# **CITY OF OCALA, FLORIDA**

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the fiscal year ended September 30, 2020

Prepared by:

**Finance Department** 

Emory Roberts Jr.,CIA,CISA,CGAP

Finance Director



# TABLE OF CONTENTS

	<u>Page</u>
INTRODUCTORY SECTION	
LETTER OF TRANSMITTAL	i-vii
CITY OF OCALA ORGANIZATIONAL CHART	viii
LIST OF OFFICIALS	ix
CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING	X
INDEPENDENT AUDITORS' REPORT	1-3
FINANCIAL SECTION	
MANAGEMENT'S DISCUSSION AND ANALYSIS	5-20
BASIC FINANCIAL STATEMENTS:	
Statement of Net Position	21
Statement of Activities	22-23
Balance Sheet – All Governmental Funds	24
Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position	25
Statement of Revenues, Expenditures and Changes in Fund Balances - All Governmental Funds	26
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities	27
Statement of Net Position – Proprietary Funds	28-31
Statement of Revenues, Expenses and Changes in Net Assets – Proprietary Funds	32-33
Statement of Cash Flows - Proprietary Funds	34-37
Statement of Fiduciary Net Position	38
Statement of Changes in Fiduciary Net Position	39
Notes to Financial Statements	/1_10//

# TABLE OF CONTENTS (CONTINUED)

# FINANCIAL SECTION - CONTINUED

#### REQUIRED SUPPLEMENTARY INFORMATION:

Schedule of Revenues, Expenditures and Changes in Fund	
Balance – Budget and Actual – General Fund	105
Schedule of Revenues, Expenditures and Changes in Fund	
Balance – Budget and Actual – CRA Fund	106
Schedule of Changes in Net Pension Liability and Related Ratios-General Employees' Retiren	nent
System	
Schedule of Contributions-General Employees' Retirement System	110-111
Schedule of Investment Returns-General Employees' Retirement System	112
Schedule of Changes in Net Pension Liability and Related Ratios-Police Officers' Retirement	
System	114-115
Schedule of Contributions-Police Officers' Retirement System	
Schedule of Investment Returns-Police Officers' Retirement System	118
Schedule of Changes in Net Pension Liability and Related Ratios-Firefighters' Retirement	
System	120-121
Schedule of Contributions-Firefighters' Retirement System	
Schedule of Investment Returns-Firefighters' Retirement System	
Schedule of Changes in the City's Total OPEB Liability and Related Ratios	
Schedule of Contributions-OPEB Plan	
Notes to the Required Supplementary Information	128-132
SUPPLEMENTAL INFORMATION:	
SOFF ELIMENTAL IN CRIMATION.	
List of Nonmajor Governmental Funds	134
Combining Balance Sheet – Nonmajor Governmental Funds	136
Combining Bullance Chest Prominajor Corteminantal Fundamining	
Combining Statement of Revenues, Expenses and Changes in	
Fund Balances – Nonmajor Governmental Funds	137
,	
Nonmajor Governmental Funds - Special Revenue Funds:	
Combining Balance Sheet	138-139
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	
Schedules of Revenues and Expenditures - Budget and Actual:	
Downtown Development Fund	142
Local Gasoline Tax Fund	
Stormwater Utility Fund	
SHIP Local Housing Assistance Fund	
Infrastructure Sales Surtax Fund	146

# TABLE OF CONTENTS (CONTINUED)

# FINANCIAL SECTION - CONTINUED

# SUPPLEMENTAL INFORMATION - CONTINUED

Nonmajor Governmental Funds - Debt Service Funds:	
Combining Balance Sheet	
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	148
2007A/2015 Improvement Certificates Fund	149
2012 Improvement Certificates Fund	150
Internal Service Funds:	4.50
List of Internal Service Funds	
Combining Statement of Revenues, Expenses and Changes in Net Position	
Combining Statement of Cash Flows	155-156
STATISTICAL SECTION	
Description of Schedules	157
Net Position by Component - Last Ten Fiscal Years	158-159
Changes in Net Position by Component - Last Ten Fiscal Years	160-163
Fund Balances of Governmental Funds - Last Ten Fiscal Years	164-165
Changes in Fund Balances of Governmental Funds- Last Ten Fiscal Years	166-167
Assessed Value and Estimated Actual Value of Taxable Property - Last Ten Fiscal Years	168-169
Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years	170
Principal Property Taxpayers - Current and Nine Years Ago	171
Property Tax Levies and Collections - Last Ten Fiscal Years	172
Ratios of Outstanding Debt by Type - Last Ten Fiscal Years	173

# TABLE OF CONTENTS (CONTINUED)

# STATISTICAL SECTION - CONTINUED

Ratios of General Bonded Debt Outstanding - Last Ten Fiscal Years174
Direct and Overlapping Governmental Activities Debt
Legal Debt Margin Information
Pledged Revenue Coverage - Last Ten Fiscal Years
Demographic and Economic Statistics - Last Ten Fiscal Years
Principal Employers - Current and Nine Years Ago
Full-Time Equivalent City Government Employees by Function – Last Ten Fiscal Years182-183
Schedule of Airport Subsidy Cash Flow Analysis184-185
Operating Indicators by Function – Last Ten Fiscal Years
Capital Assets and Other Statistics by Function – Last Ten Fiscal Years188-189
OTHER REPORTS
Additional Elements of Report Prepared in Accordance With <i>Government Auditing</i> Standards, Issued by the Comptroller General of the United States; the Provisions of  Office of Management and Budget (OMB) Uniform Guidance; and the Chapter 10.550, <i>Rules of the</i> Auditor General of the State of Florida
Schedule of Expenditures of Federal Awards and State Projects
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with Government Auditing Standards
Independent Auditors' Report on Compliance with Requirements that could have a direct and Material Effect on Each Major Federal Program and State Project and on Internal Control over Compliance in Accordance with OMB Uniform Guidance and Chapter 10.550, Rules of the Auditor General
Schedule of Findings and Questioned Costs – Federal Award Programs and State Projects
Independent Accountant's Report
Management Letter



FINANCE DEPARTMENT 201 SE 3<sup>rd</sup> STREET OCALA, FLORIDA 34471

March 19, 2021

To the Honorable Mayor, Members of the City Council and Citizens of the City of Ocala, Florida,

It is our pleasure to submit this *Comprehensive Annual Financial Report* for the City of Ocala, Florida for the fiscal year ended September 30, 2020. The report fulfills the requirements set forth in the *Florida Statutes*, Chapter 166.241 and the *Rules of the Florida Auditor General*, Chapter 10.550. The organization, form and content of this report together with accompanying financial statements and statistical tables are formulated in accordance with the principles prescribed by the Governmental Accounting Standards Board, the American Institute of Certified Public Accountants, the State of Florida and the Government Finance Officers Association.

This report consists of management's representations concerning the finances of the City of Ocala. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with generally accepted accounting principles (GAAP). Since the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls have been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Purvis, Gray and Company, a firm of licensed certified public accountants, has audited the City of Ocala's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements for the year ended September 30, 2020, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements;

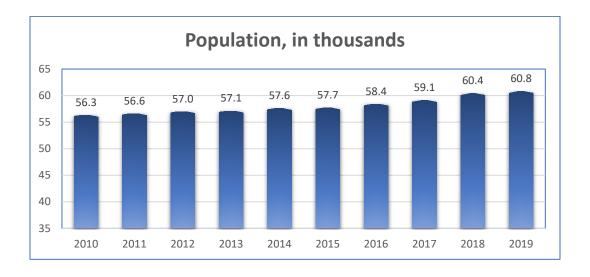
assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion on the City's financial statements for the fiscal year ended September 30, 2020, as fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the City**

The City of Ocala is the most populous city in Marion County and serves as its county seat. Ocala is located in north central Florida approximately 67 miles northwest of Orlando and approximately 40 miles east of the Gulf of Mexico near the site of Ocale, a major Timucua village and chiefdom during the 16<sup>th</sup> century. The City takes its name from the historical village, the name of which is believed to mean "Big Hammock" in the Timucua language. There are approximately 47 square miles of land included within the corporate boundaries of the City. The City's population has been trending upwards for the last ten years and as of July 1, 2019, the official population estimate from Census.gov/quickfacts was 60,786.



In 1846, the City of Ocala was established to operate under a Council-Manager form of government. The City Council consists of six elected officials (the Mayor and five Council members) who are responsible for enacting the ordinances and resolutions which govern the City. The Council appoints the City Manager, City Auditor, City Attorney, and the City Clerk. The City Charter states the City Manager shall be the Chief Administrative Officer of the City and shall be responsible to the Council for the administration of all City affairs placed in his charge by or under the Charter.

The City of Ocala provides its constituents with a wide variety of public services as listed below:

- ✓ Airport
- ✓ Building Inspections
- ✓ Code Enforcement
- ✓ Community and Economic Development
- ✓ Electric Power
- ✓ Golf Course
- ✓ Mass Transit
- ✓ Parks, Recreation, and Cultural Affairs
- ✓ Police and Fire Protection
- ✓ Refuse Collection
- ✓ Stormwater Management
- ✓ Street Maintenance, Traffic Engineering and Parking
- ✓ Fiber Network
- ✓ Water and Wastewater

Internal support services include the following:

- ✓ Accounting and Financial Reporting
- ✓ Accounts Payable and Accounts Receivable
- ✓ Asset Management and Property Control
- ✓ Budget and Budget Monitoring
- ✓ Cash and Investment Management
- ✓ Citywide Management
- ✓ Debt Management
- ✓ Fleet Maintenance
- ✓ Facilities Maintenance
- ✓ Human Resources, Labor Relations, and Risk Management
- ✓ Internal Audit
- ✓ Information and Computer Systems
- ✓ Procurement Services
- ✓ Public Relations

Operating funds required to support the above-stated services are reflected in this report. This report includes all funds that are controlled by or are dependent on the City Council.

In addition to the above activities, the City exercises oversight responsibility for the Community Redevelopment Agency. Accordingly, these activities are included in the reporting entity and reflected in this report. Note 1 in the *Notes to Financial Statements* lists specific criteria used for establishing oversight responsibility.

The City also maintains budgetary controls. The objective is to ensure compliance with legal provisions contained in the annual budget approved by the City Council. Annual budgets are legally adopted for all funds including the *general funds*, *special revenue funds*, *enterprise funds*, *internal service funds*, *fiduciary funds*, *and debt service funds*. Budgets are controlled at the department level and total expenditures may not legally exceed appropriations for each budgeted fund without Council approval. Encumbrance accounting is utilized in order to reserve the encumbered portion of the appropriation. Appropriations lapse at year end and outstanding encumbrances are re-appropriated as part of the subsequent year's budget.

#### **Factors Affecting the City's Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

The General Fund's main revenue sources include Property Taxes, State Revenue Sharing, Half Cent Sales Tax and the transfer from the Electric Fund. Due to the uncertainty in the economic climate, the General Fund endured consecutive annual multimillion-dollar deficits. Although Ocala's economy continues to show signs of strengthening, with an 8% increase in real property valuations, heightened building permit activity, a declining unemployment rate, and drops in the area's foreclosure rates, the post-recession recovery remains elusively slow. The City's long-range fiscal forecast projects the General Fund deficits to persist over the next three fiscal years. Compounding matters are growth pressures in annual pension contribution costs and inflationary pressures associated with day-to-day operations and capital expenses.

**Local Economy**. In recent years, Ocala has become a center for manufacturing, logistics, and distribution companies, and continues to market the Ocala International Airport Business Park. The tourist industry also has a significant impact on the economy, with the Silver Springs and Rainbow Springs attractions, and the Ocala National Forest nearby. The recent completion of the world class 300-acre World Equestrian Center in western Marion County will further contribute to the existing \$2.6 billion equine industry.

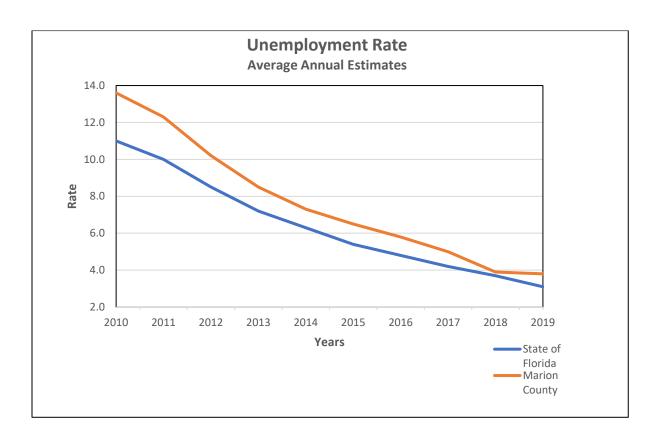
The City's strategic investments in economic development made over the past five years are yielding meaningful results. While the Ocala Marion County Business Park is almost built out, Red Rock Development completed a 617,000-square foot speculation building which is now an Amazon distribution center. During fiscal year 2020, the City made a small business investment in Biosysco, Inc. This small business provides equine management software and will initially occupy space in the Power Plant Business Incubator. This unique business committed to \$25,000 in private investment in machinery and equipment and the creation of at least 5 new full-time jobs.

As of September 30, the City administered twenty-three (23) Economic Investment Program agreements with city investments to be paid over several years based on company performance. In addition, three agreements were in place that provided a 50% public service (municipal utility) tax exemption of \$41,581 as provided by the State of Florida's Enterprise Zone program.

The City is actively engaged in the community by building strategic alliances with the private sector, site selectors, developers, business owners, other governmental agencies, and realtors to provide a business-friendly environment that creates opportunity for expansion. In order to support businesses and their employees, the City has entered into several redevelopment agreements to facilitate the creation of approximately 1,150 new, market rate and affordable housing units within the next seven years.

The \$300,000 U.S. Environmental Protection Agency (EPA) grant awarded to the City of Ocala to carry out environmental assessments on properties within the city that may contain hazardous substances or petroleum in the soil or groundwater has been used to assess eight properties. Approximately 75% of grant funds have been expended. The purpose of the grant is to encourage redevelopment of these sites by determining whether contamination exists and if so, the extent of the anticipated cleanup. Activities under this grant will further the redevelopment of such properties, thereby creating economic development throughout the community.

The U.S. Bureau of Labor Statistics indicates the County's average annual unemployment rate decreased from 3.9% in 2018 to 3.8% in 2019, which is slightly higher than the state average of 3.1% and the national average of 3.3% for the same timeframe.



**Long-term Financial Planning.** Both General Government and the City-owned Utility Funds develop multi-year financial forecasts, including capital improvement plan. Some of the key projects in these capital improvement plans are:

- Downtown Hotel, Retail and Apartments
- Terminal Parking at Airport
- Recurring annual funding for the following areas:
  - o Annual City-wide resurfacing and sidewalk program
  - Facilities maintenance
  - o Fleet management
  - Information technology upgrades
- Historic District Improvements and upgrades
- Overhead/Underground/Lighting work orders
- Substation upgrades
- Drainage Retention Area upgrades
- Water and sanitary sewer main improvements and extensions
- Multiple Community Park improvements

**Key Management Practices.** The City has adopted and complied with the following key management practices:

- General Fund Reserve Policy The General Fund will maintain an operating reserve of not less than 20 percent of planned budget expenditures.
- Debt Management Policy Outlines allowable debt issuance purposes, debt structure, limitations on debt levels, allowable types of debt, promotes sound financial management and enhances the City's credit ratings.
- Capital Improvement Plan Requires the City to develop and implement a five-year capital improvement plan to anticipate long-term capital needs.
- Electric Rate Stabilization Reserve (ERSR) The City will maintain a minimum targeted funding level of 15% of projected annual fuel costs, with a maximum level at 25%. If the existing reserves plus the amount of an over recovery brings the ERSR funding level above the targeted maximum, the utility retains the option of issuing a credit to customers or reducing the power cost adjustment (PCA) rate.
- Utility Fund Transfers Transfers to the General Fund are a percentage of operating revenues which are consistent with competitive markets and are applied to the following utilities:
  - o Electric 15%
  - O Water Resources 10%
  - o Fiber 15%
  - o Sanitation 10%
- Three-year Budget Model The City will develop and maintain a comprehensive three-year budget model to assist in making financial decisions regarding long-term revenue and expenditure requirements.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Ocala for its comprehensive annual financial report for the fiscal year ended September 30, 2019. This was the thirty-third year the City has received this prestigious award. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such a financial report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year. We believe our current report continues to conform to the Certificate of Achievement program requirements and are submitting it to GFOA.

The GFOA also presented an Award for Distinguished Budget Presentation for the City's Annual Budget for the fiscal year beginning October 1, 2019, making the twenty-eighth year the City has received the award. It is based on a governmental unit's publishing a budget document that meets program criteria as a policy document, operations guide, financial plan, and communications medium.

A Comprehensive Annual Financial Report could not have been prepared without the efficient and dedicated services of many individuals responsible for its completion. The utmost appreciation is extended to employees throughout the organization who maintained financial records upon which this report is based. The year-end closing procedures required prior to the audit and the document preparation could not have been accomplished without the professional efforts of Peter Brill, Assistant Finance Director, and Raymond Bachik, Accounting Manager. Special recognition is given to all the employees of the Finance Department, Internal Audit Department, and Budget Department who worked diligently to ensure the timeliness and accuracy of the report.

The Mayor, Council President, and Council members' continued support in planning and conducting the City's financial operations in a responsible manner are sincerely appreciated. This has proven to be an invaluable asset in the preparation of this report which is geared toward reflecting the financial health of the community while complying with the City's fiduciary responsibility. Their leadership demonstrates the interest to maintain a fiscally sound government.

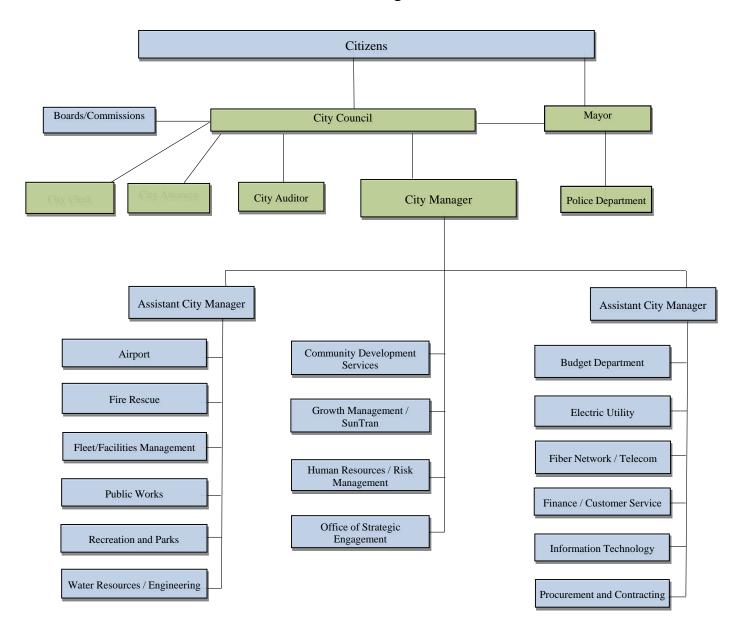
Respectfully submitted,

Liklan

City Manager

Emony Roberts, Jr., CIA, CISA, CGAP Director of Finance

# CITY OF OCALA - Organizational Chart



#### **ELECTED OFFICIALS**

Kent Guinn, Mayor
Jay A. Musleh, Council President
Justin Grabelle, Pro Tem
Brent R. Malever, Councilman
Ire J. Bethea Sr., Councilman
Matthew Wardell. Councilman

#### **APPOINTED OFFICIALS**

City Manager City Attorney City Clerk Internal Auditor Sandra Wilson Patrick G. Gilligan Angel Jacobs Randall Bridgeman

#### **EXECUTIVE STAFF**

Assistant City Manager Assistant City Manager Ken Whitehead William Kauffman

#### **Finance Staff**

Director of Finance & CSO
Assistant Director of Finance & CSO
Accounting Manager
Fiscal Operations Supervisor
Accountant I
Fiscal Operations Supervisor
Senior Accountant
Senior Accountant
Accounts Payable
Accounts Receivable
Payroll Manager
Payroll Specialist II
Payroll Specialist II
Pension Benefits Coordinator

Administrative Specialist II

Emory Roberts Jr.
Peter Brill
Raymond Bachik
Anthony Webber
Maribel Lozada
Cathy Larson
Jessica Brown
Crystal Holmden
Linda Wright
Otania Dominguez
Jennifer Connors
Carolyn DeGraff
Brian Clark
Alicia Gaither
Karen Czechowicz



# Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Ocala Florida

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

September 30, 2019

Christopher P. Morrill

Executive Director/CEO

# **PURVIS GRAY**

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Members of the City Council City of Ocala Ocala, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ocala, Florida (the City) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants

An Independent Member of the BDO Alliance USA

The Honorable Members of the City Council City of Ocala Ocala, Florida

#### INDEPENDENT AUDITOR'S REPORT

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (MD&A), budgetary comparison information, and certain pension and Other Postemployment Benefits trend information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the MD&A, budgetary comparison information, and certain pension and Other Postemployment Benefits trend information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual non-major fund financial statements, non-major fund budgetary comparison schedules, and statistical section are presented for purposes of additional analysis, and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state projects is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards, Audits of States, Local Governments, and Non-Profit Organizations*; Chapter 69I-5, *Rules of the Florida Department of Financial Services*; and Chapter 10.550, *Rules of the Auditor General*, and is also not a required part of the basic financial statements.

The combining and individual non-major fund financial statements, non-major fund budgetary comparison schedules, and the schedule of expenditures of federal awards and state projects are the responsibility of management, and were derived from, and relate directly to, the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional

The Honorable Members of the City Council City of Ocala Ocala, Florida

#### INDEPENDENT AUDITOR'S REPORT

procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements, non-major fund budgetary comparison schedule, and the schedule of expenditures of federal awards and state projects are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated March 19, 2021, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

March 19, 2021 Ocala, Florida

Purvis Dray



This page intentionally left blank

As management of the City of Ocala (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year (FY) ended September 30, 2020. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished on our letter of transmittal, which can be found on pages i-vii of this report.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City, exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$401,480,357 (net position), a decrease of 11.7% from prior year.
- Unrestricted net position has a negative amount of \$30,753,870 due to liability for the estimated settlement
  of an ongoing lawsuit related to Fire Service Fees and pension /other postemployment benefits included
  as required by GASB reporting requirements.
- Governmental general revenue and transfers-in totaled \$123,194,966 compared to \$122,495,440 in 2019, which is a 0.6% increase from the prior year. Expenses totaled \$189,367,506 compared to \$102,347,478 in 2019 or an 85.0% increase from the prior year. This is mostly attributable to the estimated liability for a lawsuit related to Fire Service Fees.
- At the close of the fiscal year, the City's governmental activities reported combined ending net position of \$106,375.837 as compared to \$172,548,377 a decrease of \$66,172,540 in comparison with the prior year.
   Of the fiscal year ended net position, (\$55,735,218) was unrestricted. This change from last fiscal year's positive balance was due to increased general fund expenses including a liability of \$80,000,000 for estimated settlement in an ongoing lawsuit related to Fire Service Fees.
- The business-type activities revenue totaled \$229,701,107 as compared to \$220,096,072 for a 4.4% increase over the prior year. Expenses and transfers-out totaled \$216,591,166 as compared to \$220,737,374 in 2019, for a 1.9% decrease from the prior year. This result produced an increase in business-type net assets of \$13,109,941 as compared to a decrease of \$641,302 in the prior year.
- The City is committed to providing the Citizens of Ocala with the highest quality services while maintaining efficiency and cost effectiveness.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of four parts—management's discussion and analysis (this section), the basic financial statements, required supplementary information, and an optional section that presents combining statements for nonmajor governmental funds and internal service funds.

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. This report also contains other supplementary information in addition to the basic financial statements that provide details about the City's internal service fund presented in a separate column in the basic financial statements.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The government-wide financial statements can be found on pages 21-23 of this report.

The statement of net position presents financial information on the City's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods.

Both government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, culture and recreation, economic environment, physical environment and transportation. The business-type activities of the City include operation of an electric utility, solid waste disposal system, water and sewer utilities, golf course, airport, public transportation and fiber network.

The Community Redevelopment Agency (CRA) is a blended component unit that for all practical purposes is treated as part of the primary government. The data from this component unit is presented separately in the financial statements.

**Fund financial statements.** A *fund* is a group of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with financial-related legal requirements. All the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The basic governmental fund financial statements can be found on pages 24-27 of this report.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund and the CRA funds, which are considered to be major funds. Data from the other eight governmental funds are combined into a single, aggregated presentation.

Individual fund data for each of these non-major governmental funds is provided in the *combining statements* in the other supplemental information section of this report.

The City adopts an annual appropriated budget for its various funds. A budgetary comparison statement has been provided to demonstrate compliance with the budget.

**Proprietary funds.** The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City maintains seven enterprise funds to account for the following operations: electric, water and sewer, sanitation, golf course, airport, fiber and transit. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for the capital purchases of its fleet, facilities, and information technology as well as self-insurance programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for all of the City's proprietary funds. Conversely, both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds are provided in the other supplemental information section of this report. The basic proprietary fund financial statements can be found on pages 28-37 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because their resources are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 38-39 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 41-104 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. Required supplementary information can be found on pages 105-127 of this report.

The combining statements and budgetary comparison schedules regarding non-major governmental funds and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements can be found on pages 136-156 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Statement of Net Position.** Recall that the Statement of Net Position looks at the City as a whole. The following provides a summary of the City's net assets for 2020 as compared to 2019.

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$401,480,357 at the close of the most recent fiscal year.

The City's net position for the past two fiscal years is summarized, as follows:

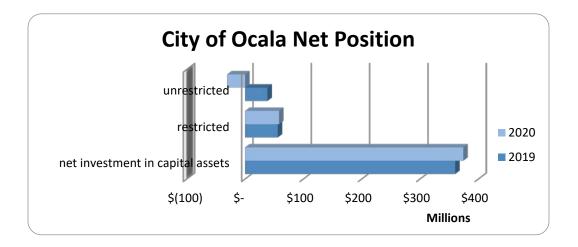
# Statement of Net Position As of September 30

	Government	al Activities	Business -ty	pe Activities	Total Primary Government			
	2020	2019	2020	2019	2020	2019		
Current and other assets	\$ 120,479,881	\$112,717,674	\$ 143,677,210	\$155,061,608	\$264,157,091	\$267,779,282		
Capital assets (net)	166,097,752	163,939,746	340,426,716	337,207,802	506,524,468	501,147,548		
Total Assets	286,577,633	276,657,420	484,103,926	492,269,410	770,681,559	768,926,830		
Total deferred outflows								
of resources	27,122,976	25,367,496	15,757,257	16,288,537	42,880,233	41,656,033		
Long-term liabilities								
outstanding	195,984,924	111,436,295	158,580,876	165,704,035	354,565,800	277,140,330		
Other liabilities	8,980,815	9,758,371	27,014,756	28,585,725	35,995,571	38,344,096		
Total Liabilities	204,965,739	121,194,666	185,595,632	194,289,760	390,561,371	315,484,426		
Total deferred inflows								
of resources	2,359,033	8,281,873	19,161,031	32,273,608	21,520,064	40,555,481		
Net Position:								
Net investment in								
capital assets	144,263,587	140,551,684	229,806,945	219,640,297	374,070,532	360,191,981		
Restricted	17,847,468	15,994,010	40,316,227	39,985,327	58,163,695	55,979,337		
Unrestricted	(55,735,218)	16,002,683	24,981,348	22,368,955	(30,753,870)	38,371,638		
Total Net Position	\$ 106,375,837	\$172,548,377	\$ 295,104,520	\$281,994,579	\$401,480,357	\$454,542,956		

The largest portion of the City's net position \$374,070,532 (93.2% of total net position) reflects its investment in capital assets (e.g. land, building, improvements, utility improvements and extensions, machinery and equipment, infrastructure and construction in progress), less any related outstanding debt that was used to acquire those assets. The City uses these capital assets to provide a variety of services to citizens. Accordingly, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position is restricted and represents resources that are subject to external restrictions on how they may be used. These resources have been set aside for capital projects, debt service payments and other contractual obligations. The City's restricted net position at the end of fiscal year 2020 has a balance of \$58,163,695 or 14.5% of total net position.

Unrestricted net position represents assets that may be used to meet the City's ongoing obligations to its citizens and creditors. For FY 2020 the City reported a negative unrestricted net position of \$30,753,870.



**Governmental Activities.** During the current fiscal year, net position for governmental activities decreased \$66,172,540 from the prior fiscal year for an ending balance of \$106,375,837. Most of the decrease in the overall net position is the result of an estimated \$80,000,000 liability for settlement of an ongoing lawsuit related to Fire Service Fees.

**Business-type Activities.** For the City's business-type activities, the results for the current fiscal year were positive as overall net position increased to an ending balance of \$295,104,520. The total net position increased by \$13,109,941 as compared to a decrease of \$641,302 in the prior year. This increase is attributed to an improvement in non- operating revenues of \$4,970,022 and a reduction in expenses most notably, purchase of electricity of \$7,174,533.

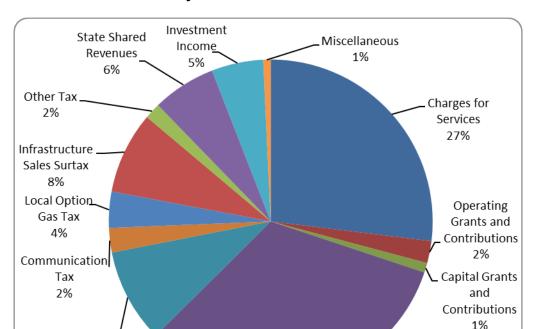
**Statement of Activities.** The City's net position for governmental activities decreased by \$66,172,540 during the current fiscal year and business-type activity net position increased by \$13,109,941. The city's operations for the last two fiscal years are summarized as follows:

Changes in Net Position
For the Year Ended September 30

	Governmental Activities		Business-type Activities			Total Primary Government			
	_		-						
D		2020	2019	2020	2019		2020	2019	
Program revenues:	•	00 000 000	<b>*</b> 00 000 005	Ф. 040 <del>7</del> 00 000	<b>\$ 004 007 000</b>	Φ.	007.040.000	<b>\$ 004 507 000</b>	
Charges for services	\$	26,826,230	\$ 26,669,235	\$ 210,792,839	\$ 204,867,968	\$	237,619,069	\$231,537,203	
Operating grants		0.400.040	4 000 707	7 400 074	0.040.475		0.000.000	0.407.000	
and contributions		2,193,649	4,366,727	7,466,671	2,040,475		9,660,320	6,407,202	
Capital grants									
and contributions		951,787	897,270	7,619,198	7,858,521		8,570,985	8,755,791	
General revenues:									
Property taxes		32,306,598	30,390,304	-	-		32,306,598	30,390,304	
Other taxes		25,087,237	26,300,123	-	-		25,087,237	26,300,123	
State shared revenues		6,315,818	6,761,150	-	-		6,315,818	6,761,150	
Other		5,876,356	5,939,930	3,822,399	5,329,108		9,698,755	11,269,038	
Total Revenues		99,557,675	101,324,739	229,701,107	220,096,072		329,258,782	321,420,811	
Program expenses:									
General government		12,539,845	14,173,067	-	-		12,539,845	14,173,067	
Public safety		58,112,349	47,822,519	-	-		58,112,349	47,822,519	
Public safety-(Fire fee)		80,000,000	-				80,000,000	-	
Physical environment		6,629,347	6,132,488	-	-		6,629,347	6,132,488	
Transportation		17,937,405	20,192,533	-	-		17,937,405	20,192,533	
Economic Environment		3,604,606	2,954,852	-	-		3,604,606	2,954,852	
Culture and recreation		9,746,534	10,225,166	-	-		9,746,534	10,225,166	
Interest on long term debt		797,420	846,853	-	-		797,420	846,853	
Electric		-	-	134,900,874	141,562,509		134,900,874	141,562,509	
Water and sew er		-	=	35,235,871	35,295,692		35,235,871	35,295,692	
Sanitation		-	-	11,648,985	11,035,028		11,648,985	11,035,028	
Municpal golf courses		-	-	1,792,709	2,111,379		1,792,709	2,111,379	
International airport		-	=	1,490,607	2,118,597		1,490,607	2,118,597	
Fiber Netw ork		-	=	4,657,453	4,299,046		4,657,453	4,299,046	
Suntran		-	-	3,227,376	3,144,422		3,227,376	3,144,422	
Total Expenses		189,367,506	102,347,478	192,953,875	199,566,673		382,321,381	301,914,151	
Change in net position									
before transfers		(89,809,831)	(1,022,739)	36,747,232	20,529,399		(53,062,599)	19,506,660	
Transfers		23,637,291	21,170,701	(23,637,291)	(21,170,701)		-	-	
Increase (Decrease) in		20,00.,20.	21,110,101	(20,00.,20.)	(=:,::0,:0:)				
net position	\$	(66,172,540)	\$ 20,147,962	\$ 13,109,941	\$ (641,302)	\$	(53,062,599)	\$ 19,506,660	
Net position - beginning		172,548,377	152,400,415	281,994,579	282,635,881		454,542,956	435,036,296	
Net position - ending	\$	106,375,837	\$172,548,377	\$ 295,104,520	\$281,994,579	\$	401,480,357	\$ 454,542,956	
- 1	Ť	,,	· · -, - · -, - · ·		,,		.,,,	,,,	

At the end of the current fiscal year, the City was able to report positive balances in all reported categories of net position, for its business-type activities. Governmental activity reports a negative balance for unrestricted net position due to estimated liability for Fire Service Fee lawsuit. For the prior fiscal year, positive balances were reported in all categories.

The City's overall net position decreased \$53,062,599 from the prior fiscal year. The reasons for this overall decrease are discussed in the following sections for governmental activities and business-type activities.



#### Revenues by Source - Governmental Activities

#### **Key Elements of Revenues of Governmental Activities:**

Utility Service Tax 9%

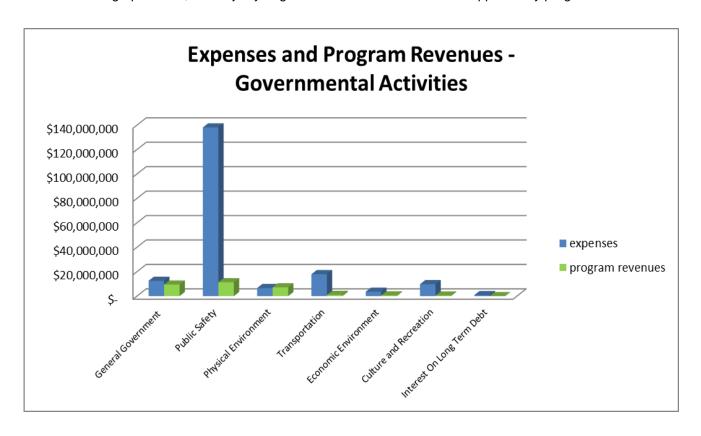
• Property taxes, which provided 32.5% of governmental revenues, increased by \$1,916,294. In FY 2020, the City's millage rate was 6.6177 per \$1,000 of taxable property. This was the same rate for FY 2019.

Property Tax 33%

- Charges for services provided 26.9% of governmental revenues. Charges for services increased \$156,995 an increase of 0.59%.
- Utility services taxes provided 9.4% of governmental revenues and totaled \$9,319,912 for FY 2020. This was a decrease of \$1,053,180, from prior year, a 10.15% decrease.
- Grants and Contributions account for 3.2% of governmental revenues and decreased by \$2,118,561.
- Investment income contributed 5.2% of governmental revenue, a \$304,508 increase from prior year.

#### **Key Element of Expenses of Governmental Activities**

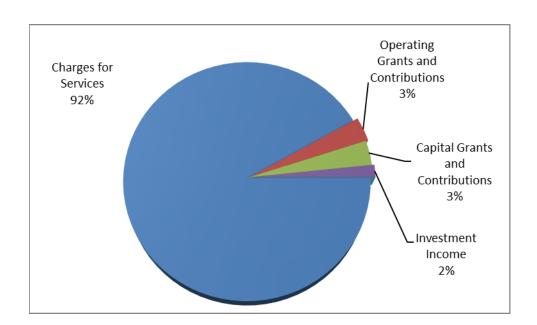
In FY 2020, expenses for Governmental Activities increased 85.0% to \$189,367,506. Total expenses increased \$87,020,028 mostly due to \$90,289,830 increase in Public Safety offset by \$3,888,350 decrease in General Government and Transportation expenses. The expenses for interest on long term debt decreased by \$49,433. As seen in the graph below, the majority of governmental activities are not supported by program revenues.



**Business-type Activities.** Please note that all expenses include depreciation expense, which contributes to the net position. Management, in concert with City Council, continuously monitors the progress of policies aimed at achieving a net revenue position for funds.

The Charges for Services category accounts for 92% of the revenue generated in the enterprise funds as seen below. Rates should be established to ensure operating expenses are covered.

#### Revenues by Source - Business-type Activities



Program revenue derived from user fees and charges is designed to recoup the cost of providing services. The change in net position in the enterprise funds increased from \$(641,302) in FY 2019 to \$13,109,941 in FY 2020.

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. All proprietary funds are reported as major funds.

Summarized operating results for the Proprietary Funds are below. These numbers do not include any transfers or non-operating revenues or expenditures.

	Elec	tric		Water and Sew er			Sanitation				
	2020		2019		2020		2019		2020		2019
Operating Revenues	\$ 155,074,881	\$1	150,735,604	\$3	31,400,930	\$:	31,065,814	\$	14,369,835	\$	13,390,517
Operating Expenses	133,195,900	1	139,741,987	;	32,747,959	;	32,628,205		11,395,749		11,035,028
Operating Income(Loss)	\$ 21,878,981	\$	10,993,617	\$	(1,347,029)	\$	(1,562,391)	\$	2,974,086	\$	2,355,489
	Municipal G	olf	Course		Ocala Interna	tior	nal Airport		Ocala Fibe	er Ne	etw ork
·	2020		2019		2020		2019		2020		2019
Operating Revenues	\$ 1,276,066	\$	1,463,600	\$	1,265,518	\$	1,114,247	\$	7,150,454	\$	6,782,699
Operating Expenses	1,792,709		2,111,379		2,301,073		1,952,695		4,734,819		4,299,046
Operating Income(Loss)	\$ (516,643)	\$	(647,779)	\$	(1,035,555)	\$	(838,448)	\$	2,415,635	\$	2,483,653
	Sun <sup>-</sup>	Γran	ı						тот	ALS	8
	2020		2019						2020		2019
Operating Revenues	\$ 255,155	\$	315,487					\$	210,792,839	\$ 2	204,867,968
Operating Expenses	3,182,290		3,144,422						189,350,499		194,912,762
Operating Income(Loss)	\$ (2,927,135)	\$	(2,828,935)					\$	21,442,340	\$	9,955,206

Key elements of the City's business-type activities for FY 2020 are as follows:

Business-type activities had an operating income of \$21,442,340, an \$11,487,134 or 115.4% increase from the prior year.

The City's Electric Utility Fund accounted for most of this increase. Operating revenues increased \$4,339,277 due to recognition of revenue from reserves and operating expenses for the fund decreased \$6,546,087 due mainly to lower costs for the purchase of electricity.

The Water and Sewer Fund had an increase in operating income of \$215,362, from \$(1,562,391) to \$(1,347,029). Operating revenues increased 1.1%, however, operating expenses also increased 0.4%.

