495,531	1,214,101	15,866,542
Excess (deficiency) of revenues over				
expenditures	(1,364,251)	(3,463,242)	(1,214,101)	(6,041,594)
Other financing sources (uses)				
Transfers in	-	3,368,978	-	3,368,978
Transfers out	(481,773)	(272,792)	-	(754,565)
Refunding bonds issued	-	21,440,000	-	21,440,000
Payment to refunding bond escrow agent	- (12.1 ==2)	(21,325,093)		(21,325,093)
Total other financing sources (uses)	(481,773)	3,211,093		2,729,320
Net change In fund balances	(1,846,024)	(252,149)	(1,214,101)	(3,312,274)
Fund balances - beginning	13,089,582	2,833,061	2,009,377	17,932,020
Fund balances - ending	\$ 11,243,558	\$ 2,580,912	\$ 795,276	\$ 14,619,746

## CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS SEPTEMBER 30, 2015

Assets	Downtown Development	Local Gasoline Tax
Equity in pooled cash and investment fund Accrued interest receivable Accounts and notes receivable Due from other governments Total assets	\$ 191,292 526 - 882 192,700	\$ 5,380,588 17,305 - 1,101,029 6,498,922
Liabilities and fund balances Liabilities:		
Accounts payable and accrued liabilities Retainage on contracts Escrow	10,250 - -	444,247 - 1,008,065
Total liabilities	10,250	1,452,312
Deferred inflows of resources  Deferred inflows from future revenues  Total deferred inflows from resources  Fund Balances:	-	
Restricted Committed	182,450 	5,046,610 <u>-</u>
Total fund balances	182,450	5,046,610
Total liabilities and fund balances	\$ 192,700	\$ 6,498,922

s	Stormwater Utility		HIP Local Housing ssistance	Total		
\$	5,116,902 11,490 878,500 - 6,006,892	\$ 182,326 168 80,317 - 262,811		\$	10,871,108 29,489 958,817 1,101,911 12,961,325	
_	174,754 1,968 - 176,722	_	600 - - - 600		629,851 1,968 1,008,065 1,639,884	
	5,830,170 5,830,170	_ _	77,883 77,883 184,328 - 184,328	_	77,883 77,883 5,413,388 5,830,170 11,243,558	
\$	6,006,892	\$	262,811	\$	12,961,325	

## CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Downtown Development			Local Gasoline Tax		
Revenues Property taxes Local option gas tax Intergovernmental revenues Charges for services Investment income Miscellaneous Total revenues	\$	63,420 - - - 3,525 - 66,945	\$	3,866,844 - - 126,832 654,383 4,648,059		
Expenditures Current: Physical environment Transportation Economic environment Capital outlay Total expenditures	_	97,316 - 97,316		5,363,130 - 1,337,289 6,700,419		
Excess (deficiency) of revenues over expenditures		(30,371)		(2,052,360)		
Other financing sources (uses) Transfers out Total other financing sources (uses)		(10,000) (10,000)		(444,703) (444,703)		
Net change In fund balances		(40,371)		(2,497,063)		
Fund balances - beginning		222,821		7,543,673		
Fund balances - ending	\$	182,450	\$	5,046,610		

_s	itorm water Utility	Н	IIP Local lousing sistance		Total
\$	-	\$	-	\$	63,420
	-		-		3,866,844
	-		185,378		185,378
	4,805,175		4.507		4,805,175
	78,474 23		1,507 7,098		210,338 661,504
_	4,883,672		193,983		9,792,659
	4,003,262 -		- -		4,003,262 5,363,130
	-		97,179		194,495
	258,734		-		1,596,023
	4,261,996		97,179		11,156,910
	621,676		96,804		(1,364,251)
	(27,070)		_		(481,773)
_	(27,070)				(481,773)
	(21,010)		_	_	(101,110)
	594,606		96,804		(1,846,024)
_	5,235,565		87,523		13,089,582
\$	5,830,171	\$	184,327	\$	11,243,558

#### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL DOWNTOWN DEVELOPMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Actual	Final Budget	Fina P	ance with al Budget ositive egative)
Revenues Property taxes Investment income Total revenues	\$ 63,420 3,525 66,945	\$ 61,009 4,125 65,134	\$	2,411 (600) 1,811
Expenditures Current: Economic Environment Capital outlay Total expenditures	 97,316 - 97,316	141,319 23,152 164,471		44,003 23,152 67,155
Excess of revenues over expenditures	 (30,371)	 (99,337)		68,966
Other financing (uses) Transfers out Total other financing (uses) Net change In fund balance	 (10,000) (10,000) (40,371)	(10,000) (10,000) (109,337)		- - 68,966
Fund balance - beginning	 222,821	 222,821		
Fund balance - ending	\$ 182,450	\$ 113,484	\$	68,966

#### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL LOCAL GASOLINE TAX FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

		Actual		Final Budget	F	ariance with inal Budget Positive (Negative)
Revenues						
Local option gas tax	\$	3,866,844	\$	6,066,447	\$	(2,199,603)
Intergovernmental revenues	Ψ	-	Ψ	7,548,744	Ψ	(7,548,744)
Investment income		126,832		131,350		(4,518)
Miscellaneous		654.383		617,760		36,623
Total revenues		4,648,059		14,364,301		(9,716,242)
Expenditures Current: Transportation Capital outlay Total expenditures	_	5,363,130 1,337,289 6,700,419		11,497,549 613,830 12,111,379		6,134,419 (723,459) 5,410,960
Excess (deficiency) of revenues over expenditures		(2,052,360)		2,252,922		(4,305,282)
Other financing sources (uses) Transfers out Total other financing sources (uses)		(444,703) (444,703)		(126,119) (126,119)		(318,584) (318,584)
Net change in fund balance		(2,497,063)		2,126,803		(4,623,866)
Fund balance - beginning		7,543,673		7,543,673		
Fund balance - ending	\$	5,046,610	\$	9,670,476	\$	(4,623,866)

## CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL STORMWATER UTILITY FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Actual	 Final Budget	F	ariance with inal Budget Positive (Negative)
Revenues Charges for services Investment income Other Total revenues	\$ 4,805,175 78,474 23 4,883,672	\$ 4,202,699 197,301 7,617,950 12,017,950	\$	602,476 (118,827) (7,617,927) (7,134,278)
Expenditures Current: Physical environment Capital outlay Total expenditures	4,003,262 258,734 4,261,996	 9,294,143 80,309 9,374,452		5,290,881 (178,425) 5,112,456
Excess (deficiency) of revenues over expenditures	 621,676	2,643,498		(2,021,822)
Other financing (uses) Transfers out Total other financing (uses)	 (27,070) (27,070)	(27,070) (27,070)		<u>-</u>
Net change In fund balance	594,606	2,616,428		(2,021,822)
Fund balance - beginning	 5,235,565	 5,235,565		
Fund balance - ending	\$ 5,830,171	\$ 7,851,993	\$	(2,021,822)

#### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL SHIP LOCAL HOUSING ASSISTANCE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Actual	Final Budget	Variance with Final Budget Positive (Negative)	
Revenues Intergovernmental revenues Investment income Other Total revenues	\$ 185,378 1,507 7,098 193,983	\$ 185,378 - 92,214 277,592	\$	1,507 (85,116) (83,609)
Expenditures Current: Economic environment Total expenditures	 97,179 97,179	277,592 277,592		180,413 180,413
Net change In fund balance	96,804	-		96,804
Fund balance - beginning	 87,523	 87,523		
Fund balance - ending	\$ 184,327	\$ 87,523	\$	96,804

#### CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS - DEBT SERVICE FUNDS SEPTEMBER 30, 2015

Assets	2007A/2015 Improvement Certificates	2007B Improvement Certificates	2012 Refunded Improvement Certificates	2013 Refunded Improvement Certificates	Total
Equity in pooled cash and investment fund	\$ 146,648	\$ 10,835	\$ 864,301	\$ 1,559,128	\$ 2,580,912
Total restricted assets	146,648	10,835	864,301	1,559,128	2,580,912
Fund Balances					
Fund Balances: Restricted	146,648	10,835	864,301	1,559,128	2,580,912
Total fund balances	\$ 146,648	\$ 10,835	\$ 864,301	\$ 1,559,128	\$ 2,580,912

## CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS - DEBT SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	2007A/2015 Improvement Certificates	2007B Improvement Certificates	2012 Refunded Improvement Certificates	2013 Refunded Improvement Certificates	Total
Revenues Investment income	\$ 4,069	\$ 994	\$ 9,779	\$ 17,447	\$ 32,289
Total Revenues					
Expenditures Debt service: Principal payments	_	10,000	795,000	1,495,000	2,300,000
Issuance costs	143,920	· -	-	-	143,920
Interest and paying agents' fees	700,806	150,975	124,743	75,087	1,051,611
Total expenditures	844,726	160,975	919,743	1,570,087	3,495,531
(Deficiency) of revenues over expenditures	(840,657)	(159,981)	(909,964)	(1,552,640)	(3,463,242)
Other financing sources (uses)					
Transfers in Transfers out	700,206	160,775	915,983 (2,508)	1,592,014	3,368,978
Issuance of refunding debt	(215,205) 17.770.000	(38,253) 3,670,000	(2,506)	(16,826)	(272,792) 21.440.000
Payment to refunded bond escrow account	, -,	(3,707,294)	_	_	(21,325,093)
Total other financing sources (uses)	637,202	85,228	913,475	1,575,188	3,211,093
Net change in fund balances	(203,455)	(74,753)	3,511	22,548	(252,149)
Fund balances - beginning	350,103	85,588	860,790	1,536,580	2,833,061
Fund balances - ending	\$ 146,648	\$ 10,835	\$ 864,301	\$ 1,559,128	\$ 2,580,912

### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL 2007A/2015 IMPROVEMENT CERTIFICATES FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Actual	Final Budget	F	ariance with inal Budget Positive (Negative)
Revenues				
Investment income	\$ 4,069	\$ 4,120	\$	(51)
Total revenues	 4,069	4,120		(51)
Expenditures Debt service:				
Issuance costs	143.920	_		(143,920)
Interest and paying agents' fees	700.806	700.956		150
Total expenditures	844,726	700,956		(143,770)
Excess (deficiency) of revenues over expenditures	(840,657)	(696,836)		(143,821)
Other financing sources (uses)				
Issuance of refunding debt	17,770,000	-		17,770,000
Payment to refunding bonds escrow account	(17,617,799)	-		(17,617,799)
Transfers in	700,206	700,206		-
Transfers out	(215,205)	(3,370)		(211,835)
Total other financing sources (uses)	 637,202	 696,836		(59,634)
Net change In fund balance	(203,455)	-		(203,455)
Fund balance - beginning	350,103	350,103		
Fund balance - ending	\$ 146,648	\$ 350,103	\$	(203,455)

### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL 2007B IMPROVEMENT CERTIFICATES FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Actual	Final Budget	Variance with Final Budget Positive (Negative)
Revenues			
Investment income	\$ 994	\$ 1,250	\$ (256)
Total revenues	994	1,250	(256)
Expenditures Debt service: Principal payments Interest and paying agents' fees Total expenditures	10,000 150,975 160,975	10,000 151,725 161,725	750 750
Excess (deficiency) of revenues over expenditures	(159,981)	(160,475)	494
Other financing sources (uses) Issuance of refunding debt Payment to refunding bonds escrow account Transfers in Transfers out Total other financing sources (uses)	3,670,000 (3,707,294) 160,775 (38,253) 85,228	160,775 (500) 160,275	3,670,000 (3,707,294) - (37,753) (75,047)
Net change In fund balance	(74,753)	(200)	(74,553)
Fund balance - beginning	85,588	85,588	
Fund balance - ending	\$ 10,835	\$ 85,388	\$ (74,553)

## CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL 2012 IMPROVEMENT CERTIFICATES FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Actual	Final Budget	Variance with Final Budget Positive (Negative)
Revenues			
Investment income	\$ 9,779	\$ 5,000	\$ 4,779
Total revenues	9,779	5,000	4,779
Expenditures Debt service:			
Principal payments	795,000	795,000	-
Interest and paying agents' fees	124,743	124,743	-
Total expenditures	919,743	919,743	
Excess (deficiency) of revenues over expenditures	(909,964)	(914,743)	4,779
Other financing sources (uses)			
Transfers in	915,983	922,906	
Transfers out	(2,508)	(5,000)	2,492
Total other financing sources (uses)	913,475	917,906	2,492
Net change In fund balance	3,511	3,163	7,271
Fund balance - beginning	860,790	860,790	
Fund balance - ending	\$ 864,301	\$ 863,953	\$ 7,271

### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL 2013 IMPROVEMENT CERTIFICATES FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Actual	 Final Budget	Fir	riance with nal Budget Positive Negative)
Revenues				
Investment income	\$ 17,447	12,000	\$	5,447
Total revenues	 17,447	 12,000		5,447
Expenditures Debt service:				
Principal payments	1,495,000	1,495,000		-
Interest and paying agents' fees	 75,087	 75,087		
Total expenditures	 1,570,087	 1,570,087		
Excess (deficiency) of revenues over expenditures	 (1,552,640)	(1,558,087)		5,447
Other financing sources (uses)				
Transfers in	1,592,014	1,592,014		-
Transfers out	(16,826)	(12,000)		(4,826)
Total other financing sources (uses)	 1,575,188	 1,580,014		(4,826)
Net change in fund balance	22,548	21,927		621
Fund balance - beginning	 1,536,580	 1,536,580		
Fund balance - ending	\$ 1,559,128	\$ 1,558,507	\$	621

#### CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS FUNDS SEPTEMBER 30, 2015

	2002 Capital Improvement	2007A Capital Improvement	Total	
Assets Equity in pooled cash and investment fund Total assets	\$ 360,152 360,152	\$ 596,513 596,513	\$ 956,665 956,665	
Liabilities and Fund Balances Liabilities: Accounts payable and accrued liabilities Retainage on contracts Total liabilities	161,291 - 161,291	98 98	161,291 98 161,389	
Fund Balances: Restricted Total fund balances	198,861 198,861	596,415 596,415	795,276 795,276	
Total liabilities and fund balances	\$ 360,152	\$ 596,513	\$ 956,665	

### CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	2002 2007A Capital Capital Improvement Improvement		Total	
Revenues Total revenues	\$ - -	\$ -	\$ - -	
Expenditures Current:				
Transportation	354,286	-	354,286	
Culture and recreation	1,000	18,160	19,160	
Municipal Golf course	-	-	<u>-</u>	
Capital outlay	-	840,655	840,655	
Total expenditures	355,286	858,815	1,214,101	
Net change In fund balances	(355,286)	(858,815)	(1,214,101)	
Fund balances - beginning	554,147	1,455,230	2,009,377	
Fund balances - ending	\$ 198,861	\$ 596,415	\$ 795,276	

## CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL 2002 CAPITAL IMPROVEMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Actual	Final Budget	Fin	iance with al Budget Positive legative)
Revenues Total revenues	\$ <u>-</u>	\$ <u>-</u>	\$	<u>-</u>
Expenditures Current: Transportation Culture and recreation Total expenditures	 354,286 1,000 355,286	 553,147 1,000 554,147		198,861 - 198,861
Net change In fund balance	(355,286)	(554,147)		198,861
Fund balance - beginning	 554,147	 554,147		
Fund balance - ending	\$ 198,861	\$ -	\$	198,861

#### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL 2007A CAPITAL IMPROVEMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Final Actual Budget		Variance with Final Budget Positive (Negative)		
Revenues Investment income Total revenues	\$ -	\$	30,000 30,000	\$	(30,000)
Expenditures Current: Transportation Culture and recreation Capital outlay Total expenditures	 18,160 840,655 858,815		121,032 1,358,046 6,152 1,485,230		121,032 1,339,886 (834,503) 626,415
Net change In fund balance	(858,815)		(1,455,230)		596,415
Fund balance - beginning	 1,455,230		1,455,230		
Fund balance - ending	\$ 596,415	\$	_	\$	596,415

#### **INTERNAL SERVICE FUNDS:**

The Internal Service Funds account for the operation of departments which exist solely to provide services to other City departments. The revenues of the Internal Service Funds are derived from user fees and self-insurance premiums charged to other City funds. The Internal Service Funds used by the City are:

Fleet & Facilities and Information Technology Management Fund - This fund accounts for the operation of the fleet and facilities management department, which is responsible for replacing, specifying, acquiring, maintaining and disposing of approximately 1,027 units of fuel-driven vehicles and equipment, as well as approximately 100 facilities. This fund also accounts for capital purchases for all areas.

<u>Self-Insurance Fund</u> - This fund accounts for the operation of the risk management department and for the costs of the City's insurance and self-insurance plans.

#### CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET INTERNAL SERVICE FUNDS SEPTEMBER 30, 2015

	and T	eet, Facilities d Information echnology lanagement	Self- Insurance	 Total
Assets Current Assets: Equity in pooled cash and investment fund Accrued interest receivable Accounts receivable Prepaids Total current assets	\$	3,444,156 13,424 - - 3,457,580	\$ 23,133,158 52,166 40,432 31,195 23,256,951	\$ 26,577,314 65,590 40,432 31,195 26,714,531
Capital Assets, Net		14,061,484	-	 14,061,484
Total assets		17,519,064	23,256,951	 40,776,015
Liabilities Current Liabilities: Accounts payable and accrued liabilities Claims payable Capital lease Total current liabilities		192,898 - - 54,278 247,176	756,405 1,595,067 - 2,351,472	949,303 1,595,067 54,278 2,598,648
Noncurrent Liabilities: Claims payable Capital lease Total noncurrent liabilities		120,948 120,948	6,946,316 - 6,946,316	 6,946,316 120,948 7,067,264
Total liabilities		368,124	9,297,788	 9,665,912
Net Position  Net invested in capital assets Unrestricted		13,886,258 3,264,682	- 13,959,163	13,886,258 17,223,845
Total net position	\$	17,150,940	\$ 13,959,163	\$ 31,110,103

## CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Fleet, Facilities and Information Technology Management	Self- Insurance	Total	
Operating Revenues: Fees and rentals City insurance contributions Employee insurance contributions	\$ - -	\$ 2,017,476 9,102,232 2,376,077	\$ 2,017,476 9,102,232 2,376,077	
Other Total operating revenues	11,413 11,413	1,471,192 14,966,977	1,482,605 14,978,390	
Operating Expenses: Insurance, administration and other Depreciation Total operating expenses	1,087,640 2,172,237 3,259,877	12,628,203 - 12,628,203	13,715,843 2,172,237 15,888,080	
Operating income (loss)	(3,248,464)	2,338,774	(909,690)	
Non-Operating Revenues: Investment income Interest expense Other non-operating revenue (expense) Total non-operating revenues	93,747 (15,741) 1,325 79,331	391,279 - - - 391,279	485,026 (15,741) 1,325 470,610	
Income before operating transfers	(3,169,133)	2,730,053	(439,080)	
Transfers: Transfers in Transfers out Total transfers	2,572,873 - 2,572,873	(2,694,764) (2,694,764)	2,572,873 (2,694,764) (121,891)	
Change in net position	(596,260)	35,289	(560,971)	
Net position - October 1	17,747,200	13,923,874	31,671,074	
Net position - September 30	\$ 17,150,940	\$ 13,959,163	\$ 31,110,103	

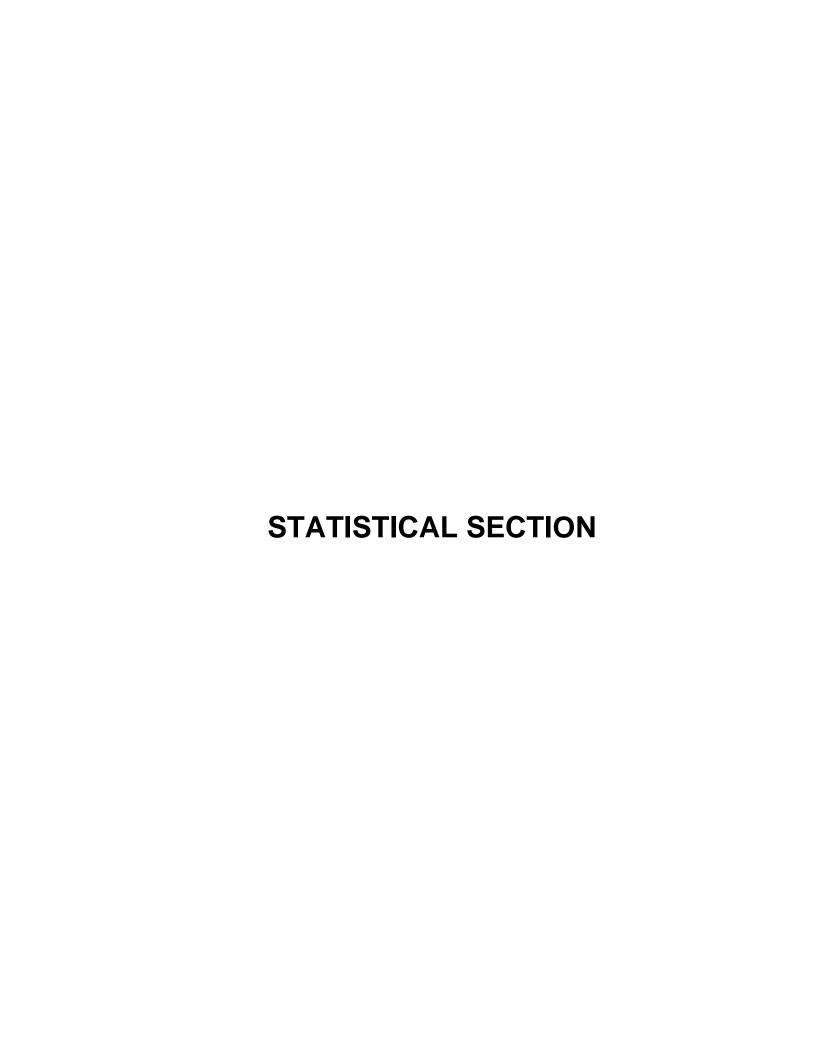
#### CITY OF OCALA, FLORIDA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Fleet, Facilities and Information Technology Management	Self- Insurance	Total
Cash Flows from Operating Activities: Cash received from employees Cash paid to suppliers for goods and services Cash paid to employees for services Cash received from other funds Cash paid for insurance claims	\$ - (1,037,573) - - -	\$ 2,376,077 (6,134,228) (4,606) 11,119,708 (7,445,365)	\$ 2,376,077 (7,171,801) (4,606) 11,119,708 (7,445,365)
Net cash provided by operating activities	(1,037,573)	(88,414)	(1,125,987)
Cash Flows from Non-Capital Financing Activities: Transfers in Transfers out	2,572,873	(2,694,764)	2,572,873 (2,694,764)
Net cash used in non-capital financing activities	2,572,873	(2,694,764)	(121,891)
Cash Flows from Capital and Related Financing Activities: Principal paid on capital lease and notes payable Interest paid on capital lease and notes payable Proceeds from sale of capital assets Acquisition and construction of capital assets	(1,120,970) (15,741) 4,425 (3,128,724)	- - - -	(1,120,970) (15,741) 4,425 (3,128,724)
Net cash used in capital and related financing activities	(4,261,010)		(4,261,010)
Cash Flows from Investing Activities: Investment income	92,647	383,941	476,588
Net cash provided by investing activities	92,647	383,941	476,588
Net increase (decrease) in cash and cash equivalents	(2,633,063)	(2,399,237)	(5,032,300)
Cash and cash equivalents, beginning	6,077,219	25,532,395	31,609,614
Cash and cash equivalents, ending	\$ 3,444,156	\$ 23,133,158	\$ 26,577,314

(Continued)

#### CITY OF OCALA, FLORIDA COMBINING STATEMENT OF CASH FLOWS (Continued) INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Fleet, Facilities and Information Technology Management			Self- Insurance	Total		
Reconciliation of Operating Income (Loss) to Cash Provided by Operating Activities:							
Operating income (loss)  Adjustment to reconcile operating income to cash flows provided by operating activities:	\$	(3,248,464)	\$	2,338,774	\$	(909,690)	
Depreciation (Increase) decrease in assets:		2,172,237		-		2,172,237	
Accounts and notes receivable Other current assets Increase (decrease) in liabilities:		-		(40,432) 343,794		(40,432) 343,794	
Accounts payable Compensated absences payable Claims payable	_	38,654 - -		(1,545,364) (481) (1,184,705)		(1,506,710) (481) (1,184,705)	
Net cash provided by operating activities	\$	(1,037,573)	\$	(88,414)	\$	(1,125,987)	





### CITY OF OCALA, FLORIDA STATISTICAL SECTION Description of Schedules

This part of the City of Ocala, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents Pa	ages
These tables contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	2-161
Revenue Capacity162	2-166
These tables contain information to help the reader assess the City's most significant local revenue source, the property tax.	
Debt Capacity	3-173
These tables present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	4-177
These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information178	3-183
These tables contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

**Sources**: Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.

### CITY OF OCALA, FLORIDA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(accrual basis of accounting)

	2006	2007	2008	2009
Governmental activities				
Net invested in capital assets	\$ 124,147,138	\$ 141,390,721	\$ 128,759,607	\$ 146,661,774
Restricted	24,466,026	15,879,457	26,539,950	10,589,689
Unrestricted	29,311,300	39,241,861	54,148,084	63,224,481
Total governmental activities net position	177,924,464	196,512,039	209,447,641	220,475,944
D. January and Mark				
Business-type activities				
Net invested in capital assets	196,090,833	223,036,346	232,698,752	250,066,606
Restricted	10,240,786	27,844,378	28,358,718	32,252,690
Unrestricted	84,619,342	68,682,510	66,983,643	65,557,333
Total business-type activities net position	290,950,961	319,563,234	328,041,113	347,876,629
Primary government				
Net invested in capital assets (1) (2)	320,237,971	364,427,067	361,458,359	396,728,380
Restricted	34,706,812	43,723,835	54,898,668	42,842,379
Unrestricted (3)	113,930,642	107,924,371	121,131,727	128,781,814
Total primary government net position	\$ 468,875,425	\$ 516,075,273	\$ 537,488,754	\$ 568,352,573

<sup>(1)</sup> Fiscal year 2012 net invested in capital assets has been restated due to the implementation of GASB 63 and 65.