The Sanitation Fund had an increase in operating income of \$618,597 in FY 2020. This was due to a \$979,318 increase in operating revenues driven by prior year rate and fee adjustment but offset by \$360,721 increase in operating expenses mostly due to higher administration costs.

The City outsourced management operations of the Municipal Golf Course in FY 2013, and the highest priority of the Municipal Golf Course Fund continues to be self-sufficiency. In FY 2020, the operating loss was \$516,643, down from prior year loss of \$647,779.

The Ocala International Airport had an increase in operating loss of \$197,107 from (\$838,448) in FY 2019 to (\$1,035,555) in the current fiscal year. All the increase was due to increased depreciation from new capital assets, and operation/maintenance costs.

The Fiber Network Fund had a decrease in operating income of \$68,018. This is primarily due to a \$435,773 increase in operating expenses which was offset by an \$367,775 increase in operating revenues.

The City's public mass transit system, SunTran had an operating loss of \$2,927,135. This number, however, does not reflect non-operating revenue of \$5,831,242. The majority of revenues received in this fund is non-operating in nature and include Federal, State, and Local grants. Grant revenue is recorded as the related operating expenses are incurred.

The unrestricted portion of net position for each fund is as follows:

	Unrestricted					
Fund	Net Position					
Electric	\$ 7,287,680					
Water and Sewer	10,239,770					
Sanitation	3,449,072					
Municipal Golf Course	182,103					
Ocala International Airport	(1,133,167)					
Ocala Fiber Network	5,110,199					
SunTran	(154,309)					
Total	\$ 24,981,348					

Other factors concerning the finances of these funds have been addressed in the discussion of the City's business-type activities.

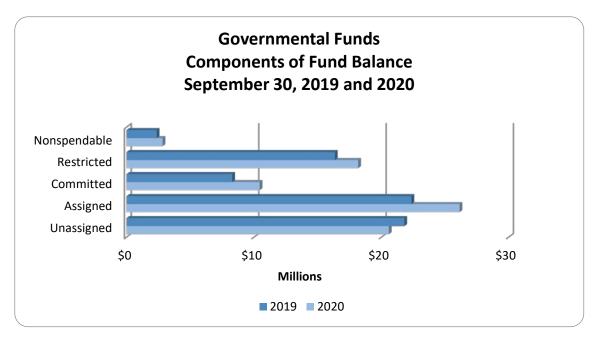
#### FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance- related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of the fund balance which has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City's Council.

At September 30, 2020, the City's governmental funds reported combined fund balances of \$78,182,894, an increase of \$7,006,238 in comparison with the prior year. Approximately 26.33% of this amount (\$20,587,032) constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of the fund balance is either non-spendable, restricted, committed or assigned to indicate that it is 1) not in spendable form (\$2,828,794), 2) restricted for purposes (\$18,178,480) 3) committed for purposes (\$10,448,775), or 4) assigned for purposes (\$26,139,813).

The net change in fund balance of the General Fund was \$4,273,907 compared to \$12,355,546 in prior year. This was due to reduction in intergovernmental revenue from State grants, charges for services and utility service taxes. Expenditures also increase in public safety costs, capital outlay for fleet purchases and building of a First Responder Campus.



The General Fund is the chief operating fund of the City. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to general fund expenditures. Unassigned fund balance represents 22.3% of total general fund expenditures, while total fund balance represents 60.63% of that same amount.

The operating information for the other major governmental fund is as follows:

Community Redevelopment Agency

Revenues and other sources Expenses and other uses Increase (decrease) in Net Position

, igolicy										
		2020		2019						
	\$	2,467,941	\$	1,564,888						
		2,200,367		723,608						
	\$	267.574	\$	841,280						

Fiscal year 2020 fund net position increased \$573,706 due to a \$1,299,709 increase in capital outlay for construction of a Community Center and pedestrian improvements and was offset by a \$903,053 increase in property taxes, investment income and transfers in.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The original General Fund budget, not including reserves, totaled \$99,105,698. Various budget amendments were approved by City Council. During the year, appropriations increased \$17,342,849 from the original to the final budget in the General Fund. FY20 revenues was \$3,768,862 less than budget. This variance was caused by a delay in receiving a designated gift of \$2,300,000 appropriated for a construction project, \$1,950,807 below budget in intergovernmental revenues and \$1,680,634 shortfall in charges for services on Fire Fees. Actual expenditures were \$19,676,033 less than budget and delays in capital outlay of \$5,625,583, and \$12,629,237 in General government, Public Safety Transportation and Economic Environment costs contributed to this reduction.

The following are the main components of the increase in the final budget:

- Total allocation for Capital Improvement Program is \$23,395,251
- Replacement vehicles for Ocala Police Department \$1,009,730
- Replacement Fire Vehicles and bunker gear \$1,769,832
- Transportation Rehabilitation and Improvements \$3,500,000

Additional budget to actual information on the City's General Fund can be found on page 105.

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets.** The City's investment in capital assets for its governmental and business-type activities as of September 30, 2020 totaled \$506,524,468 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements other than buildings, intangibles, equipment, infrastructure, and construction in progress. The City's investment in capital assets decreased \$5,376,920 from FY 2019.

# CAPITAL ASSETS (NET OF DEPRECIATION)

_	Government	al Ac	tivities	Business-Type Activities		Total					
	<u>2020</u>		<u>2019</u>		2020		<u>2019</u>	<u>2020</u>			<u>2019</u>
Land	\$ 25,768,699	\$ 2	24,794,843	\$	23,130,035	\$	22,203,026	\$	48,898,734	\$	46,997,869
Intangible (Easement, ROW)	1,935,359		1,935,359		1,402,566		1,185,855		3,337,925		3,121,214
Buildings and Improvements	38,376,571	3	36,263,815		244,038,576		276,153,061		282,415,147		312,416,876
Equipment	21,208,065	2	20,154,403		57,499,213		15,044,874		78,707,278		35,199,277
Intangible (Software)	1,100,284		1,027,643		620,479		986,668		1,720,763		2,014,311
Infrastructure	67,587,238	7	74,364,475		-		-		67,587,238		74,364,475
Construction in Progress	10,121,536		5,399,208		13,735,847		21,634,318	_	23,857,383		27,033,526
Total	\$ 166,097,752	\$16	63,939,746	\$	340,426,716	\$	337,207,802	\$	506,524,468	\$	501,147,548

Major capital asset events during the current fiscal year included the following:

#### **Governmental Activities:**

- MLK First Responder Campus \$6,527,846
- NE 9<sup>th</sup> Street Pedestrian Improvement \$591,044
- SR 492 Traffic Signal Installation \$455,433
- Watula Ave Phase III Improvement \$472,306

#### **Business-type Activities:**

- Multi-Use General Airport Terminal Facility \$1,969,524
- Airport Taxiway Rehabilitation \$2,617,189
- Wetland Groundwater Recharge Park \$1,400,041
- South Wood Villas Sewer Expansion \$1,236,030

Planning, design or construction is in progress on the following projects:

• Mary Sue Rich Community Center at Reed Place

Additional information on the City's capital assets can be found in the Notes to Financial Statements on pages 69-70.

**Long-term debt.** At the end of the current fiscal year, the City had total debt outstanding of \$137,525,000. That was a decrease of \$8,940,000 or 6.10% from outstanding long-term debt of \$146,465,000 at the end of FY 2019. Electric and Water & Sewer debt is paid with operating revenues. The capital improvements debt is serviced by the pledge of non-ad valorem revenues such as gas taxes, sales tax revenues and State revenue sharing.

#### **Outstanding Debt**

	Governmen	ital activities	Business-ty	pe activities	Total			
	2020	2019	2020	2019	2020	2019		
Capital Improvement bonds	\$22,880,000	\$24,790,000	\$ -	\$ -	\$ 22,880,000	\$ 24,790,000		
Utility system bonds	-	-	114,645,000	121,675,000	114,645,000	121,675,000		
Total	\$22,880,000	\$24,790,000	\$114,645,000	\$121,675,000	\$137,525,000	\$146,465,000		

The City had no outstanding general obligation debt at the close of FY 2020. The City maintains excellent bond ratings from the major ratings agencies.

Additional information on the City's long-term debt can be found in the Notes to Financial Statements on pages 94-98 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

The following were some of the significant factors considered in preparing the City's FY 20-21 budget:

- The FY 2020 budget was prepared as the City continues to carefully plan using conservative fiscal oversight. This disciplined approach resulted in high quality municipal services, investment in public facilities, and maintaining appropriate reserves to provide resiliency during uncertain economic times which are proving to be the norm in the current economic environment.
- The City's leadership, the City Council and Mayor, recognizes its critical role in establishing the appropriate tenor and investment required for economic transformation of the local economy. The City's strategic plan has four goals: economic hub, fiscal sustainability, operational excellence, and quality of place. These goals serve as drivers for directing the City's limited resources.
- Ocala's economy continues to strengthen, with an 4.57% increase in real property valuations. The City
  has aggressively, but strategically, continued sowing the seeds for tomorrow's economic recovery. The
  City's investments in economic development made over the past three to four years are beginning to yield
  meaningful results. The FY 2021 budget continues strategic funding for economic development projects
  while preserving flexibility for pursuing additional economic opportunities.
- Through strong financial policies, as adopted by the City Council, the City presented stakeholders a balanced budget that addresses priority needs, and maintains or enhances service levels.
- The balanced budget was possible due to an increase in property valuations and transfers to cover the cost of service delivery. The General Fund Budget for FY 2021 totals \$118,391,347.
- The Citywide Comprehensive FY 2021 Budget totals \$817,129,466.
- The FY 2021 Budget was prepared by utilizing available resources in the most efficient manner to ensure that the City can provide services that have been established as priorities for the current fiscal year. The City continues to monitor growth pressures in annual pension contribution costs and inflationary pressures associated with day-to-day operations and capital expenses.

Each department reviewed its operations and recommended strategies to reduce expenditures without significantly impacting services. These efficiencies to date include: reorganization of some department and/or divisions, consolidation of service functions, re-assignment of staff to critical tasks, and better utilization of technology. Each department will continue to focus on all areas of their operation to reduce costs while maintaining operational efficiency.

- A rate study for electric was concluded in August 2018. In addition to adjustments to customer charges, City Council approved increases to electric base rates, averaging 6%, over a three- year period beginning October 2018.
- A rate study for water and wastewater rates was completed in October 2020. City Council has approved an annual increase of 8% over a five-year period, starting in February 2021.

During the current fiscal year, the unassigned fund balance in the general fund was \$20,587,032. The City has appropriated \$18,290,701 of this amount for spending in the 2019-2021 fiscal year budgeted.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to present users with a general overview of the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department, 201 SE 3rd Street, Ocala, Florida 34471, or telephone (352) 629-2489.

# CITY OF OCALA, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2020

	Governmental	Business Type	
Assets	Activities	Activities	Total
Cash and investments	\$ 497,727	\$ 74,505	\$ 572,232
Equity In pooled cash and investment fund	112,818,701	99,879,077	212,697,778
Receivables-net of allowance for uncollectibles	2,005,007	25,407,468	27,412,475
Accrued interest receivable	410,161	245,270	655,431
Internal balances	(182,880)	182,880	-
Due from other governments	3,902,331	8,154,139	12,056,470
Prepaids	945,977	292,310	1,238,287
Inventories	82,857	9,441,561	9,524,418
Capital assets not being depreciated	37,825,594	38,269,448	76,095,042
Capital assets, being depreciated, net	128,272,158	302,157,268	430,429,426
Total assets	286,577,633	484,103,926	770,681,559
Defermed cutflering of recovering			
Deferred outflows of resources	22 044 000	10 400 140	24 227 020
Deferred outflows pension related	23,814,880	10,422,149	34,237,029
Deferred outflows from debt refunding	1,449,537	4,422,827	5,872,364
Deferred outflows from OPEB	1,858,559	912,281	2,770,840
Total deferred outflows of resources	27,122,976	15,757,257	42,880,233
Liabilities			
Accounts payable and accrued liabilities	5,956,528	14,372,854	20,329,382
Contract retainage	403,702	161,461	565,163
Accrued interest payable	331,012	1,879,887	2,210,899
Unearned revenue	351,528	2,673,891	3,025,419
Due to other governments	520,367	2,073,091	520,367
Escrow and deposits	1,417,678	-	1,417,678
Other liabilities	1,417,070	7,926,663	7,926,663
Noncurrent liabilities:	-	1,920,003	7,920,003
Due within one year	7,076,891	8,804,893	15,881,784
Due in more than one year	188,908,033	149,775,983	338,684,016
Total liabilities	204,965,739	185,595,632	390,561,371
Total nashines	204,300,703	100,000,002	330,301,371
Deferred inflows of resources			
Deferred inflows from debt refunding	-	236,137	236,137
Deferred inflows pension related	1,419,100	-	1,419,100
Deferred inflows from OPEB	939,933	460,067	1,400,000
Regulatory liability-rate stabilization	-	18,464,827	18,464,827
Total deferred inflows of resources	2,359,033	19,161,031	21,520,064
Net Position			
Net invested in capital assets	144,263,587	229,806,945	374,070,532
Restricted for:			
Transportation	2,231,818	-	2,231,818
Capital projects	7,387,704	33,080,227	40,467,931
Debt service	1,955,000	7,236,000	9,191,000
Development district improvements	3,353,270	-	3,353,270
Public safety	2,161,071	-	2,161,071
Grants	758,605	-	758,605
Unrestricted	(55,735,218)	24,981,348	(30,753,870)
Total net position	\$ 106,375,837	\$ 295,104,520	\$ 401,480,357
-			

# CITY OF OCALA, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020

				P	rogr	am Revenues	6	
Functions/Programs		Expenses		Charges For Services		Operating Grants and Contributions		Capital Frants and Intributions
Governmental activities:								
General government	\$	12,539,845	\$	8,113,682	\$	1,042,019	\$	310,573
Public safety		58,112,349		11,052,473		281,435		-
Public safety-(Fire fee settlement)		80,000,000		-		-		-
Physical environment		6,629,347		7,178,037		8,408		-
Transportation		17,937,405		-		333,490		641,214
Economic environment		3,604,606		54,897		523,826		-
Culture and recreation		9,746,534		427,141		4,471		-
Interest on long term debt		797,420		-				
Total governmental activities		189,367,506		26,826,230		2,193,649		951,787
Business-type activities:								
Electric		134,900,874		155,074,881		1,573,146		367,449
Water and sewer		35,235,871		31,400,930		17,197		3,507,782
Sanitation		11,648,985		14,369,835		-		20,688
Municipal golf courses		1,792,709		1,276,066		-		-
International airport		1,490,607		1,265,518		-		3,723,279
Fiber Network		4,657,453		7,150,454		-		-
Suntran		3,227,376		255,155		5,876,328		-
Total business-type activities		192,953,875		210,792,839		7,466,671		7,619,198
Total Primary Government	\$	382,321,381	\$	237,619,069	\$	9,660,320	\$	8,570,985

# **General Revenues:**

Property tax

Utility service tax

Communication tax

Local option gas tax

Infrastructure sales tax

Other tax

State shared revenues

Investment income

Miscellaneous

# **Transfers**

Transfers

Total general revenues and transfers

Change In net position

Net position - October 1

Net position - September 30

Net (Expense) Revenue and Change In Net Position

Primary Government								
G	overnmental Activities	<b>,</b> .						
	_		_					
\$	(3,073,571)	\$	_	\$	(3,073,571)			
•	(46,778,441)	•	-	•	(46,778,441)			
	(80,000,000)		-		(80,000,000)			
	557,098		-		557,098			
	(16,962,701)		-		(16,962,701)			
	(3,025,883)		-		(3,025,883)			
	(9,314,922)		-		(9,314,922)			
	(797,420)		-		(797,420)			
	(159,395,840)		-		(159,395,840)			
	-		22,114,602		22,114,602			
	-		(309,962)		(309,962)			
	-		2,741,538		2,741,538			
	-		(516,643)		(516,643)			
	-		3,498,190		3,498,190			
	-		2,493,001		2,493,001			
	-		2,904,107		2,904,107			
	-		32,924,833		32,924,833			
\$	(159,395,840)	\$	32,924,833	\$	(126,471,007)			
	32,306,598		-		32,306,598			
	9,319,912		-		9,319,912			
	2,437,867		-		2,437,867			
	3,585,041		-		3,585,041			
	8,142,311		-		8,142,311			
	1,602,106		-		1,602,106			
	6,315,818		-		6,315,818			
	5,142,603		3,822,399		8,965,002			
	733,753		-		733,753			
	23,637,291	_	(23,637,291)	_				
	93,223,300		(19,814,892)		73,408,408			
	(66,172,540)		13,109,941		(53,062,599)			
	172,548,377		281,994,579		454,542,956			
\$	106,375,837	\$	295,104,520	\$	401,480,357			

# CITY OF OCALA, FLORIDA BALANCE SHEET ALL GOVERNMENTAL FUNDS SEPTEMBER 30, 2020

	General Fund		Community edevelopment Agency (CRA) Fund		Other Governmental Funds	(	Total Governmental Funds
Assets							
Cash and investments	\$ 497,727	\$	-	\$	-	\$	497,727
Equity In pooled cash and investment fund Receivables-net of	47,646,031		10,955,426		19,408,545		78,010,002
allowance for uncollectibles	556,102		-		832,649		1,388,751
Accrued interest receivable	184,184		39,408		61,567		285,159
Due from other funds	6,557,655		-		-		6,557,655
Advances to other funds	1,800,000		-		-		1,800,000
Due from other governments	2,382,825		-		1,519,506		3,902,331
Prepaids	944,987		-		950		945,937
Inventories	82,857		-		-		82,857
Accrued unbilled revenues	 616,256						616,256
Total assets	 61,268,624	_	10,994,834	_	21,823,217		94,086,675
Liabilities:							
Accounts payable and accrued liabilities	3,751,842		39,678		731,118		4,522,638
Interfund advances payable	-		7,355,083		-		7,355,083
Unearned revenue	351,528		-		-		351,528
Retainage on contracts	98,569		985		304,148		403,702
Escrow and deposits	409,612		-		1,008,066		1,417,678
Due to other governments	520,367		-		-		520,367
Due to other funds	· <u>-</u>		475,986		709,465		1,185,451
Total liabilities	5,131,918		7,871,732		2,752,797		15,756,447
Deferred Inflows of Resources							
Deferred inflows from future revenues	83,458		-		63,876		147,334
Total deferred inflows of resources	 83,458		-		63,876		147,334
Fund Balances:							
Nonspendable	2,827,844		_		950		2,828,794
Restricted	2,588,494		3,123,102		12,466,884		18,178,480
Committed	3,910,065		-		6,538,710		10,448,775
Assigned	26,139,813		_		-		26,139,813
Unassigned	20,587,032		_		_		20,587,032
Total fund balances	56,053,248		3,123,102		19,006,544		78,182,894
Total liabilities, deferred inflows							
of resources and fund balances	\$ 61,268,624	\$	10,994,834	\$	21,823,217	\$	94,086,675

# CITY OF OCALA, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION AS OF SEPTEMBER 30, 2020

Total fund balances of governmental funds	\$ 78,182,894
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources	
and, therefore, are not reported in the funds. The cost of the assets is	
\$456,697,301 and the accumulated depreciation is \$299,056,683	157,640,618
The pension liability is a liability for the government-wide statement of net position. A pension liability is not considered to represent a financial liability and, therefore, is not reported in the governmental funds.	
Net Pension Liability General Employees Plan	(38,694,245)
Net Pension Liability Police Plan	(18,685,449)
Net Pension Liability Fire Plan	(12,886,188)
Deferred outflows of resources related to pensions	23,814,880
Deferred inflows of resources related to pensions	(1,419,100)
The internal service funds are used by management to charge the costs of fleet, facilities, information technology and risk management to individual funds. The assets and liabilities of the internal service funds are included in	
governmental activities in the statement of net position.	34,323,642
Other long-term assets are not available to pay for current period expenditures and therefore, are reported as deferred inflows of unavailable revenue and receivable in the funds.	147,334
Long term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long term are reported in the Statement of Net Position. Long term liabilities at year end consist of:	
Other liabilities-Fire fee settlement	(80,000,000)
Bonds payable	(22,880,000)
Unamortized (gain)loss on refunding (to be amortized as	
interest expense).	1,449,537
Accrued interest payable	(331,012)
Compensated absences	(4,192,552)
OPEB liability payable	(11,013,148)
Deferred inflows related to OPEB	(939,933)
Deferred outflows related to OPEB	 1,858,559
Net position of governmental activities	\$ 106,375,837

# CITY OF OCALA, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

Revenues	General Fund	CRA Fund	Other Governmental Funds	Total Governmental Funds
Property tax	\$ 31,458,356	\$ 759,397	\$ 88,845	\$ 32,306,598
Utility service tax	9,319,912	-	-	9,319,912
Communication service tax	2,437,867	_	_	2,437,867
Local option gas tax	-, ,	_	3,585,041	3,585,041
Infrastructure sales surtax	_	_	8,142,311	8,142,311
Other tax	1,602,106	_	-	1,602,106
State shared revenues	6,315,818	-	-	6,315,818
Other intergovernmental revenues	2,289,584	-	776,177	3,065,761
Permits and fees	3,048,184	-	· -	3,048,184
Fines and forfeitures	799,415	-	-	799,415
Charges for services	15,743,323	-	7,314,984	23,058,307
Investment income	2,214,083	570,939	789,827	3,574,849
Miscellaneous	1,411,883	623	95,702	1,508,208
Total revenues	76,640,531	1,330,959	20,792,887	98,764,377
Expenditures				
Current:				
General government	12,072,746	_	36,015	12,108,761
Public safety	55,623,394	_	564,287	56,187,681
Physical environment	114,271	_	4,986,794	5,101,065
Transportation	3,643,116	_	5,631,964	9,275,080
Economic environment	2,854,586	501,776	217,600	3,573,962
Culture and recreation	8,954,184	-	11,000	8,965,184
Capital outlay	9,195,496	1,581,884	6,854,388	17,631,768
Debt service:	2,122,122	1,001,001	2,001,000	,,.
Principal payments	-	_	1,910,000	1,910,000
Interest and fees	_	_	686,740	686,740
Total expenditures	92,457,793	2,083,660	20,898,788	115,440,241
Excess (deficiency) of revenues				
over expenditures	(15,817,262)	(752,701)	(105,901)	(16,675,864)
Other financing sources (uses)				
Transfers in	24,334,790	1,136,982	2,626,252	28,098,024
Transfers out	(4,243,621)	(116,707)	(55,594)	(4,415,922)
Total other financing sources (uses)	20,091,169	1,020,275	2,570,658	23,682,102
Net change in fund balances	4,273,907	267,574	2,464,757	7,006,238
Fund balances - October 1	51,779,341	2,855,528	16,541,787	71,176,656
Fund balances - September 30	\$ 56,053,248	\$ 3,123,102	\$ 19,006,544	\$ 78,182,894

# CITY OF OCALA, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020

Net change in fund balances - total governmental funds	\$	7,006,238
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital purchases as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This reconciling item is the amount by which capital purchases of \$17,631,768 (net of disposals \$172,930) exceeded depreciation expense of \$12,254,580		5,204,258
The issuance of bonds and similar long term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premium, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The amounts of the items that make up these differences in treatment of long term debt and related items are:		
Bonds and certificates payable Amortization of bond discount, premium, and deferred amounts on refundings		1,910,000 (135,396)
Some expenses reported in the statement of activities such as compensated absences, accrued interest and OPEB liability payable, do not require the use of current financial resources and are not reported as expenditures in governmental funds:  Compensated absences  Accrued interest on long term debt  OPEB liability payable  Other liabilities-Fire fee settlement	1	(686,136) 24,716 (324,234) (80,000,000)
Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.		2,017,365
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(5,973)
The internal service funds are used by management to charge the costs of fleet, facilities, information technology and risk management to individual funds. The net income(expense) of the internal services funds is reported with governmental activities.		(1,183,378)
Change in net position of governmental activities	\$	(66,172,540)

# CITY OF OCALA, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2020

	_					BUSINESS-1	YPE	ACTIVITIES -
	Electric System Revenue			Water and Sewer		Sanitation		Municipal Golf Course
Assets								
Current Assets:								
Cash and investments	\$	2,899	\$	-	\$	-	\$	71,606
Equity in pooled cash and								
investment fund		18,020,006		8,269,482		7,514,754		228,723
Restricted assets available for								
current liabilities		3,895,493		5,756,902		=		-
Receivables (net, where applicable, of								
allowances for uncollectibles):								
Accounts and notes		11,717,371		1,767,331		779,394		459,888
Accrued interest		130,514		29,559		26,926		847
Unbilled revenues		7,901,128		1,448,442		703,576		-
Due from other funds		935,451		150,000		-		-
Prepaids		249,569		8,730		745		15,651
Inventories		6,848,001		1,991,913		-		61,233
Due from other governments		-		1,475,484		-		-
Total current assets		49,700,432		20,897,843		9,025,395		837,948
Noncurrent Assets:								
Restricted Assets:								
Equity in pooled cash and								
investment fund:								
Construction accounts		10,021,898		9,579,509		-		-
Debt service accounts		3,622,656		5,493,231		-		-
Impact fee accounts		2,438,825		9,470,158		-		-
Rate stabilization		18,464,827		-		-		-
Renewal and replacement		-		1,536,659		-		-
Accrued interest receivable:								
Impact fee accounts		-		33,178		-		-
Less: Portion classified as current		(3,895,493)		(5,756,902)		-		-
Non restricted assets:								
Interfund advances		2,855,083		2,700,000		-		-
Total non-current assets	_	33,507,796	_	23,055,833	_	-	_	-
Capital assets:								
Capital assets not being depreciated		7,625,457		21,222,789		=		357,343
Capital assets being depreciated, net		104,098,534		156,032,281		5,156,806		509,737
Total capital assets (net)		111,723,991		177,255,070		5,156,806		867,080
Total noncurrent assets		145,231,787		200,310,903		5,156,806		867,080
Total assets	\$	194,932,219	\$	221,208,746	\$	14,182,201	\$	1,705,028
Deferred outflows of resources:								
Deferred amount on debt refunding		1,645,939		2,776,888		-		-
Deferred amount pension related		6,981,156		1,573,066		1,510,269	,	
Deferred amount OPEB related		430,158		264,127		147,932		-
Total deferred outflows of resources	\$	9,057,253	\$	4,614,081	\$	1,658,201	\$	-

ENTERPRISE F	UNDS						RNMENTAL TIVITIES
Ocala International Airport	rnational Fiber		SunTran		Total		Internal vice Funds
\$ -	\$	- \$	-	\$	74,505	\$	-
-	5,218	3,349	-		39,251,314		34,808,699
-		-	-		9,652,395		-
94,646	221	,887	14,000		15,054,517		-
5,489		3,757	-		212,092		125,00
-		,805	-		10,352,951		-
-		-	-		1,085,451		-
289	16	5,951	375		292,310		4
=		,414	-		9,441,561		_
2,415,648	20	,514	4,242,493		8,154,139		-
2,516,072	6,336		4,256,868		93,571,235		34,933,74
-		-	-		19,601,407		-
-		-	-		9,115,887		-
-		-	-		11,908,983		=
-		-	-		18,464,827		=
-		=	=		1,536,659		-
-		-	-		33,178		-
=		-	-		(9,652,395)		-
					5,555,083		-
-			-		56,563,629		-
8,905,482	158	3,377	=		38,269,448		_
20,918,621	9,088		6,353,045		302,157,268		8,457,13
29,824,103	9,246		6,353,045		340,426,716		8,457,13
29,824,103	9,246	5,621	6,353,045		396,990,345		8,457,13
32,340,175	\$ 15,583	3,298 \$	10,609,913	\$	490,561,580	\$	43,390,87
					4 400 007		
- 24 400	200	-	-		4,422,827		-
- 21,190 14,919		- 5,468 5,145	-		4,422,827 10,422,149 912,281		-

(Continued)

# CITY OF OCALA, FLORIDA STATEMENT OF NET POSITION (Continued) PROPRIETARY FUNDS SEPTEMBER 30, 2020

				BUSINESS-	TYPE	ACTIVITIES -
	Electric System Revenue	Water and Sewer	;	Sanitation		Municipal Golf Course
Liabilities						
Current Liabilities:						
Payable from unrestricted assets:						
Accounts payable and accrued liabilities	\$ 11,797,193	\$ 454,558	\$	443,053	\$	589,120
Contract retainage	11,224	29,353		-		-
Claims payable	-	-		-		-
Compensated absences payable	953,543	141,614		168,227		-
OPEB obligation payable	103,274	65,259		36,748		-
Due to other funds	· <u>-</u>	-		-		=
Customer deposits	7,807,830	-		-		25,033
Unearned revenue	1,540,724	128,881		-		41,692
Total current liabilities payable	 	 				<u> </u>
from unrestricted assets	 22,213,788	 819,665		648,028		655,845
Payable from restricted assets:						
Accounts payable and accrued liabilities	273,132	264,376		=		=
Accrued interest payable	774,511	1,105,376		-		-
Revenue bonds payable within						
one year	2,847,850	4,387,150		_		_
Total current liabilities payable	 	 				
from restricted assets	3,895,493	5,756,902		-		-
Total current liabilities	26,109,281	6,576,567		648,028		655,845
Noncurrent Liabilities:						
Claims payable	-	-		-		-
Compensated absences payable	266,562	316,350		178,499		-
OPEB obligation payable	2,519,549	1,380,412		852,905		-
Net pension liability	23,302,587	6,556,866		5,478,825		-
Revenue bonds and notes payable						
after one year	43,550,450	63,859,550		=		=
Total noncurrent liabilities	 69,639,148	72,113,178		6,510,229		-
Total liabilities	\$ 95,748,429	\$ 78,689,745	\$	7,158,257	\$	655,845
Deferred Inflows of Resources:						
Deferred amount on debt refunding	-	236,137		-		-
Deferred inflows OPEB related	219,262	130,048		76,267		-
Regulatory liability-rate stabilization	18,464,827	-		-		-
Total deferred inflows of resources	18,684,089	366,185		76,267		-
Net Position						
Net investment in capital assets	66,960,406	111,519,768		5,156,806		867,080
Restricted for debt service	2,848,145	4,387,855		=		-
Restricted for capital projects	12,460,723	20,619,504		_		-
Unrestricted (accumulated deficit)	7,287,680	10,239,770		3,449,072		182,103
Total net position	\$ 89,556,954	\$ 146,766,897	\$	8,605,878	\$	1,049,183

#### **GOVERNMENTAL ENTERPRISE FUNDS ACTIVITIES** Ocala Ocala International Fiber Internal Network Service Funds Airport SunTran Total \$ 200,989 157,608 192,825 13,835,346 1,433,890 120,580 304 161,461 2,287,044 65,434 19,955 1,348,773 2,534 13,305 221,120 2,239,302 4,218,352 6,457,654 93,800 7,926,663 962,594 2,673,891 3,720,934 236,651 3,639,754 4,411,177 32,624,908 537,508 1,879,887 7,235,000 9,652,395 3.639.754 236.651 4.411.177 3.720.934 42,277,303 5,346,298 13,449 6,774 781,634 135,524 272,342 5,160,732 8,860 1,076,479 36,423,617 107,410,000 149,775,983 157,833 1,355,595 -5,346,298 4,411,177 192,053,286 236,137 8,341 26,149 460,067 18,464,827 19,161,031 29,703,523 6,353,045 8,457,133 9,246,317 229,806,945 7,236,000 33,080,227 (1,133,167)5,110,199 (154,309)24,981,348 25,866,509 28,570,356 14,356,516 6,198,736 295,104,520 34,323,642

# CITY OF OCALA, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

			BUSINESS-T	YPE ACTIVITIES -
	Electric System	Water	0	Municipal Golf
	Revenue	and Sewer	Sanitation	Course
Operating Revenues:				
Charges for services	\$ 146,091,353	\$ 31,332,514	\$ 14,142,070	\$ 1,275,951
Other	8,983,528	68,416	227,765	115
Total operating revenues	155,074,881	31,400,930	14,369,835	1,276,066
Operating Expenses:				
Purchase of electricity	93,621,687	-	-	-
Distribution	12,630,625	4,221,462	-	-
Operation and maintenance	3,814,762	237,994	6,015,959	58,959
Water and sewer treatment	-	6,329,257	-	-
Sewer collection	-	3,998,120	-	-
Internal service	-	-	-	-
Administration	13,792,146	7,128,994	4,938,303	1,428,790
Depreciation	9,336,680	10,832,132	441,487	304,960
Total operating expenses	133,195,900	32,747,959	11,395,749	1,792,709
Operating income (loss)	21,878,981	(1,347,029)	2,974,086	(516,643)
Non-Operating Revenues (Expenses):				
Investment income	2,266,946	939,063	307,850	10,125
Interest expense	(1,682,539)	(2,487,912)	-	-
Gain (loss) on sale of fixed asset	(22,435)	-	-	-
Other non-operating revenue (loss)	1,573,146	17,197	(253,236)	-
Total non-operating revenues (expenses)	2,135,118	(1,531,652)	54,614	10,125
Income (loss) before capital				
contributions and transfers	24,014,099	(2,878,681)	3,028,700	(506,518)
Capital Contributions	367,449	3,507,782	20,688	
Transfers:				
Transfers in	4,738	-	-	387,452
Transfers out	(18,698,231)	(3,011,962)	(1,272,476)	(173,000)
Total transfers	(18,693,493)	(3,011,962)	(1,272,476)	214,452
Change in net position	5,688,055	(2,382,861)	1,776,912	(292,066)
Net position - October 1	\$ 83,868,899	\$ 149,149,758	\$ 6,828,966	\$ 1,341,249
Net position - September 30	\$ 89,556,954	\$ 146,766,897	\$ 8,605,878	\$ 1,049,183

#### **GOVERNMENTAL ENTERPRISE FUNDS ACTIVITIES** Ocala Ocala Internal International Fiber Service Airport Network SunTran Total Funds 1,263,108 7,147,808 253,581 201,506,385 13,951,100 2,410 2,646 1,574 9,286,454 966,728 1,265,518 255,155 14,917,828 7,150,454 210,792,839 93,621,687 16,852,087 458,775 1,460,538 2,769,662 14,816,649 6,329,257 3,998,120 14,582,824 518,616 2,074,876 29,881,725 23,850,974 1,323,682 1,199,405 412,628 2,272,841 2,301,073 4,734,819 3,182,290 189,350,499 16,855,665 (1,035,555) 2,415,635 (2,927,135)21,442,340 (1,937,837)243,673 1,567,754 54,742 3,822,399 (4,170,451)810,310 (45,086)742,789 77,366 5,876,328 7,290,957 (768,484)156 865,208 321,039 5,831,242 7,685,694 799,270 (170,347)2,736,674 2,904,107 29,128,034 (1,138,567)3,723,279 7,619,198 5,000 265,935 663,125 (1,144,747)(24,300,416)(44,811)265,935 5,000 (1,144,747)(23,637,291)(44,811) 3,557,932 1,591,927 3,170,042 13,109,941 (1,183,378)25,012,424 12,764,589 3,028,694 281,994,579 35,507,020 \$ 28,570,356 14,356,516 6,198,736 295,104,520 34,323,642

# CITY OF OCALA, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

					BUSINESS-T	YPE	ACTIVITIES -
	Electric System Revenue		Water and Sewer	Sanitation			Municipal Golf Course
Cash Flows from Operating Activities: Cash received from customers Cash paid to suppliers for goods	\$	144,629,089	\$ 31,117,300	\$	14,339,862	\$	1,397,126
and services Cash received from other funds Cash received from employees		(106,588,565) - -	(15,170,615) - -		(6,222,353) - -		(1,652,305) - -
Cash paid for insurance claims Cash paid to employees for services Net cash provided by (used in)		(17,380,207)	 (7,973,197)		(4,837,122)		<u>-</u>
operating activities		20,660,317	 7,973,488		3,280,387		(255,179)
Cash Flows from Non-Capital Financing Activities:							
Transfers in Transfers out		4,738 (18,698,231)	- (3,011,962)		- (1,272,476)		387,452
Cash receipts from other funds		1,049,766	(3,011,962)		(1,272,476)		(173,000) -
Cash paid to other funds		-	-		(29,271)		-
Operating grants		1,448,306	-		11,258		-
Net cash provided by (used in)		(40.405.404)	(0.000.450)		(4.000.400)		044.450
non-capital financing activities		(16,195,421)	 (2,800,450)		(1,290,489)		214,452
Cash Flows from Capital and Related Financing Activities:							
Principal paid on bonds and notes		(2,770,000)	(4,260,000)		-		-
Interest paid on bonds and notes Proceeds from sale of capital assets		(1,596,301)	(2,286,646)		-		_
Acquisition and construction of capital assets		(6,238,440)	(7,270,257)		(2,121,536)		(35,886)
Contributions received from other governments and developers  Net cash provided by (used in) capital		367,449	 3,507,782		20,688		
and related financing activities		(10,237,292)	(10,309,121)		(2,100,848)		(35,886)
Cash Flows from Investing Activities: Investment income		2 227 552	057.465		242 627		10.015
Net cash provided by investing activities		2,327,553 2,327,553	 957,465 957,465	_	313,637 313,637	_	10,915 10,915
, , ,		2,021,000	 001,100		010,001	_	10,010
Net increase (decrease) in cash and cash equivalents		(3,444,843)	(4,178,618)		202,687		(65,698)
Cash and cash equivalents, beginning	\$	56,015,954	\$ 38,527,657	\$	7,312,067	\$	366,027
Cash and cash equivalents, ending	\$	52,571,111	\$ 34,349,039	\$	7,514,754	\$	300,329

EN	ITERPRISE F	UND	S					GC	OVERNMENTAL ACTIVITIES	
Ocala International Airport		Ocala Fiber Network			SunTran Total		Total	Internal Service Funds		
\$	2,206,291	\$	7,263,957	\$	266,155	\$	201,219,780	\$	966,728	
	(1,068,552) - - - (625,707)		(1,654,104) - - - (1,939,090)		(2,993,853) - - - (182,380)		(135,350,347) - - - (32,937,703)		(7,039,677) 15,130,169 2,797,968 (13,662,858)	
	512,032		3,670,763		(2,910,078)		32,931,730		(1,807,670)	
	5,000 - 1,568,782 - -		(1,144,747) - - 77,366		265,935 - 2,889,655 - 2,435,917		663,125 (24,300,416) 5,719,715 (29,271) 3,972,847		(44,811) - - 4,928	
	1,573,782		(1,067,381)	_	5,591,507		(13,974,000)		(39,883)	
	- - - (4,765,864)		- - - (2,526,191)		- - (3,647,741)		(7,030,000) (3,882,947) - (26,605,915)		- - -	
	2,627,145		_		_		6,523,064		<u> </u>	
	(2,138,719)		(2,526,191)		(3,647,741)		(30,995,798)			
	52,905 52,905	_	246,808 246,808		<u>-</u>		3,909,283 3,909,283	_	1,598,678 1,598,678	
	-		323,999		(966,312)		(8,128,785)		(248,875)	
\$		\$	4,894,350	\$	966,312	\$	108,082,367	\$	35,057,574	
\$		\$	5,218,349	\$		\$	99,953,582	\$	34,808,699	

(Continued)

# CITY OF OCALA, FLORIDA STATEMENT OF CASH FLOWS (Continued) PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

						BUSINESS-	ГҮРЕ	ACTIVITIES -	
		Electric System Revenue	Water and Sewer		Sanitation			Municipal Golf Course	
Reconciliation of Cash and Cash Equivalents to Balance Sheet:									
Total current cash and investments per the balance sheet Total noncurrent cash and investments	\$	18,022,905	\$	8,269,482	\$	7,514,754	\$	300,329	
per the balance sheet		34,548,206		26,079,557					
Cash and cash equivalents, end of year		52,571,111		34,349,039		7,514,754		300,329	
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:									
Operating income (loss) Adjustments to reconcile operating income (loss) to cash provided by operating activities:		21,878,981		(1,347,029)		2,974,086		(516,643)	
Depreciating activities.  Depreciation & amortization  (Increase) decrease in assets and deferred outflow of resources:		9,336,680		10,832,132		441,487		304,960	
Accounts and notes receivable		(113,808)		183,812		(64,471)		97,671	
Accrued unbilled revenue		8,404		130,242		5,226		-	
Due from other funds Inventories		- 466,598		- (191,012)		-		- 12,457	
Due from other governments		2,089,054		(597,683)		- 29,271		12,437	
Other current assets		52,722		(7,625)		14,374		- 1,710	
Deferred outflows pension		439,412		194,376		102,664		1,710	
Deferred outflow OPEB		(316,758)		(200,160)		(112,712)		_	
Increase (decrease) in liabilities and deferred inflow of resources:		(010,700)		(200,100)		(112,712)		_	
Accounts payable		884,013		(657,333)		38,733		(178,724)	
Compensated absences payable		117,455		62,720		69,743		-	
OPEB obligation payable		266,392		168,334		94,790		_	
Net pension liability		(523,374)		(231,468)		(122,296)		_	
Deferred inflows pension		(1,005,081)		(444,548)		(234,842)		_	
Customer deposits		(1,585,226)		-		-		23,390	
Deferred inflows of resources		(11,571,429)		_		_		,	
Deferred inflows OPEB		124,593		78,730		44,334		_	
Unearned revenue	_	111,689	_	-	_	-	_		
Net cash provided by (used in) operating activities	\$	20,660,317	\$	7,973,488	\$	3,280,387	\$	(255,179)	
	Ė	<u> </u>	<u> </u>		Ė		<u> </u>		
Noncash Capital and Related Financing Activities: Plant and equipment contributed									
by developers	\$	367,449	\$	3,507,782	\$	20,688	\$	_	
by developers	Ψ	307,448	φ	5,501,102	φ	20,000	φ		

ENTERPRISE	FUNDS	S						VERNMENTAL ACTIVITIES		
Ocala International Airport		Ocala Fiber Network		SunTran		Total		Internal Service Funds		
\$ -	\$	5,218,349	\$	-	\$	39,325,819	\$	34,808,699		
				-		60,627,763				
		5,218,349		-		99,953,582		34,808,699		
(1,035,555)	)	2,415,635		(2,927,135)		21,442,340		(1,937,837)		
1,323,682		1,199,405		412,628		23,850,974		2,272,841		
(26,621)	)	49,219		(14,000)		111,802		-		
-		(5,903)		-		137,969		-		
-		- (21 262)		-		- 256,780		-		
-		(31,263) 70,186		-		1,590,828		-		
541		(11,651)		(375)		49,696		(40)		
14,383		30,238				781,073		-		
(7,773)	)	(40,809)		-		(678,212)		-		
(698,814)	)	48,827		(381,196)		(944,494)		(2,142,634)		
2,143		1,263		-		253,324		-		
6,537 (3,906)		34,320 (35,812)		-		570,373 (916,856)		-		
(33,036)		(68,944)		-		(1,786,451)		-		
4,800	•	-		-		(1,557,036)		-		
-		-		-		(11,571,429)		-		
3,057		16,052		-		266,766		-		
962,594		-	-	-	_	1,074,283	_			
\$ 512,032	\$	3,670,763	\$	(2,910,078)	\$	32,931,730	\$	(1,807,670)		
\$ -	\$	<u> </u>	\$		\$	3,895,919	\$			

# CITY OF OCALA, FLORIDA STATEMENT OF NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2020

	PENSION TRUST FUNDS			
Assets Cash and cash equivalents	\$ 6,706,906			
Receivables: Interest and dividends receivable Accounts receivable Total receivables	228,390 523,977 752,367			
Investments, at fair value Bonds and notes Common stock Mutual funds: real estate Mutual funds: equities Emerging markets Hedge fund (mutual fund) Total investments	101,264,349 38,647,892 25,590,807 116,546,873 28,547,099 11,392,938 321,989,958			
Total assets	329,449,231			
Liabilities Accounts payable Total liabilities	444,340 444,340			
Net Position Restricted for pensions	\$ 329,004,891			

# CITY OF OCALA, FLORIDA STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	PENSION TRUST FUNDS		
Additions			
Contributions: Employer	\$	19,269,635	
State	Ψ	1,208,807	
Employee		2,087,190	
Total contributions		22,565,632	
	-	==,000,002	
Investment income:			
Investment gain		25,093,556	
Interest and dividend income		6,053,937	
Less: Investment management fees		(1,516,362)	
Net investment gain		29,631,131	
Total additions		52,196,763	
<b>-</b>			
Deductions		00 474 445	
Pension payments		23,174,445	
Refunds to employees Administration		118,831 417,002	
Total deductions	-	23,710,278	
Total deductions		23,7 10,270	
Change in net position		28,486,485	
Net position - beginning		300,518,406	
Net position - ending	\$	329,004,891	



This page intentionally left blank

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Ocala (the "City") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the standard setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with the subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of these policies are described below.

# A. Reporting Entity

The City of Ocala, Florida (the "City") operates under a council-manager form of government, including a six-member City Council comprised of a Mayor (elected at large) and five district Councilmen and provides the following services as authorized by its charter: public safety, public works, public utilities, culture, recreation and community development. The City of Ocala, Florida was created pursuant to the Laws of Florida, Chapter 67-1782.

In evaluating the City as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the City may or may not be financially accountable and, as such, be includable within the City's financial statements. The City (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and (1) can impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Management determined that the Community Redevelopment Agency is the only organization that should be included in the City's financial statements as a component unit.

#### **Blended Component Unit**

The Community Redevelopment Agency (CRA) was created pursuant to Chapter 163.356, Florida Statutes, City Ordinance 2009 and City Resolutions 88-37, 88-52 and 89-44. The City Council approved revised Ordinance 2016-2, resolutions 2016-1 and 2016-4 establishing two additional CRA subareas. The City Council serves as the CRA Board and the City has operational responsibility for all the CRAs. Although legally separate, the CRAs are appropriately blended as governmental fund type component units into the primary government. The CRAs are presented as major governmental funds.

The Ocala Downtown Development District (DDD) was created under the laws of Florida, Chapter 67-1782, and Ordinance No. 266 of the City of Ocala. The Governing Board is appointed by the Ocala City Council and, therefore, the City exercises significant influence over its operations and fiscal management. The DDD is considered a component unit for financial reporting purposes and is included as a blended special revenue fund.

The City includes advisory boards and commission within the City in its financial statements in circumstances where the City selects the governing authority, designates management, can influence operations, and has accountability for fiscal matters of the advisory boards and commissions. Therefore, it meets the reporting requirements under GASB 61.

#### **Related Organizations**

The following entity is not included in the accompanying financial statements:

<u>Ocala Housing Authority (OHA)</u> – Although the City is responsible for appointing the OHA's board, the City does not exercise the other prerequisites for inclusion as a component unit. The City's accountability for this organization does not extend beyond making these appointments. The OHA was established in 1973 and is funded primarily by the United States Department of Housing and Urban Development. The OHA service area is Marion County. The OHA currently provides financial assistance through its Housing Choice Voucher (HCV) Program (Section 8) for low-income families, seniors and person with disabilities. The HCV program provides

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

rental subsidies for eligible families, via direct monthly payments for private landlords who rent units throughout Marion County. A significant number of these units are in the unincorporated areas of the county.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the Statement of Net Positions and the Statement of Activities) report information on all the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Interfund services provided and used are not eliminated in the process of consolidation. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Fiduciary funds are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

<u>Governmental Funds</u> are those through which most governmental functions of the City are financed. The acquisition use and balances of the City's expendable financial resources and the related liabilities (except those accounted for in proprietary or fiduciary funds) are accounted for through governmental funds. The following are the City's governmental fund types:

- General Fund
- Special Revenue Funds
- Debt Service Funds
- Capital Projects Funds

<u>Proprietary Funds</u> are used to account for the City's ongoing activities which are similar to those often found in the private business sector. The following are the City's proprietary fund types:

- Enterprise Funds
- Internal Service Fund

<u>Fiduciary Funds</u> are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The City's fiduciary fund type includes:

Pension Trust Funds

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and pension trust funds within the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resource measurement focus and the modified accrual basis of accounting. Revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the period. Measurable refers to the ability to quantify in monetary terms the amount of the revenue and receivable. Available means collectible in the current period or soon enough thereafter to be used to pay liabilities at the balance sheet date. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as substantially all eligibility requirements imposed by the provider have been met. Transfers are recognized in the accounting period in which the related fund liability is incurred, if measurable, except for unmatured principal and interest on long term-debt. As a rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Material revenues are considered susceptible to accrual because they are both measurable and available to finance expenditures of the current period. Interest and investment income earnings are recognized when earned and allocated monthly based on each fund's equity in the pool. Some governmental fund revenues are not considered susceptible to accrual because they are not both measurable and available to finance expenditures of the current period.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses.

Accounting standards set forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The non-major governmental funds are combined in a single column in the fund financial statements and detailed in the combining statements section.

The City reports two major governmental funds:

**The General Fund** is the City's primary operating fund. It accounts for all financial resources traditionally associated with general governments except those required to be accounted for in another fund.

**The Downtown CRA Fund** is the Community Redevelopment Agency Trust Fund. It is used to account for receipts and transfers of the tax increment fees collected for improving and redeveloping the downtown area including the magnolia area.

The City reports seven major proprietary funds:

**The Electric System Fund** accounts for the construction, operation and maintenance of the City-owned electric system as well as sales of electricity and other services to the general public. Electricity rates charged to customers are set by the City Council within the rate structure established (guidelines are approved) by the Florida Public Service Commission.

The Water and Sewer System Fund accounts for the costs and recovery of costs in the form of user charges related to the production, treatment and distribution of potable water, along with the collection, treatment and disposal of sewage waste with the City. The maintenance and improvement of the utility plant required to provide these goods and services are financed primarily from user charges.

The Sanitation Fund accounts for the operations and maintenance of the City's refuse collection system.

**The Municipal Golf Course Fund** accounts for the construction, operations and maintenance of the City's golf course.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

**The Ocala International Airport Fund** accounts for the construction, operations and maintenance of the City's airport and the Foreign Trade Zone #217.

**The Ocala Fiber Network Fund** accounts for the construction, operations and maintenance of the City's broadband communications (fiber optics) network.

**The SunTran Fund** accounts for the operations and maintenance of the regional mass transit system that began operations during 1999.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City's internal service funds related to general insurance and fleet, facilities and information technology management record operating revenue from the charges to other funds for services. For the internal service fund related to health insurance, the principal operating revenues are employer and employee contributions. Operating expense for enterprise funds and internal service funds include the cost of sales and service, administrative expenses, depreciation on capital assets, and benefits paid. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

Additionally, the City reports the following fund types:

**Special Revenue Funds** account for the proceeds of specific revenue sources that are legally restricted for specified purposes.

**Debt Service Funds** account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**Internal Service Funds** account for the activities of the City's risk management and fleet, facilities and information technology management. The City's risk management program includes amounts collected and the claims paid for workers' compensation, property, general liability, health, dental and prescription medicine self-insurance. Information technology management covers the entire City's operations.

**Pension Trust Funds** account for the activities of the City's General Employees', Firefighters' and Police Officers' Retirement Systems, which accumulate resources for pension benefit payments to qualified retiring employees. They are excluded from the government-wide financial statements because they are fiduciary in nature and do not represent resources available to the government for operations.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance

# 1. Cash & Cash Equivalents

The City has defined Cash and Cash Equivalents to include cash on hand, demand deposits and cash with fiscal agents. Investments with original maturities of three months or less are considered cash equivalents.

# 2. Equity in Pooled Cash and Investments

The City maintains a pooled cash investment fund which allows the various funds of the City to pool monies for investment purposes. The City maintains records to identify the equity of each fund investing in the pool as well as amounts borrowed from the pool. Investment earnings of the pool are recorded as earned and are allocated to the participating funds based on the respective fund's equity in the pool at the end of each month.

All investments are stated at fair value based on quoted market prices at the end of the fiscal year. Income from other investments owned by the individual funds is recorded in the respective funds as earned.

# 3. Accounts Receivable

Accounts receivable are recorded in the Governmental, Business-type, and Fiduciary funds. Where appropriate, an associated allowance for doubtful accounts has been established in the related fund. Utility receivables are shown net of the allowance for uncollectible accounts. For the most part, receivables and the related revenues are recognized when determined and billed – either for services rendered, grant entitlements, or reimbursements due, or otherwise measurable and available. Utility service receivables are recorded at year end for services rendered but unbilled.

# 4. Due From/Due to Other Funds

Amounts receivable from, or payable to, other funds are reflected in the accounts of the fund until liquidated, usually within one year. Any residual balances outstanding between government activities and business-type activities are reported in the government-wide statements as "internal balances".

#### 5. Prepaid Items and Inventory

Certain payments to vendors for services that will benefit periods beyond September 30, 2020 are recorded as prepaid items and are recorded as prepaid items in both the government-wide and fund financial statements.

All City inventories, excluding golf, are maintained on a consumption basis of accounting where items are purchased for inventory and charged to the budgetary accounts as the items are consumed. Golf inventory is expensed as purchased and after year-end inventory is adjusted on balance sheet. Inventories held by the General Fund consist of maintenance supplies and fuel which are expensed as consumed. Inventories included in the Enterprise Funds consist of chemicals, fuels, food concessions, golf retail merchandise, and equipment and supplies held for maintenance use or for capital improvements and are stated at the lower of average cost or market. Obsolete and unusable items have been reduced to estimated salvage values.

#### D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

Allowances for obsolete or unusable items have been set at 7.5% of inventory values and are as follows:

	Inventory		Allowance for Obsolete		Adjusted Inventory	
Governmental:		_				_
Fleet-bulk fuel	\$	89,575	\$	(6,718)	\$	82,857
Total Governmental		89,575	\$	(6,718)	\$	82,857
Business-type:						
Electric		7,403,245 (555,243)		(555,243)	6,848,002	
Water & Sewer		2,153,420	(161,507)		1,991,913	
Golf		66,197	(4,965)		61,232	
Fiber		584,231	(43,817)		540,414	
Total Business-type		10,207,093	\$	(765,532)	\$	9,441,561

#### 6. Restricted Assets

Certain proceeds of the City's revenue bonds (enterprise funds), as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants or other legal agreements. The revenue bond debt service funds are used to segregate resources accumulated for debt service payments over the next twelve months. The renewal and replacement funds are used to report resources set aside to meet unexpected contingencies or to fund asset renewals and replacements. The City would typically use restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use thereof to a future project of replacement equipment acquisition.

#### 7. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Property, plant, and equipment with initial, individual costs that equal or exceed \$5,000 and estimated useful lives of over one year are recorded as capital assets. Roads, bridges, and sidewalks are capitalized when their initial costs equal or exceed \$25,000 and possess estimated useful lives of more than one year.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and capital assets received in a service concession arrangement, are reported at acquisition value rather than fair value. For intangible assets, the capital outlay must be greater than \$5,000. For software costs, the capital outlay must be greater than \$5,000 per user license. Other costs incurred for repairs and maintenance are expensed as incurred. Amortization of intangible assets including software costs is included with depreciation expense in the financial statements.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

Property, plant, and equipment are depreciated using the straight-line method over the following estimated useful lives:

	# of Years
Buildings	15-40
Improvements Other than Buildings	20-30
Machinery and Equipment	5-15
Infrastructure	15-40

The City is recording all easements and rights of way that are determined to have limited useful lives at estimated fair market value on the date received.

# Capital Leases and Installment Purchase Contracts

The acquisition or construction of general capital assets under a capital lease agreement or installment purchase contract is recognized as an expenditure and other financing source and principal and interest expenditures in the governmental funds. Property and equipment and the liabilities associated with capital leases and installment purchase contracts of proprietary funds are accounted for and reported in the financial statements of the respective proprietary fund. See Note 10 -Long term debt for additional information.

#### 8. Self-Insurance Claims

Liabilities for reported claims and incurred, but not reported claims are estimated based on an actuarial review of claims pending and historical experience.

#### 9. Compensated Absences

In governmental fund financial statements, the amount of compensated absences associated with employee terminations prior to year-end, if any, is recorded as expenditures and represents the amounts that would normally be liquidated with available spendable resources. In the government-wide financial statements, all governmental fund compensated absences are recorded and split between the current and noncurrent portions. The compensated absences payable and other postemployment benefits from the governmental funds are typically liquidated from the General Fund.

In proprietary funds, the amount of compensated absences associated with employee vacations that are recorded as expenses represent the amounts accrued during the year and the amount of compensated absences associated with employee sick leave is based on the historical annual trend of adjusted sick leave payments made at retirement. The entire liability for compensated absences of these funds is reflected in the respective financial statements split between the current and noncurrent portions.

# **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

# 10. Interfund Activity

During normal operations, the City has numerous transactions between funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due from and to other funds". Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds". Loans are reported as receivables and payable as appropriate and are subject to elimination upon consolidation. Interfund payables and receivables are non-interest bearing. Interfund advances are liquidated in accordance with the City Council's resolution and may bear interest. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide presentation.

#### 11. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

# 12. Deferred Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Items that qualify for reporting in this category include deferred outflows on pension liabilities and the deferred charge on refunding reported in the government-wide statement of net position and the statement of net position-proprietary funds. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

# 13. Deferred Inflows of Resources

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applied to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Items in this category include unavailable revenue and deferred pension income. The City has several types of items which arise under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from several sources: liens, forfeitures and rental income. These amounts are deferred and recognized as an inflow of sources in the period that the amounts become available.

#### 14. Accrued Revenue

Revenues of enterprise funds are accrued based on estimated unbilled services provided to customers at the end of the fiscal year.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

# 15. Rate Stabilization/Regulatory Operations

A Rate Stabilization account was created by the City which allows current income to be deferred to a future time to stabilize electric rates. Accounting standards allow for the deferral of revenues and expenses to future periods in which the revenues are earned or the expenses are recovered through the rate-making process, which is a resolution approved by City Council. Unearned revenues are recorded as a Deferred Inflow titled Regulatory Liability-Rate Stabilization and as a Restricted Asset-Rate Stabilization. The funds are used to "stabilize" the customers' utility bills and will be recognized as revenue when used. The targeted maximum funding level is 25% of projected annual fuel costs, while the minimum funding level is 15%. At the end of the fiscal year the rate stabilization fund balance was \$18,464,827 which is at 19.72% funding level at year end.

#### 16. Power Cost Adjustment (PCA)

The Power Cost Adjustment (PCA) represents the City's utility rate mechanism to ensure: 1) that all power costs are recovered through utility billings revenue or through Council approved usage of Rate Stabilization funds or 2) that any excess utility billings revenues for powers costs not incurred are returned to customers or used for other lawful purposed in accordance with the City's rate tariff on file with the Public Service Commission. The balance in this account could be an asset (for "under"-collection of power costs) or a liability (for "over"-collection of power costs). As of September 30, 2020, there was no balance in this account.

# **On-Behalf Payments for Fringe Benefits**

The City receives on-behalf payments from the State of Florida to be used for Police and Fire Pension Plan enhancements. On-behalf payments to the City totaled \$1,208,807 for fiscal year 2020. Such payments are recorded as other tax revenue and public safety expenditures in the GAAP basis government-wide and General Fund financial statements. Funds received are recorded as revenue in the General Fund and immediately transferred to the Police and Fire Pension Plan as an expense to the General Fund.

#### 17. Cost Allocations

Certain expenses are incurred by the City's Electric System Revenue Fund on behalf of the Water and Sewer and Sanitation funds. The Electric System Revenue Fund charges for these services based on the receiving fund's original budgeted appropriations. The reimbursement for these services is recorded as an operating expense of the Water and Sewer and Sanitation funds and as a contra expense of the Electric Revenue Fund.

The City's General Fund also incurs certain expenditures on behalf of the other funds for Fleet, Facilities, Information Technology, Customer Service, Communications, Risk Management, Health Insurance, and Workers Compensation. The General Fund is reimbursed for these expenditures based on actual cost allocations. The amounts reimbursed are recorded as reductions in expenditures of the General Fund. The related reimbursements are recorded as either an operating expense of the proprietary funds or as an expenditure of the governmental funds.

# **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

#### 18. Fund Balance

In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Those classifications are as follows:

#### Non-spendable

The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not spendable form" criterion includes items that are not expected to be converted to cash such as inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as property acquired for resale unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

# Restricted

This fund balance has spending constraints that are either (a) externally imposed by creditors, grantors, contributors or laws and regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

#### Unrestricted

Committed – This fund balance represents amounts that have internally imposed restrictions mandated by formal action of the government's highest level of decision-making authority. The specific purposes are determined by a formal action (resolution) of the City Council, the City's highest level of decision making. These amounts cannot be used for other purposes unless the same type of formal action is taken by the highest level of decision-making authority to reverse or modify the previously imposed restriction.

Assigned – This fund balance reports amounts that are constrained by the government's intent that they will be used for specific purposes. This includes spendable fund balance amounts established by management of the City that are intended to be used for specific purposes that are neither considered restricted or committed. City Council adopted a Resolution that authorizes management of the City to assign fund balances.

Unassigned – This fund balance is the residual fund balance for the General Fund. It reflects the resources that are available for further appropriation and expenditure for general governmental purposes. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund is the only fund that can report a positive unassigned fund balance. If there is a negative fund balance in the Special Revenue, Capital Project or Debt Service due to expenditures incurred exceeding the amounts restricted, committed or assigned for specific purposes in these funds, then it is possible that those funds would report a negative unassigned fund balance.

#### Spending Order of Fund Balances

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

	GENERAL FUND	CRA FUND	OTHER GOVTL FUNDS
NONSPENDABLE:			
Inventory	\$ 82,857	\$ -	\$ -
Prepaids	944,987	-	950
Advances to other funds	1,800,000	-	-
Total Nonspendable	2,827,844	_	950
RESTRICTED:			
Transportation			
Parking Fees	50,990	-	-
Gas Tax Revenues from State			2,180,828
	50,990	-	2,180,828
Debt Service			
Capital Improvement Bonds 2007A	-	-	1,383,000
Capital Improvement Bonds 2002/2012	-	-	903,012
Capital Improvement Bonds 2003/2013	-	-	-
Capital Improvement Bonds 2007B		_	
	-	-	2,286,012
Capital Projects			
Capital Road Projects			7,387,704
	-	-	7,387,704
Public Safety			
Fire Impact Fees	1,201,189	-	-
Police Automation	80,168	-	-
Police Education & Training	165,522	-	-
Local Confiscations	28,532	-	-
Federal Confiscations	472,067	-	-
Other Public Safety Programs	213,593		
	2,161,071	-	-
Development District Improvements			
Downtown Development Board	-	-	230,168
Community Redevelopment Trust		3,123,102	
Grants	-	3,123,102	230,168
State Housing Impv Project (SHIP)			382,172
Tree Mitigation	409,722	-	302,172
Transportation Planning Organization (TPO)	(24,474)	-	-
Community Devel Block Grant (CDBG)	(8,815)	-	-
Community Devel block Grant (CDDG)	376,433		382,172
Total Restricted	2,588,494	3,123,102	12,466,884
i otal Nosti lotou	2,500,734	<u></u>	12,700,004

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, Deferred Outflows/Inflows and Fund Balance (Continued)

UNRESTRICTED:	GENERAL FUND	CRA FUND	OTHER GOVTL FUNDS
Committed			
Stormwater Utility	-	-	6,538,710
Payroll	22,047	-	-
Economic Improvement Program	3,888,018		
Total Committed	3,910,065	-	6,538,710
Assigned			
Subsequent year budget	18,290,701	-	-
Public safety-reserve for special investigations	59,100	-	-
Fire/Streets/Sidewalks	7,790,012		
Total Assigned	26,139,813	-	-
Unassigned	20,587,032		
Total Unrestricted	50,636,910		6,538,710
Total Fund Balances	\$ 56,053,248	\$ 3,123,102	\$19,006,544

#### E. Revenues, Expenditures, and Expenses

Substantially all governmental funds revenues (including sales taxes, franchise fees, and licenses) are accrued. Property taxes are generally billed and collected within the same period in which the taxes are levied. In addition, revenue from the Federal and State reimbursement type grants for which eligibility requirements have been met have been accrued and recognized as revenues of the period. All other revenue items are measurable and available only when cash is received by the City.

Operating revenues for proprietary operations generally result from providing services in connection with a proprietary fund's principal on-going operation (e.g., electric, water, sewer, sanitation). The principal operating revenue of the proprietary funds is receipts from customers. Operating expenses are costs to provide the service, including salaries, contractual services, depreciation, and administrative expense. All other revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

Expenditures are recognized when the related fund liability is incurred except for the following:

- General obligation long-term debt principal and interest and compensated absences are reported, if any, only when due.
- Inventory costs, excluding the Golf Fund, are reported in the period when inventory items are consumed, rather than in the period purchased.

### 1. Property Taxes

The City is permitted under its charter to levy taxes up to \$10 per \$1,000 of assessed valuation for general government services other than the payment of principal and interest on general long-term debt and in unlimited amounts for the payment of principal and interest on long-term debt. Additional taxes assessed for the payment of general long-term debt issues of the City must be approved by the public. The tax rate assessed by the City for the year ended September 30, 2020 was \$6.6177 per \$1,000 of assessed property value. Current tax collections (inclusive of legally available early payment discounts) for the City were approximately 96.2% of the total tax levy. The property tax calendar provides for the tax revenue to be billed and collected within the applicable fiscal year.

# **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# E. Revenues, Expenditures, and Expenses (Continued)

Under Florida law, the assessment of all properties and the collection of all county, municipal, special district, and school board property taxes are provided by the County's Property Appraiser and Tax Collector, who are elected County officials. State Statutes provide for tax discounts for installment payments or full payments before certain dates. Installment prepayment dates and discounts of each installment (one-fourth of estimated taxes) are: June 30-6%, September 30-4.5%, December 31-3%, and March 31-0%, February 28-1% and March 31-0%.

The property tax calendar for revenues billed and received for fiscal year ended September 30, 2020 is shown as follows:

Lien Date January 1, 2019

Certification of Taxable Value July 1, 2019

Final public hearing to adopt proposed millage rate September 24, 2019

Certification of final Taxable Value October 8, 2019
Beginning of fiscal year for tax assessment October 1, 2019

Tax bills rendered November 1, 2019

Property Tax Payable:

Maximum Discount by November 30, 2019

Due Date March 31, 2020

Delinquent on April 1, 2020

Tax Certificates issued for delinquent taxes by May 31, 2020

# 2. Operating Subsidies, Grants, and Impact Fees

Program and capital grants received by governmental funds are recorded in the applicable governmental fund as receivables and revenues at the time reimbursable costs are incurred and all significant grant restrictions are satisfied. Grant revenues received in advance of meeting all major grant restrictions are deferred.

Capital grants received by proprietary funds are also recorded as revenues and receivables when reimbursable project costs are incurred or as deferred credits if the grant money is received in advance of project expenditures. Subsidies and grants to proprietary funds, which finance either capital or current operations, are recorded as non-operating revenue when earned.

Water and Sewer impact fees are restricted. These fees represent a capacity charge for the proportionate share of the cost of expanding, over-sizing, separating or constructing new additions to the Water or Sewer systems. The City is obligated to expend these funds only to provide expanded capacity to the systems.

Deposits received which reserve capacity in the City's future water or sewer systems are recorded as a liability upon receipt.

# 3. Excess of Expenditures Over Appropriations in Individual Funds

The City has no excess of expenditures over appropriations in the General Fund or major special revenue funds. The non-major governmental funds may reflect immaterial excesses of expenditures over appropriations (less than \$15,000). There was none at the end of this fiscal year.

#### NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENT

# A. Explanation of certain differences between the governmental fund balance sheet and the governmentwide statement of net position

Following the governmental fund balance sheet is a reconciliation between fund balances of total governmental funds and net position of governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

# B. Explanation of certain differences between the governmental statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

Following the governmental fund statement of revenues expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances, total governmental funds and changes in net position of governmental activities as reported in the government—wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

# NOTE 3 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budgetary Data

An annual budget is prepared for all governmental and proprietary funds. The City Council annually adopts the budget through a Budget Resolution. Budgetary control is legally maintained at the fund level. The budget amounts presented in the accompanying financial statements for the governmental funds are as originally adopted, or as legally amended, by the City Council during the year ended September 30, 2020.

The City's Budget Resolution provides transfer authority to the City Manager to transfer budgeted amounts between departments within any fund; however, any budget amendments that alter the total expenditures of any fund must be approved by the City Council. During 2020, the City Council approved various supplemental budget appropriations to provide for unanticipated requirements of the period. Budget appropriations may not be legally exceeded on a fund basis. Appropriations lapse at the end of each fiscal year. The budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The budgetary comparisons reflect only those activities for which legally adopted budgets are prepared. For the year ended September 30, 2020, no expenditures exceeded the budget at the fund level.

#### **B.** Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve a portion of the applicable budget appropriation, is utilized by the governmental funds of the City. Appropriations lapse at year end and outstanding encumbrances are re-appropriated as part of the subsequent year's budget. See Liabilities Note 11, Commitments and Contingent Liabilities, for a breakdown of significant encumbrances in total by each major fund and nonmajor fund.

# NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS

# A. Pooling of Cash and Investments

The City maintains a cash and investment pool that is available for use by all funds, except the pension trust funds and certain other funds required to have separate bank accounts. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in pooled cash and investment fund". The investment policy specifies limits by instrument and issue (within instrument) and establishes a diversified investment strategy, minimum credit quality, and authorized institutions available. In addition, investments are held separately by several of the City's funds. The deposits and investments of the pension trust funds are held separately from those of other City funds.

# NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

# A. Pooling of Cash and Investments (Continued)

At September 30, 2020, the carrying amount of the City's deposits was \$27,242,256, not including \$100,166 in cash drawers or petty cash. These deposits, consisting of interest and non-interest demand accounts, were entirely insured by federal deposit insurance or by collateral held by the City's agent pursuant to the Public Depository Security Act of the State of Florida. This Act requires that the City maintain deposits only in "qualified public depositories". All qualified public depositories must deposit with the State Treasurer eligible collateral in such amounts as required by the Act. In addition, qualified public depositories are required under the Act to assume mutual responsibility against loss caused by the default or insolvency of other qualified public depositories of the same type. Should a default or insolvency occur, the State Treasurer would implement procedures for payment of losses according to the validated claims of the City.

The City maintains a liquid pooled cash fund to meet its obligation needs. Funds not prohibited by bond covenants have pooled their cash balances to maximize investment earnings. The City's banking arrangement provides that the City's balances will be used to offset any monthly direct service charge with excess balances earning interest. During 2020, an interest rate floor was in place due to a low interest rate environment. As of September 30, 2020, the interest rate floor was .05%.

#### Cash equivalents consist of:

- 1) Amounts placed with the State Board of Administration (SBA) for participation in the Local Government Surplus Funds Trust Fund investment pool created by Section 218.405, Florida Statutes. The City's investment in the amount of \$831,124 is reported at net asset value. The Florida PRIME investment pool had weighted average days to maturity of 48 days as of September 30, 2020.
- 2) Amounts placed with the Florida Fixed Income Trust (FL-FIT) is a commingled pool designed to provide a high level of current income consistent with low volatility of net asset value and provide positive holding period returns for time horizons of 1-3 years or greater. The investment policy adheres to current Florida Investment Statutes under Chapter 218.415. Investments in this pool totaled \$890,477 as of September 30, 2020.
- 3) Amounts placed with the Florida SAFE an intergovernmental investment pool created by interlocal agreement under Florida Statute 163.01. Investments in this pool totaled \$2,004,168 as of September 30, 2020.

#### **B.** Restricted Assets

The balances in the restricted assets for the enterprise funds as of September 30, 2020 were \$51,008,546. Details of these balances can be found on the City's Statement of Net Position on pages 28-29.

# NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

# C. Investments

The City's investment guidelines, except for pension fund and deferred compensation are defined by City Ordinance and a written investment policy that is approved by the City Council. The investment policy specifies limits by instrument and issuer (within instrument) and establishes a diversified investment strategy, minimum credit quality, and authorized institutions available as counterparties. Implementation and direction of investment strategies, within policy limits, are established by an internal Investment Committee and managed by external money managers.

The fair values of the City's fixed-maturity investments fluctuate in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in fair values of those instruments. Fair values of interest rate-sensitive instruments may also be affected by the credit worthiness of the issuer, prepayment options, relative values of alternative investments, the liquidity of the instrument, duration of the instrument and other general market conditions.

#### Derivatives

The City has no derivative investments in its portfolio at September 30, 2020. As noted below, the City has established investment policy guidelines for each investment portfolio. Pursuant to these guidelines, derivative investment instruments are authorized, but limited in use only if the Chief Financial Officer has sufficient understanding or expertise.

#### General Investment Guidelines

On December 8, 1992, as amended September 5, 1995 and further amended on September 17, 2013, the City of Ocala adopted a comprehensive investment policy pursuant to Section 218.415, Florida Statutes that established permitted investments, asset allocation limits, issue limits, credit ratings requirements, and maturity limits to protect the City's cash and investment assets. The City maintains a common cash and investment pool for the use of all funds.

The City's investment policy allows for the following investments: Local Government Investment Pools, United States government securities, United States government agency securities, federal instrumentalities, interest bearing time certificates of deposit or saving accounts, repurchase agreements, commercial paper, bankers' acceptances, stat and/or local government taxable and/or tax exempt debt, money market mutual funds, intergovernmental investment pools, corporate obligations or corporate notes, collateralized mortgage obligations (CMOs), mortgage-backed securities (MBS), asset-backed securities (ABS), Yankee securities, Eurodollar securities money market mutual funds, bond funds and any investment security authorized by Florida Statutes 218.415.

The City's investment policy also requires that investments be rated as follows: Corporate notes, State and local government debt, General obligation or revenue bonds rated BBB by Standard & Poor's (S&P) or Moody's Rating Services; Commercial paper rated at least Prime-2 by Moody's or A-3 by S&P; Mortgage and ABS rated AAA or equivalent by Moody's or S & P; Money market mutual funds comprised of only those investment instruments authorized in the policy. The City's policy does not require a minimum rating for U.S. Government securities, agencies or federal instrumentalities.

# Third Party Portfolio Managers

Under the City's investment policy, third party managers were set up in a well-diversified pool of three tiers.

Pool I (short-term investments) duration of 1 to 3 years,

Pool II (short intermediate investments) durations of 1 to 5 years,

Pool III (intermediate investments) durations of 1 to 10 years.

### NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### C. Investments (Continued)

The City uses an independent advisor that provides performance measurement service, which (a) compares individual manager performances to their respective index monthly, (b) compares manager performance to their respective industry peer group quarterly, and (c) reviews portfolio compliance. Each manager has a goal of exceeding their respective benchmark, net of fees, over a market cycle. Each manager has an individual policy limitation that, when combined, does not exceed 10% for each sector. The effective duration of the portfolio shall not exceed 120%, nor be less than 50% of the target benchmark.

The benchmarks for each portfolio were chosen to better reflect the investments held in the account. Pool I is measured against Bank of America Merrill Lynch 1-3 Year Unsubordinated U.S. Treasury/Agencies index, Pool II is benchmarked against Bank of America Merrill Lynch 1-5 Year Government/Corporate index, and Pool III is compared to the Bank of America Merrill Lynch 1-10 Year Domestic Master index.

T#--+:..-

			Effective
			Duration (In
Security Type	Average Rating	Fair Value	Years)
Carrying Value of Cash	n/a	\$ 27,342,422	n/a
Treasury Investment Portfolio	AA+	182,201,820	2.26
SBA Florida PRIME	AAAm	831,124	48 days
Florda SAFE	AAAm	2,004,167	120 days
Florida Fixed Income Trust	AAAf/S1	890,477	127 days
Total		\$ 213,270,010	1.94

The City utilizes "effective duration" as a measurement of interest rate risk and as of September 30, 2020 the Treasury investment portfolio had an overall effective duration of 1.94 years. The Treasury investment portfolio had the following investment types and effect duration presented in terms of years at September 30, 2020.

Total Treasury Portfolio (Pools I, II, III)			Weighted
			Average
	Average		Maturity
Security Type	_Rating_	 Fair Value	Years
U.S. Treasury Bond / Note	AA+	61,446,599	2.32
Federal Agency Bond / Note	AA	20,500,692	1.37
Mortgage Backed Pass-through Security	AA+	19,745,351	3.90
Corporate Notes	A+	63,685,894	2.37
ABS / CMBS	AAA	10,576,839	1.08
GSE Collateralized Mortgage Obligations	AA	1,910,602	0.00
Municipal Bond / Note	AA+	687,308	3.14
Money Market Mutual Fund	A-1	 3,648,535	0.00
Total Treasury Portfolio-Pools I, II, and	i III	\$ 182,201,820	2.26

#### Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value.

# NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

## C. Investments (Continued)

The City's investment policy sets limits for investment maturities to match known cash needs and anticipated cash flow requirements. Investments of bond reserves, construction funds, and other non-operating funds, "core funds", shall have a term appropriate to the need for the funds and in accordance with debt covenants, but in no event, shall exceed seven years. No more than 50% of the city's total investment portfolio shall be placed in securities maturing more than three years.

POOL I - Short-Term Investments:			Weighted Average
0 " T	Average	<b>-</b>	Maturity
Security Type	Rating	 Fair Value	Years
U.S. Treasury Bond / Note	AA+	13,939,916	1.94
Federal Agency Bond / Note	AA+	10,534,378	2.49
Mortgage Backed Pass-through Security	AA	2,140,019	10.20
Corporate Notes	Α	15,811,286	1.71
Municipal Bond / Note	AA-	687,308	3.14
Asset Backed Securities	AAA	6,951,039	3.05
GSE Collateralized Mortgage Obligations	AA+	1,910,602	5.30
Money Market Mutual Fund	A+	158,167	0.00
Sub-total Pool I		\$ 52,132,715	2.60
POOL II - Short Intermediate Investment	s:		Weighted
			Average
	Average		Maturity
Security Type	Rating	Fair Value	Years
U.S. Treasury Bond / Note	AA	27,949,430	1.68
Federal Agency Bond / Note	AA	9,966,314	0.19
Mortgage Backed Pass-through Security	AAA	22,302	0.00
Corporate Notes	Α	35,648,885	0.95
Money Market Mutual Fund	AAA	438,475	0.00
Sub-total Pool II		\$ 74,025,406	2.82
		 · · ·	
POOL III - Intermediate Investments			Weighted
			Average
	Average		Maturity
Security Type	Rating	Fair Value	Years
U.S. Treasury Bond / Note	AA+	 19,557,253	3.50
Mortgage Backed Securities	AA+	17,583,030	3.14
Corporate Notes	A-	12,225,723	7.39
ABS / CMBS	AAA	3,625,800	3.16
Money Market Mutual Fund	A-1	3,051,893	0.00
Sub-total Pool III		56,043,699	4.02
Total of Pools I, II, and III		\$ 182,201,820	2.39

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### C. Investments (Continued)

## Credit Risk

Credit risk is the risk that an issuer of a debt security will not fulfill its obligation to the holder of the investment. This risk is measured by the assignment of a rating to each debt security by a nationally recognized credit rating agency. The City's investment policy limits investments to those described above.

#### Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The City's investment policy, pursuant to Section 218.415(18), Florida Statutes, requires securities, except for certificates of deposits, shall be held with a third- party custodian; and all securities purchased by, and all collateral obtained by the City should be properly designated as an asset of the City. The securities must be held in an account separate and apart from the assets of the financial institution. A third-party custodian is defined as any bank depository chartered by the Federal Government, the State of Florida, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts, and which is doing business in the State of Florida. Certificates of deposits will be placed in the provider's safekeeping department for the term of the deposit.

As of September 30, 2020, the City's investment portfolio was held with a third-party custodian as required by the City's investment policy.

#### Concentration of Credit Risk

It is the policy of the City of Ocala to diversify its investment portfolio. Assets held are diversified to control the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer, a specific instrument, a class of instruments, or a dealer through whom these instruments are bought and sold.

The City's investment policy has established asset allocation and issuer limits on the following investments, which are designed to reduce concentration of credit risk of the City's investment portfolio and must be observed by investment managers.

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

## C. Investments (Continued)

	Sector A	<u>llocations</u>	Individual Issue/
	<u>Minimum</u>	<u>Maximum</u>	Fund Limit
U.S. Treasury & Federal Agencies	35%	None	None
Corporate Debt Obligations	None	50%	5%
Mortgage/Asset Backed Securities	None	30%	5%
Municipal Securities	None	20%	5%
Certificates of Deposit	None	20%	5%
Repurchase Agreements	None	25%	15%
Local Government Investment Pools	None	25%	25%
Participation in collateral or otherwise			
collateralized debt instruments (Issuer Level)	None	20%	5%
Participation in collateral or otherwise collateralized debt instruments (Security Level)	None	None	5%
Money Market Mutual/Trust	None	30%	15%
Yankee and Euro Dollars Securities	None	15%	3%

As of September 30, 2020, the City's investment portfolio was in compliance with all diversification requirements of the City's investment policy.

Foreign Currency Risk – The City is not exposed to this type of risk.

<u>Fair Value Measurement</u> – The City measures and records its investments using fair value measurement guidelines established in accordance with GASB Statements. GASB defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques.

These guidelines recognize a three-tiered fair value hierarchy, in order of highest priority, as follows:

- Level 1: Investments whose values are based on unadjusted quoted prices for identical investments in active markets that the City can access;
- Level 2: Investments whose inputs other than quoted market prices are observable either directly or indirectly; and,
- Level 3: Investments whose inputs are unobservable.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the entire fair value measurement. Valuation techniques used should maximize the use of observable inputs and minimize the use of unobservable inputs. The City does not have any investments that are measured using Level 3 inputs.

### NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

## C. Investments (Continued)

The following table summarizes the City's investments, excluding the pension funds, with the fair value hierarchy at September 30, 2020:

	 Fair Value	Level 1	Level 2
U.S. Treasury Bond / Note	\$ 61,446,599	\$ 61,446,599	\$ -
Federal Agency Bond / Note	20,500,692	-	20,500,692
Mortgage Backed Pass-through Security	19,745,351	-	19,745,351
Corporate Notes	63,685,894	-	63,685,894
ABS / CMBS	10,576,839	-	10,576,839
GSE Collateralized Mortgage Obligations	1,910,602	-	1,910,602
Municipal Bond / Note	 687,308	 	687,308
Total investments at fair value	\$ 178,553,285	\$ 61,446,599	\$ 117,106,686
Investments measured at net asset value(NAV)			
Money Market Mutual Fund	 3,648,535		
	\$ 182,201,820		

Debt securities categorized as Level 1 are valued based on prices quoted in active markets for those securities. Debt securities categorized as level 2 are valued using a matrix pricing technique that values securities based on their relationship to benchmark quoted prices.

#### D. Pension Trust Funds - Cash and Investments

The City maintains single-employer, Defined Benefit (DB) pension plans which cover its full-time certified law enforcement officers (the Police Officers' Retirement System); its full-time certified firefighters (the Firefighters' Retirement Plan); and some of the City's full-time employees (the General Employees' Retirement System).

The provisions of each of the Plans are established by City Ordinance. Effective October 1, 2013, the City's pension plan for General Employees was restructured. The City moved to a 401a Defined Contribution plan for non-vested and new employees, and 226 out of the 561 employees chose this option as their retirement plan.

The Florida Constitution requires local governments to make the actuarially determined contributions to their DB plans. The Florida Division of Retirement reviews and approves each local government's actuarial report to ensure its appropriateness for funding purposes. Additionally, the State collects two locally authorized insurance premium surcharges (one for the Police Pension Plan on casualty insurance policies and one for the Firefighter Pension Plan on certain real and personal property insurance policies within the corporate limits) which can only be distributed after the State has ascertained that the local government has met their actuarial funding requirements for the most recently complete fiscal year. These on-behalf payments received from the State are recognized as revenue and expense in the General Fund and are used to reduce the City's contribution to the Police and Fire Pensions. On-behalf payments to the City totaled \$1,208,807 for the fiscal year ended September 30, 2020.

## NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### D. Pension Trust Funds – Cash and Investments (Continued)

Pension plan contributions include provision for normal cost plus an amount sufficient to amortize the past service liability over a twenty-five-year period. These plans do not participate in the City's equity in pooled cash and investment fund. The deposits and investments of each plan are held separately from those of other City funds.

## Cash and Deposits

At September 30, 2020, the cash carrying amounts of the City's pension plans' deposits were as follows:

General Employees' Retirement System	\$ 411,518
Police Officers' Retirement System	76,371
Firefighters' Retirement Plan	 114,806
Total Pension Trust Funds	\$ 602,695

These deposits, consisting of non-interest-bearing demand accounts, were entirely insured by federal depository insurance or by collateral held by the City's agent pursuant to the Public Depository Security Act of the State of Florida. This Act requires that the City maintain deposits only in "qualified public depositories". All qualified public depositories must deposit with the State Treasurer eligible collateral in such amounts as required by the Act. In addition, qualified public depositories are required under the Act to assume mutual responsibility against loss caused by the default or insolvency of other qualified public depositories of the same type. Should a default occur, the State Treasurer would implement procedures for payment of losses according to the validated claims of the City.

## **Investment Guidelines**

Each of the three City pension plans are governed by an independent board of directors who have adopted a comprehensive investment policy pursuant to Section 112.661, Florida Statutes that establish permitted investments, asset allocation limits, issuer limits, credit rating requirements, and maturity limits to protect their pension plan's cash and investment assets. Each of the plans employs multiple investment managers to manage the various security types used by the plan. These managers along with the plan's investment advisor attempt to attain the plan's stated investment objective, which is to match a benchmark developed from appropriate published security indexes in the same proportions as those asset types occur in the portfolio, as well as to achieve, over the long run, the assumed interest rated used for the plan's actuarial calculations.

Section 215.47, Florida Statutes, limits the types of investments a government pension plan can invest in unless specifically authorized in an investment policy. The investment policies for the three pension plans generally allow for cash and fixed-income instruments similar to those permitted for the City's investment pool, i.e., Local Government Investment Pools, United States government securities, Untied States government agency securities federal instrumentalities, non-negotiable interest bearing time certificates of deposit or saving accounts, repurchase agreements, commercial paper, bankers' acceptances, state and/or local government taxable and/or tax-exempt debt, money market mutual funds, intergovernmental investment pools, corporate obligations or corporate notes, mortgage-backed securities (MBS), asset-backed securities (ABS), and bond funds. The General Employees' plan, Police Officers' plan and the Firefighters' plan are permitted to invest corporate bonds and asset, or mortgage-back securities rated at investment grade, BBB or better.

In addition, the investment policies of all three pension plans permit, within plan guidelines, investment in domestic and international equities. All three plans, either by policy requirement or prudent practice, diversify their domestic equity holdings between large and small capitalizations and between growth and value equity securities. The plans are also permitted to invest in pooled real estate vehicles, limited partnerships or other types of real estate investments as determined by the board in consultation with their investment adviser.

## NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

## D. Pension Trust Funds – Cash and Investments (Continued)

As of September 30, 2020, the cash and investments of the City's pension plans are as follows:

Investment Type	 	% of Portfolio	Credit Rating	Duration (In Years)
General Employees Retirement System:				
Cash Checking	\$ 411,518	n/a	n/a	n/a
Cash and Cash Equivalents	2,380,012	1.38%	n/a	n/a
Bonds & Notes	56,660,239	32.76%	Α	5.84
Common Stock	23,207,565	13.42%	n/a	n/a
Mutual Funds: Real Estate	12,790,396	7.40%	n/a	n/a
Mutual Funds: Equities	37,963,948	21.94%	n/a	n/a
Emerging Markets	28,547,099	16.51%	n/a	n/a
Hedge Funds (Mutual Fund)	11,392,938	6.59%	n/a	n/a
Fund total	\$ 173,353,715	100.00%		
Police Officers Retirement System:				
Cash Checking	\$ 76,371	n/a	n/a	n/a
Cash and Cash Equivalents	2,087,122	2.58%	n/a	n/a
Bonds & Notes	27,383,531	33.87%	Aa2	4.26
Common Stock	15,440,327	19.10%	n/a	n/a
Mutual Funds: Real Estate	3,714,056	4.59%	n/a	n/a
Mutual Funds: Equities	32,225,368	39.86%	n/a	n/a
Fund total	\$ 80,926,775	100.00%		
Firefighters Retirement Plan:				
Cash Checking	\$ 114,806	n/a	n/a	n/a
Cash and Cash Equivalents	1,637,078	2.20%	n/a	n/a
Bonds & Notes	13,811,711	18.59%	AA-	3.54
Mutual Funds: Bonds and Notes	3,408,868	4.59%	n/a	n/a
Mutual Funds: Real Estate	9,086,355	12.23%	n/a	n/a
Mutual Funds: Equities	46,357,557	62.39%	n/a	n/a
Fund total	\$ 74,416,375	100.00%		
Total pension plan cash and investments	\$ 328,696,865			

## Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. Generally, the longer the maturity of an investment, the greater is the sensitivity of its fair market value to changes in market interest rates. The pension plan investment policies provide specific limits for investment maturities. One method of measuring interest rate risk is "effective duration". As of September 30, 2020, the securities in the City's pension plans had the effective durations presented above and complied with their respective investment policies.

#### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

## D. Pension Trust Funds - Cash and Investments (Continued)

#### Credit Risk

Credit risk is the risk that an issuer of a debt security will not fulfill its obligation to the holder of the investment. This risk is measured by the assignment of a rating to each debt security by a nationally recognized credit rating agency. Each of the plans provides guidelines for the credit ratings of specific types of investments. All the investment policies permit investment only in fully marketable securities rated at institutional investment grade quality or higher by Standard & Poor's or Moody's, with higher quality rating required for specific asset classes. As of September 30, 2020, the three pension plans had the credit exposures listed above as a percentage of total investments. All investments were in compliance with their respective investment policies.

#### Custodial Credit Risk

Investment securities are exposed to custodial credit risk if they are uninsured and are not registered in the name of the government and are held by either the counterpart or the counterparty's trust department or agent, but not in the government's name. The pension plans' investment policies, pursuant to Section 112.661(10), Florida Statutes, require that the plan's securities shall be held with a third-party custodian; and that all securities purchased by, and all collateral obtained by the plan should be properly designated as an asset of the plan. The securities must be held in an account separate and apart from the assets of the financial institution. A third-party custodian is defined as any bank depository chartered by the Federal Government, the State of Florida, or any other state or territory of the United States which has a branch or principal place of business in the State of Florida, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in the State of Florida. As of September 30, 2020, all identifiable investment securities of the pension plan portfolios are registered in the respective plan's name and are held by a third-party custodian as required.

## Concentration of Credit Risk

It is the policy of the three City pension plans to diversify their investment portfolios. Assets held are diversified to control the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer, a specific instrument, a class of instruments, or a dealer through whom these instruments are bought and sold. The plan's investment policies have established asset allocation and issuer limits, which are designed to reduce concentration of credit risk and must be observed by Investment Managers. In general, all three investment policies require that investment in the securities of a single issuer cannot exceed 5% of the market value of the portfolio. Compliance with the provisions of the investment policies which are designed to maintain appropriate diversification are monitored on an ongoing basis by the Investment Advisors employed by each plan.

#### Foreign Currency Risk

Foreign currency risk occurs when securities held in a portfolio are denominated in one or more foreign currencies with the attendant potential risk of loss arising from changes in the exchange rate. While all three of the City's pension plans invest a small portion of their portfolios in international equities, these securities are not denominated in foreign currencies, and thus the plans are not exposed to this risk. All three pension plans (General Employees, Firefighters, and Police) may have up to 25% of assets allocated to international equities according to the Florida Statues 215.47, 175.071 and 185.06 respectively.

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

## D. Pension Trust Funds – Cash and Investments (Continued)

Fair Value Measurement - The City measures and records its investments using fair value measurement guidelines established in accordance with GASB Statements. GASB defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques.

These guidelines recognize a three-tiered fair value hierarchy, in order of highest priority, as follows:

- Level 1: Investments whose values are based on unadjusted quoted prices for identical investments in active markets that the City can access;
- Level 2: Investments whose inputs other than quoted market prices are observable either directly or indirectly; and,
- Level 3: Investments whose inputs are unobservable.

The following tables summarize the Pension Plan's investments within the fair value hierarchy at September 30, 2020:

General Employees:	 Fair Value	Level 1	Level 2	Level 3
Bonds & Notes	\$ 56,660,239	\$ 22,620,188	\$ 34,040,051	\$ -
Common Stock	23,207,565	21,909,389	1,298,176	-
Mutual Funds: Real Estate	12,790,396	-	-	12,790,396
Mutual Funds: Equities	37,963,948	-	37,963,948	-
Hedge Funds (Mutual Fund)	11,392,938	-	9,073,470	2,319,468
Emerging Markets	28,547,099	13,159,568	15,387,531	-
Total investments at fair value	\$ 170,562,185	\$ 57,689,145	\$ 97,763,176	\$ 15,109,864
Police:	 Fair Value	Level 1	Level 2	Level 3
Bonds & Notes	\$ 27,383,531	\$ 4,860,372	\$ 22,523,159	\$ -
Common Stock	15,440,327	14,048,325	1,392,002	-
Mutual Funds: Real Estate	3,714,056	-	-	3,714,056
Mutual Funds: Equities	32,225,368	18,195,680	11,070,095	2,959,593
Total investments at fair value	\$ 78,763,282	\$ 37,104,377	\$ 34,985,256	\$ 6,673,649
Fire:	Fair Value	Level 1	Level 2	Level 3
Bonds & Notes	\$ 13,811,711	\$ 2,568,920	\$ 11,242,791	\$ 
Mutual Funds: Bonds & Notes	3,408,868	3,408,868	-	-
Mutual Funds: Real Estate	9,086,355	-	3,283,457	5,802,898
Mutual Funds: Equities	46,357,557	16,036,637	30,320,920	_
Total investments at fair value	\$ 72,664,491	\$ 22,014,425	\$ 44,847,168	\$ 5,802,898

Debt securities categorized as Level 1 are valued based on prices quoted in active markets for those securities. Debt securities categorized as level 2 are valued using a matrix pricing technique that values securities based on their relationship to benchmark quoted prices. Debt securities categorized as Level 3 are valued based upon unobservable inputs using the Trader Entered Price methodology under ASC Topic 820 reporting.

## **NOTE 5 - RECEIVABLES AND INTERFUND ACTIVITY**

## A. Due from Other Governments

The following amounts were due from other governments as of September 30, 2020:

	General	Business-	
	Government Type		Totals
Federal Government	\$ 1,175,791	\$ 6,249,779	\$ 7,425,570
State Government	2,212,149	1,879,005	4,091,154
Local Government	514,391	25,355	539,746
Total	\$ 3,902,331	\$ 8,154,139	\$12,056,470

## **B.** Interfund Transactions

Interfund transfers for the year ended September 30, 2020 consisted of the following:

Transfers to General Fund from:		
Electric System Revenue Fund	\$	18,698,231
Water and Sew er Fund		3,011,962
Sanitation Fund		1,272,476
Fiber Network Fund		1,144,747
Internal Service Fund		35,073
CRA Fund		116,707
Non-major Funds		55,594
Total transfers to General Fund		24,334,790
Transfers to nonmajor governmental funds from:		
Municipal Golf Course Fund		173,000
General Fund		2,453,252
Total transfers to nonmajor governmental funds		2,626,252
Transfers to CRA Fund from:		
General Fund		1,136,982
Total transfers to CRA Fund		1,136,982
Transfers to SunTran Fund from:		
General Fund		265,935
Total transfers to SunTran Fund		265,935
Transfers to Municipal Golf Course Fund from:		
General Fund		387,452
Total transfers to Municipal Golf Course Fund	_	387,452
Transfers to Airport from: Internal Service Fund		F 000
Total transfers to Airport Fund		5,000 5,000
Transfers to Electric Fund from:		3,000
Internal Service Fund		4,738
Total transfers to Internal Service Fund		4,738
Total transfers at the fund level	\$	28,761,149

## NOTE 5 - RECEIVABLES AND INTERFUND ACTIVITY (Continued)

# **B.** Interfund Transactions (Continued)

Interfund receivables and payables are the result of the allocation of unbilled receivables between utility funds and the elimination of negative equity in pooled cash accounts in funds where grant drawdowns have not yet been received as of the end of the fiscal year. These balances are expected to be liquidated within one year.

Interfund advances, which are approved by City Council and usually bear interest, are for the funding of various projects which are too small for bond issuance and for the City's grant matches on some grants.

The composition of interfund balances as of September 30, 2020 is as follows:

<u>Fund</u>		und Advances eceivables	Interfund Advance Payables		
General fund Major Governmental Funds:	\$	1,800,000	\$	-	
West Ocala Redevelopment (CRA)  Downtown Redevelopment Subarea Fund		-		7,200,000 155,083	
Enterprise funds:				100,000	
Water and Sewer Fund		2,700,000		-	
Electric Fund		2,855,083			
Total interfund receivables/payables	\$	7,355,083	\$	7,355,083	
	[	Oue from		Due to	
<u>Fund</u>	01	ther funds	0	ther funds	
General Fund	\$	6,557,654	\$	-	
Major Governmental Funds:					
West Ocala Redevelopment (CRA)		-		250,000	
Downtown Redevelopment Subarea Fund		-		225,986	
Non-Major governmental funds:					
Special revenue funds: Infrastructure Sales Surtax Fund				709,465	
Enterprise funds:		-		709,403	
Airport Fund		_		2,239,302	
Suntran Fund		_		4,218,352	
Water and Sewer Fund		150,000		-	
Electric Fund		935,451		-	
Total due to/from	\$	7,643,105	\$	7,643,105	

## NOTE 5 – RECEIVABLES AND INTERFUND ACTIVITY (Continued)

## **B. Interfund Transactions (Continued)**

Interfund transfers are normally recurring and are approved by City Council during the budget process or by separate resolutions. The transfers from the Enterprise Funds to the General Fund are in support of general government operations. Other transfers are for debt service requirements, for City grant matches, and for capital projects for enterprise funds.

The differences in the interfund transfers represent capital assets, compensated absences and OPEB transferred from enterprise funds to the governmental funds. These items are not recorded in governmental funds but are reported in the government-wide reports.

#### Reconciliation of Transfers-In & Transfers-Out - Government-Wide Level

	In		Out		
	Go	<u>vernmental</u>	<b>Business-Type</b>		
General Fund	\$	18,698,231	\$	(18,698,231)	Electric Fund
General Fund		3,011,962		(3,011,962)	Water & Sewer Fund
General Fund		1,144,747		(1,144,747)	Fiber Network Fund
General Fund		(387,452)		387,452	Golf Fund.
General Fund		1,272,476		(1,272,476)	Sanitation Fund
General Fund		(265,935)		265,935	SunTran Fund
Non-major Funds		173,000		(173,000)	Golf Fund.
Non-major Funds		(5,000)		5,000	Airport Fund
Internal Sevice Fund		(4,738)		4,738	Electric Fund
TOTAL TRANSFERS	\$	23,637,291	\$	(23,637,291)	

#### C. Receivables

Receivables as of year-end for the City's individual major funds and nonmajor funds including the applicable allowances for uncollectible accounts are as follows:

	 vernmental Activities	ısiness-type Activities	Total
Customers:	 _	 _	
Billed	\$ 503,842	\$ 14,398,617	\$ 14,902,459
Unbilled	1,002,795	10,352,951	11,355,746
Miscellaneous	544,154	1,773,648	2,317,802
Gross receivables	2,050,791	26,525,216	28,576,007
Less: allowance for uncollectibles	(45,784)	(1,117,748)	(1,163,532)
Net total receivables	\$ 2,005,007	\$ 25,407,468	\$ 27,412,475

# **NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2020 was as follows:

	Beginning Balance	Increases		Decreases	-	Transfers	Ending Balance
Governmental Activities:							
Capital assets not being depreciated:							
Land and improvements	\$ 24,794,843	\$ 1,059,864	\$	(86,008)	\$	-	\$ 25,768,699
Intangible (easement, rights of way)	1,935,359	-		-		-	1,935,359
Construction In progress	5,399,208	9,834,051				(5,111,723)	10,121,536
Total capital assets not being depreciated	32,129,410	10,893,915		(86,008)		(5,111,723)	37,825,594
Capital assets being depreciated:							
Buildings and improvements	59,517,984	5,901		(7,904)		4,902,629	64,418,610
Collections and other fixed assets	109,569	172,747		-		-	282,316
Equipment	59,665,289	6,076,089		(5,313,179)		-	60,428,199
Intangible (softw are)	4,304,062	427,028		-		209,094	4,940,184
Infrastructure (roads and streets)	319,575,284	96,532		-		-	319,671,816
Total capital assets being depreciated	443,172,188	6,778,297		(5,321,083)		5,111,723	449,741,125
Less accumulated depreciation:				·			_
Buildings and improvements	(23,254,169)	(2,792,237)		4,367		-	(26,042,039)
Collections and other fixed assets	(1,310)	(1,570)		-		-	(2,880)
Equipment	(39,510,886)	(4,404,621)		4,415,937		-	(39,499,570)
Intangible (Softw are)	(3,276,419)	(563,481)		-		-	(3,839,900)
Infrastructure (roads and streets)	(245,319,068)	(6,765,510)		_		-	(252,084,578)
Total accumulated depreciation	(311,361,852)	(14,527,419)		4,420,304			(321,468,967)
Total capital assets being depreciated-net	131,810,336	(7,749,122)		(900,779)		5,111,723	128,272,158
Governmental activities capital assets-net	\$ 163,939,746	\$ 3,144,793	\$	(986,787)	\$	-	\$ 166,097,752
Business Type Activities:	, , , , , , ,	, , , , , ,	一	(===, = )	÷		, , , , ,
Capital assets not being depreciated:							
Land and improvements	\$ 22,203,026	\$ 971,097	\$	(44,088)	\$	-	\$ 23,130,035
Intangible (easement, rights of way)	1,185,855	216,711		-		-	1,402,566
Collections & other fixed assets	-	1,000		-		-	1,000
Construction in progress	21,634,318	10,732,456		(123,168)		(18,507,759)	13,735,847
Total capital assets not being depreciated	45,023,199	11,921,264		(167,256)		(18,507,759)	38,269,448
Capital assets being depreciated:				_			
Buildings	28,158,344	-		-		7,268,296	35,426,640
Improvements other than buildings	601,776,808	5,870,224		(7,805)		11,239,463	618,878,690
Equipment	26,450,278	9,721,372		(2,187,936)		-	33,983,714
Intangible (softw are)	5,394,110	22,491		-		-	5,416,601
Total capital assets being depreciated	661,779,540	15,614,087		(2,195,741)		18,507,759	693,705,645
Less accumulated depreciation:							
Buildings	(19,067,096)	(819,034)		10,737		-	(19,875,393)
Improvements other than buildings	(334,714,995)	(20,257,746)		8,020		-	(354,964,721)
Equipment	(11,405,404)	(2,385,514)		1,878,777		-	(11,912,141)
Intangible (softw are)	(4,407,442)	(388,680)		, -		-	(4,796,122)
Total accumulated depreciation	(369,594,937)	(23,850,974)		1,897,534			(391,548,377)
Total capital assets being depreciated-net	292,184,603	(8,236,887)	_	(298,207)		18,507,759	302,157,268
Business-type activities capital assets-net	\$337,207,802	\$ 3,684,377	\$	(465,463)	\$	-	\$ 340,426,716
•							

### **NOTE 6 – CAPITAL ASSETS (Continued)**

Depreciation expense was charged to functions/programs of the government as follows:

		preciation Expense
Governmental activities:		
General government	\$	821,057
Public safety		894,584
Physical environment		857,821
Transportation		2,021,022
Economic environment		98,037
Infrastructure		6,765,510
Culture and recreation		796,547
Capital assets held by the City's internal service funds are charged to the various functions based on their		
usage of the assets		2,272,841
Total depreciation expense - governmental activities		4,527,419
Business-type activities:		
Electric	\$	9,336,680
Water and sewer	1	0,832,132
Sanitation		441,487
Golf Course		304,960
Airport		1,323,682
Fiber Network		1,199,405
SunTran		412,628
Total depreciation expense - business-type activities	\$2	3,850,974

#### **NOTE 7 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. Risk Management attempts to identify, define, and evaluate the areas of potential loss to the City to reduce their occurrences. Acknowledging that some loss is inevitable, routine or predictable losses are self-insured, while other more unpredictable or catastrophic losses are transferred to insurance companies.

The City has established a self-insurance fund (an internal service fund) to account for the City's self-insured programs. This fund is used to account for the City's workers' compensation, general liability, automobile liability, disability income replacement and medical programs. The City uses a combination of self-insurance and private insurance to protect itself against risks which cannot be eliminated.

The City has general liability insurance with a \$200,000 retention per claimant and \$300,000 retention per occurrence with a \$1,000,000 per occurrence limit. The City has workers' compensation insurance with \$500,000 retention per occurrence with statutory limits per F.S 440. The disability income replacement and auto liability programs are fully self-insured. The City's employee health insurance program was fully self-insured through February 1994, after which it is fully insured except for the prescription program which was fully self-insured through December 1997. Beginning October 1, 2010, the City's employee health insurance program was partially self-insured, with a pooling limit of \$150,000. The City had no significant reductions in insurance coverage during the fiscal year ended September 30, 2020.

### **NOTE 7 – RISK MANAGEMENT (Continued)**

All departments of the City participate in the program. Payments are made by various funds to the Self Insurance Fund based on past experience of the amounts needed to pay current year claims. For the year ended September 30, 2020 the City obtained actuarially determined estimates of the total loss reserves for all self-insurance risks. The claims liability of \$7,633,342 reported in the Fund at September 30, 2020 is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued when insured events occur. In addition, there have been no settlements which exceeded the City's insurance coverage in any of the past three fiscal years. Changes in the Fund's claim liability amounts during the past three fiscal years are as follows:

		Current Year		
		Claims and		Balance
Beginning	g-of-	Changes in	Claim	at Fiscal
Fiscal-Year-l	Liability	Estimates	Payments	Year End
2017-2018	\$7,475,909	\$ 682,751	\$ 454,813	\$7,703,847
2018-2019	7,703,847	2,066,755	1,789,168	7,981,434
2019-2020	7,981,434	1,708,250	2,056,342	7,633,342

#### **NOTE 8 - LEASES**

#### Operating

On December 7, 2016, the City entered into a lease agreement with Motorola Solutions to upgrade current radios to encrypted APX radios. The payments for this lease are as follows:

Fiscal		
Year	P	ayments
2021	\$	725,190
Total	\$	725,190

#### Lease of Airport terminal

On March 1, 2020, the City (landlord) entered into an agreement with Sheltair Ocala (tenant) to lease the new airport terminal space which finished construction in 2019. Under the current agreement the city shall receive up to \$2 million toward the cost of designing, planning, and constructing the new terminal. The monthly rent for the terminal is \$6,684. The term of the lease will expire May 31, 2050.

#### **NOTE 9 - PENSION PLANS**

## A. General Employees Retirement System

### Plan Descriptions

The City maintains a single-employer defined benefit (2-tiers) pension plan. The original plan (tier 1) was adopted in 1944. A variable hybrid defined benefit (DBVH) pension plan (tier 2) was added for years of service after September 30, 2013. The original plan was amended through local ordinance on August 6, 2013, with an effective date of October 1, 2013, resulting in a benefit freeze on September 30, 2013. The City also added a 401a Defined Contribution Plan. The sole and exclusive administration of and responsibility for the proper operation of the System and for making effective provisions of this ordinance is hereby vested in a Board of Trustees. The Plan is maintained as a Pension Trust Fund and included as part of the City's reporting entity, hence separate financial statements are not issued. The provisions of each of the Plans are established by City Ordinance. Administrative costs are financed through investment earnings. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. This plan is closed to any new participants.

The plan is administered by a five-member pension Board of Trustees which consist of three members appointed by the City Council, and two members of the Plan, who are elected by a majority of General Employees who are members of the Plan. The City is obligated to fund all Plan costs based upon actuarial valuations. The City is also authorized to establish benefit levels and the Plan's Board of Trustees approves the actuarial assumptions used in the determination of the contribution levels. There are three actuarial assumptions that are defined by Ordinance 2013-48: Mortality Rate, Interest Rate and Amortization Method.

At September 30, 2013, there were 59 employees grandfathered into the defined benefit plan (tier 1) in existence prior to any changes by the ordinance. There were 226 employees that moved to the defined contribution plan and the remaining 276 employees moved into the DBVH plan (tier 2).

At September 30, 2020 the Plan's participants consisted of:

	Ger	<u>neral</u>
	<u>2020</u>	<u>2019</u>
Retirees and beneficiaries (Inactive members):		
Currently receiving benefits	762	732
DROP retirees	22	19
Disability Retirees	4	4
Terminated employees entitled to benefits, but		
not yet receiving them	284	303
Active plan members	<u>171</u>	194
	1,243	1,252

### **NOTE 9 – PENSION PLANS (Continued)**

## A. General Employees Retirement System (Continued)

## Pension Benefits:

The Plan provides retirement, termination, disability and death benefits. Benefits were frozen as of September 30, 2013, and Members began a new "DBVH and Contribution Program" on October 1, 2013. Any Member within 5 years of their Normal Retirement Date was grandfathered into the benefit provisions in effect as of September 30, 2013.

#### Normal Retirement:

*Date:* First of the month following the earlier of: 1) age 65 and the completion of 5 years of Credited Service, or 2) 30 years of Credited Service, regardless of age.

*Benefit:* Credited Service on and after October 1, 2013 for Grandfathered Members (tier 1): 2.55% of Average Final Compensation (AFC) times Credited Service plus \$100 supplement.

Benefit for Credited Service on October 1, 2013 and after (tier 2):

Minimum 1.00%

Maximum 2.55%

Current 1.00% as of 10/1/2017

## **Early Retirement:**

*Date*: Earlier of: 1) age 55 and the completion of 5 years of Credited Service, or 2) the completion of 25 years of Credited Service, regardless of age.

Benefit: Same as for Normal Retirement but reduced by 3% for each year that Early Retirement precedes Normal Retirement.

#### Vesting:

Less than 5 years: Refund of Member Contributions without interest

5 years or more: Vested accrued benefit (determined as for Normal Retirement) paid beginning at the otherwise Normal Retirement Date, or a refund of Member Contributions without interest.

## **Disability Retirement:**

Eligibility: After completion of 5 years of Credited Service, or from date of hire if service incurred.

Benefit: \$50, plus 1% of AFC times Credited Service. Minimum benefit is \$100 per month.

#### Death Benefits:

Vested or Eligible to Retire: Accrued benefit payable to beneficiary for 10 years.

Non-Vested: Refund of Member Contributions without interest.

Cost of Living Adjustment (COLA) (tier 1) (if employed prior to October 1, 2013):

All Retirees, including Normal, Early, Disability, DROP, and Vested Terminated participants, and their joint pensioners and beneficiaries (but excluding pre-retirement death beneficiaries) shall receive a 3% automatic lifetime COLA, beginning the first October 1 after one year of benefit payments.

# **NOTE 9 – PENSION PLANS (Continued)**

## A. General Employees Retirement System (Continued)

Supplemental Benefit (tier 1) (if employed prior to October 1, 2013):

\$100 per month, payable for life, to all retirees (including disability retirees).

## Contributions:

Remaining amount required to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes. The member contribution rate for those grandfathered into the original plan is 8.18% and those in the DBVH plan is set at 3%.

## Investment Policy:

The following was the Board's adopted asset allocation policy as of September 30, 2020:

	Target A	Allocation
Asset Class	2020	2019
Equity Securities	20.00%	20.00%
Non US Equity	22.00%	22.00%
Fixed Income Securities	32.00%	32.00%
Hedge Fund of Funds	13.50%	13.50%
Real Estate	12.50%	12.50%
Tota	al 100.00%	100.00%

#### Concentrations:

The Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

### **NOTE 9 – PENSION PLANS (Continued)**

### A. General Employees Retirement System (Continued)

### Rate of Return:

For the year ended September 30, 2020 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was 8.03%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

## Deferred Retirement Option Program (DROP)

*Eligibility:* Satisfaction of Normal Retirement requirement's (earlier of (1) Age 65 and 5 years of Credited Service, or (2) 30 years of Credited Service, regardless of age).

*Participation:* Not to exceed 96 months (60 months for members entering DROP from January 31, 2011 through February 11, 2013).

Rate of Return: 6.5% or actual net rate of investment return (total return net of brokerage commissions and transaction costs) credited each fiscal quarter.

The DROP balance as of September 30, 2020 is \$3,186,618.

### **Annual Pension Cost**

The contribution requirement for the General Employees' Retirement System for Fiscal Year 2020, established through an actuarial valuation performed as of October 1, 2019, was \$13,389,487 (130.88% of current covered payroll). Actual employee contributions to the General Employees Retirement System totaled \$511,521 (5.00% of current covered payroll); actual employer contributions to the General Employees' Retirement System amounted to \$13,858,120 (135.47% of current covered payroll).

#### **Net Pension Liability**

The City has used the alternate measurement date of September 30, 2019 to record the net pension liability, deferred inflows and outflows of resources, and pension expense in its September 30, 2020 financial statements.

	Measurement Date	
	9/30/20	9/30/19
Total Pension Liability	\$ 236,452,329	\$ 234,936,251
Plan Fiduciary Net Position	(173,196,328)	(159,818,389)
Sponsor's Net Pension Liability	\$ 63,256,001	\$ 75,117,862
Plan Fiduciary Net Position as a percentage of		
Total Pension Liability	73.25%	68.03%

# Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of October 1, 2019 updated to September 30, 2020 using the following actuarial assumptions.

	2020	2019
Inflation	2.00%	2.00%
Salary Increases	(Service Based)	(Service Based)
Investment Rate of Return	7.00%	7.00%

# NOTE 9 - PENSION PLANS (Continued)

# A. General Employees Retirement System (Continued)

### Mortality Rate Healthy Active Lives:

Females: PubG.H-2010 (Above median) for employees.

Males: PubG.H-2010 for employees, set back one year.

#### Mortality Rate Healthy Retiree Lives

Females: PubG.H-2010 for healthy retirees.

Males: PubG.H-2010 for healthy retirees, set back one year.

#### Mortality Rate Beneficiary Lives:

Females: PubG.H-2010 (Below median) for healthy retirees.

Males: PubG.H-2010 for healthy retirees, set back one year.

#### Mortality Rate Disabled Lives:

PubG.H-2010 for disabled retirees, set forward three years.

The actuarial assumptions used in the October 1,2019 valuation were based on the results of an actuarial experience study dated May 5, 2017.

## Pension expense, Deferred Outflows and Deferred Inflows of Resources

For the year ended September 30, 2020, the City recognized pension expense of \$9,945,014 as the result of implementing GASB No. 68. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions based on a measurement date of September 30, 2019 from the following sources:

### Deferred outflows

2 C.	
Difference between expected and	
actual experience	\$ 276,168
Difference between expected and	
actual earnings on investments	5,413,009
Contributions subsequent to the	
measurement date	 13,857,710
Total deferred outflows	\$ 19,546,887

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized as pension expense (income) as follows:

2021	\$ 1,021,767
2022	1,231,735
2023	2,104,595
2024	1,331,080
Thereafter	-
	\$ 5,689,177

## **NOTE 9 – PENSION PLANS (Continued)**

# A. General Employees Retirement System (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan

investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020 are summarized in the following table:

	Long-Term Expected Real Rate of Return			
Asset Class	2020	2019		
Equity Securities	6.15%	6.16%		
International Equity	6.78%	6.69%		
Fixed Income Securities	1.11%	1.89%		
Hedge Fund of Funds	3.19%	3.68%		
Real Estate	4.33%	4.58%		

#### Discount Rate:

The discount rate used to measure the total pension liability was 7 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

	Current Discount					
	1	% Decrease		Rate	1	% Increase
Measurement Date		6.00%		7.00%		8.00%
Sponsor's Net Pension Liability 09/30/20		_		_		_
Measurement Date	\$	91,307,825	\$	63,256,001	\$	39,830,670
Sponsor's Net Pension Liability 09/30/19						
Measurement Date	\$	103,585,840	\$	75,117,862	\$	51,415,271

# **NOTE 9 – PENSION PLANS (Continued)**

# A. General Employees Retirement System (Continued)

# Net Pension Liability

The following table shows the changes in net pension liability along with the breakdown detailing the changes since September 30, 2018.

	 otal Pension Liability	lan Fiduciary Net Position	Net Pension Liability
Beginning balances 9/30/18	\$ 230,678,104	\$ 153,679,672	\$ 76,998,432
Service Cost	1,133,206	-	1,133,206
Interest Differences between Expected and Actual Experience	15,765,056 552,340	-	15,765,056 552,340
·	332,340	44 000 040	
Contributions - Employer	-	14,822,313	(14,822,313)
Contributions - Employee Net Investment Income	-	540,161 4,173,467	(540,161) (4,173,467)
Benefit Payments	- (13,192,455)	(13,192,455)	(4,173,407)
Administrative Expenses	(10, 102, 400)	(204,769)	204,769
Net Changes	 4,258,147	6,138,717	(1,880,570)
Ending balance 9/30/19	\$ 234,936,251	\$ 159,818,389	\$ 75,117,862
Beginning balances 9/30/19	\$ 234,936,251	\$ 159,818,389	\$ 75,117,862
Service Cost	986,562		986,562
Interest	16,021,917	-	16,021,917
Differences between Expected	10,021,917	<del>-</del>	10,021,917
and Actual Experience	(1,001,087)	_	(1,001,087)
Change in assumptions	(414,750)	-	(414,750)
Contributions - Employer	-	13,799,155	(13,799,155)
Contributions - Employee	-	511,521	(511,521)
Net Investment Income	-	13,352,784	(13,352,784)
Benefit Payments	(14,076,564)	(14,076,564)	-
Administrative Expenses	-	(208,957)	208,957
Net Changes	 1,516,078	13,377,939	(11,861,861)
Ending balance 09/30/20	\$ 236,452,329	\$ 173,196,328	\$ 63,256,001

### **NOTE 9 – PENSION PLANS (Continued)**

# A. General Employees' 401(a) Defined Contribution Plan

On October 1, 2013, the City implemented a 401 (a) Defined Contribution Plan. Members are 100% vested after their six-month probationary period. The members have a mandatory contribution of 3% of their salary, while the City contributes 8%. Investments are made by the members. The City does not report the balances in this plan on its statements.