<sup>(2)</sup> Fiscal year 2013 net invested in capital assets has been restated due to adjustment of the City's capital assets.

<sup>(3)</sup> Fiscal year 2014 unrestricted net position has been restated due to the implementation of GASB 68.

2010	2011	2012	2013	2014	2015
\$ 141,149,863	\$ 139,025,810	\$ 143,798,547	\$ 141,311,511	\$ 138,868,835	\$ 136,345,185
19,911,292	21,083,016	15,804,304	14,389,998	16,443,002	14,253,874
70,447,522	66,879,269	61,671,543	64,263,573	(11,486,172)	(6,091,460)
231,508,677	226,988,095	221,274,394	219,965,082	143,825,665	144,507,599
257,326,336	252,616,203	238,797,203	232,258,907	217,624,156	226,332,226
38,519,090	23,487,318	18,151,713	16,814,430	14,661,259	12,975,219
48,567,143	58,444,825	76,551,821	80,593,174	54,698,310	56,262,159
344,412,569	334,548,346	333,500,737	329,666,511	286,983,725	295,569,604
398,476,199	391,642,013	382,595,750	373,570,418	356,492,991	362,677,411
58,430,382	44,570,334	33,956,017	31,204,428	31,104,261	27,229,093
119,014,665	125,324,094	138,223,364	144,856,747	43,212,138	50,170,699
\$ 575,921,246	\$ 561,536,441	\$ 554,775,131	\$ 549,631,593	\$ 430,809,390	\$ 440,077,203

### CITY OF OCALA, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

		2006		2007		2008		2009
Expenses				_		_		
Governmental Activities:								
General government	\$	8,341,978	\$	9,042,965	\$	7,347,987	\$	10,239,676
Public safety		31,980,509		33,789,230		37,270,168		37,143,770
Public works		19,064,719		19,294,535		15,599,695		13,839,479
Physical environment		104,095		78,778		120,691		51,956
Transportation		636,705		595,319		519,577		583,024
Economic environment		986,103		1,018,874		1,199,010		1,391,668
Human services		167,746		175,581		181,926		202,033
Culture and recreation		5,204,487		5,290,190		5,290,461		4,937,571
Interest on long-term debt		1,813,808		1,787,386		2,238,101		2,219,848
Total Governmental Activities		68,300,150		71,072,858		69,767,616		70,609,025
Business-type Activities:								
Electric		147,557,401		143,298,835		166,633,502		167,299,569
Water and sewer		20,982,952		21,899,008		26,199,859		25,677,661
Sanitation		9,223,907		10,207,833		11,249,757		9,490,485
Municipal golf courses		2,815,080		2,956,984		3,201,620		2,835,780
Municipal trailer park		105,446		108,164		185,069		313,027
International airport		1,191,134		1,315,256		1,276,023		1,152,341
Adult athletic complex		202,062		213,599		249,338		321,388
Communications		928,304		1,160,423		1,290,286		1,326,462
SunTran		1,887,826		2,076,317		2,385,529		2,279,470
Total Business-type Activities		184,894,112		183,236,419		212,670,983		210,696,183
Total Expenses		253,194,262		254,309,277		282,438,599		281,305,208
Program Revenues								
Governmental Activities:								
Charges for services:								
General government		5,560,008		5,769,933		4,786,682		2,640,352
Public safety		683,644		5,395,245		7,776,470		8,223,438
Physical environment		-		-				-
Public works		4,483,574		4,617,381		5,105,758		4,642,705
Economic environment		-		-		-		-
Human services		_		_		83,612		_
Culture and recreation		731,896		847,408		708,726		494,433
Housing and urban development		264,817		216,853		89,845		18,502
Operating grants and contributions		9,966,243		8,171,315		8,932,926		3,914,934
Capital grants and contributions		3,818,508		10,393,761		350,420		4,105,649
Total governmental activities	-	25,508,690	_	35,411,896		27,834,439		24,040,013
Business-type Activities:	-	20,000,000		55,411,656		27,004,400		24,040,010
Charges for services:								
Electric		162,504,999		151,504,058		176,235,678		177,960,026
Water and sewer		24,875,305		26,282,949		29,897,392		26,352,644
Sanitation		10,066,654		10,704,172		10,722,931		10,367,214
Municipal golf courses		2,394,301		2,069,934		1,988,105		1,423,620
Municipal trailer park		111,062		122,667		119,587		46,646
· ·								
International airport  Adult athletic complex		597,170 134,301		846,820 162,187		793,948 155,461		874,514 140,640
•								
Communications SunTran		1,255,884 207,268		1,758,988 274,241		1,861,780 258 529		1,890,773
						258,529 672,427		298,481
Operating grants and contributions		1,282,929		1,344,736		672,437		4,157,687
Capital grants and contributions	-	13,222,924		14,001,918		4,931,655		6,734,016
Total Business-type Activities	Ф.	216,652,797	Φ.	209,072,670	Φ.	227,637,503	Φ.	230,246,261
Total Program Revenues	\$	242,161,487	\$	244,484,566	\$	255,471,942	\$	254,286,274

	2010		2011		2012		2013		2014		2015
\$	16,752,242	\$	24,264,441	\$	21,121,585	\$	19,281,318	\$	19,534,066	\$	12,098,361
Ψ	34,749,900	Ψ	38,347,627	Ψ	38,601,843	Ψ	37,679,867	Ψ	40,478,307	Ψ	39,867,780
	16,158,833		-		-		-				-
	95,797		2,926,147		3,371,441		3,360,975		3,237,167		4,827,696
	544,636		15,289,841		16,209,344		13,965,893		13,795,747		16,251,420
	1,141,505		1,693,471		1,421,490		1,307,330		1,161,368		2,145,278
	210,689		344,194		295,471		24,280		16,097		2,825
	4,459,167		5,688,221		5,532,341		5,277,119		6,344,312		5,982,171
	2,130,575		1,973,381		1,901,112		1,539,021		1,081,931		768,408
	76,243,344		90,527,323		88,454,627		82,435,803		85,648,995		81,943,939
	159,685,595		141,265,888		131,739,257		138,811,204		139,883,927		131,540,076
	24,979,015		26,910,448		27,502,689		28,609,880		29,073,065		29,444,099
	9,226,066		8,300,874		8,403,943		7,882,244		8,500,528		8,218,564
	2,750,571		1,864,304		1,838,581		1,677,306		1,713,929		1,791,935
	1,585		-		-		-		-		-
	1,065,738		1,319,583		2,133,709		2,118,046		1,559,991		1,718,391
	1,692,881		1,918,905		1,718,074		1,920,583		1,867,882		2,472,288
	2,424,357		2,552,321		2,723,710		3,218,583		3,064,160		3,213,971
	201,825,808		184,132,323		176,059,963		184,237,846		185,663,482		178,399,324
	278,069,152		274,659,646		264,514,590		266,673,649		271,312,477		260,343,263
	0.400.005		44 554 007		44 750 005		10 100 100		10.570.101		44.070.700
	6,188,395		11,554,007		11,756,605		12,120,493		12,573,121		11,976,789
	8,195,210		8,132,401		8,180,181		8,633,327		9,222,433		9,316,289
	- 4,614,709		-		-		-		-		6,621
	4,014,709		29,006		30,604		63,899		73,697		33,269
	-		-		-		-		-		-
	493,733		393,910		387,020		391,944		615,502		625,997
	43,933		-		-		-		-		-
	4,274,901		4,768,303		4,531,360		3,576,996		1,730,087		2,080,103
	3,540,911		1,474,530		290,385		2,453,222		2,055,142		101,321
_	3,540,911 27,351,792	_		_	290,385 25,176,155	_	2,453,222 27,239,881	_	2,055,142 26,269,982	_	
_	27,351,792		1,474,530 26,352,157		25,176,155		27,239,881		26,269,982	_	24,140,389
	27,351,792 173,550,081	_	1,474,530 26,352,157 139,919,007		25,176,155		27,239,881 150,344,736		26,269,982 149,081,307		24,140,389
_	27,351,792 173,550,081 26,212,019		1,474,530 26,352,157 139,919,007 26,417,073		25,176,155 139,183,371 26,575,860		27,239,881 150,344,736 26,228,504		26,269,982 149,081,307 26,343,265	_	24,140,389 143,366,578 26,665,399
	27,351,792 173,550,081 26,212,019 10,227,176		1,474,530 26,352,157 139,919,007 26,417,073 10,143,158		25,176,155 139,183,371 26,575,860 10,049,016		27,239,881 150,344,736 26,228,504 10,035,141		26,269,982 149,081,307 26,343,265 10,226,021	_	24,140,389 143,366,578 26,665,399 10,212,366
	27,351,792 173,550,081 26,212,019		1,474,530 26,352,157 139,919,007 26,417,073		25,176,155 139,183,371 26,575,860		27,239,881 150,344,736 26,228,504		26,269,982 149,081,307 26,343,265	=	24,140,389 143,366,578 26,665,399 10,212,366
	27,351,792 173,550,081 26,212,019 10,227,176		1,474,530 26,352,157 139,919,007 26,417,073 10,143,158		25,176,155 139,183,371 26,575,860 10,049,016		27,239,881 150,344,736 26,228,504 10,035,141		26,269,982 149,081,307 26,343,265 10,226,021	=	24,140,389 143,366,578 26,665,395 10,212,366 1,014,454
	27,351,792 173,550,081 26,212,019 10,227,176 1,813,360 - 693,157	_	1,474,530 26,352,157 139,919,007 26,417,073 10,143,158 1,167,391 - 727,728		25,176,155 139,183,371 26,575,860 10,049,016 1,113,876 - 674,507		27,239,881 150,344,736 26,228,504 10,035,141 1,141,808 - 767,090		26,269,982 149,081,307 26,343,265 10,226,021 1,162,307 - 771,685	_	24,140,388 143,366,578 26,665,398 10,212,366 1,014,454 - 988,128
	27,351,792 173,550,081 26,212,019 10,227,176 1,813,360 - 693,157 - 2,178,868		1,474,530 26,352,157 139,919,007 26,417,073 10,143,158 1,167,391 - 727,728 - 2,297,997		25,176,155 139,183,371 26,575,860 10,049,016 1,113,876 - 674,507 - 2,437,730		27,239,881 150,344,736 26,228,504 10,035,141 1,141,808 - 767,090 - 2,530,414		26,269,982 149,081,307 26,343,265 10,226,021 1,162,307 - 771,685 - 2,709,641	=	24,140,389 143,366,578 26,665,395 10,212,366 1,014,454 - 988,125 - 3,100,306
	27,351,792 173,550,081 26,212,019 10,227,176 1,813,360 - 693,157 - 2,178,868 312,821		1,474,530 26,352,157 139,919,007 26,417,073 10,143,158 1,167,391 - 727,728 - 2,297,997 357,467		25,176,155 139,183,371 26,575,860 10,049,016 1,113,876 - 674,507 - 2,437,730 371,062		27,239,881 150,344,736 26,228,504 10,035,141 1,141,808 - 767,090 - 2,530,414 361,693		26,269,982 149,081,307 26,343,265 10,226,021 1,162,307 - 771,685 - 2,709,641 381,085	_	24,140,388 143,366,578 26,665,398 10,212,366 1,014,454 - 988,128 3,100,306 430,558
	27,351,792 173,550,081 26,212,019 10,227,176 1,813,360 - 693,157 - 2,178,868 312,821 2,124,323		1,474,530 26,352,157 139,919,007 26,417,073 10,143,158 1,167,391 - 727,728 - 2,297,997 357,467 2,084,740		25,176,155 139,183,371 26,575,860 10,049,016 1,113,876 - 674,507 - 2,437,730 371,062 2,039,616		27,239,881 150,344,736 26,228,504 10,035,141 1,141,808 - 767,090 - 2,530,414 361,693 2,936,061		26,269,982 149,081,307 26,343,265 10,226,021 1,162,307 - 771,685 - 2,709,641 381,085 2,096,501	=	24,140,389  143,366,578 26,665,395 10,212,366 1,014,454 - 988,125 - 3,100,306 430,559 2,495,443
_	27,351,792 173,550,081 26,212,019 10,227,176 1,813,360 - 693,157 - 2,178,868 312,821		1,474,530 26,352,157 139,919,007 26,417,073 10,143,158 1,167,391 - 727,728 - 2,297,997 357,467		25,176,155 139,183,371 26,575,860 10,049,016 1,113,876 - 674,507 - 2,437,730 371,062		27,239,881 150,344,736 26,228,504 10,035,141 1,141,808 - 767,090 - 2,530,414 361,693	_	26,269,982 149,081,307 26,343,265 10,226,021 1,162,307 - 771,685 - 2,709,641 381,085	_	101,321 24,140,389 143,366,578 26,665,395 10,212,366 1,014,454 - 988,125 - 3,100,306 430,559 2,495,443 7,548,606

### CITY OF OCALA, FLORIDA CHANGES IN NET POSITION (continued) LAST TEN FISCAL YEARS

(accrual basis of accounting)

	2006		2007	2008	2009		
Net (Expense)/Revenue:							
Governmental Activities	\$	(42,791,460)	\$ (35,660,962)	\$ (41,933,177)	\$	(46,569,012)	
Business-type Activities		31,758,685	25,836,251	14,966,520		19,550,078	
Total net expense		(11,032,775)	 (9,824,711)	 (26,966,657)		(27,018,934)	
General Revenues							
Governmental Activities:							
Property taxes		17,838,831	21,147,093	21,102,963		20,978,586	
Utility service tax		10,492,840	11,613,177	12,468,590		13,209,971	
Other taxes		776,335	1,723,911	1,111,427		4,504,911	
Unrestricted revenues		5,162,216	4,898,299	4,897,376		4,752,300	
Investment income		2,843,963	3,834,054	2,646,691		5,898,766	
Miscellaneous		103,094	197,315	1,391,588		1,241,128	
Transfers		12,636,726	 10,834,688	 11,250,144		7,011,653	
Total governmental revenues and transfers		49,854,005	 54,248,537	 54,868,779		57,597,315	
Business-type Activities:			 				
Investment income		4,535,902	6,025,971	4,761,503		7,297,091	
Transfers		(12,636,726)	(10,834,688)	(11,250,144)		(7,011,653)	
Total business-type activities		(8,100,824)	 (4,808,717)	 (6,488,641)		285,438	
Total primary government		41,753,181	49,439,820	48,380,138		57,882,753	
Change in Net Position							
Governmental Activities		7,062,545	18,587,575	12,935,602		11,028,303	
Business-type Activities		23,657,861	21,027,534	8,477,879		19,835,516	
Total Change in Net Position	\$	30,720,406	\$ 39,615,109	\$ 21,413,481	\$	30,863,819	

	2010		2011	 2012	 2013	2013 2014		2015	
\$	(48,891,552)	\$	(64,175,166)	\$ (63,278,472)	\$ (55,195,922)	\$	(59,379,013)	\$	(57,803,550)
	17,328,161		1,564,735	7,123,589	11,586,781		10,214,182		17,422,508
	(31,563,391)		(62,610,431)	(56,154,883)	(43,609,141)		(49,164,831)		(40,381,042)
	21,677,666		21,631,286	21,480,323	21,305,973		21,894,229		22,160,053
	13,327,736		10,866,057	11,406,395	8,599,445		8,664,000		9,786,858
	5,718,242		5,808,190	5,582,859	8,972,446		7,689,252		7,494,498
	4,341,188		4,250,585	4,624,982	4,840,855		5,163,266		5,465,229
	3,149,151		1,504,673	2,069,520	82,061		1,061,063		1,424,026
	677,770		1,521,444	1,226,162	1,009,236		375,033		1,339,232
	11,032,532		14,072,349	11,174,530	 11,232,009		14,789,361		10,815,588
	59,924,285		59,654,584	 57,564,771	56,042,025		59,636,204		58,485,484
	3,217,987		2,643,391	3,003,332	762,696		1,507,101		1,978,959
	(11,032,532)		(14,072,349)	 (11,174,530)	 (11,232,009)		(14,789,361)		(10,815,588)
	(7,814,545)		(11,428,958)	(8,171,198)	(10,469,313)		(13,282,260)		(8,836,629)
	52,109,740	_	48,225,626	49,393,573	45,572,712	_	46,353,944		49,648,855
	11,032,733		(4,520,582)	(5,713,701)	846,103		257,191		681,934
	9,513,616		(9,864,223)	(1,047,609)	1,117,468		(3,068,078)		8,585,879
\$	20,546,349	\$	(14,384,805)	\$ (6,761,310)	\$ 1,963,571	\$	(2,810,887)	\$	9,267,813
_	1,110,010	<u> </u>	( , , , , , , , , , , , , , , , , , , ,	 (1, 01,010)	 ,: 55,5:		( ,: ::,:::)	<u> </u>	=,==:,===

### CITY OF OCALA, FLORIDA FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	2006		2007	2	8008		2009
\$	-	\$	-	\$	-	\$	-
	-	•	-	•	-	•	-
	-		-		-		-
	-		-		-		-
	-		-		-		-
	_		-		-		_
1	9,728,353	2	5,945,812	27.	,070,783	;	31,278,522
							31,278,522
	_		_		_		_
	-		-		-		-
	-		-		-		-
	-		-		-		-
2	25,336,025	1	6,712,856	27.	,659,497		22,914,895
	•		•		,		•
	3,369,290		2,900,260	4.	,671,581		4,337,328
\$ 2						\$ 2	27,252,223
	1 1	\$ 25,336,025 3,369,290	\$ - \$	\$ - \$	\$ - \$ - \$ - \$	\$ - \$ - 5 - 5 - 5 - 5 - 5 - 5 - 5 - 5 -	\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -

Note: Prior to 2011 amounts have not been restated for the implementation of GASB statement 54.

	2010		2011		2012	2013		2013 2014			2015	
\$	-	\$	296,457	\$	357,305	\$	312,239	\$	356,272	\$	269,708	
	233,683		-		-		-		-		-	
	-		2,623,303		2,698,762		2,250,114		2,244,478		2,247,645	
	-		2,757,930		2,231,685		2,075,156		2,111,603		2,150,167	
	-		20,392,709		18,439,496		19,470,337		21,092,119		25,530,135	
	-		15,065,839		15,196,270		17,366,628		17,566,179		15,535,866	
	38,771,465		-		-		-		-		-	
	39,005,148		41,136,238		38,923,518		41,474,474		43,370,651		45,733,521	
	-		_		3,685,413		3,854,480		4,054,507		4,251,696	
	-				3,685,413		3,854,480		4,054,507		4,251,696	
					, ,						, ,	
	_		19,147,131		13,856,726		11,466,604		12,696,455		8,789,576	
	_		5,398,490		5,344,244		5,825,062		5,235,565		5,830,170	
	22,065,677		5,590,490		5,544,244		5,025,002		5,235,505		5,030,170	
	22,000,011		_		-		-		-		-	
	4,697,335		_		_		_		_		_	
•		\$	24,545,621	\$	19,200,970	\$	17,291,666	\$	17,932,020	\$	14,619,746	
Φ	26,763,012	Φ	24,040,02 I	Φ	13,200,370	Φ	17,291,000	φ	17,932,020	Φ	14,019,140	

## CITY OF OCALA, FLORIDA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	2006	2007	2008	2009
Revenues:				
Property tax	\$ 17,838,831	\$ 21,147,093	\$ 21,102,963	\$ 20,978,586
Utility service tax	10,492,840	11,613,177	12,468,590	13,209,971
Communication service tax				
Local option gas tax	860,958	1,799,011	1,111,427	4,504,911
Other tax				
State revenue sharing	1,676,397	1,694,938	4,897,376	4,752,300
Other intergovernmental revenue	12,325,003	9,771,807	9,267,258	5,475,893
Parking meters and facilities	48,528	38,358	55,009	59,354
Licenses, permits and fees	2,679,396	2,223,801	1,869,393	948,981
Fines and forfeitures	491,365	666,486	461,016	582,352
Charges for services	8,052,521	13,213,581	15,453,587	14,637,036
Investment income	2,318,243	3,023,206	2,093,104	4,199,163
Gifts	1,490,884	3,157,632	547,044	1,840,756
Miscellaneous	869,263	931,583	1,391,588	1,241,128
Total revenues	59,144,229	69,280,673	70,718,355	72,430,431
Expenditures:				
General government	8,173,331	9,373,452	14,354,658	10,170,481
Public safety	30,795,940	33,840,516	36,498,069	37,118,704
Public salety Public works	12,265,628		9,695,188	8,979,723
		13,681,476 79,288		
Physical environment	103,973		81,207	22,228
Transportation	628,972	627,682	545,969	630,474
Economic environment	930,969	950,547	1,184,083	1,389,402
Human services	167,714	175,714	164,528	197,435
Culture and recreation	5,030,888	5,301,517	5,157,138	5,144,054
Capital outlay	9,815,155	14,257,745	10,551,340	11,171,184
Debt service				
Principal payments	2,875,000	2,940,000	3,020,000	3,368,600
Issuance Costs				
Interest and fees	1,791,259	1,768,469	1,894,751	2,204,915
Total expenditures	72,578,829	82,996,406	83,146,931	80,397,200
Excess of revenues				
over (under) expenditures	(13,434,600)	(13,715,733)	(12,428,576)	(7,966,769)
Other financing sources (uses):				
• • • • • • • • • • • • • • • • • • • •	47 557 470	47.040.700	20 220 705	40 677 754
Transfers in	17,557,172	17,940,728	20,330,785	18,677,751
Transfers out	(4,914,152)	(7,099,735)	(10,192,662)	(11,582,098)
Issuance of debt	-	-	20,707,201	-
Bond premium (discount)	-	-	(378,596)	-
Payment to bond escrow agent			(4,195,219)	
Total other financing sources (uses)	12,643,020	10,840,993	26,271,509	7,095,653
Net change in fund balances	\$ (791,580)	\$ (2,874,740)	\$ 13,842,933	\$ (871,116)
Debt service as a percentage of noncapital expenditures	7.43%	6.85%	6.77%	8.05%

2010	2011	2012	2013	2014	2015
\$ 21,677,666 13,327,736	\$ 21,631,286 10,866,057	\$ 21,480,323 11,406,395	\$ 21,305,973 8,599,445	\$ 21,894,229 8,664,000	\$ 22,160,053 9,786,858
5,718,242	5,808,190	5,582,859	3,284,777 4,742,861	2,950,539 3,848,278	2,695,896 3,866,844
		4.004.000	944,808	890,435	931,758
4,341,188 7,602,864	4,250,585 6,242,833	4,624,982 3,617,375	4,840,855 4,721,562	5,163,266 4,015,546	5,465,229 2,485,782
- -	-	-	-	-	-
2,063,405	2,127,999	1,968,607	1,961,915	2,322,118	2,263,047
495,370 16,977,204	493,956 17,487,369	551,217 17,834,586	525,780 18,721,968	662,904 19,269,414	795,029 18,462,867
2,152,552	1,028,367	1,451,612	15,094	745,075	939,000
212,949	137,589	1,204,370	70,747	113,672	72,643
677,770	1,383,855	1,226,162	917,713	258,860	1,304,467
75,246,946	71,458,086	70,948,488	70,653,498	70,798,336	71,229,473
16,052,937	19,524,363	18,349,850	17,510,262	17,883,219	12,551,399
34,806,006 9,643,723	35,713,344	36,171,183	36,209,453	39,180,970	41,668,300
-	2,540,183	2,954,633	2,959,543	3,142,876	4,181,600
552,731	7,841,187	8,169,030	5,901,177	5,897,941	8,652,943
1,144,566	1,623,516	1,293,888	1,172,458	1,162,813	2,149,273
205,492	252,015	284,499	18,507	10,119	-
4,395,486	5,122,702	5,002,921	4,791,829	5,301,046	5,744,114
10,348,794	7,033,957	7,764,972	5,498,520	5,426,673	4,590,914
3,318,601	3,135,000	3,905,000	5,280,000	765,000	2,300,000 143,920
2,117,452	2,023,321	2,139,000	1,768,039	1,043,746	1,051,611
82,585,788	84,809,588	86,034,976	81,109,788	79,814,403	83,034,074
(7,338,842)	(13,351,502)	(15,086,488)	(10,456,290)	(9,016,067)	(11,804,601)
21,747,904	19,144,620	16,776,990	15,802,925	16,020,763	15,532,524
(7,171,647)	(5,879,419)	(5,602,460)	(4,570,916)	(4,268,138)	(4,595,045)
-	-	8,405,000	7,700,000	-	21,440,000
-	-	-	-	-	-
		(8,365,000)	(7,665,000)		(21,325,093)
14,576,257	13,265,201	11,214,530	11,267,009	11,752,625	11,052,386
\$ 7,237,415	\$ (86,301)	\$ (3,871,958)	\$ 810,719	\$ 2,736,558	\$ (752,215)
7.53%	6.63%	7.72%	9.32%	2.43%	4.46%

# CITY OF OCALA, FLORIDA ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

Fiscal Year Ended Sept. 30, <sup>(2)</sup>	Residential Property	Commercial Property	Industrial Property	Agricultural Property	Institutional Property	Governmental Property
2006	\$ 1,600,222,052	\$ 890,444,399	\$ 326,588,278	\$ 73,141,502	\$ 228,418,327	\$ 372,272,984
2007	2,167,036,569	1,067,577,070	398,331,679	105,585,327	271,471,369	434,025,442
2008	2,949,994,448	1,253,672,907	482,610,648	93,641,860	307,406,690	481,497,048
2009	2,965,292,837	1,346,969,757	533,735,948	100,123,252	324,414,667	490,801,375
2010	2,556,679,147	1,371,181,796	477,635,303	100,123,252	324,414,667	503,103,052
2011	2,181,585,419	1,203,014,383	435,601,285	73,955,610	294,136,778	476,559,144
2012	1,968,142,445	1,169,047,884	417,870,693	78,020,561	288,016,230	463,576,509
2013	1,810,585,718	1,145,607,613	408,603,966	75,116,698	284,089,821	454,817,624
2014	1,790,978,723	1,148,270,533	412,041,209	75,561,748	293,035,789	444,745,227
2015	1,865,190,878	1,200,011,918	414,249,269	82,114,250	341,278,836	495,473,914

Source: Marion County, Florida, Property Appraiser

### Notes:

Tax rates are per \$1,000 of assessed value.