### B. Police Officers' Retirement System

### Plan Descriptions

The City maintains a single-employer, defined benefit pension plan for the police officers known as the *Police Officers' Retirement System*. This is a contributory defined benefit pension plan covering any person employed full-time in the Ocala Police Department who is certified as a law enforcement officer in compliance with the provisions of Chapter 943.14 of the Florida Statutes. Florida Statutes Chapter 185 allows contributions to the Plan by the State of Florida. The provisions of this plan are established by City Ordinance. All benefit provisions, including changes in contribution requirements can be amended by City Ordinance. Administrative costs are financed through investment earnings.

The plan is administered be a five-member Board of Trustees comprised of: two City residents appointed by the City Council, two Police Officers elected by the majority of covered members, and a fifth member elected by the other four and appointed by City Council (as a ministerial duty).

At September 30, 2020 the Plan's participants consisted of:

	Police		
	<u>2020</u>	<u>2019</u>	
Retirees and beneficiaries (Inactive members):			
Currently receiving benefits	102	102	
DROP retirees	16	16	
Disability Retirees	5	5	
Terminated employees entitled to benefits, but			
not yet receiving them	19	19	
Active plan members	170	155	
	312	297	

### Pension Benefits:

The Plan provides retirement, termination, disability and death benefits.

#### Normal Retirement:

Date: Earlier of 1) Age 52 and 10 years of Credited Service, or 2) 25 years of Credited Service regardless of age.

*Benefit:* 3.33% of Average Final Compensation multiplied by Credited Service. For members not within 5 years of normal retirement as of November 1, 2015, the benefit accrual is 3% of average final compensation for credited service after October 31, 2015.

#### Early Retirement:

Date: Age 50 and the completion of 10 years of Credited Service.

## **NOTE 9 – PENSION PLANS (Continued)**

### B. Police Officers' Retirement System (Continued)

Benefit: Accrued benefit reduced 3% for each year that Early Retirement precedes Normal Retirement.

### Vesting (Termination):

Less than 10 years of service: Refund of Member Contributions without interest

10 years or more: Accrued benefit payable at otherwise Normal Retirement Date, or a refund of Member Contributions without interest.

#### Disability Retirement:

## Eligibility:

Service Incurred - Covered from Date of Employment

Non-Service Incurred – 10 years of Credited Service.

*Benefit:* Benefit accrued to date of disability, but not less than 42% of Average Final Compensation (Service Incurred), or 25% of Average Final Compensation (Non-Service Incurred).

#### Death Benefits:

Vested: Accrued benefit payable at Member's otherwise Early or Normal Retirement Date to beneficiary for 10 years.

Non-Vested: Refund of Member Contributions without interest to designated beneficiary.

#### Supplemental Benefit:

*Eligibility:* Normal and Early Retirees and their joint pensioners or beneficiaries, excluding vested terminated persons.

Benefit: \$10 per month, for each full year of Credited Service. For members not within 5 years of normal retirement as of November 1, 2015, credited service for the supplemental benefit ceases as of October 31, 2015.

## Contributions:

Remaining amount required to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes. The City is required to contribute 30.80% and the members contribute 8.0% of their salaries or wages to the Police Officers' Retirement System.

## NOTE 9 - PENSION PLANS (Continued)

# B. Police Officers' Retirement System (Continued)

#### Investment Policy:

The following was the Board's adopted asset allocation policy as of September 30, 2020:

		Target Allocation				
Asset Class		2020	2019			
Domestic Equity		37.50%	37.50%			
International Equity		15.00%	15.00%			
Bonds		25.00%	27.50%			
Convertibles		10.00%	10.00%			
Private Real Estate		7.50%	5.00%			
Master Limited Partnerships		5.00%	5.00%			
	Total	100.00%	100.00%			

## Concentrations:

The Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

## Rate of Return:

For the year ended September 30, 2020 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was 9.04%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

#### Deferred Retirement Option Program (DROP):

Eligibility: Satisfaction of Normal Retirement requirements.

Participation: Not to exceed 60 months.

Rate of Return: At member's election (may change method once during DROP participation either: a) 6.5% annual rate, or b) Net Investment Return (total return less brokerage commission, transaction costs and management fees) credited each fiscal guarter.

The DROP balance as of September 30, 2020 is \$2,531,154.

#### **Annual Pension Cost**

The contribution requirement for the Police Officers' Retirement System for the 2020 fiscal year, established through an actuarial valuation performed as of October 1, 2018, was \$3,716,014 (32.96% of current covered payroll). Actual employee contributions to the Police Officers' Retirement System totaled \$901,945 (8.00% of current covered payroll), actual City contributions were \$2,783,760 (24.69% of current covered payroll) plus state contributions deposited directly to the plan amounted to \$688,440 (6.11% of current covered payroll). Accumulated excess contributions in the Funding Standard (Contribution Surplus) Account were available to assist in funding the City's contribution requirement for the year.

## NOTE 9 - PENSION PLANS (Continued)

## B. Police Officers' Retirement System (Continued)

### **Net Pension Liability**

The City has used the alternate measurement date of September 30, 2019 to record the net pension liability, deferred inflows and outflows of resources, and pension expense in its September 30, 2020 financial statements.

	Measurement Date		
	9/30/20	9/30/19	
Total Pension Liability	\$ 97,931,940	\$ 93,778,252	
Plan Fiduciary Net Position	(80,914,606)	(75,092,803)	
Sponsor's Net Pension Liability	\$ 17,017,334	\$ 18,685,449	
Plan Fiduciary Net Position as a percentage of			
Total Pension Liability	82.62%	80.07%	

#### Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of October 1, 2019 updated to September 30, 2020 using the following actuarial assumptions applied to all measurement periods.

	2020	2019
Inflation	2.70%	2.70%
Salary Increases	(Service Based)	(Service Based)
Investment Rate of Return	7.60%	7.70%

#### Mortality Rate Healthy Active Lives:

Females: PubS.H-2010 (below median) for employees set forward one year. Males: PubS.H-2010 (below median) for employees set forward one year.

## Mortality Rate Healthy Retiree Lives

Females: PubS.H-2010 for healthy retirees, set forward one year. Males: PubS.H-2010 for healthy retirees, set forward one year.

#### Mortality Rate Beneficiary Lives:

Females: PubG.H-2010 for healthy retirees.

Males: PubG.H-2010 for healthy retirees, set back one year.

#### Mortality Rate Disabled Lives:

80% PubG.H-2010 for disabled retirees / 20% PubS.H-2010 for disabled retirees.

The actuarial assumptions used in the October 1, 2019 valuation were based on the results of an actuarial experience study dated May 5, 2017.

## **NOTE 9 – PENSION PLANS (Continued)**

# B. Police Officers' Retirement System (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020 are summarized in the following table:

	Long-Term Expected	Real Rate of Return
Asset Class	2020	2019
Domestic Equity	8.50%	7.30%
International Equity	4.10%	2.70%
Bonds	3.70%	3.60%
Convertibles	7.90%	6.30%
Private Real Estate	5.00%	4.90%
Master Limited Partnerships	6.40%	8.60%

## Pension expense, Deferred Outflows and Deferred Inflows of Resources

For the year ended September 30, 2020, the City recognized pension expense of \$3,925,892 as the result of implementing GASB No. 68. At September 30, 2020, based on a measurement date of September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Deferred outflows</u>	
Difference between expected and	
actual earnings on investments	\$ 1,463,176
Contributions subsequent to the	
measurement date	3,472,199
Changes in assumptions about future	
economic or demographic factors	2,202,223
Total deferred outflows	\$ 7,137,598
<u>Deferred inflows</u> Difference between expected and	
actual experience	\$ 620,871
Total deferred inflows	\$ 620,871
Total deferred inflows	\$ 620,871

## **NOTE 9 – PENSION PLANS (Continued)**

## B. Police Officers' Retirement System (Continued)

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized as pension expense (income) as follows:

2021	\$ 771,280
2022	674,274
2023	721,367
2024	877,607
Thereafter	 -
	\$ 3,044,528

## **Discount Rate:**

The discount rate used to measure the total pension liability was 7.60 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

	Current Discount					
	1	% Decrease		Rate	1	% Increase
		6.60%		7.60%		8.60%
Sponsor's Net Pension Liability 09/30/20	•	_				
Measurement Date	\$	30,210,373	\$	17,017,334	\$	10,241,325
Sponsor's Net Pension Liability 09/30/19						
Measurement Date	\$	31,645,632	\$	18,685,449	\$	12,359,320

# NOTE 9 – PENSION PLANS (Continued)

# **B. Police Officers' Retirement System (Continued)**

# Net Pension Liability

The following table shows the changes in net pension liability along with the breakdown detailing the changes since September 30, 2018.

	 otal Pension Liability	F	Plan Fiduciary Net Position	Net Pension Liability
Beginning balances 9/30/18 Service Cost	\$ 89,558,317 1,741,664	\$	73,797,839	\$ 15,760,478 1,741,664
Interest	6,952,007		_	6,952,007
Contributions Buy Back	34,025		34,025	-
Change in assumptions	1,421,185		-	1,421,185
Differences between Expected	.,,			-
and Actual Experience	(450, 176)		-	(450, 176)
Contributions - Employer	-		3,014,876	(3,014,876)
Contributions - State	-		636,601	(636,601)
Contributions - Employee	-		823,654	(823,654)
Net Investment Income	-		2,344,271	(2,344,271)
Benefit Payments	(5,478,770)		(5,478,770)	-
Administrative Expenses	-		(79,693)	79,693
Net Changes	4,219,935		1,294,964	2,924,971
Ending balance 09/30/19	\$ 93,778,252	\$	75,092,803	\$ 18,685,449
Beginning balances 9/30/19	\$ 93,778,252	\$	75,092,803	\$ 18,685,449
Service Cost	2,006,052		-	2,006,052
Interest	7,171,736		-	7,171,736
Change in assumptions  Differences between Expected and	382,036			382,036
Actual Experience	(116,394)		_	(116,394)
Contributions - Employer	-		2,783,760	(2,783,760)
Contributions- State	-		688,440	(688,440)
Contributions - Employee	-		901,945	(901,945)
Net Investment Income	-		6,830,174	(6,830,174)
Benefit Payments	(5,289,742)		(5,289,742)	-
Administrative Expenses	-		(92,774)	92,774
Net Changes	4,153,688		5,821,803	(1,668,115)
Ending balance 9/30/20	\$ 97,931,940	\$	80,914,606	\$ 17,017,334

## NOTE 9 - PENSION PLANS (Continued)

## C. Firefighters' Retirement Plan

### Plan Descriptions

The City maintains single-employer, defined benefit pension plan for the firefighters known as the *Firefighters' Retirement Plan*. This is a contributory defined benefit pension plan covering any person employed full-time in the Ocala Fire Department who is certified as a firefighter as a condition of employment in accordance with the provisions of Section 633.35 of the Florida Statutes. Florida Statutes Chapter 175 allows contributions to the Plan by the State of Florida. The provisions of this plan are established by City Ordinance. All benefit provisions, including changes in contribution requirements can be amended by City Ordinance. Administrative costs are financed through investment earnings.

The plan is administered be a five-member Board of Trustees comprised of: two City residents appointed by the City Council, two Firefighters elected by majority of covered members, and a fifth member elected by the other four and appointed by City Council (as a ministerial duty).

At September 30, 2020 the Plan's participants consisted of:

	Fire		
	<u>2020</u>	<u>2019</u>	
Retirees and beneficiaries (Inactive members):			
Currently receiving benefits	69	72	
DROP retirees	19	13	
Disability Retirees	9	10	
Terminated employees entitled to benefits, but			
not yet receiving them	3	3	
Active plan members	119	123	
	219	221	

## Pension Benefits:

The Plan provides retirement, termination, disability and death benefits.

#### Normal Retirement:

*Date:* Earlier of 1) Age 55 and 10 years of Credited Service, or 2) Rule of 70, or 25 years of Credited Service regardless of age.

Benefit: 3.00% of Average Monthly Earnings (AME) times Credited Service, maximum of 93% of AME.

#### Early Retirement:

Date: Age 50 and the completion of 10 years of Credited Service.

Benefit: Accrued benefit reduced 2% for each year that Early Retirement precedes Normal Retirement.

## **NOTE 9 – PENSION PLANS (Continued)**

## C. Firefighters' Retirement Plan (Continued)

### Vesting (Termination):

Less than 10 years of service: Refund of Member Contributions without interest

10 years or more: Accrued benefit payable at otherwise Normal Retirement Date, or a refund of Member Contributions with interest.

#### **Disability Retirement:**

Eligibility:

Service Incurred – Covered from Date of Employment

Non-Service Incurred – 10 years of Credited Service.

Benefit:

Service Incurred – Benefit accrued to date of disability, but not less than 42% of AME.

Non-Service Incurred – If vested, accrued benefit, but not less than 30% of AME.

#### Death Benefits:

Vested:

Service Incurred – Choice of: 1) accrued benefit payable for 120 months; or 2) 50% of AME to spouse until death.

Non-Service Incurred – If not eligible for either early or normal retirement, same as for Service Incurred Death Benefits. If eligible for either early or normal retirement, choice of 1) accrued benefit for 120 months; or 2) 50% of accrued benefit to spouse until death.

Non-Vested: Refund of Member Contributions without interest to designated beneficiary.

#### COLA:

Benefit payment schedule to be designed by Board. Funding is from 0.50% of member contributions, market return and 50% of State Premium Tax Revenues in excess of \$200,000 (percentage increased to 100% once the Plan becomes 90% funded). A portion of excess returns on COLA assets will be transferred to the plan until the plan becomes 90% funded.

#### Contributions:

Remaining amount required to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes. The City is required to contribute 40.56% and the members contribute 7.67% to Regular Retirement Plan and 0.50% to COLA Fund (8.17% total).

Pursuant to Florida Statutes Section 175.101, an excise tax amounting to 1.85% of the gross amount of receipts of premiums from policyholders on all premiums collected on casualty insurance policies covering property within the corporate limits of the City is collected by the Insurance Commissioner. Such amounts collected by the Insurance Commissioner, less expenses, are contributed annually to the plan. For the 2020 fiscal year the amount of these contributions totaled \$520,367; however, the amount available to the plan for the provision of benefits is frozen, in accordance with Chapter 175, Florida Statutes at \$200,000.

### **NOTE 9 – PENSION PLANS (Continued)**

## C. Firefighters' Retirement Plan (Continued)

## **Investment Policy:**

The following was the Board's adopted asset allocation policy as of September 30, 2020:

	Target Allocation				
Asset Class	2020	2019			
Fixed Income	30.00%	30.00%			
Domestic Equity/Mutual Funds	45.00%	45.00%			
International Equity	15.00%	15.00%			
Real Estate	10.00%	10.00%			
Total	100.00%	100.00%			

#### Concentrations:

The Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

#### Rate of Return:

For the year ended September 30, 2020 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was 14.31%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

#### Deferred Retirement Option Program (DROP):

Eligibility: Satisfaction of Normal Retirement requirements.

Participation: Not to exceed 60 months.

*Rate of Return:* A member shall earn 100 basis points less than the plan's assumed investment rate of return, which would currently be 7.00%.

The DROP balance as of September 30, 2020 is \$3,759,247.

## Annual Pension Cost

The contribution requirement for the Firefighters' Retirement Plan for the 2020 fiscal year, established through an actuarial valuation performed as of October 1, 2018, was \$2,987,939 (40.56% of current covered payroll). Actual employee contributions to the Firefighters' Retirement Plan totaled \$673,724 (9.14% of current covered payroll), actual City contributions were \$2,627,755 (35.67% of current covered payroll) plus state contributions deposited directly to the plan amounted to \$520,367. Accumulated excess contributions in the Accrued (Prepaid) Position Account were available to assist in funding the City's contribution requirement for the year.

# NOTE 9 - PENSION PLANS (Continued)

### C. Firefighters' Retirement Plan (Continued)

## **Net Pension Liability**

The City has used the alternate measurement date of September 30, 2019 to record the net pension liability, deferred inflows and outflows of resources, and pension expense in its September 30, 2020 financial statements.

	Measurement Date		
	9/30/20	9/30/19	
Total Pension Liability	\$ 89,049,694	\$ 78,628,190	
Plan Fiduciary Net Position	(74,876,538)	(65,742,002)	
Sponsor's Net Pension Liability	\$ 14,173,156	\$ 12,886,188	
Plan Fiduciary Net Position as a percentage of			
Total Pension Liability	84.08%	83.61%	

### Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of October 1, 2019 updated to September 30, 2020 using the following actuarial assumptions.

	2020	2019		
Inflation	2.50%	3.25%		
Salary Increases	2.50%-8.00%	3.25%-7.25%		
Investment Rate of Return	7.00%	7.50%		

#### Mortality Rates:

#### Active:

Pub-2010 Generational using scale MP-2018. Females, Headcount Weighted Safety Employee Female Table, set forward 1 year.

Pub-2010 Generational using scale MP-2018. Males, Headcount Weighted Safety Employee Female Table, set forward 1 year.

#### Disabled:

Pub-2010 80% Headcount Weighted General Disabled Retiree Female Table/ 20% Headcount Weighted Safety Disabled Retiree Female Table.

Pub-2010 80% Headcount Weighted General Disabled Retiree Male Table/ 20% Headcount Weighted Safety Disabled Retiree Male Table.

10% of active deaths are assumed to be in the line of duty.

The most recent experience study was competed in September 2019, considered 7 years of data experience and resulted in several updates to the actuarial assumptions. The impact to the total pension liability (TPL) resulting from these updated assumptions is first reflected in TPL as of September 30, 2020.

## NOTE 9 - PENSION PLANS (Continued)

## C. Firefighters' Retirement Plan (Continued)

### Pension expense, Deferred Outflows and Deferred Inflows of Resources

For the year ended September 30, 2020, the City recognized pension expense of \$2,667,937 as the result of implementing GASB No. 68. At September 30, 2020, based on a measurement date of September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Deferred outflows</u>	
Changes of assumptions	\$ 1,583,266
Difference between expected and	
actual experience	2,382,905
Difference between expected and	
actual earnings on investments	438,252
Contributions subsequent to the	
measurement date	3,148,121
Total deferred outflows	\$ 7,552,544
<u>Deferred inflows</u>	
Difference between expected and	
actual experience	\$ 798,229
Total deferred inflows	\$ 798,229

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized as pension expense (income) as follows:

2021	\$ 337,146
2022	574,625
2023	1,161,157
2024	1,271,143
Thereafter	 262,123
	\$ 3,606,194

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

# **NOTE 9 – PENSION PLANS (Continued)**

## C. Firefighters' Retirement Plan (Continued)

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020 are summarized in the following table:

Asset Class	Long-Term Expected	Long-Term Expected Real Rate of Return				
	2020	2019				
Fixed Income	2.50%	2.67%				
Domestic Equity	7.50%	7.50%				
International Equity	8.50%	8.50%				
Real Estate	4.50%	4.50%				

## Discount Rate:

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

	Current Discount					
	1	% Decrease		Rate	19	% Increase
		6.00%		7.00%		8.00%
Sponsor's Net Pension Liability 09/30/20 Measurement Date	\$	24,917,128	\$	14,173,156	\$	5,280,121
		6.50%		7.50%		8.50%
Sponsor's Net Pension Liability 09/30/19 Measurement Date	\$	22,605,285	\$	12,886,188	\$	4,840,036

# **NOTE 9 – PENSION PLANS (Continued)**

# C. Firefighters' Retirement Plan (Continued)

# Net Pension Liability

The following table shows the changes in net pension liability along with the breakdown detailing the changes since September 30, 2018.

	 Total Pension Plan Fiduciary Liability Net Position		Net Pension Liability		
Beginning balances 9/30/18	\$ 73,101,503	\$	63,211,016	\$	9,890,487
Service Cost	1,455,310		-		1,455,310
Interest	5,479,962		-		5,479,962
Differences between Expected					
and Actual Experience Change in assumptions about future	1,406,892		-		1,406,892
economic or demographic factors or					
other inputs	165,836		-		165,836
Contributions - Employer	-		2,299,394		(2,299,394)
Contributions- State	-		488,640		(488,640)
Contributions - Employee	-		638,372		(638, 372)
Net Investment Income	-		2,012,954		(2,012,954)
Benefit Payments	(2,981,313)		(2,981,313)		-
Administrative Expenses	-		(84,759)		84,759
Other	 <u>-</u>		157,698		(157,698)
Net Changes	 5,526,687		2,530,986		2,995,701
Ending balance 09/30/19	\$ 78,628,190	\$	65,742,002	\$	12,886,188
Beginning balances 9/30/19	\$ 78,628,190	\$	65,742,002	\$	12,886,188
Service Cost	1,394,105		-		1,394,105
Interest	5,853,602		-		5,853,602
Differences between Expected					
and Actual Experience	310,138		-		310,138
Change in assumptions	6,753,635				6,753,635
Changes in Benefit Terms	58,566		-		58,566
Contributions - Employer			2,627,755		(2,627,755)
Contributions- State			520,367		(520,367)
Contributions - Employee			673,724		(673,724)
Net Investment Income			9,444,624		(9,444,624)
Benefit Payments	(3,948,542)		(3,948,542)		-
Administrative Expenses	-		(109,725)		109,725
Other			(73,667)		73,667
Net Changes	 10,421,504		9,134,536		1,286,968
Ending balance 9/30/20	\$ 89,049,694	\$	74,876,538	\$	14,173,156

#### **NOTE 9 – PENSION PLANS (Continued)**

#### D. Other Pension Plan Information

#### Summary of Pension Plan Information

Below is a summary of deferred inflows, outflows, and net pension liability for all three employee pension plans:

	General Employees	Police Plan	Firefighters' Plan	Total
Deferred outflows of resources	\$ 19,546,887	\$ 7,137,598	\$ 7,552,544	\$ 34,237,029
Deferred inflows of resources	-	620,871	798,229	1,419,100
Net pension liability	75,117,862	18,685,449	12,886,188	106,689,499
Pension expense	9,945,014	2,977,538	2,667,937	15,590,489

The following is the net position for each pension trust fund at September 30, 2020:

	General Employees' Retirement System		Police Officers' Retirement System	icers' Firefighters' rement Retirement		Total
Assets					_	
Cash and cash equivalents	\$ 2,791,529	\$	2,163,493	\$	1,751,884	\$ 6,706,906
Receivables:						
Accrued interest receivable	14,187		114,903		99,300	228,390
Accounts receivable	3,610				520,367	 523,977
Total receivables	17,797		114,903		619,667	752,367
Investments, at fair value Total investments	170,562,185 170,562,185		78,763,282 78,763,282		72,664,491 72,664,491	 321,989,958 321,989,958
Total Assets	173,371,511		81,041,678		75,036,042	 329,449,231
Liabilities						
Accounts payable	125,890		158,946		159,504	444,340
Total liabilities	125,890		158,946		159,504	444,340
Net Position						
Net Position Restricted for Pensions	\$ 173,245,621	\$	80,882,732	\$	74,876,538	\$ 329,004,891

#### NOTE 9 - PENSION PLANS (Continued)

#### D. Other Pension Plan Information (Continued)

The following is the statement of changes in net position for each pension trust fund for the fiscal year ended September 30, 2020:

	General Employees' Retirement System		Employees' Officers' Retirement Retirement		Firefighters' Retirement Plan		Total
Additions:							
Contributions:							
Employer	\$	13,858,120	\$	2,783,760		\$ 2,627,755	\$ 19,269,635
State		-		688,440		520,367	1,208,807
Employee		511,521		901,945		673,724	2,087,190
Total contributions		14,369,641		4,374,145		3,821,846	22,565,632
Investment income:		_					<u> </u>
Investment income (loss)		14,253,052		7,259,903		9,634,538	31,147,493
Less: Investment management fees		(896,731)		(429,717)		(189,914)	(1,516,362)
Net investment income (loss)		13,356,321	-	6,830,186		9,444,624	29,631,131
Total additions (reductions)		27,725,962		11,204,331		13,266,470	52,196,763
Deductions:							
Pension payments		14,074,332		5,196,252		3,903,861	23,174,445
Refunds to employees		-		74,150		44,681	118,831
Administration		214,703		92,574		109,725	417,002
Total deductions		14,289,035		5,362,976		4,058,267	23,710,278
Net Increase (Decrease)		13,436,927		5,841,355		9,208,203	28,486,485
Net Assets Reserved for Employees' Pension Benefits:							
Beginning of year		159,808,694		75,041,377		65,668,335	 300,518,406
End of year	\$	173,245,621	\$	80,882,732	\$	74,876,538	\$ 329,004,891

#### **NOTE 10 – LONG-TERM OBLIGATIONS**

Revenue bonds and other long-term liabilities directly related to and intended to be paid from Proprietary Funds (of the Primary Government) are included in the accounts of such funds. All other long-term indebtedness of the Primary Government is accounted for in the governmental activities column of the government-wide statement of net position. The City's outstanding long-term debt includes bonds payable, notes payable, claims payable and compensated absences payable.

#### **NOTE 10 – LONG-TERM OBLIGATIONS (Continued)**

#### Schedule Of Long-Term Debt

Long-term liability activity for the year ended September 30, 2020 was as follows:

		Beginning Balance	•		Decreases		Ending ases Balance		Amounts Due Within One Year	
Governmental Activities: Direct borrowing										
2012 Refdg Capital Improvement Certif	\$	3,545,000	\$	-	\$	(865,000)	\$	2,680,000	\$	875,000
2015 Capital Improvement Certificates		21,245,000				(1,045,000)		20,200,000		1,080,000
Total direct borrow ing	-	24,790,000		-		(1,910,000)		22,880,000		1,955,000
Other liabilities:										
Net Pension Liability	\$	65,308,924	\$	4,956,958	\$	-	\$	70,265,882	\$	-
Compensated Absences		3,506,416		5,083,190		(4,397,054)		4,192,552		2,383,733
OPEB Liability		9,849,521		1,163,627		-		11,013,148		451,114
Liability for fire fees		-		80,000,000		-		80,000,000		-
Claims and Judgments		7,981,434		-		(348,092)		7,633,342		2,287,044
Total other liabilities		86,646,295		91,203,775		(4,745,146)		173,104,924		5,121,891
Total Governmental Activities	\$	111,436,295	\$	91,203,775	\$	(6,655,146)	\$	195,984,924	\$	7,076,891
Business-type Activities:										
Direct borrowing										
2014A Utilty Systems Bonds	\$	18,200,000	\$	-	\$	(2,120,000)	\$	16,080,000	\$	2,185,000
2014B Utility Systems Bonds		23,215,000		-		(1,845,000)		21,370,000		1,890,000
2015 Utiilty Systems Bonds		61,695,000		-		(2,975,000)		58,720,000		3,065,000
2017 Utility Systems Bonds		18,565,000				(90,000)		18,475,000		95,000
Total direct borrow ing		121,675,000				(7,030,000)		114,645,000		7,235,000
Other liabilities:										
Net Pension Liability		37,340,473		-		(916,856)		36,423,617		-
Compensated Absences		1,877,083		2,269,546		(2,016,222)		2,130,407		1,348,773
OPEB Liability		4,811,479		570,373		-		5,381,852		221,120
Total other liabilities		44,029,035		2,839,919		(2,933,078)		43,935,876		1,569,893
Total Business-type Activities	\$	165,704,035	\$	2,839,919	\$	(9,963,078)	\$	158,580,876	\$	8,804,893

Compensated absences, OPEB payable and Net pension liabilities from the governmental funds are typically liquidated in the General Fund.

#### Capital Leases:

As of September 30, 2020, the City has no capital obligation leases.

#### **Bonds Payable Collateral:**

The City has gas tax revenue bonds, capital improvement certificates, water and sewer revenue bonds and utility systems revenue bonds outstanding at year-end. Gas tax revenue bonds are collateralized by a pledge of the City's sixth cent optional gas tax; the capital improvement certificates are collateralized by a pledge of certain non-

#### NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

ad valorem revenues of the City; and the enterprise revenue bonds are collateralized by a pledge of the net revenues generated by the issuing fund or by a pledge of the net revenues of the combined utility systems.

#### Pledged Revenue:

The City has pledged certain revenues, to repay certain bonds and notes outstanding as of September 30, 2020. Information related to the revenues, sometimes net of related operating expenses, pledged for each debt issue, the amounts of such revenues received in the current year, the current year principal and interest paid on the debt, the approximate percentage of each revenue which is pledged to meet the debt obligation, the date through which the revenue is pledged under the debt agreement, and the total pledged future revenues for each debt, which is the amount of the remaining principal and interest on the bonds and notes at September 30, 2020 has been incorporated into the schedules which show the debt service requirements to maturity for the City's bonded indebtedness for the City's governmental activities and for the City's business-type activities.

The following is a schedule of bonds outstanding at September 30, 2020:

	Direct Borrowing	Purpose Of Issue	Amount Issued	c	Amount Outstanding	Interest Rates
Governm	ental Activities:	_				
2012	Refdg Capital Improvement Certif	Refunding	8,405,000	\$	2,680,000	1.72%
2015	Capital Improvement Certificate	Refunding	21,440,000		20,200,000	3.00%
Total Gove	rnmental Activities			\$	22,880,000	
Business	-Type Activities:					
2014A	Utility Systems Bonds	Refunding	24,165,000	\$	16,080,000	3.18%
2014B	Utility Systems Bonds	Refunding	28,465,000		21,370,000	2.66%
2015	Utility Systems Bonds	Refunding	65,635,000		58,720,000	3.18%
2017	Utility Systems Bonds	Refunding	18,565,000		18,475,000	2.705%
Total Busin	ness-Type Activities			\$	114,645,000	

For the year ended September 30, 2020, principal and interest payments were as follows:

	Gov	vernmental	Bu	siness-Type		
		Activities		Activities		
Interest Paid	\$	686,741	\$	3,879,227		
Principal Paid		1,910,000		7,030,000		
	\$	2,596,741	\$	10,909,227		

#### NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

The following schedules show debt service requirements maturity for the City's bonded indebtedness for the City's governmental activities and for the City's business-type activities as well as pledged revenue information:

	Governmental Activities						
Fiscal		Direct Borrowing					
Year		Principal		Interest			
2021	\$	1,955,000	\$	636,679			
2022		2,005,000		585,328			
2023		2,055,000		532,637			
2024		1,470,000		483,900			
2025		1,515,000		439,125			
2026-2030		8,290,000		1,475,100			
2031-2033		5,590,000		254,850			
Total	\$	22,880,000	\$	4,407,619			
Pledged revenue description		•		ent sales tax, franch ots, fines and forfeit			
				s tax, guaranteed	u. 00		
				ite revenue sharing,			
		le home licens		g,			
Fiscal year 2020 pledged revenues			\$	8,238,069			
Fiscal year 2020 principal and interes	st paid		\$	2,596,741			
Outstanding principal and interest	•		\$	27,287,619			
Pledged through fiscal year			•	2033			
Estimated percentage pledged				25.48%			

	Business-Type Activities							
Fiscal	Direct Borrowing							
Year	_	Principal		Interest				
2021	\$	7,235,000	\$	3,636,831				
2022		7,460,000		3,398,140				
2023		7,675,000		3,163,312				
2024		7,895,000		2,921,721				
2025		8,125,000		2,673,155				
2026-2030		44,705,000		9,304,445				
2031-2033		31,550,000		1,670,315				
Total	\$	114,645,000	\$	26,767,920				
Pledged revenue description	Net re	evenues of the	com	bined Electric				
	Reve	nue System a	nd th	e Water and Sewer				
	Syste	em (as defined	l in b	ond resolutions)				
Fiscal year 2020 pledged revenues			\$	44,007,553				
Fiscal year 2020 principal and interes	t paid		\$	10,909,227				
Outstanding principal and interest			\$	141,412,920				
Pledged through fiscal year				2033				
Estimated percentage pledged				24.72%				

#### NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

#### **Bond Arbitrage**

The Federal Tax Reform Act of 1986 requires issuers of tax-exempt debt to make payments to the U.S. Treasury of investment income received at yields that exceed the issuer's tax-exempt borrowing rates or pay a calculated penalty. Rebates are paid to the Internal Revenue Service every fifth year after the year of issuance. Within the five-year period, any positive arbitrage (liability) can be offset by any negative arbitrage (non-liability). At September 30, 2020, the City had no arbitrage rebate liability.

#### Disclosure of Legal Debt Margin

The City has no legal debt margin requirements set forth by State Statute however; the City's charter limits the aggregate amount of general obligation bonds outstanding to 20% of the assessed valuation of the taxable real and personal property in the City. At September 30, 2020, there was no general obligation debt outstanding.

#### Synopsis of Revenue Bond Covenants, Revenue Bonds Debt Service and Transfer Requirements

Provisions of revenue bonds require monthly sinking fund contributions for debt service of one-twelfth and one-sixth of the next maturing principal and interest payment, respectively.

#### **Fund Deficits**

At September 30, 2020 there were no funds with deficits in total net positions.

#### **NOTE 11 - COMMITMENTS AND CONTINGENT LIABILITIES**

#### **Litigation**

Various suits and claims arising in the ordinary course of City operations are pending against the City of Ocala. While the ultimate effect of such litigation cannot be ascertained at this time, the City does not expect any of these items except for an ongoing lawsuit for Fire Service Fees (discussed below) to have a material impact on the financial condition of the City.

#### Fire Service Fees

Since 2014, the City has been the defendant in a lawsuit related to Fire Service Fees. In January 2014, Discount Sleep of Ocala LLC d/b/a Mattress Barn and Dale W. Birch filed a lawsuit alleging the City was illegally charging fire user fees in violation of the State Constitution (Case No: 5D19-1899). After numerous appeals, the Florida Fifth District Court of Appeals ruled in favor of the plaintiff. The City is currently involved in negotiations to settle the lawsuit. As of audit report date, it is uncertain what the final settlement will be. An estimated amount of up to \$80 million has been recorded in the Governmental Activities of the Government Wide Entity Statements.

#### NOTE 11 - COMMITMENTS AND CONTINGENT LIABILITIES (Continued)

#### Other Commitments

The City has outstanding commitments on various contracts for construction and other projects. These commitments, as of September 30, 2020, in the respective funds are as follows:

General Fund	\$ 3,966,268
Internal Service Funds	15,838
Electric	2,547,411
Water and Sewer	3,038,644
Golf	6,000
Sanitation Fund	269,388
Airport Fund	3,154,671
Suntran	22,992
Nonmajor Governmental Funds	2,164,500
CRA Fund	409,277
Total	\$ 15,594,989

#### FMPA All Requirements Project (ARP)

The City purchases power exclusively from the Florida Municipal Power Agency (FMPA) through FMPA's All Requirements Power Supply Project (ARP). The City and FMPA have entered into an ARP Power Supply Contract (effective March 22, 1985, as amended on May 24, 1991, and January 22, 1999) which requires: 1) FMPA to sell and deliver to the City, and 2) the City to purchase from FMPA, all electric power that the City requires. The initial term of the ARP contract had an expiration date of October 1, 2030, however, on each October 1st, after the effective date, the contract automatically extends for an additional one-year period unless either party, at least one year prior to such automatic extension date, notifies the other party in writing of its decision not to extend the contract.

The City pays for electric power under the contract at the rates set forth in the rate schedules to the ARP contract, which FMPA may revise from time to time in accordance with the contract. The contract provides the option for the City to withdraw from the All-requirements Project after notice and making the debt payment, provided for in Section 29 of the contract (which, generally, is equal to the City's portion of the ARP Debt and other costs incurred, or expected to be incurred, by the ARP because of the City's withdrawal).

#### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Post-employment benefits extended to retirees include the continued coverage for the retiree and their dependents in the City's health insurance plan, dental plan, vision plan and life insurance plan. A portion of the health insurance benefits for family coverage is currently being subsidized by the City, but the subsidy is being phased out over time. No other form of direct subsidy is offered to retirees accepting medical coverage. There are currently 268 retirees participating in the plan. Premiums for insurances other than health insurance are fully paid by the retiree.

#### Plan Description

The Other Postemployment Benefit Plan is a single-employer benefit plan administered by the City. Retirees are charged whatever the insurance company charges for the type of coverage elected. However, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. Since the older retirees have higher costs which means that the city is subsidizing

#### NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

the cost of the retiree coverage because it pays all or a significant portion of that premium on behalf of the active employees. Accounting standards calls this the "implicit rate subsidy". This subsidy is only available until the retiree becomes Medicare eligible.

Retirees and their dependents are permitted to remain covered under the City's respective medical and insurance plans if they pay a full premium applicable to coverage elected, subject to direct subsidies discussed above. The postemployment benefits are extended to retirees and continued at the discretion of the City, which reserves the right (subject to State Statute and any collective bargaining agreements) to change or terminate benefits, and to change contributions required from retirees in the future as circumstances change. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Postemployment Benefit Plan does not issue a stand-alone report.

#### **Funding Policy**

The contribution requirements of the plan members and the City are established and may be amended by the City Council. Because "funding" the OPEB obligations would involve using an irrevocable trust fund, the City did not "fund" the net OPEB obligation. Contributions are being made based on a pay-as-you-go financing requirement. Each fund was assessed its share of OPEB costs based on the number of employees in the fund divided by the total number of City employees.

#### Plan Membership

At October 1, 2018 (the valuation date) the following employees were covered by the benefit terms:

		Т	otal OPEB
	Count		Liability
Inactive employees or beneficiaries currently receiving benefits	268	\$	8,823,000
Active employees	1,002		7,334,000
Total	1,270	\$	16,157,000

#### **Net OPEB Liability**

The employer's net OPEB liability is reported herein as of September 30, 2020 for the employer fiscal year and reporting period of October 1, 2019 to September 30, 2020. The values shown for this fiscal year and reporting period are based on a measurement date of October 1, 2019 and the corresponding measurement period of October 1, 2018 to October 1, 2019. The measurement of the total OPEB liability is based on a valuation date of October 1, 2018.

#### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

#### Actuarial Assumptions and Actuarial Methods

The total OPEB liability in the October 1, 2018 actuarial valuation was determined using the following key actuarial assumptions, applied to all periods included in the measurement:

Expected Return on Assets: None

Discount Rate: 2.75% Salary Scale: 5.35%

Healthcare Cost Trend Rates: 0% for fiscal year ended 2019, then 6% for fiscal year end 2020,

decreasing 0.50% per year to an ultimate rate of 5.00%.

#### General employees

RP-2000 Fully Generational Mortality Table for females with 100% annuitant white collar adjustment, using improvement scale BB. RP-2000 Fully Generational Mortality Table for males with 50% annuitant white collar adjustment, using improvement scale BB.

#### Police Officers and Firefighters

RP-2000 Fully Generational Mortality Table for females with 100% white collar adjustment, using improvement scale BB. RP-2000 Fully Generational Mortality Table for males with 10% white collar adjustment and 90% blue collar adjustment, using improvement scale BB.

Actuarial Cost Method: Entry Age Actuarial Cost Method

#### Discount rate

The discount rate has been set equal to 2.75% and represents the Municipal GO AA 20-year yield curve rate as of the measurement date.

#### **Net OPEB liability**

The following table shows the changes in net OPEB liability along with the breakdown detailing the changes in the current fiscal year.