<sup>&</sup>lt;sup>(1)</sup> Property in the City of Ocala is reassessed each year by the Marion County Property Appraiser.

 $<sup>^{(2)}</sup>$  All property assessed value for the specified fiscal year-end are obtained from the previous year's tax roll.

<sup>(3)</sup> Includes tax-exempt property

Vacant Land/Other	Total Real Estate Property	Tangible Personal Property	Total Tax Exempt	Total Assessed Value	Total Direct Tax Rate <sup>(1)</sup>	Estimated Actual Taxable Value	Assessed Value <sup>(3)</sup> as a Percentage of Actual Value
\$ 130,566,644	\$ 3,621,654,186	\$ 508,697,524	\$ 1,064,029,778	\$ 3,066,321,932	5.934	\$ 3,286,518,684	93.30%
173,483,303	4,617,510,759	547,189,434	1,402,552,458	3,762,147,735	5.676	4,006,547,109	93.90%
268,788,561	5,837,612,162	614,223,942	1,739,792,892	4,712,043,212	4.529	4,852,773,648	97.10%
271,011,673	6,032,349,509	653,897,260	1,959,757,717	4,726,489,052	4.529	4,818,031,653	98.10%
223,798,124	5,543,544,948	597,457,634	1,724,507,750	4,416,494,832	4.966	4,420,915,748	99.90%
180,770,925	4,845,623,544	545,408,952	1,485,187,355	3,905,845,141	5.618	3,997,794,412	97.70%
177,245,591	4,561,919,913	500,461,641	1,372,659,330	3,689,722,224	5.933	3,768,868,462	97.90%
162,167,340	4,340,988,780	498,291,991	1,296,059,078	3,543,221,693	6.150	3,546,768,461	99.90%
145,917,091	4,310,550,320	528,584,657	1,273,547,950	3,565,587,027	6.250	3,687,266,832	96.70%
148,895,802	4,547,214,867	528,032,771	1,401,872,609	3,673,375,029	6.164	3,899,548,863	94.20%

# CITY OF OCALA, FLORIDA PROPERTY TAX RATES AND LEVIES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

(rate per \$1,000 of assessed value)

#### **MILLAGE RATES**

	Direct		Overlapping						
Fiscal Year <sup>(1)</sup>	City	County	School	Water Mgmt Districts	_Total				
2006	5.93	4.87	8.01	0.46	19.27				
2007	5.68	4.57	7.87	0.46	18.58				
2008	4.53	3.49	7.61	0.42	16.04				
2009	4.53	3.89	7.50	0.42	16.33				
2010	4.97	3.90	7.48	0.42	16.76				
2011	5.62	3.89	7.49	0.42	17.42				
2012	5.93	3.89	7.71	0.33	17.86				
2013	6.15	3.89	7.67	0.33	18.04				
2014	6.25	3.90	7.34	0.33	17.82				
2015	6.16	3.90	7.30	0.32	17.68				

Source: Marion County, Florida, Property Appraiser.

http://www.pa.marion.fl.us/reports/14final.pdf

Note:

(1) All property valuations for the specified fiscal year-end are obtained from the previous year's tax roll.

The Florida Constitution limits the City millage capacity (non debt related) to 10.000 mills.

#### CITY OF OCALA, FLORIDA PRINICPAL PROPERTY TAXPAYERS CURRENT AND NINE YEARS AGO

		2015			2006				
Taxpayer	Taxable Assesse Valuatio	ed	Percent of Total Taxable Assessed Value	Taxable Assessed Valuation	Rank	Percent of Total Taxable Assessed Value			
K-Mart Corporation	\$ 52,983	,919 1	1.44%	\$ 56,859,7	10 2	1.85%			
Marion Community Hospital	49,606	,910 2	1.35%	44,412,0	62 3	1.45%			
Paddock Mall Associates	39,209	,408 3	1.07%	34,919,6	28 5	1.14%			
Carlton Arms Apartments	28,748	,929 4	0.78%	35,988,6	22 4	1.17%			
Wal-Mart	28,343	,451 5	0.77%	30,228,9	65 6	0.99%			
Embarq	26,608	,835 6	0.72%	-		0.00%			
Silver Springs Bottled Water	23,521	,778 7	0.64%	-	-	0.00%			
Closetmaid Corporation	20,542	,403 8	0.56%	29,054,2	29 7	0.95%			
FEM Ocala LLC	20,417	,323 9	0.56%	-	-	0.00%			
C.C. Ocala Joint Venture	19,841	,213 10	0.54%	17,457,5	04 9	0.57%			
Dayco Products, Inc.			0.00%	16,673,9	98 10	0.54%			
Sprint Florida, Inc.				75,222,2	24 1	2.45%			
Highlands Apartments LLC				18,940,1	62 8	0.62%			
Total	\$ 309,824	,169	8.43%	<u>\$ 359,757,1</u>	04_	11.73%			

Source: Marion County Property Appraiser

Note: City of Ocala taxpayers pay City, County, School Board and certain water district levies.

Only the City levy is shown here.

Excludes property tax levies of the Downtown Development Districts.

### CITY OF OCALA, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal		Collected witl Fiscal Year of t		Collections in	Total Collection to Date		
Year Ended September 30	Taxes Levied For Year	Amount	Percent of Levy	Subsequent Years	Amount	Percent of Levy	
2006	18,221,939	17,506,783	96.08%	151,208	17,657,991	96.91%	
2007	21,386,729	20,690,703	96.75%	223,248	20,913,951	97.79%	
2008	21,372,488	20,544,371	96.13%	231,458	20,775,829	97.21%	
2009	21,405,324	20,394,711	95.28%	191,247	20,585,958	96.17%	
2010	21,950,174	21,057,371	95.93%	232,430	21,289,801	96.99%	
2011	21,944,215	21,221,107	96.70%	99,890	21,320,997	97.16%	
2012	21,891,859	20,865,755	95.31%	133,400	20,999,155	95.92%	
2013	21,791,532	20,808,891	95.49%	243,563	21,052,454	96.61%	
2014	22,285,641	21,479,733	96.38%	152,997	21,632,730	97.07%	
2015	22,630,418	21,803,282	96.35%	97,409	21,900,691	96.78%	

Source: Marion County, Florida, Property Appraiser and City of Ocala Office of Business and Financial Services.

Note: Property in the City of Ocala is reassessed each year by the Marion County Property Appraiser.

Actual tax collections received in each fiscal year are from the prior year's tax levy.

Excludes property tax levies of the Downtown Development Commission.

### CITY OF OCALA, FLORIDA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

(amounts in thousands)

		Govern	mental Act	ivitie	S		Business-Type Activities									
Fiscal Year	•			Utility Systems Revenue Total Bonds		R	Water and Sewer Revenue Bonds Total		Total	Total Primary Government		Percentage of Personal Income	Per Capita			
2006	\$	31,200	\$12,860	\$	44,060	\$	57,485	\$	56,595	\$	114,080	\$	158,140	11.50%	\$	3,050
2007		29,910	11,210		41,120		56,860		53,425		110,285		151,405	10.53%		2,791
2008		44,575	9,515		54,090		144,170		27,605		171,775		225,865	15.18%		4,164
2009		43,215	7,780		50,995		143,520		24,165		167,685		218,680	14.54%		3,991
2010		41,805	6,145		47,950		142,860		20,575		163,435		211,385	13.22%		3,754
2011		40,355	4,460		44,815		139,220		16,830		156,050		200,865	12.51%		3,552
2012		38,230	2,720		40,950		154,380		-		154,380		195,330	11.65%		3,424
2013		35,427	-		35,427		153,137		-		153,137		188,564	11.18%		3,286
2014		34,940	-		34,940		145,795		-		145,795		180,735	10.29%		3,144
2015		34,540	-		34,540		146,545		-		146,545		181,085	9.34%		3,103

Source: The City of Ocala Office of Business and Financial Services.

Per Capita Income - Florida Research and Economic Database.

Population - The City of Ocala Office of Budget and Finance, Bureau of Economic and Business Research, University of Florida.

### CITY OF OCALA, FLORIDA RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	General Obligation Bonds	Capital Leases	Percentage of Actual Taxable Value of Property	Per Capita	Assessed Value
2006	\$ - 5	-	- \$	- \$	3,066,321,932
2007	-	-	-	-	3,762,147,735
2008	-	-	-	-	4,416,494,782
2009	-	-	-	-	3,905,845,141
2010	-	-	-	-	4,416,494,782
2011	-	3,150,982	0.08%	55.73	3,905,845,141
2012	-	3,150,982	0.09%	55.24	3,689,722,224
2013	-	2,406,665	0.07%	41.94	3,543,221,693
2014	-	1,296,196	0.04%	22.54	3,565,587,027
2015	-	175,226	0.00%	3.00	3,671,502,621

### CITY OF OCALA, FLORIDA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT (1) SEPTEMBER 30, 2015

Governmental Unit	Bonds Outstanding	Applicable to	City of Ocala Amount		
<u> </u>	<u> </u>	1 0100111			
Marion County Limited Ad Valorem Refunding Tax Bonds, Series 1998	\$ 2,130,000	25.59%	\$ 545,074		
Total Overlapping Debt			545,074		
City direct debt			34,540,000		
Total direct and overlapping debt			\$ 35,085,074		

- (1) The City of Ocala had no outstanding general obligation debt during the fiscal year ended September 30, 2015.
- (2) Represents the fraction of assessed valuation of taxable property in the City of Ocala over the assessed valuation of taxable property in the governmental unit.

#### CITY OF OCALA, FLORIDA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

	2006	2007	2008	2009
Assessed Value (100% at market as of January 1, 2015)	\$ 3,066,321,932	\$ 3,762,147,735	\$ 4,712,043,212	\$ 4,726,489,052
Debt Limit: 20% of Assessed Value	613,264,386	752,429,547	942,408,642	945,297,810
Amount of General Obligation Debt Outstanding				
Legal Debt Margin	\$ 613,264,386	\$ 752,429,547	\$ 942,408,642	\$ 945,297,810

In accordance with Article IX, §9.02 of the City of Ocala Charter, the "aggregate amount of general obligation bonds of the City outstanding at any one time shall not be greater than twenty percent (20%) of the assessed valuation of the taxable real and personal property in the City according to the latest assessment of such real and personal property."