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
	Liability	Net i Osition	Liability
Beginning balances 10/01/19	\$ 14,661,000	\$ -	\$ 14,661,000
Service Cost	462,000	-	462,000
Interest	568,000	-	568,000
Differences between expected		-	-
and actual experience	(1,029,000)		(1,029,000)
Contributions-employer	-	606,000	(606,000)
Benefit Payments	(606,000)	(606,000)	-
Assumption changes	2,339,000	-	2,339,000
Net Changes	1,734,000	-	1,734,000
Ending balance 09/30/20	\$ 16,395,000	\$ -	\$ 16,395,000

#### NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Sensitivity of the total OPEB liability to changes in the discount rate:

The following presents the total OPEB liability of the City calculated using the discount rate of 2.75% as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower and 1% higher than the current rate:

	Current Discount								
	19	% Decrease		Rate	1	% Increase			
		1.75%		2.75%	3.75%				
Employer's Net OPEB Liability	\$	19,200,000	\$	16,395,000	\$	14,209,000			

#### Sensitivity of the total OPEB liability to changes in the trend rate:

The following presents the total OPEB liability/(asset) of the City as of the measurement date calculated using the discount, as well as what the employer's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

Sensitivity to changes in the trend rate:

	Current Trend				
	19	6 Decrease	Rate	19	6 Increase
Employer's Net OPEB Liability	\$	13,985,000	\$ 16,395,000	\$	19,558,000

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended September 30, 2020, the City recognized OPEB expense of \$1,139,000 as the result of implementing GASB No.75. The deferred outflows of resources and deferred inflows of resources related to OPEB as of September 30, 2020 from various sources are as follows:

<u>Deferred outflows</u>	
Differences between expected and	
actual experience	75,000
Changes of assumptions	2,040,000
Contributions subsequent to the	
measurement date	655,840
Total deferred outflows	\$ 2,770,840
<u>Deferred inflows</u>	
Changes of assumptions	503,000
Expected and actual experience	897,000
Total deferred inflows	\$ 1,400,000

#### NOTE 12 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

2021	\$	(98,000)
2022		(98,000)
2023		(98,000)
2024		(98,000)
2025		(98,000)
Thereafter		(225,000)
	9	(715,000)

#### **NOTE 13 - CHANGES IN ACCOUNTING STANDARDS**

#### A. Adoption of New Accounting Standards

The City did not adopt new accounting standards in Fiscal Year 2020.

#### **B. Future Adoption of New Accounting Standards**

The City, where applicable anticipates adopting the following new accounting standards in future years:

GASB Statement No. 84, Fiduciary Activities. The requirements of this Statement will take effect for financial statements starting with fiscal year ending December 31, 2020.

GASB Statement No. 87, Leases, issued June 2017. GASB 87 aims to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The requirements of this statement will take effect for financial statements starting with the fiscal year that ends June 30, 2022.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The requirements of this Statement will take effect for financial statements starting with the fiscal year that ends December 31, 2020.

GASB Statement No. 90, Majority Equity Interests- an amendment of GASB Statements No. 14 and No. 61. The requirements of this Statement will take effect for financial statements starting with the fiscal year that ends December 31, 2020.

GASB Statement No. 91, Conduit Debt Obligations. The requirements of this statement will take effect starting with the fiscal year ending December 31, 2022.

#### **NOTE 14 – TAX ABATEMENTS**

As of September 30, 2020, the City administered 23 Economic Investment Program agreements with city investments to be paid over several years based on company performance. In addition, two agreements were in place that provided a 50% public service (municipal utility) tax exemption of \$41,581 as provided by the State of Florida's Enterprise Zone program. No other agreements have an impact on abatements of taxes as required by GASB 77.

#### **NOTE 15- COVID-19**

In December 2019, COVID-19 emerged and has subsequently spread worldwide. The World Health Organization has declared COVID-19 a pandemic resulting in federal, state, and local governments and private entities mandating various restrictions, including travel restrictions, restrictions on public gatherings, stay at home orders and advisories, and quarantining of people who may have been exposed to the virus.

At this point, we cannot reasonably estimate the duration and severity of this pandemic, which could have an adverse impact on the City.

During the year, the City received funds from the Coronavirus Aid, Relief, and Economic Security (CARES Act) to help mitigate the expenses associated with the pandemic.

### CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION GENERAL FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budgeted (GAAP	Amounts Basis)	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Property tax	\$ 31,046,662	\$ 31,046,662	\$ 31,458,356	\$ 411,694
Utility service tax	9,030,000	9,030,000	9,319,912	289,912
Communication service tax	2,593,661	2,593,661	2,437,867	(155,794)
Other tax	1,446,950	1,446,950	1,602,106	155,156
State shared revenues	7,364,381	7,364,381	6,315,818	(1,048,563)
Permits and fees	2,576,550	2,576,550	3,048,184	471,634
Intergovernmental revenues	123,750	4,240,391	2,289,584	(1,950,807)
Charges for services	17,083,137	17,423,957	15,743,323	(1,680,634)
Fines and forfeitures	534,500	534,500	799,415	264,915
Investment income	731,736	731,736	2,214,083	1,482,347
Miscellaneous	387,550	3,420,605	1,411,883	(2,008,722)
Total revenues	72,918,877	80,409,393	76,640,531	(3,768,862)
Expenditures Current: General government	11,488,565	15,238,199	12,072,746	3,165,453
Public safety	56,244,604	58,727,589	55,623,394	3,104,195
Physical Environment	50,000	236,749	114,271	122,478
Transportation	6,219,957	6,871,191	3,643,116	3,228,075
Economic environment	3,343,166	5,986,100	2,854,586	3,131,514
Culture and recreation	10,882,193	10,252,919	8,954,184	1,298,735
Capital outlay	6,893,506	14,821,079	9,195,496	5,625,583
Total expenditures	95,121,991	112,133,826	92,457,793	19,676,033
Excess (deficiency) of revenues	/ / / · ·			
over expenditures	(22,203,114)	(31,724,433)	(15,817,262)	15,907,171
Other Financing Sources (Uses)				
Transfers in	24,145,936	24,219,646	24,334,790	115,144
Transfers out	(3,983,707)	(4,314,721)	(4,243,621)	71,100
Total other financing sources (uses)	20,162,229	19,904,925	20,091,169	186,244
Net change in fund balance	(2,040,885)	(11,819,508)	4,273,907	16,093,415
Fund balance - beginning	51,779,341	51,779,341	51,779,341	
Fund balance - ending	\$ 49,738,456	\$ 39,959,833	\$ 56,053,248	\$ 16,093,415

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION COMMUNITY REDEVELOPMENT AGENCY (CRA) FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budgete	ed Amounts		Variance with Final Budget
	(GAA	AP Basis)	Actual	Positive
	Original	Original Final		(Negative)
Revenues				
Property tax	\$ 820,075	\$ 759,397	\$ 759,397	\$ -
Investment income	44,761	44,761	570,939	526,178
Miscellaneous		<u> </u>	623	623
Total revenues	864,836	804,158	1,330,959	526,801
Expenditures				
Current:				
Economic Environment	992,000	1,837,350	501,776	1,335,574
Culture and recreation	-	75,000	-	75,000
Capital outlay	738,000	9,741,454	1,581,884	8,159,570
Total expenditures	1,730,000	11,653,804	2,083,660	9,570,144
Excess (deficiency) of revenues				
over expenditures	(865,164)	(10,849,646)	(752,701)	10,096,945
Other Financing Sources (Uses)				
Transfers in	1,152,231	1,136,982	1,136,982	-
Transfers out			(116,707)	(116,707)
Total other financing sources (uses)	1,152,231	1,136,982	1,020,275	(116,707)
Net change in fund balance	287,067	(9,712,664)	267,574	9,980,238
Fund balance - beginning	2,855,528	2,855,528	2,855,528	
Fund balance - ending	\$ 3,142,595	\$ (6,857,136)	\$ 3,123,102	\$ 9,980,238



This page intentionally left blank.

## CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS GENERAL EMPLOYEES' RETIREMENT SYSTEM

#### Last 10 Fiscal Years \*

At the Fiscal Year End		9/30/2020	9/30/2019		9/30/2018	
Total pension liability						
Service cost	\$	986,562	\$	1,133,206	\$	1,288,820
Interest		16,021,917		15,765,056		15,359,295
Changes of benefit terms		-		-		-
Differences between expected and actual		(4.004.007)		550.040		0.070.500
experience		(1,001,087)		552,340		2,072,529
Changes of assumptions Contributions - buy back		(414,750)		-		-
Benefit payments, including refunds of		-		-		-
employee contributions		(14,076,564)		(13,192,455)		(12,344,439)
Net change in total pension liability		1,516,078		4,258,147		6,376,205
Total pension liability - beginning		234,936,251		230,678,104		224,301,899
Total pension liability- ending	\$	236,452,329	\$	234,936,251	\$	230,678,104
Plan fiduciary net position						
Contributions - employer		13,799,155		14,822,313		15,482,762
Contributions - employee		511,521		540,161		608,171
Contributions - buy back		-		-		-
Net investment income		13,352,784		4,173,467		6,324,077
Benefit payments, including refunds of employee contributions		(14,076,564)		(13,192,455)		(12,344,439)
Administrative expense		(208,957)		(204,769)		(12,344,439)
Net change in plan fiduciary net position		13,377,939		6,138,717		9,845,474
Not offarige in plan haddlary flot position		10,077,000		0,100,717		0,040,474
Plan fiduciary net position - beginning		159,818,389		153,679,672		143,834,198
Plan fiduciary net position - ending		173,196,328		159,818,389		153,679,672
Net pension liablity - ending	\$	63,256,001	\$	75,117,862	\$	76,998,432
Plan fiduciary net position as a percentage		70.050/		00.000/		00.000/
of the total pension liability		73.25%		68.03%		66.62%
Covered payroll	\$	10,229,855	\$	10,785,500	\$	11,804,951
Covered payron	Ψ	10,229,033	Ψ	10,703,300	Ψ	11,004,951
Net pension liability as a percentage of						
covered payroll		618.35%		696.47%		652.26%
, •						

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

 9/30/2017	9/30/2016		9/30/2015		9/30/2014
\$ 1,567,489 14,832,634 -	\$ 1,852,029 14,160,117 -	\$	1,955,680 13,857,718 -	\$	2,122,184 13,643,262 (1,321,935)
1,126,640 3,182,088 -	1,198,983 5,202,901 -		1,329,173 - -		- - 114,387
(13,468,466)	(11,575,745)		(13,862,112)		(11,437,247)
7,240,385	10,838,285		3,280,459		3,120,651
 217,061,514	206,223,229		202,942,770		199,822,119
\$ 224,301,899	\$ 217,061,514	\$	206,223,229	\$	202,942,770
14,802,319	14,187,965		13,053,609		10,253,005
740,871	574,059		584,624		675,791
-	-	-			114,387
13,427,988	10,585,043		(2,523,690)		10,569,771
(13,468,466)	(11,575,745)		(13,862,112)		(11,437,247)
(224,873)	(225,101)		(172,861)		(159,258)
15,277,839	13,546,221		(2,920,430)		10,016,449
128,556,359	115,010,138		117,930,568		107,914,119
 143,834,198	128,556,359		115,010,138		117,930,568
\$ 80,467,701	\$ 88,505,155	\$	91,213,091	\$	85,012,202
64.13%	59.23%		55.77%		58.11%
\$ 13,747,075	\$ 14,722,210	\$	21,970,446	\$	15,593,924
585.34%	601.17%		415.16%		545.16%

## CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS GENERAL EMPLOYEES' RETIREMENT SYSTEM

#### Last 10 Fiscal Years \*

At the fiscal year end	9/30/2020	9/30/2019	9/30/2018
Actuarially determined contribution Contributions in relation to the	\$ 13,858,120	\$ 14,822,313	\$ 15,254,002
Actuarially determined contribution	13,858,120	14,894,139	15,482,762
Contribution Deficiency (Excess)	\$ -	\$ (71,826)	\$ (228,760)
Covered payroll Contributions as a percentage of	\$ 10,229,855	\$ 10,785,500	\$ 11,804,951
Covered payroll	135.47%	138.09%	131.15%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

9/30/2017	9/30/2016	9/30/2015	9/30/2014
\$ 14,802,319	\$ 14,186,322	\$ 13,053,609	\$ 10,253,005
14,802,319 \$ -	14,187,965 \$ (1,643)	13,053,609 \$ -	10,253,005 \$ -
\$ 13,747,075	\$ 14,722,210	\$ 21,970,446	\$ 15,593,924
107.68%	96.37%	59.41%	65.75%

## CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS GENERAL EMPLOYEES' RETIREMENT SYSTEM

#### Last 10 Fiscal Years (1)

For the Year Ending	Weighted Rate <u>Of Returns <sup>(2)</sup></u>
9/30/2014	9.86%
9/30/2015	-0.21%
9/30/2016	9.08%
9/30/2017	10.46%
9/30/2018	4.41%
9/30/2019	2.59%
9/30/2020	8.03%

- (1) Information prior to 2014 is not available
- (2) Net of investment expense



This page intentionally left blank.

## CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS POLICE OFFICERS' RETIREMENT SYSTEM

#### Last 10 Fiscal Years \*

At the fiscal year end		9/30/2020		9/30/2019		9/30/2018
Total pension liability						
Service cost	\$	2,006,052	\$	1,741,664	\$	1,558,052
Interest	Ψ	7,171,736	Ψ	6,952,007	Ψ	6,630,559
Changes of benefit terms		-		-		-
Change in Funding Standard Account		_		_		_
Differences between expected and actual						
experience .		(116,394)		(450,176)		1,433,941
Changes of assumptions		382,036		1,421,185		· · · -
Contributions - buy back		-		34,025		_
Benefit payments, including refunds of				,		
employee contributions		(5,289,742)		(5,478,770)		(5,943,808)
Net change in total pension liability		4,153,688		4,219,935		3,678,744
Total pension liability - beginning	\$	93,778,252	\$	89,558,317	\$	85,879,573
Total pension liability- ending	\$	97,931,940	\$	93,778,252	\$	89,558,317
, ,		, ,		· · ·		, ,
Plan fiduciary net position						
Contributions - employer		2,783,760		3,014,876		4,077,869
Contributions - State		688,440		636,601		584,334
Contributions - employee		901,945		823,654		731,022
Contributions - buy back		-		34,025		· -
Net investment income		6,830,174		2,344,271		6,110,450
Benefit payments, including refunds of				, ,		
employee contributions		(5,289,742)		(5,478,770)		(5,943,808)
Administrative expense		(92,774)		(79,693)		(89,863)
Net change in plan fiduciary net position		5,821,803		1,294,964		5,470,004
		, ,		, ,		, ,
Plan fiduciary net position - beginning		75,092,803		73,797,839		68,327,835
Plan fiduciary net position - ending		80,914,606		75,092,803		73,797,839
Net pension liablity - ending	\$	17,017,334	\$	18,685,449	\$	15,760,478
reception liability offamily	Ψ	17,017,004	Ψ	10,000,440	Ψ	10,700,470
Plan fiduciary net position as a percentage						
of the total pension liability		82.62%		80.07%		82.40%
of the total perision liability		02.0270		00.07 /0		02.4070
Covered payroll	\$	11,274,315	\$	10,295,675	\$	9,137,770
Net pension liability as a percentage of						
covered payroll		150.94%		181.49%		172.48%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

9/30/2017	9/30/2016	9/30/2015	9/30/2014
3,00,20	3,00,20.3	3,00,20	3,00,20.1
\$ 1,579,043 6,600,886 - -	\$ 1,629,468 6,316,211 (1,150,613)	\$ 1,639,535 6,207,407 - -	\$ 1,688,742 5,940,330 - 56,039
(252,579) (35,707) -	(727,086) 1,741,528 -	(971,456) - 83,865	- - -
(5,888,193) 2,003,450 \$83,876,123 \$85,879,573	(4,814,327) 2,995,181 \$80,880,942 \$83,876,123	(4,062,918) 2,896,433 77,984,509 \$ 80,880,942	(4,531,980) 3,153,131 74,831,378 \$77,984,509
3,582,817 530,026 669,044 -	3,469,395 516,594 672,201	3,111,881 471,520 629,554 83,865	2,961,297 440,294 632,728
6,716,321 (5,888,193)	5,151,384 (4,814,327)	(1,046,879) (4,062,918)	5,733,534 (4,531,980)
(88,507) 5,521,508	(83,196) 4,912,051	(72,024) (885,001)	(72,694) 5,163,179
62,806,327 68,327,835	57,894,276 62,806,327	58,779,277 57,894,276	53,616,098 58,779,277
\$17,551,738	\$21,069,796	\$ 22,986,666	\$19,205,232
79.56%	74.88%	71.58%	75.37%
\$ 8,363,052	\$ 8,402,515	\$ 9,288,611	\$ 7,909,106
209.87%	250.76%	247.47%	242.82%

## CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS POLICE OFFICERS' RETIREMENT SYSTEM

#### Last 10 Fiscal Years \*

At the fiscal year end	9/30/2020	9/30/2019	9/30/2018
Actuarially determined contribution Contributions in relation to the	\$ 3,716,014	\$ 4,250,054	\$ 4,076,359
Actuarially determined contribution Contribution Deficiency (Excess)	3,472,200 \$ 243,814	3,651,477 \$ 598,577	4,662,203 \$ (585,844)
Covered payroll Contributions as a percentage of	\$ 11,274,315	\$ 10,295,675	\$ 9,137,770
Covered payroll	30.80%	35.47%	51.02%

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

	9/30/2017		9/30/2016		9/30/2015		0/2014
\$	3,582,731	\$	3,762,646	\$ 3	3,505,831	\$ 3,3	345,551
Φ.	4,112,843	Ф.	3,985,989	<u> </u>	3,583,401		345,551
\$	(530,112)	\$	(223,343)	<u> </u>	(77,570)	\$	
\$	8,363,052	\$	8,402,515	\$ 9	9,288,611	\$ 7,9	909,106
	49.18%		47.44%		38.58%		42.30%

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS POLICE OFFICERS' RETIREMENT SYSTEM

#### Last 10 Fiscal Years (1)

For the Year Ending	Weighted Rate <u>Of Returns <sup>(2)</sup></u>
9/30/2014	10.63%
9/30/2015	-1.76%
9/30/2016	8.95%
9/30/2017	10.82%
9/30/2018	9.04%
9/30/2019	3.14%
9/30/2020	9.04%

- (1) Information prior to 2014 is not available
- (2) Net of investment expense



This page intentionally left blank.

## CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS FIREFIGHTERS' RETIREMENT PLAN

#### Last 10 Fiscal Years \*

At the fiscal year end	9/30/2020			9/30/2019	9/30/2018		
		_		_		_	
Total pension liability	•	4 00 4 40 5		4 455 040	•	4 000 005	
Service cost	\$	1,394,105	\$	1,455,310	\$	1,326,905	
Interest		5,853,602		5,479,962		5,276,956	
Changes of benefit terms		58,566		-		-	
Differences between expected and actual experience		310,138		1,406,892		(809,914)	
Changes of assumptions		6,753,635		165,836		(609,914)	
Benefit payments, including refunds of		0,733,033		105,650		-	
employee contributions		(3,948,542)		(2,981,313)		(3.440.800)	
Net change in total pension liability		10,421,504		5,526,687		(3,449,899) 2,344,048	
Total pension liability - beginning		78,628,190		73,101,503		70,757,455	
Total pension liability - beginning  Total pension liability- ending	\$	89,049,694	\$	78,628,190	\$	73,101,503	
rotal perision liability- ending	Ψ	09,049,094	Ψ	70,020,190	Ψ	73,101,303	
Plan fiduciary net position							
Contributions - employer		2,627,755		2,299,394		2,495,113	
Contributions - State		520,367		488,640		472,989	
Contributions - employee		673,724		638,372		736,600	
Net investment income		9,444,624		2,012,954		5,087,763	
Benefit payments, including refunds of		0,, 0		_,0 :_,00 :		3,001,100	
employee contributions		(3,948,542)		(2,981,313)		(3,449,899)	
Administrative expense		(109,725)		(84,759)		(85,835)	
Other		(73,667)		157,698		-	
Net change in plan fiduciary net position		9,134,536		2,530,986		5,256,731	
		2,121,222		_,,		2,=22,:21	
Plan fiduciary net position - beginning		65,742,002		63,211,016		57,954,285	
Plan fiduciary net position - ending		74,876,538		65,742,002		63,211,016	
, ,							
Net pension liablity - ending	\$	14,173,156	\$	12,886,188	\$	9,890,487	
		_				_	
Plan fiduciary net position as a percentage							
of the total pension liability		84.08%		83.61%		86.47%	
Covered payrell	\$	7,703,127	\$	7,367,409	\$	7,657,531	
Covered payroll	Φ	1,103,121	φ	7,307,409	φ	1,007,001	
Net pension liability as a percentage of							
covered payroll		183.99%		174.91%		129.16%	
3. <del>  </del>		. 55.55 /6				0070	

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

9/30/2017		9/30/2016		9/30/2015	9/30/2014	
 _		_		_		
\$ 1,317,786 4,878,081 -	\$	1,227,874 4,637,901 (556,590)	\$	1,121,980 4,471,685 -	\$ 1,163,818 4,274,720 -	
1,862,026 2,528,873		258,882 -		(904,013)	142,133 -	
 (2,909,019) 7,677,747 63,079,708	\$	(2,208,735) 3,359,332 59,720,376	<u> </u>	(3,092,921) 1,596,731 58,123,645	(2,901,757) 2,678,914 55,444,731	
\$ 70,757,455	Φ	63,079,708	\$	59,720,376	\$ 58,123,645	
 1,945,055 434,616 664,806 6,250,958 (2,909,019) (67,415) - 6,319,001 51,635,284 57,954,285		2,490,684 434,473 643,628 4,770,021 (2,208,735) (84,143) - 6,045,928 45,589,356 51,635,284 11,444,424		2,180,098 467,838 554,915 13,508 (3,092,921) (77,503) - 45,935 45,543,421 45,589,356 14,131,020	2,117,780 553,787 450,140 3,792,085 (2,901,757) (67,517) - 3,944,518 41,598,903 45,543,421 \$ 12,580,224	
\$ 12,803,170	\$	11,444,424	\$	14,131,020	\$ 12,580,224	
\$ 81.91% 6,886,009	\$	81.86% 7,333,107	\$	76.34% 6,311,053	78.36% \$ 6,392,458	
185.93%		156.07%		223.91%	196.80%	

## CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS FIREFIGHTERS' RETIREMENT PLAN

#### **Last 10 Fiscal Years**

At the fiscal year end	 9/30/2020		9/30/2019	9/30/2018		
Actuarially determined contribution Contributions in relation to the	\$ 2,987,939	\$	2,816,168	\$	2,881,523	
Actuarially determined contribution	2,987,939		2,643,714		2,968,102	
Contribution Deficiency (Excess)	\$ -	\$	172,454	\$	(86,579)	
Covered payroll Contributions as a percentage of	\$ 7,703,127	\$	7,367,409	\$	7,657,531	
Covered payroll	38.79%		35.88%		38.76%	

<sup>\*</sup> Information prior to fiscal year 2014 is not available.

 9/30/2017	 9/30/2016	9/30/2015		 9/30/2014		
\$ 2,236,606	\$ 2,370,353	\$	2,355,312	\$ 2,482,131		
2,185,456	 2,731,085		2,420,499	2,358,181		
\$ 51,150	\$ (360,732)	\$	(65,187)	\$ 123,950		
\$ 6,886,009	\$ 7,333,107	\$	6,311,053	\$ 6,392,458		
31.74%	37.24%		38.35%	36.89%		

# CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS FIREFIGHTERS' RETIREMENT SYSTEM

#### Last 10 Fiscal Years (1)

For the Year Ending	Weighted Rate <u>Of Returns <sup>(2)</sup></u>
9/30/2014	9.31%
9/30/2015	0.06%
9/30/2016	10.88%
9/30/2017	12.80%
9/30/2018	9.22%
9/30/2019	3.42%
9/30/2020	14.31%

- (1) Information prior to 2014 is not available
- (2) Net of investment expense



This page intentionally left blank.

### CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN OPEB LIABILITY AND RELATED RATIOS SEPTEMBER 30, 2020

#### **Last 10 Fiscal Years**

	9/30/2020		9/30/2019		9/3	0/2018
Total OPEB liability Service cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of employee contributions Net change in total OPEB liability Total OPEB liability - beginning Total OPEB liability- ending	\$	462,000 568,000 (1,029,000) 2,339,000 (606,000) 1,734,000 14,661,000 16,395,000	\$	498,000 527,000 131,000 (675,000) (763,000) (282,000) 14,943,000 14,661,000	(	473,000 518,000 - - (748,000) 243,000 700,000 943,000
Plan fiduciary net position Contributions- employer Benefit payments, including refunds of employee contributions Net change in plan fiduciary net position	\$	606,000 (606,000)	\$ - \$	763,000 (763,000) -	*	748,000 (748,000) -
Plan fiduciary net position- beginning Plan fiduciary net position-ending	\$	- -	\$	- -	\$	-
Employer's net OPEB liability	\$	16,395,000	\$	14,661,000	\$ 14,	943,000
Plan fiduciary net position as a percentage of the total OPEB Liability		0%		0%		0%
Covered payroll	\$	55,028,000	\$	55,028,000	\$ 50,	556,000
Employer's net OPEB liability as a percentage of covered payroll		29.79%		26.64%		29.56%

#### Notes to Schedule:

None

<sup>\*10</sup> years of data will be presented as it becomes available

## CITY OF OCALA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS OPEB PLAN

#### Last 10 Fiscal Years \*

	9/30/2020		9/	/30/2019	9/30/2018		
Actuarially determined contribution Contributions in relation to the	\$	606,000	\$	763,000	\$	748,000	
Actuarially determined contribution	606,000			763,000		748,000	
Contribution Deficiency (Excess)	\$	-	\$	-	\$	-	
Covered payroll Contributions as a percentage of	\$ 5	55,028,000	\$ 5	55,028,000	\$	50,556,000	
Covered payroll		1.10%		1.39%		1.48%	

#### Notes to Schedule:

The employer has elected to make an annual contribution equal to the benefit payments. The employer share of net benefits is the difference between the expected benefit payments and the retiree contributions. It is sometimes referred to as "pay-as-you go."

The expected benefit payments are actuarially determined to reflect the age difference between the overall covered group and the retiree group.

Actuarially determined contributions, which are based on the "pay-as-you-go" cost, and actual contributions are from the measurement periods ending June 30 of the year prior to the year-end of the reporting periods shown.

<sup>\*</sup> Information prior to fiscal year 2018 is not available.

### CITY OF OCALA, FLORIDA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (RSI) SEPTEMBER 30, 2020

#### **NOTE 1 - BUDGETARY INFORMATION**

#### A. Budgeting Policy

An annual budget is prepared for all governmental and proprietary funds. The City Council annually adopts the budget through a Budget Resolution. Budgetary control is legally maintained at the fund level. The budget amounts presented in the accompanying financial statements for the governmental funds are as originally adopted, or as legally amended, by the City Council during the year ended September 30, 2020.

The City's Budget Resolution provides transfer authority to the City Manager to transfer budgeted amounts between departments within any fund; however, any budget amendments that alter the total expenditures of any fund must be approved by the City Council. During 2020, the City Council approved various supplemental budget appropriations to provide for unanticipated requirements of the period. Budget appropriations may not be legally exceeded on a fund basis. Appropriations lapse at the end of each fiscal year. The budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The budgetary comparisons reflect only those activities for which legally adopted budgets are prepared. For the year ended September 30, 2020, no expenditures exceeded the budget at the fundlevel.

#### **B.** Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve a portion of the applicable budget appropriation, is utilized by the governmental funds of the City. Appropriations lapse at year end and outstanding encumbrances are re-appropriated as part of the subsequent year's budget. See Liabilities Note 11, Other Commitments, for a breakdown of significant encumbrances in total by each major fund and nonmajor fund.

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

#### **GENERAL EMPLOYEES' RETIREMENT SYSTEM:**

Valuation Date: October 1, 2018

The actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method (level percentage of pay).

Amortization Method: Layered 10-year periods.

Remaining Amortization Period: 19 Years (as of 10/01/2018 valuation).

Actuarial Asset Method:

The Actuarial Value of Assets is based upon a 5-year straight line recognition of the difference between expected earnings on the net market value of assets and actual earnings on the net market value of assets. The net market value of assets shall be the total fiduciary net position as defined by GASB 67/68, excluding any reserves held which are not designated for currently adopted plan benefits valued as part of the plan liabilities. The resulting value shall be adjusted if it does not fall between 120% and 80% of the market value of assets. This change shall be made assuming that this 5-year recognition method applies to differences between the expected and actual investment returns for the years ending September 30, 2009 and later. This method is mandated by the proposed ordinance.

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### GENERAL EMPLOYEES' RETIREMENT SYSTEM (Continued)

Prior Method: The Actuarial Value of Assets was brought forward using the historical five-

year geometric average of Market Value Returns (net-of-fees). Over time, this may result in an insignificant bias that is above or below the Market Value.

Inflation: 2.0% per year.

Salary Increases: Service based

Payroll Increase: None

Interest Rate: 7% per year, compounded annually, net of investment related expenses. The

interest rate is mandated by Ordinance 2013-48.

Cost of Living Increases: 3% automatic lifetime COLA, beginning one year after retirement for all

categories except pre-retirement death. Applies to future retirees on and after October 1, 2008 to the frozen accrued benefit as of September 30, 2013 only. The grandfathered Members maintain this provision on their entire benefit. No COLA on the variable benefit earned for Credited Service

on and after October 1, 2013.

Normal Retirement:

<u>Age</u>	Probability of Retirement
65	50%
66-67	33%
68 +	100%

Members with at least 30 years of Credited Service are assumed to retire immediately.

Early Retirement: Commencing upon eligibility for Early Retirement, Members are assumed to

retire with an immediate benefit at the rate of 2% peryear.

Termination Rates: See Table Below.

Disability Rates: See Table Below. 75% of disablements are assumed to be service incurred.

Mortality: RP-2000 Combined Healthy with generational projection by AA- - Sex

Distinct. This assumption is mandated by Ordinance 2013-48. Disabled lives are valued using the RP-2000 Combined Healthy projected to 2012 with

Schedule AA – Sex Distinct set forward 5 years.

Other Information: Termination and Disability Rate Table.

% Terminating	% Becoming Disabled During
During the Year	the Year
20.0%	0.051%
12.0%	0.058%
8.0%	0.121%
6.0%	0.429%
5.0%	1.611%
	During the Year  20.0%  12.0%  8.0%  6.0%

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### POLICE OFFICERS' RETIREMENTSYSTEM

Valuation Date: October 1, 2018

The actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost
Amortization Method: Level percentage of pay, closed.

Remaining Amortization Period: 26 Years (as of 10/01/2018 valuation).

Actuarial Asset Method: Each year, the prior Actuarial Value of Assets is brought forward utilizing

the historical geometric 5-year average Market Value return and is then diminished by the Funding Standard Account Credit Balance and further adjusted for the Administrative Expense Account. It is possible that over time this technique will produce an insignificant bias that is above or below the

Market Value.

Inflation: 2.70% per year.

Salary Increases: <u>Years of Credited Service</u> <u>Salary Scale</u>

<10	6.0%
10-15	5.5%
15-20	5.0%
20-25	4.5%
>25	4.0%

Partial Lump Sums: For valuation purposes, no future retirees are assumed to opt for a partial

lump sum.

Payroll Increase: 1.3% (previously 2.0%).

Interest Rate: 8% per year, compounded annually, net of investment related expenses.

Retirement Age: Earlier of 1) Age 52 and 10 years of service or 2) 25 years of service,

regardless of age. Also, any member who has reached Normal Retirement

is assumed to continue employment for one additional year.

Early Retirement: Commencing with the earliest Retirement Age, Members are assumed to

retire with an immediate benefit at the rate of 5% per year.

Termination Rates: See Table Below.

Disability Rates: See Table Below. 75% of disablements are assumed to be service related.

Mortality: RP-2000 Table with no projection – Based on a study of over 650 public

safety funds, this table reflects a 10% margin for future mortality

improvements. (Disabled lives set forward 5 years).

#### NOTE 2 - CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### POLICE OFFICERS' RETIREMENT SYSTEM (Continued)

Other Information: Termination and Disability Rate Table.

	% Terminating	% Becoming Disabled During
<u>Age</u>	<b>During the Year</b>	the Year
20	8.0%	0.14%
30	5.5%	0.18%
40	3.3%	0.30%
50	1.4%	1.00%

#### **FIREFIGHTERS' RETIREMENT PLAN:**

Valuation Date: October 1, 2018

The actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Method

Amortization Method: Level percentage of pay, closed. Remaining Amortization

Period: 19 Years (as of 10/01/2018 valuation)

Actuarial Asset Method: Each year, the prior Actuarial Value of Assets is brought forward

> utilizing the historical geometric 5-year average Market Value return and is then diminished by the Funding Standard Account Credit Balance and further adjusted for the Administrative Expense Account. It is possible that over time this technique will produce an insignificant bias that is above or

below the Market Value.

Inflation: 3.25% per year plus the below salary increases.

Salary scale Age

<u>g.</u>	<u> </u>
<30	4.0%
35	3.0%
40	2.0%
45	1.0%
50 & greater	0%

Partial Lump Sums: For valuation purposes, no future retirees are assumed to opt for a

partial lump sum.

Payroll Increase: 3.25%

Salary Increases:

Interest Rate: 7.50% per year, net of investment expenses.

Retirement Age: Age 55 and 10 years of service, Rule of 70, or 25 years of service.

Early Retirement: Age 50 and 10 years of credited service. Benefits are reduced by 2%

for each year prior to normal retirement date.

#### NOTE 2 – CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### **FIREFIGHTERS' RETIREMENT PLAN (Continued)**

Termination Rates: See Table Below.

Disability Rates: See Table Below. 75% of disablements are assumed to be service related.

Mortality: Healthy - RP-2000 Mortality Table, projected to 2020.

Disabled: RP-2000 Mortality Table for Disabled Lives, projected to 2020.

Other Information: Termination and Disability Rate Table.

	<u>% Terminating</u>	% Becoming Disabled During
<u>Age</u>	<b>During the Year</b>	the Year
20	6.68%	0.10%
30	4.18%	0.14%
40	2.28%	0.29%
50	0.98%	0.92%



This page intentionally left blank.

#### CITY OF OCALA, FLORIDA NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2020

#### **SPECIAL REVENUE FUNDS:**

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditure for specific purposes. Special revenue funds used by the City are:

<u>Downtown Development Fund</u> - This fund accounts for property taxes levied against downtown property owners.

<u>Local Gasoline Tax Fund</u> - This fund accounts for street related maintenance and improvement projects financed by the City's share of local gasoline taxes. These taxes are required by law to be used to maintain streets.

<u>Stormwater Utility Fund</u> - This fund accounts for resources collected that are to be used for additions to, improvements to and maintenance of the storm drainage system.

<u>SHIP Local Housing Assistance Fund</u> - This fund accounts for the receipt and uses of funds received from the Florida "local housing assistance trust fund" for the State Housing Initiative Partnership (low income housing).

<u>Infrastructure Sales Surtax Fund</u> – This fund accounts for Public Safety capital needs and road projects.

#### **DEBT SERVICE FUNDS:**

Debt service funds are used to account for the accumulation of resources for the payment of principal, interest and related costs of the City's general long-term debt. Debt service funds used by the City are:

**2007A/2015 Improvement Certificates Fund** - This fund is used for the payment of principal, interest and related costs of the Capital Improvement Revenue Certificates, Series 2015, which refunded the Capital Improvement Revenue Certificates, Series 2007A.

**2007B Improvement Certificates Fund** - This fund is used for the payment of principal, interest and related costs of the Capital Improvement Refunding Revenue Certificates, Series 2007B.

**<u>2012 Improvement Certificates Fund</u>** - This fund is used for payment of principal, interest and related costs of the Capital Improvement Refunding Revenue Certificates, Series 2012.



This page intentionally left blank.

#### CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2020

	Special Revenue Funds	Debt Service Funds	Total Nonmajor Governmental Funds
Assets			
Equity in pooled cash fund	\$ 17,122,533	\$ 2,286,012	\$ 19,408,545
Accounts and notes receivables	832,649	-	832,649
Accrued interest receivable	61,567	-	61,567
Prepaid Expenses	950	-	950
Due from other governments	1,519,506		1,519,506
Total assets	19,537,205	2,286,012	21,823,217
Liabilities and fund balances			
Liabilities:			
Accounts payable and accrued liabilities	731,118	-	731,118
Interfund loan payable	709,465		709,465
Retainage on contracts	304,148	-	304,148
Escrow/Deposits	1,008,066	-	1,008,066
Total liabilities	2,752,797	-	2,752,797
Deferred inflows of resources			
Deferred inflows from future revenues	63,876	-	63,876
Total deferred inflows of resources	63,876		63,876
Fund Balances:			
Nonspendable	950	-	950
Restricted	10,180,872	2,286,012	12,466,884
Committed	6,538,710	, , , <u>-</u>	6,538,710
Total fund balances	16,720,532	2,286,012	19,006,544
Total liabilities and fund balances	\$ 19,537,205	\$ 2,286,012	\$ 21,823,217

# CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

_		Special Revenue Funds		Debt Service Funds		Total Nonmajor vernmental Funds
Revenues	•	00.045	•		•	00.045
Property tax	\$	88,845	\$	-	\$	88,845
Local option gas tax		3,585,041		-		3,585,041
Infrastructure Sales Surtax		8,142,311		-		8,142,311
Intergovernmental revenues		776,177		-		776,177
Charges for services		7,314,984		-		7,314,984
Investment income		744,232		45,595		789,827
Miscellaneous		95,702		-		95,702
Total revenues		20,747,292		45,595		20,792,887
Expenditures Current:						
		4 000 704				4 000 704
Physical environment		4,986,794		-		4,986,794
Public safety		564,287		-		564,287
Transportation		5,631,964		-		5,631,964
Economic environment		217,600		-		217,600
Capital outlay		6,854,388		-		6,854,388
Debt service:						
Principal payments		-		1,910,000		1,910,000
Interest and fees				686,740		686,740
Total expenditures		18,302,048		2,596,740		20,898,788
Excess (deficiency) of revenues over	<u> </u>					_
expenditures		2,445,244		(2,551,145)		(105,901)
Other financing sources (uses)						
Transfers in		9,228		2,617,024		2,626,252
Transfers out		(10,000)		(45,594)		(55,594)
Total other financing sources (uses)		(772)		2,571,430		2,570,658
Net change In fund balances		2,444,472		20,285		2,464,757
Fund balances - beginning		14,276,060		2,265,727		16,541,787
Fund balances - ending	\$	16,720,532	\$	2,286,012	\$	19,006,544

# CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS SEPTEMBER 30, 2020

Access	Downtown Development	Local Gasoline Tax
Assets     Equity in pooled cash and investment fund     Accrued interest receivable     Accounts and notes receivable     Prepaid Expenses     Due from other governments  Total assets	\$ 228,288 822 - - 1,058 230,168	\$ 2,903,873 10,438 - - 307,102 3,221,413
Liabilities and fund balances Liabilities: Accounts payable and accrued liabilities Due to other funds Retainage on contracts Escrow Total liabilities	- - - - - -	32,519 - - 1,008,066 1,040,585
Deferred inflows of resources Deferred inflows from future revenues Total deferred inflows from resources Fund Balances: Nonspendable Restricted Committed Total fund balances	230,168 - 230,168	2,180,828 - 2,180,828
Total liabilities and fund balances	\$ 230,168	\$ 3,221,413

	Stormwater Utility	SHIP Local Housing Assistance		Infrastructure Sales Surtax		Total
\$	5,572,452 20,007 761,814 950 327,641 6,682,864	\$ 398,574 1,435 70,835 - - 470,844	- - -	8,019,346 28,865 - 883,705 8,931,916	\$	17,122,533 61,567 832,649 950 1,519,506 19,537,205
_	143,204 - - - 143,204	24,796 - - - 24,796	<del>-</del>	530,599 709,465 304,148 - 1,544,212		731,118 709,465 304,148 1,008,066 2,752,797
	950 - 6,538,710 6,539,660	63,876 63,876 - 382,172 - 382,172	- -	7,387,704 - 7,387,704		63,876 63,876 950 10,180,872 6,538,710 16,720,532
\$	6,682,864	\$ 470,844	_\$	8,931,916	\$	19,537,205

### CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	_	owntown velopment		Local Gasoline Tax
Revenues Property taxes Local option gas tax Infrastructure sales surtax Intergovernmental revenues Charges for services Investment income	\$	88,845 - - - - - 10,125	\$	3,585,041 - 308,320 - 118,893
Miscellaneous Total revenues		98,970	_	33,863 4,046,117
Expenditures Current: General government Public safety Physical environment Transportation Culture and recreation Economic environment Capital outlay Total expenditures		- - 11,000 31,971 - 42,971		3,656,014 - 400,588 4,056,602
Excess (deficiency) of revenues over expenditures		55,999		(10,485)
Other financing sources (uses) Transfers in Transfers out Total other financing sources (uses)		(10,000) (10,000)		- - -
Net change in fund balances		45,999		(10,485)
Fund balances - beginning		184,169		2,191,313
Fund balances - ending	\$	230,168	\$	2,180,828

Stormwater Utility	SHIP Local Housing Assistance	Infrastructure Sales Surtax	Total
\$ - 197,509 7,314,984 208,220 48,776 7,769,489	13,247 3 13,063	\$ - 8,142,311 - 393,747 - 8,536,058	\$ 88,845 3,585,041 8,142,311 776,177 7,314,984 744,232 95,702 20,747,292
36,015 - 4,986,794 - - - 1,592,996 6,615,805	185,629 185,629	564,287 - 1,975,950 - - 4,860,804 7,401,041 1,135,017	36,015 564,287 4,986,794 5,631,964 11,000 217,600 6,854,388 18,302,048
1,153,68 <sup>2</sup> 1,153,68 <sup>2</sup> 5,385,976  \$ 6,539,660	9,228 9,228 120,257 261,915	1,135,017 6,252,687	9,228 (10,000) (772) 2,444,472 14,276,060 \$ 16,720,532

### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL DOWNTOWN DEVELOPMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

	 Actual	Final Budget		Fin:	ance with al Budget ositive egative)
Revenues Property taxes Investment income Total revenues	\$ 88,845 10,125 98,970	\$	90,278 8,716 98,994	\$	(1,433) 1,409 (24)
Expenditures Current: Economic Environment Culture and Recreation Total expenditures	 31,971 11,000 42,971		70,608 10,000 80,608		38,637 (1,000) 37,637
Excess of revenues over expenditures	 55,999		18,386		37,613
Other financing (uses) Transfers out Total other financing (uses) Net change In fund balance	(10,000) (10,000) 45,999		(10,000) (10,000) 8,386		37,613
Fund balance - beginning	 184,169		184,169		_
Fund balance - ending	\$ 230,168	\$	192,555	\$	37,613

#### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL LOCAL GASOLINE TAX FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

		Actual		Final Budget	Fi	riance with nal Budget Positive Negative)
Revenues						
Local option gas tax	\$	3,585,041	\$	3,705,685	\$	(120,644)
Intergovernmental revenues	Ψ	308,320	Ψ.	355,584	Ψ	(47,264)
Investment income		118,893		37,986		80,907
Miscellaneous		33,863		15,000		18,863
Total revenues		4,046,117		4,114,255		(68,138)
Expenditures Current:						
Transportation		3,656,014		3,973,271		317,257
Capital outlay		400,588		420,570		19,982
Total expenditures		4,056,602		4,393,841		337,239
Excess (deficiency) of revenues over expenditures		(10,485)		(279,586)		269,101
Other financing sources (uses)						
Transfers in		-		2,100		(2,100)
Total other financing sources (uses)		-		2,100		(2,100)
Net change in fund balance		(10,485)		(277,486)		267,001
Fund balance - beginning		2,191,313		2,191,313		
Fund balance - ending	\$	2,180,828	\$	1,913,827	\$	267,001

### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL STORMWATER UTILITY FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

	 Actual	Final Budget	 ariance with inal Budget Positive (Negative)
Revenues Intergovernmental revenues Charges for services Investment income Other Total revenues	\$ 197,509 7,314,984 208,220 48,776 7,769,489	\$ 1,963,782 6,563,822 50,154 - 8,577,758	\$ (1,766,273) 751,162 158,066 48,776 (808,269)
Expenditures Current: General Government Physical environment Capital outlay Total expenditures	36,015 4,986,794 1,592,996 6,615,805	30,883 5,592,633 4,661,948 10,285,464	 (5,132) 605,839 3,068,952 3,669,659
Excess (deficiency) of revenues over expenditures	 1,153,684	 (1,707,706)	 2,861,390
Other financing (uses) Transfers in Total other financing (uses)	<u>-</u> -	 25,812 25,812	(25,812) (25,812)
Net change in fund balance	1,153,684	(1,681,894)	2,835,578
Fund balance - beginning	 5,385,976	 5,385,976	 <u>-</u>
Fund balance - ending	\$ 6,539,660	\$ 3,704,082	\$ 2,835,578

### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL SHIP LOCAL HOUSING ASSISTANCE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

		Actual		Final Budget	Fi	riance with nal Budget Positive Negative)
Revenues						
Intergovernmental revenues	\$	270,348	\$	304,876	\$	(34,528)
Investment income		13,247		-		13,247
Other		13,063		12,776		287
Total revenues		296,658		317,652		(20,994)
Expenditures Current: Economic environment Total expenditures	_	185,629 185,629		580,826 580,826		395,197 395,197
Excess (deficiency) of revenues over expenditures		111,029		(263,174)		374,203
Other financing sources (uses) Transfers in Total other financing sources (uses)	_	9,228 9,228	<u>-</u>	9,228 9,228	_	<u>-</u>
Net change in fund balance		120,257		(253,946)		374,203
Fund balance - beginning		261,915		261,915		
Fund balance - ending	\$	382,172	\$	7,969	\$	4

### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL INFRASTRUCTURE SALES SURTAX FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

		Actual	Final Budget			Variance with Final Budget Positive (Negative)
Revenues Intergovernmental revenues	\$	8,142,311	\$	8,199,872	\$	(57,561)
Investment income	Ψ	393,747	Ψ	119,710	Ψ	274,037
Total revenues		8,536,058		8,319,582		216,476
Expenditures Current:						
Public Safety		564,287		1,264,247		699,960
Transportation		1,975,950		3,678,799		1,702,849
Capital outlay		4,860,804		5,112,247		251,443
Total expenditures		7,401,041		10,055,293		2,654,252
Excess (deficiency) of revenues over expenditures		1,135,017		(1,735,711)		2,870,728
Other financing sources (uses) Transfers in		-		-		-
Total other financing sources (uses)		-		-		-
Net change in fund balance		1,135,017		(1,735,711)		2,870,728
Fund balance - beginning		6,252,687		6,252,687		
Fund balance - ending	\$	7,387,704	\$	4,516,976	\$	2,870,728

# CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS - DEBT SERVICE FUNDS SEPTEMBER 30, 2020

Assets	2007A/2015 Improvement Certificates	2012 Refunded Improvement Certificates	Total
Equity in pooled cash and investment fund	\$ 1,383,000	\$ 903,012	\$ 2,286,012
Total restricted assets	1,383,000	903,012	2,286,012
Fund Balances			
Fund Balances:			
Restricted	1,383,000	903,012	2,286,012
Total fund balances	\$ 1,383,000	\$ 903,012	\$ 2,286,012

# CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS - DEBT SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	2007A/2015 Improvement Certificates		2012 Refunded Improvement Certificates		Total
Revenues Investment income Total Revenues	\$	27,476 27,476	\$	18,119 18,119	\$ 45,595 45,595
Expenditures  Debt service:  Principal payments Interest and paying agents' fees  Total expenditures		1,045,000 621,675 1,666,675		865,000 65,065 930,065	 1,910,000 686,740 2,596,740
(Deficiency) of revenues over expenditures		(1,639,199)		(911,946)	 (2,551,145)
Other financing sources (uses) Transfers in Transfers out Total other financing sources (uses)		1,686,000 (27,476) 1,658,524		931,024 (18,118) 912,906	 2,617,024 (45,594) 2,571,430
Net change In fund balances		19,325		960	20,285
Fund balances - beginning		1,363,675		902,052	 2,265,727
Fund balances - ending	\$	1,383,000	\$	903,012	\$ 2,286,012

### CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL 2007A/2015 IMPROVEMENT CERTIFICATES FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Actual	Final Budget	Variance with Final Budget Positive (Negative)
Revenues Investment income Total revenues	\$ 27,476 27,476	\$ 4,120 4,120	\$ 23,356 23,356
Expenditures Debt service: Principal payments Interest and paying agents' fees Total expenditures	1,045,000 621,675 1,666,675	1,045,000 622,275 1,667,275	- 600 600
Excess (deficiency) of revenues over expenditures	(1,639,199)	(1,663,155)	23,956
Other financing sources (uses) Transfers in Transfers out Total other financing sources (uses)	1,686,000 (27,476) 1,658,524	1,686,000 (3,520) 1,682,480	(23,956) (23,956)
Net change In fund balance	19,325	19,325	-
Fund balance - beginning	1,363,675	1,363,675	
Fund balance - ending	\$ 1,383,000	\$ 1,383,000	\$ -

# CITY OF OCALA, FLORIDA SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL 2012 IMPROVEMENT CERTIFICATES FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Actual		Final Budget		Fin	iance with lal Budget Positive legative)
Revenues Investment income Total revenues	\$	18,119 18,119	\$	5,000 5,000	\$	13,119 13,119
Expenditures Debt service:		,		-,		,
Principal payments Interest and paying agents' fees		865,000 65,065		850,000 82,973		(15,000) 17,908
Total expenditures		930,065		932,973		2,908
Excess (deficiency) of revenues over expenditures		(911,946)		(927,973)		16,027
Other financing sources (uses) Transfers in Transfers out Total other financing sources (uses)		931,024 (18,118) 912,906		931,024 (5,000) 926,024		- (13,118) (13,118)
Net change in fund balance		960		(1,949)		2,909
Fund balance - beginning		902,052		902,052		
Fund balance - ending	\$	903,012	\$	900,103	\$	2,909



This page intentionally left blank.

#### CITY OF OCALA, FLORIDA INTERNAL SERVICE FUNDS SEPTEMBER 30, 2020

#### **INTERNAL SERVICE FUNDS:**

The Internal Service Funds account for the operation of departments which exist solely to provide services to other City departments. The revenues of the Internal Service Funds are derived from user fees and self-insurance premiums charged to other City funds. The Internal Service Funds used by the City are:

Fleet & Facilities and Information Technology Management Fund - This fund accounts for the operation of the fleet and facilities management department, which is responsible for replacing, specifying, acquiring, maintaining and disposing of approximately 1,400 units of fuel-driven vehicles and equipment, as well as approximately 100 facilities. This fund also accounts for capital purchases for all areas.

<u>Self-Insurance Fund</u> - This fund accounts for the operation of the risk management department and for the costs of the City's insurance and self-insurance plans.

#### CITY OF OCALA, FLORIDA COMBINING BALANCE SHEET INTERNAL SERVICE FUNDS SEPTEMBER 30, 2020

	Fleet, Facilities and Information Technology Management	Self- Insurance	Total
Assets			
Current Assets: Equity in pooled cash and investment fund Accrued interest receivable Prepaids	\$ 1,173,374 4,224	\$ 33,635,325 120,778 40	\$ 34,808,699 125,002 40
Total current assets	1,177,598	33,756,143	34,933,741
Capital Assets, Net	8,457,133		8,457,133
Total assets	9,634,731	33,756,143	43,390,874
Liabilities Current Liabilities: Accounts payable and accrued liabilities Claims payable Total current liabilities	- - -	1,433,890 2,287,044 3,720,934	1,433,890 2,287,044 3,720,934
Noncurrent Liabilities: Claims payable Total noncurrent liabilities		5,346,298 5,346,298	5,346,298 5,346,298
Total liabilities	<u> </u>	9,067,232	9,067,232
Net Position  Net invested in capital assets Unrestricted	8,457,133 1,177,598	- 24,688,911	8,457,133 25,866,509
Total net position	\$ 9,634,731	\$ 24,688,911	\$ 34,323,642

### CITY OF OCALA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Fleet, Facilities and Information Technology Management	Self- Insurance	Total
Operating Revenues: City insurance contributions Employee insurance contributions Other Total operating revenues	\$ - - - -	\$ 11,153,132 2,797,968 966,728 14,917,828	\$ 11,153,132 2,797,968 966,728 14,917,828
Operating Expenses: Insurance, administration and other Depreciation Other Total operating expenses	2,272,841 - 2,272,841	14,582,824 - - 14,582,824	14,582,824 2,272,841 - 16,855,665
Operating income (loss)	(2,272,841)	335,004	(1,937,837)
Non-Operating Revenues (Expenses): Investment income Other non-operating revenue (expense) Total non-operating revenues	53,124 (773,412) (720,288)	1,514,630 4,928 1,519,558	1,567,754 (768,484) 799,270
Income before operating transfers	(2,993,129)	1,854,562	(1,138,567)
Transfers: Transfers out Total transfers	<u>-</u>	(44,811) (44,811)	(44,811) (44,811)
Change in net position	(2,993,129)	1,809,751	(1,183,378)
Net position - October 1	\$ 12,627,860	\$ 22,879,160	\$ 35,507,020
Net position - September 30	\$ 9,634,731	\$ 24,688,911	\$ 34,323,642

#### CITY OF OCALA, FLORIDA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	and Te	et, Facilities Information echnology inagement	Self- Insurance		Total
Cash Flows from Operating Activities: Cash received from employees Cash received from customers Cash paid to suppliers for goods and services Cash received from other funds Cash paid for insurance claims	\$	- - - -	\$ 2,797,968 966,728 (7,039,677) 15,130,169 (13,662,858)	\$	2,797,968 966,728 (7,039,677) 15,130,169 (13,662,858)
Net cash provided by operating activities			 (1,807,670)	_	(1,807,670)
Cash Flows from Non-Capital Financing Activities: Operating grants Transfers out		- -	 4,928 (44,811)		4,928 (44,811)
Net cash used in non-capital financing activities			 (39,883)		(39,883)
Cash Flows from Capital and Related Financing Activities:					
Net cash used in capital and related financing activities			 		
Cash Flows from Investing Activities: Investment income		53,899	1,544,779		1,598,678
Net cash provided by investing activities		53,899	1,544,779		1,598,678
Net increase (decrease) in cash and cash equivalents		53,899	(302,774)		(248,875)
Cash and cash equivalents, beginning	\$	1,119,475	\$ 33,938,099	\$	35,057,574
Cash and cash equivalents, ending	\$	1,173,374	\$ 33,635,325	\$	34,808,699

(Continued)

#### CITY OF OCALA, FLORIDA COMBINING STATEMENT OF CASH FLOWS (Continued) INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	and T	et, Facilities I Information echnology anagement	Self- Insurance	Total		
Reconciliation of Operating Income (Loss) to Cash Provided by Operating Activities:						
Operating income (loss) Adjustment to reconcile operating income to cash flows provided by operating activities:	\$	(2,272,841)	\$ 335,004	\$	(1,937,837)	
Depreciation (Increase) decrease in assets:		2,272,841	-		2,272,841	
Other current assets Increase (decrease) in liabilities:		-	(40)		(40)	
Accounts payable Claims payable			 (1,794,543) (348,091)		(1,794,543) (348,091)	
Net cash provided by operating activities	\$		\$ (1,807,670)	\$	(1,807,670)	

#### CITY OF OCALA, FLORIDA STATISTICAL SECTION Description of Schedules

This part of the City of Ocala, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	<u>Pages</u>
These tables contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	58-167
Revenue Capacity1	68-172
These tables contain information to help the reader assess the City's most significant local revenue source, the property tax.	
Debt Capacity1	73-179
These tables present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information1	80-185
These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information1	86-189
These tables contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

**Sources**: Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.

#### CITY OF OCALA, FLORIDA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(accrual basis of accounting)

	 2011	 2012	 2013	 2014
Governmental activities				
Net invested in capital assets	\$ 139,025,810	\$ 143,798,547	\$ 141,311,511	\$ 138,868,835
Restricted	21,083,016	15,804,304	14,389,998	16,443,002
Unrestricted	66,879,269	61,671,543	64,263,573	(11,486,172)
Total governmental activities net position	 226,988,095	221,274,394	219,965,082	143,825,665
	_	 _	_	 _
Business-type activities				
Net invested in capital assets	252,616,203	238,797,203	232,258,907	217,624,156
Restricted	23,487,318	18,151,713	16,814,430	14,661,259
Unrestricted	58,444,825	76,551,821	 80,593,174	 54,698,310
Total business-type activities net position	334,548,346	333,500,737	329,666,511	286,983,725
Primary government				
Net invested in capital assets (1) (2)	391,642,013	382,595,750	373,570,418	356,492,991
Restricted (4)	44,570,334	33,956,017	31,204,428	31,104,261
Unrestricted (3) (5)	125,324,094	138,223,364	144,856,747	43,212,138
Total primary government net position	\$ 561,536,441	\$ 554,775,131	\$ 549,631,593	\$ 430,809,390

- (1) Fiscal year 2012 net invested in capital assets has been restated due to the implementation of GASB 63 and 65.
- (2) Fiscal year 2013 net invested in capital assets has been restated due to adjustment of the City's capital assets.
- (3) Fiscal year 2014 unrestricted net position has been restated due to the implementation of GASB 68.
- (4) Fiscal year 2016 unrestricted net position has been restated due to change in accrued interest payable.
- (5) Fiscal year 2018 unrestricted net position has been restated due to the implementation of GASB 75.
- (6) Fiscal year 2019 unrestricted net position has been restated due to inferfund loan.

 2015	2016		2016		<u>2015</u> <u>2016</u> <u>2017</u>		2017	2018			2019		2020
\$ 136,345,185	\$	142,447,242	\$	142,579,197	\$	144,116,288		140,551,684	\$	144,263,587			
14,253,874		8,975,960		13,711,945		12,538,873		15,994,010		17,847,468			
(6,091,460)		(4,629,276)		(9,538,921)		(3,874,746)		16,002,683		(55,735,218)			
144,507,599		146,793,926		146,752,221		152,780,415		156,554,367		106,375,837			
		000 000 400		005 000 070		000 040 457		040 040 007		000 000 045			
226,332,226		228,909,169		205,989,676		208,016,157		219,640,297		229,806,945			
12,975,219		12,966,465		33,647,458		40,452,063		39,985,327		40,316,227			
56,262,159		49,974,407		41,988,027		33,787,661		22,368,955		24,981,348			
295,569,604		291,850,041		281,625,161		282,255,881		281,994,579		295,104,520			
_						_							
362,677,411		371,356,411		348,568,873		352,132,445		360,191,981		374,070,532			
27,229,093		21,942,425		47,359,403		52,990,936		55,979,337		58,163,695			
50,170,699		45,345,131		32,449,106		29,912,915		38,371,638		(30,753,870)			
\$ 440,077,203	\$	438,643,967	\$	428,377,382	\$	435,036,296	\$	454,542,956	\$	401,480,357			

#### CITY OF OCALA, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

	2011	2012	2013	2014
Expenses				
Governmental Activities:				
General government	\$ 24,264,441	\$ 21,121,585	\$ 19,281,318	\$ 19,534,066
Public safety	38,347,627	38,601,843	37,679,867	40,478,307
Public safety- Fire fee settlement	-	-	-	-
Physical environment	2,926,147	3,371,441	3,360,975	3,237,167
Transportation	15,289,841	16,209,344	13,965,893	13,795,747
Economic environment	1,693,471	1,421,490	1,307,330	1,161,368
Human services	344,194	295,471	24,280	16,097
Culture and recreation	5,688,221	5,532,341	5,277,119	6,344,312
Interest on long-term debt	1,973,381	1,901,112	1,539,021	1,081,931
Total Governmental Activities	90,527,323	88,454,627	82,435,803	85,648,995
Business-type Activities:				
Electric	141,265,888	131,739,257	138,811,204	139,883,927
Water and sewer	26,910,448	27,502,689	28,609,880	29,073,065
Sanitation	8,300,874	8,403,943	7,882,244	8,500,528
Municipal golf courses	1,864,304	1,838,581	1,677,306	1,713,929
International airport	1,319,583	2,133,709	2,118,046	1,559,991
Fiber Network	1,918,905	1,718,074	1,920,583	1,867,882
SunTran	2,552,321	2,723,710	3,218,583	3,064,160
Total Business-type Activities	184,132,323	176,059,963	184,237,846	185,663,482
Total Expenses	274,659,646	264,514,590	266,673,649	271,312,477
Program Revenues				
Governmental Activities:				
Charges for services:				
General government	11,554,007	11,756,605	12,120,493	12,573,121
Public safety	8,132,401	8,180,181	8,633,327	9,222,433
Physical environment	-	-	-	-
Economic environment	29,006	30,604	63,899	73,697
Culture and recreation	393,910	387,020	391,944	615,502
Operating grants and contributions	4,768,303	4,531,360	3,576,996	1,730,087
Capital grants and contributions	1,474,530	290,385	2,453,222	2,055,142
Total governmental activities	26,352,157	25,176,155	27,239,881	26,269,982
Business-type Activities:				
Charges for services:				
Electric	139,919,007	139,183,371	150,344,736	149,081,307
Water and sewer	26,417,073	26,575,860	26,228,504	26,343,265
Sanitation	10,143,158	10,049,016	10,035,141	10,226,021
Municipal golf courses	1,167,391	1,113,876	1,141,808	1,162,307
International airport	727,728	674,507	767,090	771,685
Fiber Network	2,297,997	2,437,730	2,530,414	2,709,641
SunTran	357,467	371,062	361,693	381,085
Operating grants and contributions	2,084,740	2,039,616	2,936,061	2,096,501
Capital grants and contributions	2,582,497	738,514	1,479,180	3,105,852
Total Business-type Activities	185,697,058	183,183,552	195,824,627	195,877,664
Total Program Revenues	\$ 212,049,215	\$ 208,359,707	\$ 223,064,508	\$ 222,147,646
<b>3</b>	. = :=,:::,=:0		,,	, , , , , , , , , ,

	2015		2016	2017	2018	2019		2020
\$	12,098,361	\$	11,597,693	\$ 15,103,102	\$ 16,541,510	\$ 14,173,067	\$	12,539,845
	39,867,780		42,665,312	42,095,725	45,582,373	47,822,519		58,112,349
	-		-	-	-	-		80,000,000
	4,827,696		6,154,252	6,413,857	7,012,507	6,132,488		6,629,347
	16,251,420		17,375,706	18,046,664	19,400,855	20,192,533		17,937,405
	2,145,278		3,778,358	1,182,204	1,595,196	2,954,852		3,604,606
	2,825		5,247	5,113	17,021	-		-
	5,982,171		7,159,916	8,747,638	9,856,771	10,225,166		9,746,534
	768,408		2,417,186	863,436	 816,261	 846,853		797,420
	81,943,939		91,153,670	 92,457,740	 100,822,494	 102,347,478		189,367,506
	131,540,076		136,853,553	144,857,424	139,377,776	141,562,509		134,900,874
	29,444,099		30,830,593	32,970,648	34,326,111	35,295,692		35,235,871
	8,218,564		8,933,087	9,271,356	10,932,803	11,035,028		11,648,985
	1,791,935		1,938,067	1,999,735	2,139,314	2,111,379		1,792,709
	1,718,391		1,838,267	1,829,899	1,752,284	2,118,597		1,490,607
	2,472,288		2,695,714	3,315,091	3,819,983	4,299,046		4,657,453
	3,213,971		3,059,382	3,118,029	 2,929,334	 3,144,422		3,227,376
	178,399,324		186,148,663	197,362,182	195,277,605	 199,566,673		192,953,875
	260,343,263		277,302,333	289,819,922	296,100,099	301,914,151		382,321,381
	11,976,789		12,961,644	13,247,342	15,323,733	14,881,579		8,113,682
	9,316,289		9,401,196	9,790,569	10,339,923	10,865,438		11,052,473
	6,621		128	442	135,074	103,704		7,178,037
	33,269		61,865	103,597	-	-		54,897
	625,997		585,640	547,225	671,332	818,514		427,141
	2,080,103		2,429,040	3,941,191	2,093,493	4,366,727		2,193,649
	101,321		1,867,635 27,307,148	 1,707,662	 2,231,867	 897,270		951,787
-	24,140,389	-	27,307,140	 29,338,028	 30,795,422	 31,933,232		29,971,666
	143,366,578		143,790,825	149,362,971	151,400,553	150,735,604		155,074,881
	26,665,395		28,267,876	28,841,424	29,574,011	31,065,814		31,400,930
	10,212,366		10,598,109	11,235,445	12,507,267	13,390,517		14,369,835
	1,014,454		1,227,082	1,456,241	1,442,187	1,463,600		1,276,066
	988,125		1,065,576	1,103,267	1,107,269	1,114,247		1,265,518
	3,100,306		3,588,651	4,095,942	5,203,224	6,782,699		7,150,454
	430,559		365,528	420,010	342,775	315,487		255,155
	2,495,443		2,027,718	2,739,807	2,964,470	2,040,475		7,466,671
	7,548,606		2,879,731	5,390,271	6,509,675	7,858,521		7,619,198
	195,821,832		193,811,096	204,645,378	211,051,431	214,766,964		225,878,708
\$	219,962,221	\$	221,118,244	\$ 233,983,406	\$ 241,846,853	\$ 246,700,196	\$	255,850,374

(Continued)

### CITY OF OCALA, FLORIDA CHANGES IN NET POSITION (continued) LAST TEN FISCAL YEARS

(accrual basis of accounting)

	2011		2012	2013	2014	
Net (Expense)/Revenue:			 	 		
Governmental Activities	\$	(64,175,166)	\$ (63,278,472)	\$ (55, 195, 922)	\$	(59,379,013)
Business-type Activities		1,564,735	7,123,589	 11,586,781		10,214,182
Total net expense		(62,610,431)	(56,154,883)	 (43,609,141)		(49,164,831)
General Revenues						
Governmental Activities:						
Property taxes		21,631,286	21,480,323	21,305,973		21,894,229
Utility service tax		10,866,057	11,406,395	8,599,445		8,664,000
Other taxes		5,808,190	5,582,859	8,972,446		7,689,252
Unrestricted revenues		4,250,585	4,624,982	4,840,855		5,163,266
Investment income		1,504,673	2,069,520	82,061		1,061,063
Miscellaneous		1,521,444	1,226,162	1,009,236		375,033
Transfers		14,072,349	11,174,530	11,232,009		14,789,361
Total governmental revenues and transfers		59,654,584	 57,564,771	 56,042,025		59,636,204
Business-type Activities:			 	 		
Investment income		2,643,391	3,003,332	762,696		1,507,101
Transfers		(14,072,349)	(11,174,530)	(11,232,009)		(14,789,361)
Total business-type activities		(11,428,958)	(8,171,198)	 (10,469,313)		(13,282,260)
Total primary government		48,225,626	49,393,573	45,572,712		46,353,944
Change in Net Position						
Governmental Activities		(4,520,582)	(5,713,701)	846,103		257,191
Business-type Activities		(9,864,223)	(1,047,609)	1,117,468		(3,068,078)
Total Change in Net Position	\$	(14,384,805)	\$ (6,761,310)	\$ 1,963,571	\$	(2,810,887)

 2015	 2016	 2017 2018 2019		2019		 2020	
\$ (57,803,550)	\$ (63,846,522)	\$ (63,119,712)	\$	(70,027,072)	\$	(70,414,246)	\$ (159,395,840)
 17,422,508	 7,662,433	 7,283,196		15,773,826		15,200,291	 32,924,833
(40,381,042)	(56,184,089)	(55,836,516)		(54,253,246)		(55,213,955)	(126,471,007)
22,160,053	25,500,381	26,579,539		28,086,252		30.390.304	32,306,598
9,786,858	9,144,899	9,083,731		9,767,251		10,373,092	9,319,912
7,494,498	7,470,991	12,163,357		14,996,501		15,927,031	15,767,325
5,465,229	5,917,854	6,194,657		6,428,967		6,761,150	6,315,818
1,424,026	1,760,743	438,878		86,514		4,838,095	5,142,603
1,339,232	853,394	654,463		1,479,744		1,101,835	733,753
10,815,588	13,914,315	14,804,493		15,205,236		21,170,701	23,637,291
58,485,484	 64,562,577	 69,919,118		76,050,465		90,562,208	 93,223,300
1,978,959	2,532,319	665,920		62,130		5,329,108	3,822,399
(10,815,588)	(13,914,315)	 (14,804,493)		(15,205,236)		(21,170,701)	 (23,637,291)
(8,836,629)	(11,381,996)	 (14,138,573)		(15,143,106)		(15,841,593)	 (19,814,892)
 49,648,855	 53,180,581	 55,780,545		60,907,359		74,720,615	 73,408,408
681,934	716,055	6,799,406		6,028,194		20,147,962	(66,172,540)
8,585,879	(3,719,563)	(6,855,377)		630,720		(641,302)	13,109,941
\$ 9,267,813	\$ (3,003,508)	\$ (55,971)	\$	6,658,914	\$	19,506,660	\$ (53,062,599)

#### CITY OF OCALA, FLORIDA FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	2011	2012	2013	2014
General fund				
Nonspendable	\$ 296,457	\$ 357,305	\$ 312,239	\$ 356,272
Restricted	2,623,303	2,698,762	2,250,114	2,244,478
Committed	2,757,930	2,231,685	2,075,156	2,111,603
Assigned	20,392,709	18,439,496	19,470,337	21,092,119
Unassigned	15,065,839	15,196,270	17,366,628	17,566,179
Total general fund	41,136,238	38,923,518	41,474,474	43,370,651
-				
CRA fund				
Restricted	-	3,685,413	3,854,480	4,054,507
Total CRA fund	-	3,685,413	3,854,480	4,054,507
All other governmental funds				
Nonspendable	_	_	_	_
Restricted	19,147,131	13,856,726	11,466,604	12,696,455
Committed	5,398,490	5,344,244	5,825,062	5,235,565
Total all other governmental funds	\$ 24,545,621	\$ 19,200,970	\$ 17,291,666	\$ 17,932,020
ga	\$ 2.,5.5,521	+ .0,200,070	,,	,002,020

Note: Prior to 2011 amounts have not been restated for the implementation of GASB statement 54.

	2015		2016		2017		2018		2019	2020
\$	269,708	\$	545,193	\$	1,147,780	\$	818,773	\$	2,299,121	\$ 2,827,844
	2,247,645		1,097,701		1,573,949		1,999,031		2,362,000	2,588,494
	2,150,167		1,521,527		1,545,781		1,825,787		2,954,841	3,910,065
	25,530,135		20,553,148		14,105,173		15,712,693		22,362,272	26,139,813
	15,535,866		17,096,287		18,645,544		19,067,511		21,801,107	20,587,032
	45,733,521		40,813,856		37,018,227		39,423,795		51,779,341	56,053,248
	4,251,696		1,678,833		1,824,463		2,394,248		2,855,528	3,123,102
	4,251,696		1,678,833		1,824,463		2,394,248		2,855,528	3,123,102
								_		
	-		-		-		62,293		66,547	950
	8,789,576		6,574,272		10,783,703		8,521,664		11,133,200	12,466,884
	5,830,170		5,397,900		5,187,862		4,603,096		5,342,040	6,538,710
\$	14,619,746	\$	11,972,172	\$	15,971,565	\$	13,187,053	\$	16,541,787	\$ 19,006,544
_		_		_		_				

## CITY OF OCALA, FLORIDA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	2011	2012	2013	2014
Revenues:				
Property tax	\$ 21,631,286	\$ 21,480,323	\$ 21,305,973	\$ 21,894,229
Utility service tax	10,866,057	11,406,395	8,599,445	8,664,000
Communication service tax			3,284,777	2,950,539
Local option gas tax	5,808,190	5,582,859	4,742,861	3,848,278
Other tax	-	-	944,808	890,435
Infrastructure Sales Surtax	-	-	-	-
State revenue sharing	4,250,585	4,624,982	4,840,855	5,163,266
Other intergovernmental revenue	6,242,833	3,617,375	4,721,562	4,015,546
Licenses, permits and fees	2,127,999	1,968,607	1,961,915	2,322,118
Fines and forfeitures	493,956	551,217	525,780	662,904
Charges for services	17,487,369	17,834,586	18,721,968	19,269,414
Investment income	1,028,367	1,451,612	15,094	745,075
Gifts	137,589	1,204,370	70,747	113,672
Miscellaneous	1,383,855	1,226,162	917,713	258,860
Total revenues	71,458,086	70,948,488	70,653,498	70,798,336
Expenditures:				
General government	19,524,363	18,349,850	17,510,262	17,883,219
Public safety	35,713,344	36,171,183	36,209,453	39,180,970
Physical environment	2,540,183	2,954,633	2,959,543	3,142,876
Transportation	7,841,187	8,169,030	5,901,177	5,897,941
Economic environment	1,623,516	1,293,888	1,172,458	1,162,813
Human services	252,015	284,499	18,507	10,119
Culture and recreation	5,122,702	5,002,921	4,791,829	5,301,046
Capital outlay	7,033,957	7,764,972	5,498,520	5,426,673
Debt service	.,000,00.	.,,	0,.00,020	0, .20,0.0
Principal payments	3,135,000	3,905,000	5,280,000	765,000
Issuance Costs	-	-	-	-
Interest and fees	2,023,321	2,139,000	1,768,039	1,043,746
Total expenditures	84,809,588	86,034,976	81,109,788	79,814,403
	<del></del>			
Excess of revenues	(40.054.500)	(45,000,400)	(40, 450, 000)	(0.040.007)
over (under) expenditures	(13,351,502)	(15,086,488)	(10,456,290)	(9,016,067)
Other financing sources (uses):				
Transfers in	19,144,620	16,776,990	15,802,925	16,020,763
Transfers out	(5,879,419)	(5,602,460)	(4,570,916)	(4,268,138)
Issuance of debt	-	8,405,000	7,700,000	-
Payment to bond escrow agent		(8,365,000)	(7,665,000)	
Total other financing sources (uses)	13,265,201	11,214,530	11,267,009	11,752,625
Net change in fund balances	\$ (86,301)	\$ (3,871,958)	\$ 810,719	\$ 2,736,558
Debt service as a percentage of noncapital expenditures	6.63%	7.72%	9.32%	2.43%

2015	2016		2017		2018		2019		2020
\$ 22,160,053	\$ 25,500,381	\$	26,579,539	\$	28,086,252	\$	30,390,304	\$	32,306,598
9,786,858	9,144,899	•	9,083,731	•	9,767,251	*	10,373,092	_	9,319,912
2,695,896	2,643,849		2,467,314		2,543,312		2,557,723		2,437,867
3,866,844	3,453,019		3,523,965		3,557,305		3,713,340		3,585,041
931,758	1,374,123		1,391,683		1,519,756		1,524,808		8,142,311
-	-		4,780,395		7,376,128		8,131,160		1,602,106
5,465,229	5,917,854		6,194,657		6,428,967		6,761,150		6,315,818
2,485,782	4,286,325		5,648,852		4,427,716		5,344,740		3,065,761
2,263,047	2,306,800		2,860,444		3,828,575		3,254,885		3,048,184
795,029	544,354		790,722		1,212,005		488,023		799,415
18,462,867	20,169,669		20,038,009		21,327,125		22,845,586		23,058,307
939,000	1,223,380		275,234		59,281		3,319,355		3,574,849
72,643	-		-		-		-		-
1,304,467	789,782		737,810		1,705,551		1,113,517		1,508,208
71,229,473	77,354,435		84,372,355		91,839,224		99,817,683		98,764,377
12,551,399	11,709,642		14,998,495		16,494,605		14,097,158		12,108,761
41,668,300	43,252,530		43,692,227		47,376,895		49,563,254		56,187,681
4,181,600	4,992,613		5,065,131		5,920,590		5,088,532		5,101,065
8,652,943	9,853,517		10,307,913		12,041,985		12,220,874		9,275,080
2,149,273	3,746,782		1,225,350		1,498,538		2,954,396		3,573,962
-	-		-		- 0.000.055		- 0 704 547		-
5,744,114	6,659,803 12,397,566		8,112,809		9,206,055 12,621,118		9,731,547 9,031,688		8,965,184 17,631,768
4,590,914	12,397,300		7,189,104		12,021,110		9,031,000		17,031,700
2,300,000	2,340,000		2,380,000		2,405,000		2,625,000		1,910,000
143,920	· · · -		-		· · · ·		, , , <u>-</u>		· · · · -
1,051,611	640,869		783,863		755,634		731,799		686,740
83,034,074	95,593,322		93,754,892	1	108,320,420		106,044,248		115,440,241
(11,804,601)	(18,238,887)		(9,382,537)		(16,481,196)		(6,226,565)		(16,675,864)
			(-,,,		<u> </u>		(=, =,==,		( -,, ,
15,532,524	14,284,779		19,091,037		21,004,954		27,361,341		28,098,024
(4,595,045)	(6,185,994)		(9,359,106)		(4,332,917)		(4,583,216)		(4,415,922)
21,440,000	-		-		-		-		-
(21,325,093)	-		-		-		-		-
11,052,386	8,098,785		9,731,931		16,672,037		22,778,125		23,682,102
\$ (752,215)	\$ (10,140,102)	\$	349,394	\$	190,841	\$	16,551,560	\$	7,006,238
<del></del>									
4.27%	3.58%		3.65%		3.30%		3.46%		2.65%
7.21 70	0.0070		0.0070		3.00 /0		0.4070		2.0070

## CITY OF OCALA, FLORIDA ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

Fiscal Year Ended Sept. 30, <sup>(2)</sup>	Residential Property	Commercial Property	_	Industrial Property	Agricultural Property	 Institutional Property	G	Sovernmental Property
2011	\$ 2,181,585,419	\$ 1,203,014,383	\$	435,601,285	\$ 73,955,610	\$ 294,136,778	\$	476,559,144
2012	1,968,142,445	1,169,047,884		417,870,693	78,020,561	288,016,230		463,576,509
2013	1,810,585,718	1,145,607,613		408,603,966	75,116,698	284,089,821		454,817,624
2014	1,790,978,723	1,148,270,533		412,041,209	75,561,748	293,035,789		444,745,227
2015	1,865,190,878	1,200,011,918		414,249,269	82,114,250	341,278,836		495,473,914
2016	1,936,663,122	1,258,421,706		425,141,543	80,989,470	459,505,926		433,974,369
2017	2,075,318,777	1,300,793,552		429,896,092	71,907,136	466,059,673		425,331,897
2018	2,226,552,442	1,341,027,871		479,805,999	75,645,866	502,373,632		453,292,378
2019	2,409,763,238	1,420,625,688		503,312,729	93,474,099	512,933,752		456,604,710
2020	3,320,824,971	1,509,240,756		603,111,766	98,011,908	549,012,657		503,839,353

Source: Marion County, Florida, Property Appraiser

Tax rates are per \$1,000 of assessed value.