2010	2011	2012	2013	2014	2015
\$ 4,416,494,782	\$ 3,905,845,141	\$ 3,689,722,224	\$ 3,543,221,693	\$ 3,565,587,027	\$ 3,671,502,621
883,298,956	781,169,028	737,944,445	708,644,339	713,117,405	734,300,524
\$ 883,298,956	\$ 781,169,028	\$ 737,944,445	\$ 708,644,339	\$ 713,117,405	\$ 734,300,524

### CITY OF OCALA, FLORIDA PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

		2006		2007		2008		2009
Capital Improvement Bonds and Certificates: Net revenue available for debt service	\$	9,886,289	\$	9,628,290	\$	8,733,751	\$	9,907,154
Debt Service payments:								
Principal		1,265,000		1,290,000		1,325,000		1,360,000
Interest		1,360,422		1,331,339		1,580,000		1,915,464
Total debt service payments	\$	2,625,422	\$	2,621,339	\$	2,905,000	\$	3,275,464
Coverage (times)		3.77		3.67		3.01		3.02
Optional Gas Tax Bonds:								
Net revenue available for debt service	\$	3,113,220	\$	3,180,946	\$	2,892,928	\$	2,900,317
Debt Service payments:								
Principal		1,450,000		1,480,000		1,520,000		1,555,000
Interest		412,730		372,060		328,436		281,365
Total debt service payments	\$	1,862,730	\$	1,852,060	\$	1,848,436	\$	1,836,365
Coverage (times)		1.67		1.72		1.57		1.58
Electric System Bonds:								
Gross revenues	\$	162,504,999	\$	151,504,058	\$	175,441,091	\$	177,960,026
Less: operating expenses		142,349,614		138,048,277		159,954,673		161,634,774
Net revenue available for debt service		20,155,385		13,455,781		15,486,418		16,325,252
Water & Sewer Bonds:								
Gross revenues	\$	24,875,305	\$	26,282,949	\$	27,064,562	\$	26,352,644
Less: operating expenses	Ψ	10,914,429	Ψ	11,487,524	Ψ	13,475,885	Ψ	13,015,589
Net revenue available for debt service		13,960,876		14,795,425		13,588,677		13,337,055
		. 0,000,0.0		,,		. 0,000,01		. 0,00.,000
Debt Service payments:								
Principal		3,060,000		3,170,000		3,295,000		3,440,000
Interest		2,695,072		2,575,873		1,951,105		1,120,591
Total debt service payments	\$	5,755,072	\$	5,745,873	\$	5,246,105	\$	4,560,591
Coverage (times)		2.43		2.57		2.59		2.92
Utility System Bonds:								
Net revenue available for debt service	\$	28,361,189	\$	22,505,333	\$	23,828,990	\$	25,101,716
Debt Service payments:								
Principal		495,000		625,000		640,000		650,000
Interest		2,730,607		2,718,536		4,431,856		6,835,339
Total debt service payments	\$	3,225,607	\$	3,343,536	\$	5,071,856	\$	7,485,339
Coverage (times)		8.79		6.73		4.70		3.35

Source: The City of Ocala Office of Business and Financial Services.

Note: Details regarding the City's outstanding debt can be found in the

notes to the financial statements.

	2010		2011	 2012		2013	 2014	 2015
\$	8,463,599	\$	8,223,166	\$ 8,241,933	\$	8,167,557	\$ 8,261,105	\$ 8,333,770
	1,410,000 1,878,711		1,450,000 1,837,357	 1,490,000 1,791,234		2,560,000 1,701,799	765,000 1,043,246	2,300,000 1,088,305
\$	3,288,711	\$	3,287,357	\$ 3,281,234	\$	4,261,799	\$ 1,808,246	\$ 3,388,305
	2.57		2.50	2.51		1.92	4.57	2.46
\$	2,840,703	\$	2,664,586	\$ 2,547,557	\$	2,471,488	-	-
	1,600,000		1,650,000	1,740,000		2,720,000	-	-
\$	231,779 1,831,779	\$	179,724 1,829,724	\$ 123,105 1,863,105	\$	63,290 2,783,290	\$ <u>-</u>	\$ <del>-</del>
·	1.55	·	1.46	1.37	·	0.89	N/A	N/A
\$	174,289,475 152,595,345	\$	141,324,385 131,538,100	\$ 140,511,811 122,286,613	\$	150,413,508 128,161,245	\$ 149,817,925 129,528,370	\$ 144,341,225 121,428,949
	21,694,130		9,786,285	18,225,198		22,252,263	20,289,555	22,912,276
\$	27,855,619 12,100,557	\$	27,109,092 13,963,526	\$ 27,994,759 13,708,115	\$	26,291,964 14,441,410	\$ 26,974,511 14,908,787	\$ 27,477,111 15,383,110
	15,755,062		13,145,566	14,286,644		11,850,554	12,065,724	12,094,001
	3,590,000 969,335		3,745,000 807,685	- 145,495		-	-	-
\$	4,559,335	\$	4,552,685	\$ 145,495	\$	-	\$ -	\$ -
	3.46		2.89	98.19		N/A	N/A	N/A
\$	32,889,857	\$	18,379,166	\$ 32,366,347	\$	34,102,817	\$ 32,355,279	\$ 35,006,277
	660,000 6,818,629		685,000 6,799,444	1,670,000 6,758,853		5,095,000 6,880,763	5,245,000 6,763,874	5,360,000 6,146,150
\$	7,478,629	\$	7,484,444	\$ 8,428,853	\$	11,975,763	\$ 12,008,874	\$ 11,506,150
	4.40		2.46	3.84		2.85	2.69	3.04

# CITY OF OCALA, FLORIDA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population <sup>1</sup>	Personal Population 1 Income 2		Median Household Income <sup>3,4</sup>	County Unemployment Rate <sup>3</sup>		
2006	51,853	\$1,443,289,625	\$ 27,834	\$ 37,773	2.9%		
2007	54,238	1,562,512,924	28,808	39,661	3.2%		
2008	54,462	1,608,190,168	29,529	41,644	5.4%		
2009	54,800	1,658,625,128	30,267	43,727	8.6%		
2010	56,315	1,747,091,441	31,024	45,913	13.2%		
2011	56,545	1,798,082,530	31,799	48,209	13.9%		
2012	57,041	1,836,528,091	32,197	49,414	12.4%		
2013	57,387	1,870,763,977	32,599	50,649	9.8%		
2014	57,494	1,958,593,423	34,066	51,915	7.6%		
2015	58,355	2,077,404,623	35,599	53,213	7.3%		

<sup>&</sup>lt;sup>1</sup> The City of Ocala Office of Business and Financial Services, Bureau of Economic and Business Research, University of Florida.

<sup>&</sup>lt;sup>2</sup> Amount computed from population and per capita personal income statistics for Marion County, Florida.

<sup>&</sup>lt;sup>3</sup> Bureau of Labor Statistics. Amounts indicated are for Marion County, Florida.

<sup>&</sup>lt;sup>4</sup> Estimated Per Capita and Median Household Income.

#### CITY OF OCALA, FLORIDA PRINCIPAL EMPLOYERS CURRENT AND NINE YEARS AGO

	Se	ptember 3	0, 2015	September 30, 2006				
Employer	Total Employees	Rank	Percent of Total City/County Employment	Total Employees	Rank	Percent of Total City/County Employment		
Marion County School Board	6,070	1	5.12%	5,700	1	6.40%		
Munroe Regional Medical Center	2,648	2	2.23%	2,427	2	2.73%		
State of Florida	2,600	3	2.19%	2,263	3	2.54%		
Wal-Mart	2,370	4	2.00%	1,935	4	2.17%		
Ocala Regional Medical Center and West Marion Community Hospital	2,200	5	1.86%	1,301	7	1.46%		
Publix Supermarkets	1,488	6	1.26%	1,400	5	1.57%		
Marion County Board of Commissioners	1,462	7	1.23%	1,319	6	1.48%		
AT&T	1,000	8	0.84%	N/A	-	N/A		
City of Ocala	941	9	0.79%	1,105	9	1.24%		
Lockheed Martin	981	10	0.83%	N/A	-	N/A		
Emergency One, Inc.	-	-	-	1,274	8	1.43%		
Cingular Wireless			<u>-</u>	1,000	10	1.12%		
Total	21,760	:	18.36%	19,724		22.16%		
Ocala MSA Labor Force		:	118,517			89,000		

Source: Ocala/Marion County Chamber & Economic Partnership.
http://ocalacep.com/growing-jobs/business-retention/major-employers
http://ocalacep.com/images/uploads/content\_files/2015\_Ocala\_MSA\_Community\_Profile.pdf

Note: Total labor force for Marion County which includes the City of Ocala.

# CITY OF OCALA, FLORIDA FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

_	2006	2007	2008	2009	2010
Legislative	6.00	6.00	6.00	6.00	6.00
Executive	28.75	28.75	26.00	25.00	23.00
Business and Financial Services	22.00	22.00	22.00	21.00	23.00
Purchasing	13.00	13.00	13.00	14.00	-
Human Resources and Risk	7.00	7.00	7.00	7.00	5.00
Development Services					
Planning	10.00	11.50	10.50	10.00	32.00
Building	25.00	26.00	26.00	30.00	-
Police					
Officers	171.00	171.00	171.00	171.00	159.00
Civilians	84.00	85.00	86.25	85.50	84.00
Fire					
Firefighters and Officers	118.00	133.00	133.00	133.00	131.00
Civilians	11.00	13.00	13.00	12.00	15.00
Engineering	68.25	67.00	67.00	62.00	59.00
Recreation	63.25	64.25	64.75	30.50	53.00
Public Works	146.00	148.00	141.00	154.50	97.00
Fleet/Facilities	32.00	32.00	32.00	31.00	38.00
Airport	5.00	5.00	5.00	5.00	5.00
Golf	33.75	31.00	31.00	27.50	13.00
Water & Sewer	72.50	73.75	76.75	76.75	72.00
Telecommunications	5.50	6.00	6.00	6.00	6.00
Electric	173.75	174.00	181.00	173.00	161.00
Stormwater	7.00	8.00	8.00	8.00	8.00
Information & Technology	17.00	17.50	17.00	17.00	16.00
Community Programs	5.00	5.00	5.00	5.00	2.00
Total	1,124.75	1,147.75	1,148.25	1,110.75	1,008.00

Source: The City of Ocala Office of Business and Financial Services

Note: All numbers are assumed to be FTEs for all reporting categories

2011	2012	2013	2014	2015
6.00	6.00	6.00	6.00	6.00
19.00	16.00	13.75	14.00	14.00
19.00	21.00	23.50	23.63	26.63
-	-	-	-	-
9.00	10.00	9.00	7.00	8.00
	38.00	40.25	35.25	36.38
33.00	-	-	-	-
-	-	-	-	-
170.00	161.00	164.00	164.00	151.64
88.00	95.00	89.50	81.50	96.00
130.00	127.00	129.00	125.00	129.63
17.00	21.00	15.00	6.00	4.00
27.00	26.00	22.00	19.00	19.00
58.00	66.00	64.00	53.41	63.41
101.00	115.00	99.00	107.00	101.25
39.00	37.00	31.75	28.56	22.04
5.00	5.00	5.00	5.00	5.00
8.00	8.00	-	-	-
79.00	78.00	77.25	89.30	84.70
6.00	6.00	7.00	7.00	7.00
165.00	165.00	155.75	153.25	150.55
18.00	-	-	-	-
17.00	17.00	17.00	15.00	14.00
2.00	1.00	1.00	1.25	1.50
1,016.00	1,019.00	969.75	941.15	940.73

### CITY OF OCALA, FLORIDA SCHEDULE OF AIRPORT SUBSIDY CASH FLOW ANALYSIS FOR THE LAST SIX FISCAL YEARS

	2010 2011		 2012	
City Leases at Airport:				
Sports Complex Lease	\$ 132,512	\$	132,512	\$ 132,512
Water & Sewer Lease	10,490		10,805	-
Total Value of City Leases	143,002		143,317	 132,512
City Payment For Leases at Airport:				
Water & Sewer Lease	10,490		10,805	-
Total Payments For City Leases	10,490		10,805	-
City Leases - Less Payments made:	(132,512)	_	(132,512)	 (132,512)
City Funds Expended on Behalf of Airport:				
Grant Match	102,365		167,885	-
Total City Funds Expended on Behalf of Airport	102,365		167,885	-
Net Subsidy	\$ (30,147)	\$	35,373	\$ (132,512)

Pursuant to an agreement with the Federal Aviation Administration (FAA), the City has agreed to include a schedule of the subsidy to the Airport Fund annually in the CAFR.

 2013	 2014	 2015	 TOTAL
\$ 132,512	\$ 132,512	\$ 160,960	\$ 823,520
 	 	-	 21,295
132,512	132,512	160,960	844,815
 	 -	-	21,295
	-	-	21,295
(132,512)	(132,512)	(160,960)	(823,520)
-	-	-	270,250
-	-	-	270,250
 	 <del></del>		 
\$ (132,512)	\$ (132,512)	\$ (160,960)	\$ (553,270)



## CITY OF OCALA, FLORIDA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS\*

	2012	2013	2014	2015
Police Number of calls for service Traffic citations issued Cases investigated Arrests	233,500	239,167	233,516	272,552
	12,841	11,887	14,114	12,210
	5,825	6,099	7,208	10,010
	2,804	2,959	3,105	2,766
Fire Number of calls for service Fires reported Inspections	11,192	19,802	17,309	19,238
	238	178	262	238
	2,038	2,469	2,816	2,595
Building Permits: (includes pluming, gas, (electric, water, heating & air conditioning) Building permits issued Value of permits issued (in thousands)	1,526	1,616	1,630	1,738
	\$79,351,004	\$68,726,914	\$ 169,265,866	\$111,252,423
New Construction - Units and Value: Commercial - Number of Units Commercial - Value Residential - Number of Units Residential - Value	54 \$36,029,542 31 \$ 4,652,855	31 \$11,551,770 76 \$17,730,674	41 \$ 76,095,142 81 \$ 22,875,600	49 \$ 10,050,568 121 \$ 29,516,113
Streets and Drainage Street Resurfacing (miles) Potholes repaired	-	2.50	4.60	9.77
	463	566	745	1,345
Parks and Recreation Athletic field permits issued Participants using the pools Golf rounds	79	116	83	177
	25,450	26,130	39,733	28,705
	83,607	83,612	81,746	73,580
Fleet Maintenance Vehicles owned by the City Percent maintained by Fleet Preventive maintenance completed	1,207	1,213	1,223	1,274
	58	40	51	96
	1,069	854	1,255	693
Solid Waste Number of customers Residential refuse collected (in tons) Residential recyclables collected (in tons) Commercial refuse collected (in tons)	15,022	15,312	15,236	15,486
	16,086	14,655	15,079	15,154
	2,323	3,788	3,925	3,777
	34,448	35,902	37,289	38,052
Electric Avg. Number of active customers Avg. Monthly Consumption (in KWH)	50,552	50,769	48,834	49,439
	1,956	1,954	2,037	2,086
Water Number of customers Max. daily plant capacity (in gallons) Avg. monthly consumption	23,386	23,699	23,250	23,353
	24,420	24,420	24,420	24,420
	14,212	10,419	10,455	10,726
Wastewater Number of customers Sanitary/Storm Mains Cleaned (ft.)	27,909	28,429	27,509	26,880
	152,797	156,398	16,029	29,887

Source: The City of Ocala

<sup>\*</sup> Operating Indicators information not available prior to 2012

### CITY OF OCALA, FLORIDA CAPITAL ASSETS STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

		2006	2007		2008	_	2009
FUNCTION:		43.16	43.74		44.48		44.48
Area: Land (square miles)		43.16	43.74		44.48		44.48
Miles of Streets, Sidewalks and Bike Paths							
Streets - Paved		290.34	291.32		292.32		296.10
Streets - Unpaved		6.26	6.26		6.26		4.81
Sidewalks		62.71	69.42		76.20		225.58
Bike Paths		25.47	25.81		32.41		33.21
Miles of Sewers							
Storm		74.78	76.63		80.95		264.60
Sanitary		308.29	312.22		317.31		340.00
Force Main		78.10	80.09		82.80		79.60
Water Lines		346.2	350.0		356.4		530.0
Number of Lift Stations		105	114		118		118
Building Permits: (includes pluming, gas,							
(electric, water, heating & air conditioning)							
Permits Issued	_	3,202	2,607	_	2,159		1,826
Permit Value	\$	298,505,664	\$ 265,150,530	\$	189,168,148	\$	77,215,703
New Construction - Units and Value:							
Commercial - Number of Units		156	175		134		52
Commercial - Value	\$	102,815,257	\$ 151,119,124	\$	133,422,696	\$	26,693,633
Residential - Number of Units		881	393		253		67
Residential - Value	\$	145,571,695	\$ 70,027,178	\$	38,741,704	\$	10,916,289
Fire Protection							
Stations		6	6		6		6
Employees - Sworn		118	133		133		133
Employees - Civilian		10	12		12		12
Fire and rescue response time (minutes)		4.5	4.5		4.5		6.7
Police Protection							
Stations		5	5		6		6
Employees - Sworn		171	160		158		158
Employees - Civilian		84	85		86		86
Vehicular Patrol Units - Marked Vehicles		112	113		113		113
Vehicular Patrol Units - Motorcycles		6	6		9		9
Vehicular Patrol Units - Other Vehicles		73	73		78		78
Recreation							
Land area (acres)		717	755		693		693
Activity centers		9	6		6		6
Pools		2	2		2		2
Playgrounds (not reported prior to 2004)		18	19		17		17

_	2010	_	2011	2012	2013	2014	2015
	44.48		44.72	44.72	44.72	44.79	44.79
	296.10		297.12	335.00	338.00	339.35	339.70
	4.81		4.81	3.38	3.38	3.38	3.38
	228.38		233.28	233.30	223.30	242.20	242.20
	36.46		36.46	18.62	18.62	27.30	27.30
	380.05		281.80	285.36	277.20	277.20	280.00
	341.30		343.10	349.76	353.45	352.68	360.30
	80.00		81.20	89.00	91.50	90.00	90.00
	534.0		536.0	555.5	562.5	568.2	575.5
	119		121	122	123	129	129
\$	1,676 82,992,944	\$	1,524 66,223,835	Moved to Operating Indicators			
Ψ	02,002,011	Ψ	00,220,000				
	38		52				
\$	23,428,680	\$	33,214,686	Moved to Operating Indicators			
	106		39				
\$	18,038,057	\$	7,753,050				
	6		6	5	5	6	6
	131		130	127	129	129	129
	15		17	21	3	4	4
	6.8		6.8	5.8	6.3	6.3	6.7
	5		5	4	4	4	4
	159		170	161	164	164	165
	84		88	95	96	96	100
	119		119	114	124	124	126
	8		8	7	6	6	6
	82		82	81	80	80	78
	424		424	795	805	837	837
	6		9	5	5	5	5
	2		2	2	2	2	2
	17		19	18	18	20	23







ADDITIONAL ELEMENTS OF REPORT PREPARED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS, ISSUED BY THE COMPTROLLER GENERAL OF THE UNITED STATES; THE PROVISIONS OF OFFICE OF MANAGEMENT AND BUDGET (OMB) CIRCULAR A-133; AND THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

#### CITY OF OCALA, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR 2015

Federal Grantor/ Pass-Through Grantor/Program Title	Federal CFDA Number	Pass-Through Grantor Number	Federal Expenditures
FEDERAL AWARDS			
U.S. Department of Agriculture			
Passed through Florida Department of Agriculture: Cooperative Forestry Assistance	10.664	20357	1,650
Direct Programs: Rural Business Enterprise Grants	10.769	09-042-596000392	156,327
Total U.S. Department of Agriculture		-	157,977
U.S. Department of Housing and Urban Development:			
Direct Programs:  Community Development Block Grants/Entitlement Grants  Community Development Block Grants/Entitlement Grants  Total CDBG-Entitlement Grants Cluster	14.218 14.218	B-13-MC-12-0029 B-14-MC-12-0029 _	121,855 255,315 377,170
Passed through Marion County, Florida: HOME Investment Partnership Program HOME Investment Partnership Program HOME Investment Partnership Program Total HOME Investment Partnership Program Grants	14.239 14.239 14.239	MC-10-DC-10-0232 MC-13-DC-13-0232 MC-14-DC-14-0232	35,703 10,986 118 46,807
Total U.S. Department of Housing and Urban Development		-	423,977
U.S. Department of Justice:			
Passed through State Office of Attorney General: Crime Victim Assistance	16.575	V058-14071 _	38,864
Direct Programs: Bulletproof Vest Partnership Program Bulletproof Vest Partnership Program Total Bulletproof Vest Partnership Program Grants	16.607 16.607	2013BUBX13067213 2014BUBX1407067	173 11,950 12,123
Edward Byrne Memorial Justice Assistance Grant Program Passed through Florida Department of Law Enforcement Edward Byrne Memorial Justice Assistance Grant Program	16.738 16.738 16.738 16.738	2012-DJ-BX-0866 2013-DJ-BX-0848 2014-DJ-BX-0452 2015-DJ-BX-1038 2015-JAGC-MARI-1-R3-016	7,952 4,792 18,127 - 30,788
Total Edward Byrne Memorial Justice Assistance Grant Program		_	61,659
Total U.S. Department of Justice		_	112,646
US. Department of Transportation:			
Passed through Florida Department of Transportation: Highway Planning & Construction			
FM# 431927-1-18-01 Highway Planning & Construction	20.205	AR083	23,868
FM# 417960-1-14-91 Highway Planning & Construction	20.205	A5065	454,389
FM# 417960-1-14-94	20.205	A5065	37,147
Highway Planning & Construction FM# 417960-1-14-95	20.205	A5065	180,137
Highway Planning & Construction FM# 417960-1-14-96	20.205	A5065	8,057
Highway Planning & Construction FM# 435490-1-18-01	20.205	ARC98	107,759
Highway Planning & Construction FM# 435492-1-38-01 Total Highway Planning & Construction	20.205	ARG37	62,525 873,882

## CITY OF OCALA, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR 2015 (CONTINUED)

Federal Grantor/	CFDA		Federal
Pass-Through Grantor/Program Title	Number	Pass-Through Grantor Number	Expenditures
US Department of Transportation (continued):			
US. Department of Transportation (continued):			
Passed through Florida Department of Transportation:			
Metropolitan Planning Program FM# 422440-1-14-22	20.505	AQN78	1,557
Metropolitan Planning Program	20.303	AQIV/8	1,337
FM# 422440-1-14-23	20.505	AQN78	59,328
Total Metropolitan Planning Program	20.000	7131170	60,885
Direct Programs:			
Federal Transit Formula Grants	20.507	FL-90-X771	10,476
Federal Transit Formula Grants	20.507	FL-90-X781	37,857
Federal Transit Formula Grants	20.507	FL-90-X821	24,682
Federal Transit Formula Grants	20.507	FL-90-X857	1,270,956
Total Federal Transit Cluster			1,343,971
Passed through Florida Department of Transportation:			
State and Community Highway Safety	20.616	ARM29	12,800
State and Community Highway Safety	20.616	ARO60	67,405
Total State and Community Highway Safety			80,205
Passed through Florida Department of Transportation:			
Rail Line Improvement	20.320	FR-LRI-0065-15-01-00	28,392
Total U.S. Department of Transportation			2,387,335
The state of the s			, , , , , , , , , , , , , , , , , , , ,
U.S Department of Health and Human Services			
Passed through Florida Department of Transportation:			
Injury Prevention Program	93.136	A93B6E	3,916
Total U.S. Department of Health and Human Services			3,916
TOTAL EXPENDITURES OF FEDERAL AWARDS:			3,085,851

#### CITY OF OCALA, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR 2015 (CONCLUDED)

State Grantor/ Pass-Through Grantor/Program Title	State CSFA Number	Pass-Through Grantor Number	State Expenditures
STATE FINANCIAL ASSISTANCE			
Florida Department of Environmental Protection:			
Direct Programs:  Florida Recreation Development Assistance Program Florida Recreation Development Assistance Program Total Florida Recreation Development Assistance Program	37.017 37.017	A5146 A5147	25,045 12,700 37,745
Passed through St. Johns River Water Management District Statewide Surface Water Restoration and Wastewater Project	37.039	LP42090	750,000
Passed through St. Johns River Water Management District Florida Springs Grant Program Florida Springs Grant Program Total Florida Springs Grant Program	37.052 37.052	28128 27656	50,509 1,263,286 1,313,795
Total Florida Department of Environmental Protection			2,101,540
Florida Housing Finance Corporation:			
Direct Programs: State Housing Initiatives Partnership Program	52.901	SHIP	97,179
Total Florida Housing Finance Corporation			97,179
Florida Department of Transportation:			
Direct Programs:  Commission for the Transportation Disadvantaged Planning Grant Program  FM# 432029-1-14-01	55.002	ARH89	14,560
Highway Beautification Grants FM# 435701-1-74-01	55.003	ARE55	98
Aviation Development Grants FM# 436048-1-94-01 Aviation Development Grants	55.004	AR159	40,325
FM# 431585-1-94-01 Aviation Development Grants	55.004	AR104	399,515
FM# 420837-1-94-01 Aviation Development Grants	55.004	ARI58	96,886
FM# 414447-1-94-01 Total Aviation Development Grants	55.004	ARI60	56,525 593,251
Public Transit Block Grant Program FM# 404615-1-84-01 Public Transit Block Grant Program	55.010	AOZ45	247,177
FM# 416366-2	55.010	AQN79	182,416
Public Transit Block Grant Program FM# 424123-1-84-01 Total Public Transit Block Grant Program	55.010	ARP19	149,841 579,434
Rail Development Grants FM# 432118-1-94-01 Total Rail Development Grants	55.021	AQN56	1,051 1,051
Total Florida Department of Transportation	1,188,394		
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANC	3,387,113		
TOTAL EXPENDITURES OF FEDERAL AWARDS AND STATI	6,472,964		

#### Notes

(1) The accompanying schedule of expenditures of federal awards and state financial assistance includes the federal and state grant activity of the City of Ocala, Florida and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and Chapter 10.550, Rules of the Auditor General. Therefore some amounts presented in this schedule may differ from amounts presented in, or used in, the preparation of the financial statements.



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Members of the City Council City of Ocala Ocala, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Ocala, Florida (the City), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 6, 2016.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505

Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542

443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762

5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309

MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Concluded)

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain other matters that we have reported to management in a separate letter dated May 6, 2016.

The City's responses to the Management Letter Comments identified in our audit are described in the accompanying schedule. We did not audit the City's response and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

Purvis, Gray and Company, Let

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

May 6, 2016 Ocala, Florida



## INDEPEDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

The Honorable Members of the City Council City of Ocala Ocala, Florida

#### Report on Compliance for Each Major Federal Program and State Project

We have audited City of Ocala, Florida's (the City) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, *Compliance Supplement*, and the requirements described in the Department of Financial Services, *State Projects Compliance Supplement*, that could have a direct and material effect on each of the City's major federal award programs and state projects for the year ended September 30, 2015. The City's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### **Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state projects.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state projects. However, our audit does not provide a legal determination on the City's compliance.