Notes:

(1) Property in the City of Ocala is reassessed each year by the Marion County
. Property Appraiser.

 $<sup>^{(2)}</sup>$  All property assessed value for the specified fiscal year-end are obtained from the previous year's tax roll.

<sup>(3)</sup> Includes tax-exempt property

_	Vacant Land/Other	Total Real Estate Property	 Tangible Personal Property	Total Tax Exempt	Total Assessed Value	Direct 2017 Rate <sup>(1)</sup>	Estimated Actual Taxable Value	Assessed Value <sup>(3)</sup> as a Percentage of Actual Value
\$	180,770,925	\$ 4,845,623,544	\$ 545,408,952	\$ 1,485,187,355	\$ 3,905,845,141	5.618	\$ 3,997,794,412	97.70%
	177,245,591	4,561,919,913	500,461,641	1,372,659,330	3,689,722,224	5.933	3,768,868,462	97.90%
	162,167,340	4,340,988,780	498,291,991	1,296,059,078	3,543,221,693	6.150	3,546,768,461	99.90%
	145,917,091	4,310,550,320	528,584,657	1,273,547,950	3,565,587,027	6.250	3,687,266,832	96.70%
	148,895,802	4,547,214,867	528,032,771	1,401,872,609	3,673,375,029	6.164	3,899,548,863	94.20%
	141,256,751	4,735,952,887	586,397,669	1,388,167,060	3,934,183,496	6.617	4,154,364,832	94.70%
	139,970,995	4,909,278,122	588,586,529	1,408,960,525	4,088,904,126	6.618	4,322,308,801	94.60%
	145,751,903	5,224,450,091	645,347,634	1,517,867,206	4,351,930,519	6.618	4,600,349,386	94.60%
	156,827,352	5,553,541,568	671,045,422	1,628,173,937	4,596,413,053	6.618	4,974,473,001	92.40%
	166,570,852	6,750,612,263	718,766,651	1,930,247,158	6,848,549,775	6.618	7,239,481,792	94.60%

# CITY OF OCALA, FLORIDA PROPERTY TAX RATES AND LEVIES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

(rate per \$1,000 of assessed value)

## **MILLAGE RATES**

	Direct		Overlapping		
Fiscal Year <sup>(1)</sup>	City	County	School	Water Mgmt Districts	Total
2011	5.62	3.89	7.49	0.42	17.42
2012	5.93	3.89	7.71	0.33	17.86
2013	6.15	3.89	7.67	0.33	18.04
2014	6.25	3.90	7.34	0.33	17.82
2015	6.25	3.90	7.30	0.32	17.76
2016	6.16	3.90	8.17	0.30	18.53
2017	6.62	3.89	7.90	0.29	18.70
2018	6.62	4.02	7.56	0.27	18.47
2019	6.62	3.98	7.32	0.26	18.17
2020	6.62	4.42	7.18	0.24	18.46

Source: Marion County, Florida, Property Appraiser.

## Note:

The Florida Constitution limits the City millage capacity (non debt related) to 10.000 mills.

<sup>(1)</sup> All property valuations for the specified fiscal year-end are obtained from the previous year's tax roll.

## CITY OF OCALA, FLORIDA PRINCIPAL PROPERTY TAXPAYERS CURRENT AND NINE YEARS AGO

			2020			2011		
Taxpayer		Taxable Assessed Valuation Value	Rank	Percent of Total Taxable Assessed Value	Taxable Assessed Valuation	Rank	Percent of Total Taxable Assessed Value	
Marion Community Hospital	\$	95,501,674	1	1.39%	\$ 45,555,790	2	1.17%	
Fedex Ground package System	ln <sub>'</sub>	84,129,629	2	1.23%	-	-	-	
Paddock Mall Associates		48,247,141	3	0.70%	35,142,214	5	0.90%	
Northland Heathbrook LLC		46,332,996	4	0.68%	-	-	-	
Carlton Arms Apartments		41,725,567	5	0.61%	25,632,673	8	0.66%	
Ocala Multifamily Partners		41,668,842	6	0.61%	-	-	-	
TF Ocala LLC		40,887,149	7	0.60%	-	-	-	
NP Ocala Industrial LLC		37,431,785	8	0.55%	-	-	-	
West Shore Deerwood LLC		37,311,818	9	0.54%	-	-	-	
Cardinal LG Company		37,243,123	10	0.54%	-	-	-	
K-Mart Corporation		-	-	-	54,980,913	1	1.41%	
Embarq		-	-	-	42,713,318	3	1.10%	
The Ocala Shoppes LLC		-	-	-	35,488,242	4	0.91%	
Wal-Mart		-	-	-	32,945,007	6	0.85%	
Closetmaid Corporation		-	-	-	30,743,923	7	0.79%	
Morgan Ocala Center		-	-	-	19,791,913	9	0.51%	
Cheney Brothers Inc.		-	-	-	18,513,985	10	0.48%	
Total	\$	510,479,724		7.45%	\$ 295,952,188		7.60%	

Source: Marion County Property Appraiser

Note: City of Ocala taxpayers pay City, County, School Board and certain water district levies.

Only the City levy is shown here.

Excludes property tax levies of the Downtown Development Districts.

## CITY OF OCALA, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Collected within the **Fiscal** Fiscal Year of the Levy Collections in **Total Collection to Date** Year Ended **Taxes Levied Percent** Subsequent Percent September 30 For Year **Amount** of Levy Years of Levy Amount 21,221,107 96.70% 21,320,997 2011 21,944,215 99,890 97.16% 20,865,755 2012 21,891,859 95.31% 133,400 20,999,155 95.92% 2013 21,791,532 20,808,891 95.49% 243,563 21,052,454 96.61% 2014 22,285,641 21,479,733 96.38% 152,997 21,632,730 97.07% 22,630,418 21,900,691 2015 21,803,282 96.35% 97,409 96.78% 2016 26,103,617 25,107,454 96.18% 122,978 25,230,432 96.65% 2017 27,099,003 25,794,595 95.19% 140,037 25,934,632 95.70% 2018 28,825,142 95.29% 95.71% 27,468,776 121,204 27,589,980 2019 30,417,039 29,678,027 97.57% 179,222 29,857,249 98.16% 2020 32,547,847 31,328,051 96.25% 130,305 31,458,356 96.65%

Source: Marion County, Florida, Property Appraiser and City of Ocala Office of Business and Financial Services.

Note: Property in the City of Ocala is reassessed each year by the Marion County Property Appraiser.

Actual tax collections received in each fiscal year are from the prior year's tax levy.

Excludes property tax levies of the Downtown Development Commission.

## CITY OF OCALA, FLORIDA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (In thousands)

	Governmental Activities					Bus	usiness-Type Activities									
Fiscal Year	Impr	capital rovement		ional Gas x Bonds	Сар	ital Lease	Total		Utility Systems Revenue Bonds	R	ater and Sewer evenue Bonds		Total	al Primary vernment	Percentage of Personal Income	Per apita
2011	\$	40,355	\$	4,460	\$	3,151	\$ 47,966	\$	139,220	\$	16,830	\$	156,050	\$ 204,016	11.89%	\$ 3,608
2012		38,230		2,720		3,151	44,101		154,380		-		154,380	198,481	11.08%	3,480
2013		35,427		-		2,407	37,834		153,137		-		153,137	190,971	10.59%	3,328
2014		34,940		-		1,296	36,236		145,795		-		145,795	182,031	9.65%	3,166
2015		34,540		-		175	34,715		146,545		-		146,545	181,260	9.06%	3,106
2016		32,200		-		121	32,321		141,060		-		141,060	173,381	8.10%	2,903
2017		29,820		-		65	29,885		134,780		-		134,780	164,665	7.37%	2,760
2018		27,415		-		-	27,415		128,405		-		128,405	155,820	6.63%	2,595
2019		24,790		-		-	24,790		134,795		-		134,795	159,585	6.34%	2,593
2020		22,880		-		-	22,880		121,675		-		121,675	144,555	5.45%	2,328

Source: The City of Ocala Office of Business and Financial Services.

Per Capita Income - Florida Research and Economic Database.

Population - The City of Ocala Office of Budget and Finance, Bureau of Economic and Business Research, University of Florida.

## CITY OF OCALA, FLORIDA RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

The City of Ocala had no outstanding general obligation debt during the fiscal years ending September 30, 2011-2020.

## CITY OF OCALA, FLORIDA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT (1) SEPTEMBER 30, 2020

	Bonds	Applicable to	City o	f Ocala
Governmental Unit	Outstanding	Percent (2)		Amount
Marion County Limited Ad Valorem Refunding Tax B Series 1998	onds, \$ -	26.10%	\$	-
Total Overlapping Debt				-
The City's total direct debt				22,880,000
Total direct and overlapping debt			\$	22,880,000

- (1) The City of Ocala had no outstanding general obligation debt during the fiscal year ended September 30, 2020.
- (2) Represents the fraction of assessed valuation of taxable property in the City of Ocala over the assessed valuation of taxable property in the governmental unit.

## CITY OF OCALA, FLORIDA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

	2011	2012	2013	2014	2015
Assessed Value (100% at market as of January 1, 2017)	\$ 3,905,845,141	\$ 3,689,722,224	\$ 3,543,221,693	\$ 3,565,587,027	\$ 3,671,502,621
Debt Limit: 20% of Assessed Value	781,169,028	737,944,445	708,644,339	713,117,405	734,300,524
Amount of General Obligation Debt Outstanding					
Legal Debt Margin	\$ 781,169,028	\$ 737,944,445	\$ 708,644,339	\$ 713,117,405	\$ 734,300,524

In accordance with Article IX, §9.02 of the City of Ocala Charter, the "aggregate amount of general obligation bonds of the City outstanding at any one time shall not be greater than twenty percent (20%) of the assessed valuation of the taxable real and personal property in the City according to the latest assessment of such real and personal property."

2016	2017	2018	2019	2020
\$ 3,944,515,628	\$ 4,094,928,360	\$ 4,355,765,086	\$ 4,604,476,504	\$4,918,302,617
788,903,126	818,985,672	871,153,017	920,895,301	983,660,523
\$ 788,903,126	\$ 818,985,672	\$ 871,153,017	\$ 920,895,301	\$ 983,660,523

## CITY OF OCALA, FLORIDA PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

	2011	2012	2013	2014
Capital Improvement Bonds and Certificates:				
Net revenue available for debt service	\$ 8,223,166	\$ 8,241,933	\$ 8,167,557	\$ 8,261,105
Debt Service payments:				
Principal	1,450,000	1,490,000	2,560,000	765,000
Interest	1,837,357	1,791,234	1,701,799	1,043,246
Total debt service payments	\$ 3,287,357	\$ 3,281,234	\$ 4,261,799	\$ 1,808,246
Coverage (times)	2.50	2.51	1.92	4.57
Optional Gas Tax Bonds:				
Net revenue available for debt service	\$ 2,664,586	\$ 2,547,557	\$ 2,471,488	\$ -
Debt Service payments:				
Principal	1,650,000	1,740,000	2,720,000	-
Interest	179,724	123,105	63,290	
Total debt service payments	\$ 1,829,724	\$ 1,863,105	\$ 2,783,290	\$ -
Coverage (times)	1.46	1.37	0.89	N/A
Electric System Bonds:				
Gross revenues	\$ 141,324,385	\$ 140,511,811	\$ 150,413,508	\$ 149,817,925
Less: operating expenses	131,538,100	122,286,613	128,161,245	129,528,370
Net revenue available for debt service	9,786,285	18,225,198	22,252,263	20,289,555
Water & Sewer Bonds:				
Gross revenues	\$ 27,109,092	\$ 27,994,759	\$ 26,291,964	\$ 26,974,511
Less: operating expenses	13,963,526	13,708,115	14,441,410	14,908,787
Net revenue available for debt service	13,145,566	14,286,644	11,850,554	12,065,724
Not revenue available for debt service	10,140,000	14,200,044	11,000,004	12,000,124
Debt Service payments:				
Principal	3,745,000	-	-	-
Interest	807,685	145,495		
Total debt service payments	\$ 4,552,685	\$ 145,495	\$ -	\$ -
Coverage (times)	2.89	98.19	N/A	N/A
Utility System Bonds:				
Net revenue available for debt service	\$ 18,379,166	\$ 32,366,347	\$ 34,102,817	\$ 32,355,279
Debt Service payments:				
Principal	685,000	1,670,000	5,095,000	5,245,000
Interest	6,799,444	6,758,853	6,880,763	6,763,874
Total debt service payments	\$ 7,484,444	\$ 8,428,853	\$ 11,975,763	\$ 12,008,874
Coverage (times)	2.46	3.84	2.85	2.69

Source: The City of Ocala Office of Business and Financial Services.

Note: Details regarding the City's outstanding debt can be found in the

notes to the financial statements.

	2015		2016		2017		2018		2019		2020
\$	8,333,770	\$	8,359,167	\$	8,271,340	\$	8,682,982	\$	8,662,889	\$	8,238,069
	2,300,000 1,088,305		2,340,000 639,269		2,380,000 783,309		2,405,000 755,634		2,625,000 731,798		1,910,000 686,741
\$	3,388,305	\$	2,979,269	\$	3,163,309	\$	3,160,634	\$	3,356,798	\$	2,596,741
	2.46		2.81		2.61		2.75		2.58		3.17
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	-		-		-		-		-		-
\$	<del>-</del>	\$	<del>-</del>	\$		\$		\$		\$	<del>-</del>
·	N/A										
\$	144,341,225	\$	145,415,283	\$	149,789,455	\$	151,438,543	\$	154,082,760	\$	157,341,827
	121,428,949		126,925,324		134,847,261		129,812,504		130,967,706		123,859,220
	22,912,276		18,489,959		14,942,194		21,626,039		23,115,054		33,482,607
\$	27,477,111 15,383,110	\$	28,907,441 17,069,840	\$	29,008,377 19,278,182	\$	29,580,210 21,072,860	\$	32,378,191 21,841,494	\$	32,339,993 21,915,827
	12,094,001		11,837,601		9,730,195		8,507,350		10,536,697		10,424,166
	-		-		-		-		-		-
\$		\$		\$		\$		\$	<del></del>	\$	<del>-</del>
	N/A										
\$	35,006,277	\$	30,327,560	\$	24,672,389	\$	30,133,389	\$	33,651,751	\$	43,906,773
	5,360,000 6,146,150		5,485,000 3,787,146		6,265,000 4,507,063		6,375,000 3,839,465		6,730,000 3,921,634		7,030,000 3,879,227
\$	11,506,150	\$	9,272,146	\$	10,772,063	\$	10,214,465	\$	10,651,634	\$	10,909,227
	3.04		3.27		2.29		2.95		3.16		4.02

## CITY OF OCALA, FLORIDA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

_	Fiscal Year	Population <sup>(1)</sup>	Personal Income <sup>(2)</sup>	P	r Capita ersonal come <sup>(4)</sup>	Но	Median Jusehold Come <sup>(3,4)</sup>	County Unemployment Rate <sup>(3)</sup>	
	2011	56,545	\$ 1,798,082,530	\$	31,799	\$	48,209	12.2%	
	2012	57,041	1,836,528,091		32,197		49,414	9.8%	
	2013	57,387	1,870,763,977		32,599		50,649	8.3%	
	2014	57,494	1,958,593,423		34,066		51,915	7.1%	
	2015	58,355	2,077,404,623		35,599		53,213	6.3%	
	2016	59,720	2,221,667,745		37,201		54,543	5.9%	
	2017	59,668	2,319,621,270		38,875		55,907	4.8%	
	2018	60,042	2,439,197,925		40,625		57,305	4.1%	
	2019	61,549	2,612,938,472		42,453		58,737	3.5%	
	2020	62,023	2,751,548,938		44,363		60,206	5.3%	

<sup>&</sup>lt;sup>1)</sup> The City of Ocala Office of Business and Financial Services, Bureau of Economic and Business Research, University of Florida.

<sup>&</sup>lt;sup>2)</sup> Amount computed from population and per capita personal income statistics for Marion County, Florida.

<sup>&</sup>lt;sup>3)</sup> Bureau of Labor Statistics. Amounts indicated are for Ocala Metropolitan area.

<sup>&</sup>lt;sup>4)</sup> Estimated Per Capita and Median Household Income.

## CITY OF OCALA, FLORIDA PRINCIPAL EMPLOYERS CURRENT AND NINE YEARS AGO

	September 30		2020	Septe	ember 30,	2011	
Employer	Total Employees	Rank	Percent of Total City/County Employment	Total Employees	Rank	Percent of Total City/County Employment	
Marion County School Board	6,650	1	4.87%	5,735	1	4.33%	
AdventHealth Ocala (1)	2,648	2	1.94%	2,609	2	1.97%	
State of Florida	2,600	3	1.90%	2,582	3	1.95%	
Wal-Mart	2,400	4	1.76%	2,370	4	1.79%	
Ocala Regional Medical Center and Ocala Health	2,187	5	1.60%	1,725	5	1.30%	
Lockheed Martin	1,600	6	1.17%	929	10	0.70%	
Publix Supermarkets	1,488	7	1.09%	1,275	7	0.96%	
Marion County Board of Commissioners	1,368	8	1.00%	1,420	6	1.07%	
E-One, Inc.	1,200	9	0.88%	N/A	N/A	N/A	
City of Ocala	1,134	10	0.83%	950	9	0.72%	
AT&T				1,000	8	0.76%	
Total	23,275		17.04%	20,595		15.56%	
Ocala MSA Labor Force			136,621			132,389	

<sup>(1)</sup> Formerly Munroe Regional Medical Center

Source: Ocala/Marion County Chamber & Economic Partnership.

Note: Total labor force for Marion County which includes the City of Ocala.

# CITY OF OCALA, FLORIDA FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	2011	2012	2013	2014
Legislative	6.00	6.00	6.00	6.00
Executive	19.00	16.00	13.75	14.00
Business and Financial Services	19.00	21.00	23.50	23.63
Procurement	-	-	-	-
Human Resources and Risk	9.00	10.00	9.00	7.00
Development Services	-	38.00	40.25	35.25
Planning	33.00	-	-	-
Police				
Officers	170.00	161.00	164.00	164.00
Civilians	88.00	95.00	89.50	81.50
Fire				
Firefighters and Officers	130.00	127.00	129.00	125.00
Civilians	17.00	21.00	15.00	6.00
Engineering	27.00	26.00	22.00	19.00
Recreation	58.00	66.00	64.00	53.41
Public Works	101.00	115.00	99.00	107.00
Fleet/Facilities	39.00	37.00	31.75	28.56
Airport	5.00	5.00	5.00	5.00
Golf	8.00	8.00	-	-
Water & Sewer	79.00	78.00	77.25	89.30
Telecommunications	6.00	6.00	7.00	7.00
Electric	165.00	165.00	155.75	153.25
Stormwater	18.00	-	-	-
Information & Technology	17.00	17.00	17.00	15.00
Community Programs	2.00	1.00	1.00	1.25
Total	1,016.00	1,019.00	969.75	941.15

Source: The City of Ocala Office of Business and Financial Services

Note: All numbers are assumed to be FTEs for all reporting categories

2015	2016	2017	2018	2019	2020
6.00	6.00	6.00	8.00	8.00	8.00
14.00	18.00	23.00	16.00	16.00	15.00
26.63	28.00	30.00	30.00	18.20	16.00
-	-	-	-	8.00	10.00
8.00	9.00	9.00	10.00	12.00	12.00
36.38	40.68	44.55	43.55	47.36	52.63
-	-	1.00	2.00	2.13	1.75
151.64	147.19	155.00	165.00	157.00	178.00
96.00	103.00	103.19	102.00	106.00	108.00
129.63	128.88	130.00	130.00	130.00	133.00
4.00	4.00	4.00	4.00	4.00	4.00
19.00	19.00	30.00	40.00	41.00	42.00
63.41	58.25	71.66	74.85	81.70	80.10
101.25	102.00	110.00	116.00	102.00	103.00
22.04	36.43	39.43	39.43	38.14	36.39
5.00	5.00	5.38	5.38	5.50	5.50
-	-	-	-	-	-
84.70	85.40	91.10	92.10	94.15	95.00
7.00	11.00	15.00	19.00	20.00	27.00
150.55	159.80	159.00	161.00	167.29	172.04
-	-	-	-	-	-
14.00	12.00	21.00	22.00	19.00	21.04
1.50	1.55	2.50	2.50	1.50	
940.73	975.18	1,050.81	1,082.81	1,078.97	1,120.45

## CITY OF OCALA, FLORIDA SCHEDULE OF AIRPORT SUBSIDY CASH FLOW ANALYSIS FOR THE LAST NINE FISCAL YEARS

	 2012	 2013	 2014	2015
City Leases at Airport: Sports Complex Lease	\$ 132,512	\$ 132,512	\$ 132,512	\$ 160,960
City Leases	132,512	132,512	132,512	160,960
Net Subsidy	\$ 132,512	\$ 132,512	\$ 132,512	\$ 160,960

Pursuant to an agreement with the Federal Aviation Administration (FAA), the City has agreed to include a schedule of the subsidy to the Airport Fund annually in the Comprehensive Annual Financial Report.

	2016 2017		 2018		2019		2020		TOTAL	
\$	165,760	\$	165,788	\$ 165,788	\$	151,972	\$	179,604	\$	1,387,408
	165,760		165,788	165,788		151,972		179,604		1,387,408
\$	165,760	\$	165,788	\$ 165,788	\$	151,972	\$	179,604	\$	1,387,408

## CITY OF OCALA, FLORIDA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS\*

		2012	 2013	 2014	2015
Police Number of calls for service Traffic citations issued Cases investigated Arrests		233,500 12,841 5,825 2,804	239,167 11,887 6,099 2,959	233,516 14,114 7,208 3,105	272,552 12,210 10,010 2,766
Fire Number of calls for service Fires reported Inspections		11,192 238 2,038	19,802 178 2,469	17,309 262 2,816	19,238 238 2,595
Building Permits Building permits issued Value of permits issued (in thousands)	\$	1,526 79,351,004	\$ 1,616 68,726,914	\$ 1,630 169,265,866	\$ 1,738 111,252,423
New Construction - Units and Value: Commercial - Number of Units Commercial - Value Residential - Number of Units Residential - Value	\$ \$	54 36,029,542 31 4,652,855	\$ 31 11,551,770 76 17,730,674	\$ 41 76,095,142 81 22,875,600	\$ 49 10,050,568 121 29,516,113
Streets and Drainage Street Resurfacing (miles) Potholes repaired		- 463	2.50 566	4.60 745	9.77 1,345
Parks and Recreation Athletic field permits issued Participants using the pools Golf rounds		79 25,450 83,607	116 26,130 83,612	83 39,733 81,746	177 28,705 73,580
Fleet Maintenance Vehicles owned by the City Percent maintained by Fleet Preventive maintenance completed		1,207 58 1,069	1,213 40 854	1,223 51 1,255	1,274 96 693
Solid Waste Number of customers Residential refuse collected (in tons) Residential recyclables collected (in tons) Commercial refuse collected (in tons)		15,022 16,086 2,323 34,448	15,312 14,655 3,788 35,902	15,236 15,079 3,925 37,289	15,486 15,154 3,777 38,052
Electric Avg. Number of active customers Avg. Monthly Consumption (in KWH)		50,552 1,956	50,769 1,954	48,834 2,037	49,439 2,086
Water Number of customers Max. daily plant capacity (in gallons) Avg. monthly consumption		23,386 24,420 14,212	23,699 24,420 10,419	23,250 24,420 10,455	23,353 24,420 10,726
Wastewater Number of customers Sanitary/Storm Mains Cleaned (ft.)		27,909 152,797	28,429 156,398	27,509 16,029	26,880 29,887

Source: The City of Ocala

<sup>\*</sup> Operating Indicators information not available prior to 2012

2016		2017		2018		2019		2020	
	249,085 12,306 5,672 3,398		251,326 13,139 4,756 4,028	233,126 9,926 16,351 2,905		228,145 9,712 16,843 3,198		225,235 8,683 15,935 3,442	
	24,358 337 2,416		21,369 306 2,565	17,519 296 2,430		17,521 284 2,027		19,484 321 3,228	
\$	1,840 82,956,019	\$	2,030 285,787,964	\$ 2,431 329,979,238	\$	2,261 24,841,520	\$	2,300 229,165,345	
\$	28 14,365,711 91 17,725,394	\$	54 98,543,017 208 56,686,440	\$ 56 116,455,447 257 80,145,118	\$ \$	67 84,174,057 213 67,461,125	\$ \$	33 74,036,715 342 79,120,062	
	19 731		11 394	6 626		54.75 1,389		36.71 1,073	
	95 28,109 81,846		81 25,066 83,786	105 24,867 75,060		171 22,965 47,313		708 8,051 43,387	
	1,447 99 1,268		1,462 99 1,274	1,458 99 1,302		1,283 99 1,459		1,157 98 1,993	
	15,668 13,484 3,804 39,187		15,928 13,927 3,481 40,032	15,861 14,547 3,320 42,299		16,267 14,636 3,112 45,708		16,591 15,875 3,093 35,391	
	49,975 2,140		50,541 2,064	50,902 2,084		51,661 2,097		52,116 2,097	
	23,696 24,420 11,230		24,052 24,420 10,726	24,298 24,420 11,402		27,512 24,420 11,931		25,601 24,420 11,931	
	28,463 25,992		27,948 28,072	28,476 52,461		27,512 28,031		37,617 32,765	

## CITY OF OCALA, FLORIDA CAPITAL ASSETS STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

	2011	2012	2013	2014
FUNCTION: Area: Land (square miles)	44.72	44.72	44.72	44.79
Miles of Streets, Sidewalks and Bike Paths				
Streets - Paved	297.12	335.00	338.00	339.35
Streets - Unpaved	4.81	3.38	3.38	3.38
Sidewalks	233.28	233.30	223.30	242.20
Bike Paths	36.46	18.62	18.62	27.30
Miles of Sewers				
Storm	281.80	285.36	277.20	277.20
Sanitary	343.10	349.76	353.45	352.68
Force Main	81.20	89.00	91.50	90.00
Water Lines	536.0	555.5	562.5	568.2
Number of Lift Stations	121	122	123	129
Building Permits: (includes pluming, gas, (electric, water , heating & air conditioning) Permits Issued Permit Value	1,524 \$ 66,223,835			
New Construction - Units and Value: Commercial - Number of Units Commercial - Value Residential - Number of Units Residential - Value	52 \$ 33,214,686 39 \$ 7,753,050			
Fire Protection				
Stations	6	5	5	6
Employees - Sworn	130	127	129	129
Employees - Civilian	17	21	3	4
Fire and rescue response time (minutes)	6.8	5.8	6.3	6.3
Police Protection	_	,	,	,
Stations Swarp	5 170	4 161	4 164	4 164
Employees - Sworn	88	95	96	96
Employees - Civilian Vehicular Patrol Units - Marked Vehicles	00 119	95 114	124	96 124
Vehicular Patrol Units - Marked Vehicles  Vehicular Patrol Units - Motorcycles	8	7	6	6
Vehicular Patrol Units - Motorcycles  Vehicular Patrol Units - Other Vehicles	82	81	80	80
Recreation				
Land area (acres)	424	795	805	837
Activity centers	9	5	5	5
Pools	2	2	2	2
Playgrounds (not reported prior to 2004)	19	18	18	20
, , , , , , , , , , , , , , , , , , , ,				

2015	2016	2017	2018	2019	2020
44.79	44.79	46.95	46.95	46.95	46.95
339.70	398.73	374.19	357.47	358.77	358.77
3.38	2.30	2.30	1.49	1.49	1.49
242.20	242.20	242.20	244.12	245.43	246.04
27.30	27.30	53.33	55.03	55.40	55.50
280.00	283.00	283.83	290.49	293.10	294.35
360.30	379.12	373.90	380.00	380.00	395.00
90.00	96.82	96.97	97.63	97.63	99.00
575.5	589.16	539.85	589.00	589.00	598.00
129	132.00	132.00	134.00	137.00	137.00

Moved to Operating Indicators

## Moved to Operating Indicators

_	_	_	_	_	_
6	6	6	6	7	7
129	130	130	130	133	136
4	4	4	4	4	4
6.7	6	5	6	7	5
4	4	4	4	4	4
165	165	165	157	178	192
100	100	102	106	108	114
126	125	135	133	145	159
6	4	9	9	9	9
78	78	78	78	79	81
837	837	837	839	839	841
5	6	6	6	6	6
2	2	2	2	2	2
23	24	24	25	25	25



This page intentionally left blank.

ADDITIONAL ELEMENTS OF REPORT PREPARED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS, ISSUED BY THE COMPTROLLER GENERAL OF THE UNITED STATES; THE PROVISIONS OF OFFICE OF MANAGEMENT AND BUDGET (OMB) UNIFORM GUIDANCE; AND THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

### CITY OF OCALA, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR 2020

Federal Grantor/ Pass-Through Grantor/Program Title	Federal CFDA Number	Pass-Through Grantor Number	Federal Expenditures
FEDERAL AWARDS			
U.S. Department of Housing and Urban Development:			
Community Development Block Grants/Entitlement Grants Community Development Block Grants/Entitlement Grants Total CDBG-Entitlement Grants	14.218 14.218	B-18-MC-12-0029 B-19-MC-17-0029	100,473 62,665 163,138
Emergency Solutions Grant Program	14.231	AA345564-583233/ESG 19-220	124,356
Passed through Marion County, Florida:  HOME Investment Partnership Program  HOME Investment Partnership Program  HOME Investment Partnership Program  Total HOME Investment Partnership Program	14.239 14.239 14.239	MC-16-DC-16-0232 MC-18-DC-18-0232 MC-19-DC-19-0232	1,353 41,018 576 42,947
Total U.S. Department of Housing and Urban Development			330,441
U.S. Department of Justice:			
Passed through State Office of Attorney General: Crime Victim Assistance Total Crime Victim Assistance	16.575	VOCA-2019-Ocala Police Department-00091	50,405 50,405
Bulletproof Vest Partnership Program	16.607	2018-BUBX-18092553	26,168
Passed through Florida Department of Law Enforcement Edward Byrne Memorial Justice Assistance Grant Program	16.738 16.738 16.738 16.738	2018-DJ-BX-0839 2019-DJ-BX-0809 2020-JAGC-MAR1-4-Y5-112 2019-JAGC-MAR1-5-N2-165	21,730 30,195 14,076 30,000
Total Edward Byrne Memorial Justice Assistance Grant Program  Equitable Sharing Program	16.922	FL0420100	96,001 40,686
Total Equitable Sharing Program			40,686
Total U.S. Department of Justice			213,260
US. Department of Transportation:	20.400	2 42 0055 027 2040	2 255 470
Airport Improvement Program Airport Improvement Program- COVID-19 Total Airport Improvement Program	20.106 20.106	3-12-0055-027-2019 3-12-0055-028-2020	2,355,470 36,379 2,391,849
Passed through Florida Department of Transportation: Highway Planning & Construction FM #439310-1-58/68-01	20.205	G0V43	273,223
Passed through Florida Department of Transportation:			
Federal Transit Formula Grants - COVID-19 Total Federal Transit Formula Grants	20.507 20.507 20.507 20.507 20.507	FL-2018-121-00 FL-2018-036-00 FL-2019-022-02 FL-2020-019-00 FL-2020-021-01	64,446 264,660 3,567,158 38,461 1,996,430 5,931,155
Passed through Florida Department of Transportation: State and Community Highway Safety Total State and Community Highway Safety	20.600	MC-20-10-16/G1E27	15,752 15,752
Total U.S. Department of Transportation			8,611,979
The Department of the Treasury The Coronavirus Aid, Relief, and Economic Security Act	21.019	20-1892-0-1-806	676,385
U.S. Environmental Protection Agency			
Passed through Florida Department of Environmental Protection: Nonpoint Source Implementation Grant Nonpoint Source Implementation Grant Total NonPoint Source Implementation Grant	66.460 66.460	C9-99451519-0 C9-99451517-0	38,732 60,402 99,134
Passed through Florida Department of Environmental Protection: Brownfields Assessment and Cleanup Coop Agreements	66.818	BF #00D71118	90,522
Total U.S. Environmental Protection Agency			189,656
U.S. Department of Health and Human Services  Passed through Florida Department of Health: Injury Prevention and Control Reasearch and State and Community Based Programs	93.136	OD2A	89,587
Total U.S. Department of Health and Human Services			89,587
U.S. Department of Homeland Security  Passed through Florida Department of Economic Manangement  Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	4337DR-FL	4,312,885
Total U.S. Department of Homeland Security			
TOTAL EXPENDITURES OF FEDERAL AWARDS:			14,424,193

## CITY OF OCALA, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR 2020 (CONTINUED)

State Grantor/ Pass-Through Grantor/Program Title	State CSFA Number	Pass-Through Grantor Number	State Expenditures
		Oranio Italiao	
STATE FINANCIAL ASSISTANCE			
Florida Department of Environmental Protection:			
Statewide Surface Water Restoration and Wastewater Projects Statewide Surface Water Restoration and Wastewater Projects Total Statewide Surface Water Restoration and Wastewater Projects	37.039 37.039	S0915 NS042	12,407 298,166 310,573
Passed through St. Johns River Water Management District			
Florida Springs Grant Program	37.052	32377	436,507
Florida Springs Grant Program	37.052	33952	702,925
Florida Springs Grant Program	37.052	33953	320,886
Total Florida Springs Grant Program			1,460,318
Total Florida Department of Environmental Protection			1,770,891
Florida Housing Finance Corporation:			
State Housing Initiatives Partnership Program	40.901	SHIP	165.629
State Housing Initiatives Partnership Program - COVID-19	40.901	SHIP CRF	20,000
Total Florida Housing Finance Corporation			185,629
Florida Department of State:			
Florida Department of State Historic Preservation Grants	45.031	20.H.SM.300.112	20.654
•	45.031	20.H.SW.300.112	-,
Total Florida Department of State			20,654
Florida Department of Transportation:			
Aviation Grant Programs FM# 422449-3-94-01	55.004	04700	444.070
Aviation Grant Programs	55.004	G1783	141,078
FM# 437031-1-94-02	55.004	G1G24	209,375
Aviation Grant Programs			
FM# 431586-1-94-01	55.004	G0102	980,977
Total Aviation Grant Programs			1,331,430
Public Transit Block Grant Program			
FM# A33304-1-84-02	55.010	A33304-1-84-02	8,831
Total Public Transit Block Grant Program			8,831
Total Florida Department of Transportation			1,340,261
Florida Department of Children and Families:			
Homeless Grant-In-Aid Project	60.021	PPZ59	11,959
Total Florida Department of Children and Families			11,959
Florida Department of Highway Safety and Motor Vehicles			
Florida Arts License Plate Project	76.041	Florida Arts License Plate	5,000
Total Florida Department of Highway Safety and Motor Vehicles			5,000
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE:			3,334,394
TOTAL EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIA	L ASSISTANCE:		\$ 17,758,587

Notes:

(1) The accompanying schedule of expenditures of federal awards and state financial assistance includes the federal and state grant activity of the City of Ocala, Florida and is presented on the accrual basis of accounting. The City has elected not to apply the 10% de minimis indirect cost rate. There are no outstanding loan balances at the end of the audit period. The information in this schedule is presented in accordance with the requirements of Federal OMB Uniform Guidance, Audits of States, Local Governments, and Non-Profit Organizations and Chapter 10.550, Rules of the Auditor General. Therefore some amounts presented in this schedule may differ from amounts presented in, or used in, the preparation of the financial statements.

## **PURVIS GRAY**

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Members of the City Council City of Ocala Ocala, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Ocala, Florida (the City) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 19, 2021.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants

An Independent Member of the BDO Alliance USA

The Honorable Members of the City Council City of Ocala Ocala, Florida

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Purvis Dray March 19, 2021

Ocala, Florida

## **PURVIS GRAY**

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

The Honorable Members of the City Council City of Ocala Ocala, Florida

## Report on Compliance for Each Major Federal Program and State Project

We have audited the City of Ocala, Florida's (the City) compliance with the types of compliance requirements described in the OMB Compliance Supplement and the requirements described in the Department of Financial Services, State Projects Compliance Supplement, that could have a direct and material effect on each of the City's major federal award programs and state projects for the year ended September 30, 2020. The City's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state projects.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state projects. However, our audit does not provide a legal determination on the City's compliance.

#### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants

An Independent Member of the BDO Alliance USA

The Honorable Members of the City Council City of Ocala Ocala, Florida

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

## **Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2020.

## **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program or state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project, and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, non-compliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material non-compliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

March 19, 2021
Ocala, Florida

197

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FEDERAL AWARD PROGRAMS AND STATE PROJECTS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF OCALA, FLORIDA

## **SUMMARY OF AUDITOR'S RESULTS**

#### **Financial Statements**

Type of Auditor's Report Issued: Unmodified

Internal Control Over Financial Reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Non-compliance material to financial statements noted? No

**Federal Awards and State Projects** 

Internal Control Over Major Programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of Auditor's Report Issued on Compliance for Major Programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with CFR 200.516(a), or Chapter 10.557 for local

government entities?

**Identification of Major Programs:** 

**Federal Program or Cluster** 

U.S. Department of Transportation:

Airport Improvement Program CFDA No. 20.106

Federal Transit Formula Grants CFDA No. 20.507

**State Projects** 

Florida Department of Environmental Protection:

Florida Springs Grant Program CFSA No. 37.052

Florida Department of Transportation:

Aviation Grant Programs CFSA No. 55.004

Dollar Threshold Used to Distinguish Between Type A and

Type B Programs – Federal Programs \$750,000

Dollar Threshold Used to Distinguish Between Type A and

Type B Programs – State Projects \$750,000

Auditee qualified as low-risk auditee pursuant to the Uniform Guidance? Yes

## **Other Issues**

 No summary schedule of prior audit findings is required because there were no prior audit findings related to Federal Programs or State Projects.

## **PURVIS GRAY**

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Members of the City Council City of Ocala Ocala, Florida

We have examined the City of Ocala, Florida's (the City) compliance with the requirements of Section 218.415, Florida Statutes, as of and for the year ended September 30, 2020, as required by Section 10.556(10)(a), *Rules of the Auditor General*. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specific requirements. The nature, timing, and extent of procedures selected depend on our judgement, including an assessment of the risk of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specific requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2020.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Members of the City Council, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Purvis Gray March 19, 2021

Ocala, Florida

## **PURVIS GRAY**

### **MANAGEMENT LETTER**

The Honorable Members of the City Council City of Ocala Ocala, Florida

## **Report on the Financial Statements**

We have audited the financial statements of the City of Ocala, Florida (the City) as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated March 19, 2021.

## **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*.

## **Other Reports Requirements**

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for each Major Federal Program and State Project and Report on Internal Control Over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with the America Institute of Certified Public Accountants *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 19, 2021, should be considered in conjunction with this Management Letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government be disclosed in the Management Letter, unless disclosed in the notes to the financial statements (see Note 1 of the City's basic financial statements as of and for the year ended September 30, 2020, for this information).

### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants

An Independent Member of the BDO Alliance USA

The Honorable Members of the City Council City of Ocala Ocala, Florida

#### MANAGEMENT LETTER

## **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our Management Letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Honorable Mayor and City Council, and management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Purvis Dray March 19, 2021

Ocala, Florida