#### **Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2015.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309 MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

# INDEPEDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL (Concluded)

#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program or state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project, and to test and report on internal control over compliance in accordance with OMB Circular A-133 and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Purpose of this Report**

Survis, Groy and Company, Let

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133 and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

May 6, 2016 Ocala, Florida

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FEDERAL AWARD PROGRAMS AND STATE PROJECTS FOR THE YEAR ENDED SEPTEMBER 30, 2015 CITY OF OCALA, FLORIDA

#### PART A - SUMMARY OF AUDIT RESULTS

- 1. The independent auditors' report expresses an unmodified opinion on the basic financial statements of the City of Ocala, Florida (the City).
- 2. No significant deficiencies or material weaknesses relating to the audit of the financial statements are reported in the independent auditors' report on internal control over financial reporting and on compliance and other matters based on an audit of the basic financial statements of the City.
- 3. No instances of noncompliance material to the basic financial statements of the City are reported in the independent auditors' report on internal control over financial reporting and on compliance and other matters based on an audit of the basic financial statements of the City.
- 4. No significant deficiencies or material weaknesses relating to the audit of the major federal programs and state projects are reported in the report on compliance with requirements applicable to each major federal programs' and state projects' internal control over compliance in accordance with the Office of Management and Budget (OMB) Circular A-133, Compliance Supplement, and Chapter 10.550, Rules of the Auditor General.
- 5. The independent auditors' report on compliance with requirements applicable to each major federal programs' and state projects' internal control over compliance in accordance with OMB Circular A-133, *Compliance Supplement*, and Chapter 10.550, *Rules of the Auditor General* expresses an unmodified opinion for the major federal award programs and state projects for the City.
- 6. The audit disclosed no findings required to be reported under Section 510(a) of OMB Circular A-133 and Chapter 10.557, *Rules of the Auditor General* relative to the major federal programs and state projects for the City.
- 7. The program/projects tested as major program/projects included the following:

#### **■** Federal Program

- U.S. Department of Federal Transportation Federal Transit Administration:
  - ► Federal Transit Formula Grants, CFDA No. 20.507

#### **■** State Projects

- Florida Department of Environmental Protection:
  - ► Florida Springs Initiative Grant Program, CFSA No. 37.052
  - ► Statewide Surface Water Restoration and Wastewater Projects, CFSA No. 37.039
- 8. The threshold for distinguishing Type A and Type B programs was \$300,000 for major federal award programs and \$300,000 for major state projects.
- 9. The City qualified as a low-risk auditee pursuant to OMB Circular A-133.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FEDERAL AWARD PROGRAMS AND STATE PROJECTS FOR THE YEAR ENDED SEPTEMBER 30, 2015 CITY OF OCALA, FLORIDA

(Concluded)

#### PART B - FINDINGS - FINANCIAL STATEMENTS

No findings and questioned costs related to financial statements were disclosed during the audit.

#### PART C - FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS

No findings and questioned costs related to major federal award programs were disclosed during the audit.

#### PART D - FINDINGS AND QUESTIONED COSTS - MAJOR STATE PROJECTS

No findings and questioned costs related to major state projects were disclosed during the audit.

#### PART E - SUMMARY SCHEDULE OF PRIOR FINDINGS

No Summary Schedule of Prior Audit Findings is required because there were no prior audit findings related to federal programs and state projects.

No Corrective Action Plan is required because there were no findings required to be reported under the *Federal* or State *Single Audit Acts*.



#### INDEPENDENT ACCOUNTANT'S REPORT

The Honorable Members of the City Council City of Ocala Ocala, Florida

#### **Report on Compliance**

We have examined City of Ocala, Florida's (the City) compliance with requirements of Section 218.415, Florida Statutes, as of and for the year ended September 30, 2015, as required by Section 10.556(10)(a), Rules of the Auditor General.

#### Management's Responsibility

Management is responsible for the City's compliance with those requirements.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on the City's compliance based on our examination. Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, including examining on a test basis evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specific requirements.

#### **Opinion**

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2015.

#### **Restriction on Use**

Purvis, Gray and Company, LLP

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Council Members, and applicable management, and is not intended to be and should not be used by anyone other than those specified parties.

May 6, 2016 Ocala, Florida

**Certified Public Accountants** 





#### MANAGEMENT LETTER

The Honorable Members of the City Council City of Ocala Ocala, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Ocala, Florida (the City) as of and for the fiscal year ended September 30, 2015, and have issued our report thereon dated May 6, 2016.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.550, *Rules of the Auditor General*.

#### Other Reports and Schedule

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for each Major Federal Program and State Project and Report on Internal Control Over Compliance required by OMB Circular A-133 and Chapter 10.550, *Rules of the Auditor General*; Independent Auditors' Report on Compliance with Section 218.415, Florida Statutes; and Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated May 6, 2016, should be considered in conjunction with this Management Letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report; however, see Management Letter Comments 2014-04 Airport Commission Revenues and 2014-08 Purchasing/Contract Policies still remaining.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government be disclosed in the Management Letter, unless disclosed in the notes to the financial statements (see Note 1 of the City's basic financial statements as of and for the year ended September 30, 2015, for this information).

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505

Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542

443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762

5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309

MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

### MANAGEMENT LETTER (Concluded)

#### **Financial Condition**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

#### **Annual Financial Report**

Sections 10.554(1)(i)5.b. and 10.556(7) *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the City for the fiscal year ended September 30, 2015, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the year ended September 30, 2015. In connection with our audit, we determined that these two reports were in agreement.

#### **Other Matters**

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the Management Letter any recommendations to improve financial management. Current year findings are included in the Management Letter Comments as reference numbers 2015-01 through 2015-04.

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Survis, Gray and Company, Let

Our Management Letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Honorable Mayor and City Council, and management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, accompanying reports, or other matters.

May 6, 2016 Ocala, Florida



#### MANAGEMENT LETTER COMMENTS

The Honorable Members of the City Council City of Ocala Ocala, Florida

During the course of our audit, the following items came to our attention. These items involve primarily operational matters, which, if improved, will result in more efficient and effective operations:

#### **Prior Year Comments and Recommendations Remaining (Updated For Current Year)**

While much progress has been made in items below, they are not yet complete and we recommend that the City continue its efforts:

#### 2014-04—Airport Commission Revenues

During our audit, we noted that the City receives commission revenues from seven different vendors at the airport. The City has corporate agreements that have financial terms, which include a percentage of monthly gross receipt and fuel sales be remitted to the City each month. Based on our review, we noted that the City currently does not have a system in place to test and confirm these monthly sales balances being reported by the tenants. As a result, there is a risk that commission revenue may be understated due to inaccurate monthly summary sales being reported to the City. This condition can lead to incorrect billings and the potential for lost revenues.

**2015 Evaluation** – The City is now writing vendor contracts that would give it the right to review the books and financial records for these entities. Accordingly, we suggest that the City take steps to develop a plan to perform attestation procedures for monthly gross receipt and fuel sales being reported by tenants. It is our understanding the City's Internal Auditor plans to perform audit procedures in this area in the near future.

#### **Current Year Comments and Recommendations**

#### 2015-01—Ocala Golf Club

The City owns the Ocala Municipal Golf Course, providing a banquet hall, restaurant with full bar, golf shop, and an 18-hole course. The City has entered into a contractual relationship with a vendor to operate the facilities. The City and the vendor formed a subsidiary entity, Ocala Golf Management, LLC for the vendor to conduct the operations in.

It was noted that the vendor has their own accounting team that accounts for the daily deposits in the operating account maintained by vendor. They have a point of sale system to track the daily deposit. At the end of the month, the vendor provides the City on the twentieth of each month with a full profit/loss statement, balance sheet, prior year comparison, and cash forecast for the prior month. The City's Finance Department reviews and records this information in the City's Golf Fund general ledger, with an annual year-end review and update.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505

Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542

443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762

5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309

MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

### MANAGEMENT LETTER COMMENTS (Continued)

#### **Current Year Comments and Recommendations (Concluded)**

#### 2015-01—Ocala Golf Club (Concluded)

There is over \$1million of revenue and expense data flowing through this account that is maintained by the vendor. Accordingly, we recommend that the City periodically audit the transactional data and internal controls over this operation that were developed and implemented by the vendor. Special attention should be given segregation of duties over cash collections, operating disbursements, and inventory controls.

#### 2015-02—Pension Plan Minutes

Review of key financial data by the three pension Governing Boards to stay informed and ensure compliance with Board policies is a key financial control. During our audit of the City's three pension plans we noted that there are varying degrees of documentation in the minutes of each Board for approval of certain key financial items. These include, bills to be paid, approval of bills previously paid, (given quarterly meetings), new retiree benefit amounts, including those entering Deferred Retirement Option Program (DROP), DROP payouts and quarterly internal financial statements.

Accordingly, we recommend that each pension Board review its policies in these areas to determine which of these control items it deems significant and develop a routine for Board review and documentation of the review in the official minutes.

#### 2015-3—Information Technology (IT) Controls

IT plays an integral role in the City financial reporting system and control environment. During our review of the City's use of IT in the financial reporting process, we noted opportunities to improve and strengthen the control environment and the quality and integrity of information generated by the IT systems. We recommend the following for management's consideration.

- Continue removal of unauthorized user accounts from active directory and the Eden application to maintain a proper separation of duties.
- Regularly review the systems environment for potentially stale network accounts. Accounts that are not used can present a security risk since they are easier to exploit.
- Complete development of the Disaster Recovery Plan and test application recovery capability. The test plan should contain measurable criteria to determine with reasonable assurance that the critical systems can be recovered to achieve the City's recovery time and recovery point objectives.
- Continue to evaluate (plan for) and implement a backup solution (e.g., redundancy) to eliminate any potential single points of failure within your backup infrastructure. It is important that critical backups are reliable.
- Develop a formal security awareness program (e.g., phishing, malware, social engineering, privacy risks, incident reporting, etc.) for users. This would also include maintaining a record of their training and having the user's confirm their understanding of the City's IT Security Policies, at least annually.

### MANAGEMENT LETTER COMMENTS (Concluded)

#### **Current Year Comments and Recommendations** (Concluded)

#### 2015-3—Information Technology (IT) Controls (Concluded)

Develop and/or update the Policies and Procedures to include, but not limited to, network monitoring, vulnerability assessments, security awareness, access monitoring, user access administration, access revalidations, remote access, incident management, backup, etc. Also, annual review and approval of these documents is a good practice.

#### 2015-4—Interim Financial Reporting

The City Council and key management currently review special "budget to actual" revenue and expenditure reports monthly; however, this provides limited information to decision makers because the information is provided only at the detailed level, without appropriate summarization and the related balance sheet to present the funds financial position and results of operations. Additionally, these reports must be extracted from the financial management software by a special report writing program because the current financial management system does not have built in reporting capabilities.

Accordingly, we recommend that the City develop a quarterly financial reporting format and methodology that would provide summarized balance sheet and income statements for each major utility and governmental funds that would provide a more complete and big picture view for decision makers. We also recommend that the City consider the possible replacement of the existing financial management software to one that has the ability to automatically present summarized financial statements for all major funds.

Our Management Letter Comments is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We would like to take this opportunity to express our appreciation for the courtesies, which have been extended to our staff. If you have any questions or comments about the contents of this letter, or the information accompanying this letter, please do not hesitate to contact us.

Curvis, Gray and Company, Let May 6, 2016

Ocala, Florida



### OFFICE OF BUSINESS AND FINANCIAL SERVICES 110 SE WATULA AVENUE OCALA, FLORIDA 34471

#### City's Response to Auditor's Recommendations

#### **Prior Year Comments:**

**2014-04:** Staff concurs that accurately reporting revenues is vital to Airport operations. The City's Internal Audit staff is in process of performing audit procedures in this area to assure accuracy.

#### **Current Year Comments:**

**2015-01:** Staff agrees that a review of transactional data and internal controls should be performed. The City's Internal Audit staff is in process of developing and performing an audit plan to review operational transactions, internal control and segregation of duties.

**2015-02:** Staff has no control over the Boards activities or decisions. Staff does agree that the three pension Boards should review their policies as to what is documented in the minutes. Staff will discuss with the pension Boards.

**2015-03:** Staff agrees with the need for continuing development and implementation of Information Technology (IT) Controls. The City brought the consulting IT services back into the organization to provide better controls and outcomes. Additional staff were hired to accommodate this need including the hiring of an IT Security Officer. The items listed under this Audit comment are either completed and/or in progress to be completed or established as an ongoing procedure.

**2015-04:** Staff concurs that timely quarterly financial reporting to include summarized balance sheet and income statements in addition to the monthly "budget to actual" reports would be an added tool for the financial and operational management of the City. Staff will evaluate the options and resources on how to obtain the data to prepare the requested reports and provide an implementation plan to meet this audit recommendation.